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California Energy Commission
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February 4, 2011

In the Matter of: **APPLICATION FOR CERTIFICATION FOR THE PALMDALE
HYBRID POWER PROJECT**

Dear California Energy Commission,

Thank you for the opportunity to expand on our concerns regarding the Palmdale Power Plant, we appreciate the opportunity to participate in the California Energy Commission's public process. We have a number of concerns which we would like to examine during this process.

Greenhouse Gas Emissions

Staff's assessment of the projects compliance with greenhouse gas emissions fails because staff analysis concludes that the project will comply with the precedent set in previous decisions and other state and federal regulations related to greenhouse gas emissions. The project based on staffs own analysis and a proper application of Commissions, State and Federal Law clearly demonstrate the project's failure to meet these standards.

Staff's Assessment does not quantify the life cycle emissions of greenhouse gases from the extraction, transportation, and usage of the natural gas for the project. Due to the methane leakage from throughout the natural gas infrastructure (from extraction to pipelines to end uses), natural gas emissions are as bad or even far worse than coal over a 20 year time. CEQA requires a complete assessment of the projects impact on the environment and that includes the life cycle emission of natural gas.

Staff's Assessment fails to identify how all the greenhouse gas emissions will be mitigated from the project.

Air Pollution

Unfortunately Staff's mitigation proposal falls short of its intended goal of mitigating all of the proposed project's air emissions. Staff's conclusion that *"Use of ERCs from the SJVAPCD to mitigate the facility oxides of nitrogen (NOX) and volatile organic compounds (VOC) emission contributions to existing violation of ozone air quality standards would comply with LORS, if sufficient ERCs are obtained and approved by both air agencies."*

Appendix S of 40 CFR 51 requires a demonstration of positive net air quality benefit from trading air pollution. The applicant is providing ERCs located over 75 miles away from the proposed power plant, those ERCs are from the San Joaquin Valley. To determine the effectiveness of the offsets locally, staff looked to the rules and regulations established by the SJVAPCD, which is responsible for protecting air quality in the San Joaquin Valley. According to SJVAPCD Rule, emission reductions from a neighboring air district at a distance of less than 50 miles would be effective at a ratio of 1.5-to-1.

Staff misunderstands SJVAPCD Rule 2201. The distance ratio applied in SJVAPCD rules applies to offsets that originate in the SJAPCD and are used in the SJAPCD. Out-of-district ERCs may be used only where the Air Pollution Control Officer has reviewed the permit conditions and certified that the offsets meet Health and Safety Code section 40709.6 and both the California Air Resources Board and the USEPA (if the offsets are to be used to meet federal requirements) have approved of the use of the ERCs. No such approval has occurred.

Health and Safety Code section 40709.6(a) allows the use of ERCs from an air district in a different air basin than where the emissions occur only if the following conditions are met: (1) the stationary source to which the emission reductions are credited is located in an upwind district that is classified as being in a worse nonattainment status than the downwind district, and (2) the stationary source at which there are emission increases to be offset is located in a downwind district that is overwhelmingly impacted by emissions transported from the upwind district.” The Antelope Valley air basin is not overwhelmingly impacted by emissions from the San Joaquin Valley air basin, it is overwhelmingly impacted by pollution from the South Coast air basin (FSA pg 4.1-11).

SJVAPCD rules require that offsets only be obtained from regions that have a nonattainment classification equal to or higher than the project area. (SJVUAPCD 2201, § 4.13.10.1.) AVAPCD is in a better non-attainment status, compared to the SJVUAPCD, for all pollutants. Therefore, if the project was truly evaluated in accordance with the California Health and Safety Code no credit for the ERCs offered from the SJVUAPCD would be allowed.

Staff seems to think that the future attainment status for the federal one hour ozone standard will be that the basin will achieve attainment and that no mitigation will be required. However, we see nothing in the record to support that assumption, and that is a huge assumption given the controversy over the lack of required offsets for this project. Staff would need to do some analysis to support this conclusion.

