

08-AFC-13C

DATE

MAY 02 2011

CD. MAY 02 2011



# BEFORE THE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION OF THE STATE OF CALIFORNIA 1516 NINTH STREET, SACRAMENTO, CA 95814 1-800-822-6228 – WWW.ENERGY.CA.GOV

FOR THE CALICO SOLAR PROJECT AMENDMENT

Docket No. 08-AFC-13C

### COMMITTEE SCHEDULING, BRIEFING, AND PROCEDURES ORDER

On April 20, 2011, the Energy Commission Siting Committee convened a public site visit and conducted an Informational Hearing in Barstow, California regarding Calico Solar, LLC's Petition to Amend. During the hearing, the Committee heard from the parties, would-be intervenors, and members of the public about the scope of the proposed modifications to the approved Calico Solar Project, known issues and impacts relating to the proposed project modifications, and the need for completed studies and further environmental evaluation.

### **Scheduling Order**

The attached Committee Schedule establishes recommended deadlines for completing critical path items. The Committee may modify the schedule at any time upon either its own motion or a party's motion.

### **Briefing Topics**

- 1. Commission Jurisdiction. As discussed during the April 20, 2011 Informational Hearing, questions have arisen regarding both the Energy Commission's role as the lead agency under the California Environmental Quality Act (CEQA) and the scope of the Energy Commission's licensing jurisdiction over the project modifications. The Siting Committee therefore invites the parties to brief the following legal issues:
  - a. Does the Energy Commission have authority to consider approval of the proposal to reduce electricity generated from Sun Catcher solar thermal technology from 663.5 MW to 100.5 MW?
  - b. Does the Energy Commission have authority to consider approval of the proposal to install photovoltaic (PV) facilities generating 563 MW on the Calico Solar Project site? If so, explain whether this is because 1) the PV facilities are part of a thermal power plant; 2) the PV facilities are either a related or appurtenant facility; or 3) the PV facilities are located on a site the CEC has licensed. Are there other grounds for the Energy

Commission authority to consider approval of the project amendments? If so, please specify what that authority is and how it applies to the proposal.

- c. May the Energy Commission act as the lead agency to perform the required CEQA evaluation over both the solar thermal and photovoltaic components of the proposed project modifications? Are there any legal impediments to such an approach?
- d. In the Energy Commission's consideration of the proposed amendment to its permit, what are the Energy Commission's responsibilities under CEQA with respect to the proposal to install PV facilities?
- e. Are there any other considerations relevant to the Energy Commission's jurisdiction with respect to the proposal?

Briefs should include discussion and reference to applicable statutory, regulatory law, and decisional law. Applicable statutes include but are not limited to Public Resources Code sections 25110, 25120, and 2550. Applicable regulations include but are not limited to California Code of Regulations, title 20, section 1702.

Applicable decisional law includes but is not limited to judicial decisions and Opinions of the Office of Attorney General of the State of California relating to a public agency's possession not only of expressly granted powers but also such implied powers as are necessary and appropriate to accomplish the express power. Principles of statutory interpretation may also be applicable.

- 2. Baseline of Environmental Conditions. Under CEQA, the determination of whether impacts are significant necessarily requires an evaluation of environmental conditions against which to compare a project's anticipated impacts. These conditions are commonly referred to as the "baseline." During the April 20, 2011 Informational Hearing, the parties, would-be intervenors, and public offered opinions regarding the baseline applicable to overall evaluation of the proposed modifications and evaluation of biological resources in particular. The Siting Committee therefore invites the parties to brief the following questions:
  - a. What is the appropriate baseline on environmental conditions on which to base the Energy Commission's CEQA analysis, and why?
  - b. Are any of the conditions identified in CEQA Guidelines section 15162<sup>1</sup> present? If so, what are they, and which portions of the Energy Commission's December 2010 Calico Solar Project decision would the Commission be required to re-evaluate?

\_

<sup>&</sup>lt;sup>1</sup> Section 15162 describes the circumstances under which a lead agency must prepare a subsequent EIR for a project even though the lead agency previously certified a prior EIR or adopted a negative declaration for the project.

Opening briefs on topics 1 and 2 shall be served on the Proof of Service List and docketed by no later than 5:00 p.m. on May 23, 2011. Reply briefs shall be served on the Proof of Service List and docketed by no later than 5:00 p.m. on June 3, 2011.

**3. Evidentiary Hearings**. The Siting Committee has discretion to allow or prohibit evidentiary hearings in this amendment proceeding. The Committee therefore invites the parties to brief whether and how evidentiary hearings would be beneficial.

The Siting Committee will set deadlines for opening and reply briefs as this matter progresses.

### **Deadline for Filing Petitions to Intervene**

The Siting Committee hereby **ORDERS** that all Petitions to Intervene shall be served on the Proof of Service List and docketed by no later than 4:30 p.m. on June 27, 2011. The Committee further **ORDERS** that any opposition to a Petition to Intervene shall be served on the Proof of Service List and docketed by no later than 5:00 p.m. two business days after the petition is served.

### **Propounding Data Requests**

At the April 20, 2011 Informational Hearing, several parties noted that studies required in the original project's Conditions of Certification have not been completed. The parties' concerns regarding more project information should be addressed through the data request process. The Siting Committee hereby **ORDERS** that data requests may be propounded only upon Calico Solar, LLC and any such requests may be propounded only after the Committee issues written findings of good cause.

The Committee, in its discretion, may limit the number of allowed data requests, scope of the data requests, and time allocated for responding to data requests. All approved data requests shall be served by no later than 5:00 p.m. on May 31, 2011.

Staff served data requests on Calico Solar, LLC on April 15, 2011, with responses due on May 9, 2011 (<a href="http://www.energy.ca.gov/sitingcases/calicosolar/compliance/2011-04-15\_CEC\_Data\_Requests\_Set\_01.pdf">http://www.energy.ca.gov/sitingcases/calicosolar/compliance/2011-04-15\_CEC\_Data\_Requests\_Set\_01.pdf</a>).

#### **Status Conferences**

In Staff's Issues Identification Report filed on April 14, 2011, Staff asked the Siting Committee to conduct telephonic Status Conferences every four weeks beginning during the week of May 9, 2011, for the purpose of giving the parties a public forum to discuss status in this proceeding. The Committee **GRANTS** Staff's request and has included Status Conference dates in the attached Committee Schedule.

### **Electronic Filing**

In Staff's Issues Identification Report filed on April 14, 2011, Staff requested leave to electronically file its documents in this proceeding. As specified in the Committee Order Adopting Filing and Electronic Documents Directives dated May 2, 2011, the Committee **GRANTS** all parties leave to electronically file documents.

### **Public Participation**

The Energy Commission Public Adviser is available to assist the public in participating in the application review process. For those individuals who require general information on how to participate, please contact the Public Adviser's Office at (916) 654-4489 or 1-800-822-6228 or e-mail: [publicadviser@energy.state.ca.us].

If you have a disability and need assistance to participate in any scheduled event, contact Lourdes Quiroz no less than five days prior to the hearing at (916) 654-5146 or e-mail: [lquiroz@energy.state.ca.us].

#### Information

Questions of a legal or procedural nature should be directed to Kourtney Vaccaro, the Hearing Adviser, at (916) 654-4328 or e-mail: [kvaccaro@energy.state.ca.us].

Technical questions concerning the project should be addressed to Craig Hoffman, the Staff Project Manager, at (916) 654-4781 or e-mail: [choffman@energy.state.ca.us].

Media inquiries should be directed to the Office of Media and Public Communications at (916) 654-4989 or e-mail: [mediaoffice@energy.state.ca.us].

Information concerning the status of the project, as well as notices and other relevant documents may be viewed on the Energy Commission's Internet web page at: [http://www.energy.ca.gov/sitingcases/calicosolar/compliance/index.html].

Dated: May 2, 2011, at Sacramento, California.