It is very important for the projects emissions to be completely mitigated. The project area is straight upwind from thousands of homes and over a dozen schools. These schools are all underperforming under the “No Child Left Behind Act”, and are populated with predominantly minority students. As well, there is not capacity at other performing schools in the district for the children to attend. Increases in air pollution will have a negative affect on the health of these students leading to missed school days. School attendance is crucial to school performance and the achievement of educational milestones. These issues were not examined in the final staff assessment.

As well, all ERCs generated to offset air pollution impacts must be enforceable, permanent, surplus, and real. Road paving is not a permanent activity, yet this is one of the mitigation measures proposed to offset the particulate emissions from the facility, despite the fact that the majority of the particulate emissions from the plant are PM 2.5 and ultrafine emissions, not PM 10, which are the emission reductions claimed for road paving by project proponents. We join the Center for Biological Diversity in their arguments on the substantive issues surrounding the staff's proposal that road paving can be mitigation for power plant emissions. We also endorse the testimony of their expert, Gregory Tholen.

Moreover, ERCs used to mitigate air pollution in a given area need to make the air quality better and be contemporaneous, meaning that the day the power plant starts to operate in the Antelope Valley the air is to get cleaner, not dirtier. Using ERCs from over 75 miles away from the source which were due to reductions which happened years in the past does not meet these requirements. We can see no where when staff has made the analysis to underpin this statutory requirement.

Cumulative Impacts

Staff's cumulative analysis does not provide a true picture of the project area. The analysis fails to consider all the increase in air pollution from the many solar projects proposed and in the permitting queue in the Antelope Valley, nor the proposed new cyanide heap leach gold mine, the Soledad Project, which has already been granted a CUP from Kern County. All of these projects will have a huge impact on air pollution in the air basin.

Moreover, staff's cumulative analysis and health impact analysis fails to consider the new document on cumulative impacts just completed by CALEPA. This document outlines minimal requirements which any cumulative impacts analysis should have, and is specifically directed at state agencies performing cumulative impact analysis.

Ammonia Emissions

The CEC Staff did not perform an air quality analysis for the PHPP Project to examine the potential formation of secondary Particulate Matter from the ammonia slip. The CEC Staff instead states that it mitigates the projects ammonia emissions by limiting the ammonia slip. That does not quantify or mitigate the potential formation of secondary PM 2.5 from the projects ammonia emissions. Ammonia is a known precursor emission for secondary particulate matter formation. Staff does not even bother to quantify the secondary particulate formation must less mitigate the ammonia emissions. Staff must provide mitigation for the secondary particulate formation from the ammonia emissions since by their own testimony all precursor emissions must be mitigated to avoid contributing to air quality deterioration.

Transmission Lines

Staff has a lengthy discussion of transmission line alternative in the FSA, some underground, some above ground. Staff is proposing to certify more than one route, the applicant is objecting to the underground route because of conflicts with existing underground infrastructure which may be incompatible with underground electric lines. It is still not clear what route the transmission lines would take, and given those routes, what the construction impacts of those lines would be as well as the impacts on traffic. In the traffic study which was just posted today, we see no discussion of the impact that this construction would have on traffic or public safety due to changes in traffic patterns during construction. Highway 138 is still one of the most dangerous roads in the state and the construction of power lines traversing that highway would need to be examined for its impact on the already very high traffic fatality rates for Highway 138. Since changes are being made to the conditions and routes for the transmission lines still, it is difficult for intervenors to examine and comment on what the impacts will be of the construction and operation of the proposed transmission lines.

“Energy Commission regulations require staff to notice, at a minimum, property owners within 1,000 feet of the a project and 500 feet of a linear facility (such as transmission lines, gas lines, and water lines). This was done for the PHPP project.” How can this be the case when the record shows that the final transmission line route is still not decided?