KAREN DOUGLAS

Commissioner and Presiding Member

Siting Committee

ROBERT B. WEISENMILLER

Chairman and Associate Member

Siting Committee

# COMMITTEE SCHEDULE FOR THE CALICO SOLAR PROJECT AMENDMENT (09-AFC-13C)

ACTIVITY	DATE
Petition to Amend Filed	3/22/2011
Staff Publishes Identification Report	4/14/2011
Staff Issues Data Requests to Calico Solar, LLC	4/15/2011
Informational Hearing and Public Site Visit	4/20/11
Calico Solar, LLC Issues Outstanding Studies and Data Responses	On or about 5/9/2011
Status Conference	On or about 5/13/2011
Last Day to File Opening Briefs on Commission Jurisdiction and Baseline Environmental Conditions	5/23/2011 (by 5:00 p.m.)
Last Day to Issue Committee-Approved Data Requests	5/31/2011 (by 5:00 p.m.)
Last Day to File Reply Briefs on Commission Jurisdiction, Baseline Environmental Conditions, and Evidentiary Hearings	6/3/2011 (by 5:00 p.m.)
Status Conference	On or about 6/10/2011
Staff Publication of Staff Assessment	On or about 6/24/2011
Last Day to File Petition to Intervene	6/27/2011 (by 4:30 p.m.)
Status Conference	On or about 7/8/2011
Staff Publication of Responses to Comments/Amended Staff Assessment	TBD*
File Briefs on Benefits of Evidentiary Hearings	TBD
Evidentiary Hearings [if they occur]	TBD*
Committee Publication of PMPD	August 2011
Commission Decision	September 2011

<sup>\*</sup> The assigned Committee will determine this part of the schedule.



## BEFORE THE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION OF THE STATE OF CALIFORNIA 1516 NINTH STREET, SACRAMENTO, CA. 95814

1516 NINTH STREET, SACRAMENTO, CA 95814 1-800-822-6228 – WWW.ENERGY.CA.GOV

### FOR THE CALICO SOLAR PROJECT AMENDMENT

### Docket No. 08-AFC-13C PROOF OF SERVICE

### **APPLICANT**

Calico Solar, LLC
Daniel J. O'Shea
Managing Director
2600 10th Street, Suite 635
Berkeley, CA 94710
dano@kroadpower.com

### CONSULTANT

URS Corporation
Angela Leiba
AFC Project Manager
4225 Executive Square, #1600
La Jolla, CA 92037
angela leiba@URSCorp.com

### APPLICANT'S COUNSEL

Allan J. Thompson Attorney at Law 21 C Orinda Way #314 Orinda, CA 94563 allanori@comcast.net

Bingham McCutchen, LLP Ella Foley Gannon, Partner Three Embarcadero Center San Francisco, CA 94111 ella.qannon@bingham.com

### **INTERVENORS**

Society for the Conservation of Bighorn Sheep Bob Burke & Gary Thomas P.O. Box 1407 Yermo, CA 92398 cameracoordinator@sheepsociety.com Basin and Range Watch
Laura Cunningham &
Kevin Emmerich
P.O. Box 70
Beatty, NV 89003
atomictoadranch@netzero.net

California Unions for Reliable
Energy (CURE)
c/o: Tanya A. Gulesserian,
Marc D. Joseph
Adams Broadwell Joseph
& Cardozo
601 Gateway Boulevard,
Ste. 1000
South San Francisco, CA 94080
tgulesserian@adamsbroadwell.com

Patrick C. Jackson 600 Darwood Avenue San Dimas, CA 91773 ochsjack@earthlink.net

Sierra Club c/o Gloria D. Smith, Travis Ritchie 85 Second Street, Second floor San Francisco, CA 94105 gloria.smith@sierraclub.org travis.ritchie@sierraclub.org

Newberry Community Service District c/o Wayne W. Weierbach P.O. Box 206 Newberry Springs, CA 92365 newberryCSD@gmail.com