Purpose of Project

“The project would provide base and peak load and ancillary power services designed to meet electric generation demand and reliability requirements in the City of Palmdale and surrounding local areas.....” (page 3-1, FSA)

Of all government entities, the California Energy Commission knows that it is not possible for this project to do that. Under state law, the power generated by this project must be loaded onto the grid. The burden of the pollution from this facility will be borne largely by people of color who live in the eastern portions of Lancaster and Palmdale and they will receive none of the benefits. Their electric bills will not go down, and there is no contractual arrangement by which they will be guaranteed power during brown/black outs preferentially, because they have allowed a power plant to be sited in their backyard. It is the Public Utilities Commission (PUC) which sets the rates for power, not the City of Palmdale, and it is the ISO who will decide who homes remain dark if power shortages occur.

Moreover, the truth of the matter is that the electricity from this plant is not needed to ensure local or even regional reliability now or at anytime in the foreseeable future. According to the ISO, the load center served by this power plant has plenty of power and is projected to have plenty of power for a least another decade, even with a recovering economy and rising population.

So, we are not sure what the purpose of the project is, but is not the purpose as stated in the Final Staff Assessment.

Airport Impacts

The proposed power plant is right next to an existing airport and next to land that has been proposed for a new international airport for many years. Pilots are often told of the hazards of flying near power plants, and indeed the CEC denied the permit for the Eastshore plant because it was 1 mile from an airport. This plant is right next to where the U2, the B2, and other important planes vital to our national defense land and take off. We are appending the expert testimony in the Eastshore plant to our testimony to bring the staff's and Commissioner's attention to this important issue.

Public Health

The public health analysis relies on outdated notions of the impact of pollution exposure to people. The National Academy of Sciences has issued guidance on how risk assessments should be performed especially when environmental justice populations and children are affected. This is just such a case.

The elderly and children need special protections from pollution, even pollution which is offset. The impact of the emissions from this plant on the health and well being of the children and elderly living downwind of the plant needs to be analyzed if a finding that no more mitigation of the public health impacts needs to occur. Staff has not presented evidence that such an analysis has taken place.

The Office of Environmental Health Hazard Assessment has just published a list of toxicity endpoints which need investigation before a pollutant could be deemed safe for exposure. If information on those toxic endpoints is not available, then the safety of the exposure to that pollutant cannot be determined. This document is attached..

Thank you for the opportunity to have input into this process.

Sincerely,

Jane Williams, Director
Desert Citizens Against Pollution
Feb 4, 2001

6. Always consider canceling or delaying a flight if weather conditions do not support a safe operation.

c. If you haven't already developed a set of Standard Operating Procedures for cold weather operations, they should include:

1. Procedures based on information that is applicable to the aircraft operated, such as AFM limitations and procedures;

2. Concise and easy to understand guidance that outlines best operational practices;

3. A systematic procedure for recognizing, evaluating and addressing the associated icing risk, and offer clear guidance to mitigate this risk;

4. An aid (such as a checklist or reference cards) that is readily available during normal day-to-day aircraft operations.

d. There are several sources for guidance relating to airframe icing, including:

1. <http://aircrafticing.grc.nasa.gov/index.html>

2. <http://www.ibac.org/is-bao/isbao.htm>

3. http://www.natasafety1st.org/bus_deice.htm

4. Advisory Circular (AC) 91-74, Pilot Guide, Flight in Icing Conditions.

5. AC 135-17, Pilot Guide Small Aircraft Ground Deicing.

6. AC 135-9, FAR Part 135 Icing Limitations.

7. AC 120-60, Ground Deicing and Anti-icing Program.

8. AC 135-16, Ground Deicing and Anti-icing Training and Checking.

The FAA Approved Deicing Program Updates is published annually as a Flight Standards Information Bulletin for Air Transportation and contains detailed information on deicing and anti-icing procedures and holdover times. It may be accessed at the following web site by selecting the current year's information bulletins:

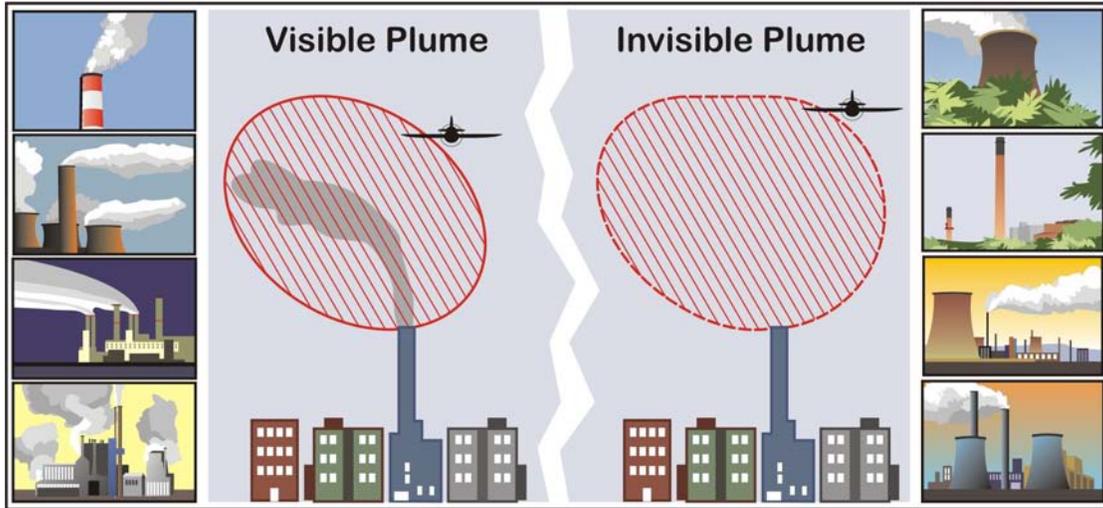
http://www.faa.gov/library/manuals/examiners_inspectors/8400/fsat

7-5-15. Avoid Flight in the Vicinity of Thermal Plumes (Smoke Stacks and Cooling Towers)

a. Flight Hazards Exist Around Thermal Plumes. Thermal plumes are defined as visible or invisible emissions from power plants, industrial production facilities, or other industrial systems that release large amounts of vertically directed unstable gases. High temperature exhaust plumes may cause significant air disturbances such as turbulence and vertical shear. Other identified potential hazards include, but are not necessarily limited to, reduced visibility, oxygen depletion, engine particulate contamination, exposure to gaseous oxides, and/or icing. Results of encountering a plume may include airframe damage, aircraft upset, and/or engine damage/failure. These hazards are most critical during low altitude flight, especially during takeoff and landing.

b. When able, a pilot should fly upwind of possible thermal plumes. When a plume is visible via smoke or a condensation cloud, remain clear and realize a plume may have both visible and invisible characteristics. Exhaust stacks without visible plumes may still be in full operation, and airspace in the vicinity should be treated with caution. As with mountain wave turbulence or clear air turbulence, an invisible plume may be encountered unexpectedly. Cooling towers, power plant stacks, exhaust fans, and other similar structures are depicted in FIG 7-5-2. Whether plumes are visible or invisible, the total extent of their unstable air is difficult to ascertain. FAA studies are underway to further characterize the effects of thermal plumes as exhaust effluents. Until the results of these studies are known and possible changes to rules and policy are identified and/or published, pilots are encouraged to exercise caution when flying in the vicinity of thermal plumes. Pilots are encouraged to reference the Airport/Facility Directory where amplifying notes may caution pilots and identify the location of structure(s) emitting thermal plumes.