## INTERESTED AGENCIES/ENTITIES/PERSONS California ISO e-recipient@caiso.com

BLM – Nevada State Office Jim Stobaugh P.O. Box 12000 Reno, NV 89520 jim stobaugh@blm.gov

Bureau of Land Management Rich Rotte, Project Manager Barstow Field Office 2601 Barstow Road Barstow, CA 92311 richard\_rotte@blm.gov

California Department of Fish & Game Becky Jones 36431 41st Street East Palmdale, CA 93552 dfgpalm@adelphia.net

County of San Bernardino Ruth E. Stringer, County Counsel Bart W. Brizzee, Deputy County Counsel 385 N. Arrowhead Avenue, 4th Floor San Bernardino, CA 92415 bbrizzee@cc.sbcounty.gov

## INTERESTED AGENCIES/ENTITIES/PERSONS CONT.

Defenders of Wildlife Joshua Basofin 1303 J Street, Suite 270 Sacramento, California 95814 *E-Mail Preferred* jbasofin@defenders.org

BNSF Railroad
Cynthia Lea Burch
Steven A. Lamb
Anne Alexander
Katten Muchin Rosenman LLP
Ste. 2700
Los Angeles, CA 90067-3012
Cynthia.burch@kattenlaw.com
Steven.lamb@kattenlaw.com
Anne.alexander@kattenlaw.com

### **ENERGY COMMISSION**

KAREN DOUGLAS

Commissioner and Presiding Member <a href="mailto:kldougla@energy.state.ca.us">kldougla@energy.state.ca.us</a>

Galen Lemei Adviser to Commissioner Douglas glemei@energy.state.ca.us

ROBERT B. WEISENMILLER Chairman and Associate Member rweisenm@energy.state.ca.us

Eileen Allen Adviser to Chairman Weisenmiller eallen@energy.state.ca.us

Kourtney Vaccaro Hearing Officer kvaccaro@energy.state.ca.us

Kerry Willis Staff Counsel kwillis@energy.state.ca.us

Stephen Adams
Co-Staff Counsel
Sadams@energy.state.ca.us

Craig Hoffman
Project Manager
<a href="mailto:choffman@energy.state.ca.us">choffman@energy.state.ca.us</a>

Jennifer Jennings
Public Adviser *E-mail Preferred*publicadviser@energy.state.ca.us

### **DECLARATION OF SERVICE**

I, RoseMary Avalos, declare that on May 2, 2011, I served by U.S. mail and filed copies of the attached Committee Scheduling, Briefing, and Procedures Order, dated, May 2, 2011. The original document, filed with the Docket Unit, is accompanied by a copy of the most recent Proof of Service list, located on the web page for this project at: [www.energy.ca.gov/sitingcases/solarone].

The documents have been sent to both the other parties in this proceeding (as shown on the Proof of Service list) and to the Commission's Docket Unit, in the following manner:

FOR SERVICE TO ALL OTHER PARTIES:

(Check all that Apply)

Χ	sent electronically to all email addresses on the Proof of Service list;
	by personal delivery;
<u>X</u>	by delivering on this date, for mailing with the United States Postal Service with first-class postage thereon fully prepaid, to the name and address of the person served, for mailing that same day in the ordinary course of business; that the envelope was sealed and placed for collection and mailing on that date to those addresses <b>NOT</b> marked "email preferred."
AND	
	FOR FILING WITH THE ENERGY COMMISSION:
X	sending an original paper copy and one electronic copy, mailed and emailed respectively, to the address below ( <i>preferred method</i> );
OR	
	depositing in the mail an original and 12 paper copies, as follows:
	CALIFORNIA ENERGY COMMISSION

Attn: Docket No. <u>08-AFC-13C</u> 1516 Ninth Street, MS-4

Sacramento, CA 95814-5512 docket@energy.state.ca.us

I declare under penalty of perjury that the foregoing is true and correct, that I am employed in the county where this mailing occurred, and that I am over the age of 18 years and not a party to the proceeding.

Original Signed By:
RoseMary Avalos
Hearing Adviser's Office