FIG 7-5-2
Plumes



**GREEN CHEMISTRY
HAZARD TRAITS, ENDPOINTS, AND OTHER RELEVANT DATA**

**PRE-REGULATORY DRAFT
FOR DISCUSSION PURPOSES ONLY**

**OFFICE OF ENVIRONMENTAL HEALTH HAZARD ASSESSMENT
CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY**

AUGUST 10, 2010

This is a pre-regulatory proposal that is being published for stakeholder discussion and public comment. It may change significantly prior to any formal regulatory proceeding.

These draft regulations would be added to the regulations currently being proposed by the Department of Toxic Substances Control (DTSC) for the Green Chemistry Program. The Office of Environmental Health Hazard Assessment (OEHHA) and DTSC are working collaboratively on these proposed regulations in order to ensure that they are compatible with the regulations and process DTSC has already developed for the Green Chemistry Program.

OEHHA is required by SB 509 (Simitian, 2007) to evaluate and specify the hazard traits and environmental and toxicological end-points and any other relevant data that are to be included in the clearinghouse. The office shall conduct this evaluation in consultation with DTSC and all appropriate state agencies, after one or more public workshops, and an opportunity for all interested parties to comment. The office may seek information from other states, the federal government, and other nations in developing this information.

OEHHA has conducted three public workshops related to hazard traits and endpoints and has conducted significant research into existing definitions, endpoints and other relevant information in the development of this draft regulation. Many of the provisions of this draft regulation are taken directly from working definitions and methodologies used by well-respected scientific organizations such as the World Health Organization's International Agency for Research on Cancer and the National Toxicology Program.

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OFFICE OF ENVIRONMENTAL HEALTH HAZARD ASSESSMENT

Proposed for Title 22, California Code of Regulations

1. **Preamble** – This section was adopted by the Office of Environmental Health Hazard Assessment under the authority of Health and Safety Code section 25252(b)(1). This regulation will facilitate the implementation of the Green Chemistry Program by specifying hazard traits, environmental and toxicological endpoints and other relevant data to be included in the Toxics Information Clearinghouse that will be created by the Department as required by Health and Safety Code section 25256.

2. **Definitions – for purposes of this Section only:**
 - a. “Adverse effect” means a biochemical change, functional impairment, or pathologic lesion that negatively affects the performance of the whole organism, or reduces an organism's ability to respond to an additional environmental challenge.
 - b. “Adverse environmental effect” means a significant change that negatively affects an ecosystem or ecosystem component at the system, community, assemblage, population, species, or individual level.
 - c. “Authoritative organization” means a state, national, international or non-governmental entity whose scientific findings on the safety, risks or hazards of chemical agents are relied upon by state, national and international governments and their supporting public health and environmental entities in regulating or otherwise protecting human health or the environment from threats posed by those chemical agents. Organizations that satisfy the definition of “authoritative organization” are the following:
 - i. OEHHA, DTSC and other State of California Boards, Departments, Offices or Agencies
 - ii. The National Academy of Sciences, including the National Research Council and the Institute of Medicine
 - iii. Departments or Agencies of the United States federal government, including but not limited to: the Consumer Product Safety Commission, Environmental Protection Agency, Food and Drug Administration, National Toxicology Program, National Institute of

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- Environmental Health Sciences, National Institutes of Health, National Institute of Occupational Safety and Health, the Occupational Safety and Health Administration, and the Department of Transportation.
- iv. Canadian government agencies including Environment Canada and Health Canada
 - v. Governmental bodies within the European Union, including the European Chemicals Agency
 - vi. World Health Organization, including the International Agency for Research on Cancer
 - vii. The United Nations and organizations within the United Nation.
- d. A “chemical substance” is a chemical, chemical compound, a chemical mixture, elemental material, particulate matter or fiber, or radioactive agent; its metabolites or degradation by-products.
 - e. A “Class One” chemical is identified as having a specific hazard trait when there is a strong body of evidence indicating that the chemical substance has the specific toxicological hazard trait. Methods for identifying chemicals as having a Class One hazard trait can be found in subsection 4(a).
 - f. A “Class Two” chemical is identified as having a hazard trait when there is a lesser body of evidence than for a specific Class One identification. Methods for identifying chemicals as having a Class Two hazard trait can be found in subsection 4(B).
 - g. “Department” or “DTSC” means the Department of Toxic Substances Control.
 - h. “Document” is a report, memo, list or other written material released in paper or electronic form.
 - i. “Environmental endpoints” are measured or otherwise observed adverse environmental effects in ecological systems, or components of ecological systems, or non-human organisms within ecological systems.
 - j. “Exposure potential characteristic” means an inherent property of a chemical substance that contributes to the likelihood of significant human or environmental exposure, in general or in scenarios that can be used to estimate exposures in specific situations.
 - k. “Hazard traits” are properties of chemicals that fall into broad categories of toxicity, adverse environmental effects, physical hazards, or exposure potential characteristics.
 - l. “Mechanistic similarity” means that a chemical substance acts on a biological system in a manner similar to other chemicals that induce toxicological or environmental effects associated with a specific hazard trait.

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- m. “Not Classifiable” means that there is insufficient scientific evidence available to classify a chemical as having a “Class One” or “Class Two” hazard trait.
- n. “OEHHA” means the Office of Environmental Health Hazard Assessment within the California Environmental Protection Agency
- o. “Other relevant data” means chemical, physical, biochemical or other data indicative of one or more hazard traits.
- p. “Toxicological endpoints” are those measured or otherwise observed adverse effects in biological systems that may indicate the presence of one or more hazard traits.
- q. “Well conducted scientific studies” means studies published in the open literature or submitted to a local, state, national or international government agency, using methods and analyses which are scientifically valid according to generally accepted principles
- r. “Wildlife” means all non-human undomesticated animals present in the environment.

3. Specific Hazard Traits, and Endpoints and Other Relevant Data – Hazard traits are defined in this subsection within the following groupings: Toxicological (human health) hazards, environmental hazards, exposure potential hazards and physical hazards. A specific chemical substance may be identified as having a specific hazard trait of Class One, or Class Two type, or there may be inadequate information on the chemical available to make an identification, in which case the chemical would be viewed as not classifiable. Criteria for assigning a chemical substance a Class One or Class Two designation for a specific hazard trait are set out in subsection 4.

- a. Toxicological hazard traits – these hazard traits affect human health. These include, but are not limited to the following:
 - i. Carcinogenicity
 - 1. The carcinogenicity hazard trait is defined as the occurrence of increased incidence, reduced latency, or increased severity or multiplicity in neoplasia following exposure to a chemical substance.
 - 2. Endpoints include, but are not limited to those indicating malignant and benign neoplasia of alimentary, cardiovascular,

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endocrine, genital, hematopoietic, integumentary, musculoskeletal, nervous, respiratory, special senses, and urinary systems as well as any other systemic neoplastic lesions observed in human or animal studies.

3. Other relevant carcinogenicity data includes but are not limited to: data on mechanisms of carcinogenesis such as exposure-related modifications to the physiology or response of cells, tissues and organs (e.g., mitogenesis, compensatory cell division, hyperplasia) or in the signaling pathways used by cells to manage critical processes related to increased risk for cancer; changes in key cellular structures at the molecular level such as mutation and other genotoxicity endpoints; epigenetic changes associated with increased cancer risk; structural similarity to other chemicals with the carcinogenicity hazard trait.

ii. Cardiovascular toxicity

1. The cardiovascular toxicity hazard trait is defined as the occurrence of adverse effects on the structure or function of the heart or the vascular system following exposure to a chemical substance.
2. Cardiovascular toxicity endpoints include but are not limited to those indicating: structural effects associated with necrosis, degeneration, proliferation, or inflammation of the heart or vasculature, damage to the blood vessel walls that may result in lesions leading to atherosclerosis or hypertension; functional effects including adverse changes in the ability of the cardiovascular system to maintain homeostasis, supply appropriate nutrients, metabolites, respiratory gases, or hormones, or in its ability to remove waste products or foreign material, changes in rhythmicity or contractility of the heart, hypo- or hyper- tension, impaired ability to regulate tissue pH or body temperature; vascular effects including alteration of vascular reactivity or vessel dilation or contraction.
3. Other relevant cardiovascular toxicity data include but are not limited to: in vitro measures of cardiovascular toxicity such as cytotoxicity to isolated vascular endothelial cells; structural or

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mechanistic similarity to other chemicals with the cardiovascular toxicity hazard trait.

iii. Dermatotoxicity

1. The dermatotoxicity hazard trait is defined as the occurrence of adverse effects on the structure or function of the skin including its barrier properties and its ability to maintain heat, fluid, or electrolyte homeostasis following exposure to a chemical substance.
2. Endpoints include but are not limited to those indicating: systemic reactions, allergic sensitization, allergic reactions, acute or subacute irritation, or photosensitivity.
3. Other relevant dermatotoxicity data include, but are not limited to: in vitro measures of dermatotoxicity such as toxicity to isolated skin or skin cells; and structural or mechanistic similarity to other chemicals with the dermatotoxicity hazard trait.

iv. Developmental toxicity

1. The developmental toxicity hazard trait is defined as the occurrence of adverse effects on the structure or function of the developing organism following exposure to a chemical substance. Developmental toxicity can result from an exposure of either parent that occurs prior to conception, during prenatal development, or postnatally before the time of sexual maturation.
2. Endpoints for developmental toxicity include but are not limited to those indicating: death of the developing organism, structural abnormality, altered growth, functional deficiency or other adverse effect on the developing organism. These observations in animals or humans can be manifested at any point in the lifespan of the organism or its offspring.
3. Other relevant data include but are not limited to: mechanistic data at the molecular level such as genotoxicity or epigenetic toxicity, or at the cellular, organ, or organism level; structural or mechanistic similarity to other chemicals with the developmental toxicity hazard trait.

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v. Endocrine toxicity

1. The endocrine toxicity hazard trait is defined as the occurrence of adverse effects following exposure to a chemical substance on the structure or function of the endocrine system (often referred to as endocrine disruption), and includes metabolic syndrome.
2. Endocrine toxicity endpoints include but are not limited to those indicating: observations of adverse effects on endocrine organs; adverse perturbations of the synthesis, secretion, transport, binding, action, or elimination of natural hormones in the body that are responsible for the maintenance of homeostasis, metabolism, reproduction, development or behavior; any other interactions with hormone receptors or receptor processes to mimic, enhance or inhibit action of a natural hormone on the target organ system.
3. Other relevant data include but are not limited to: binding of a chemical substance or its metabolites to hormones or hormonal receptors or inhibition of hormone synthesis in silico or in vitro experimental models; induction of hormone metabolic enzymes; structural or mechanistic similarity to other endocrine toxicants.

vi. Epigenetic toxicity

1. The epigenetic toxicity hazard trait is defined as heritable changes in gene expression or gene function that do not involve changes in the DNA sequence, following exposure to a chemical substance.
2. Epigenetic toxicity endpoints include, but are not limited to those indicating: toxicity in humans or animals associated with epigenetic mechanisms such as chemically induced DNA methylation, histone modification, nucleosome remodeling, or non-coding RNA. Chemically induced epigenetic endpoints may be observed in an exposed individual or its offspring.
3. Other relevant epigenetic toxicity data include but are not limited to: in vitro or other data indicative of chemically induced DNA methylation, histone modification, nucleosome remodeling, non-coding RNA or other epigenetic mechanisms;

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structural or mechanistic similarity to other epigenetic toxicants.

vii. Genotoxicity

1. The genotoxicity hazard trait is defined as the occurrence of a substance-induced change, heritable at the cellular level, to the DNA sequence following exposure to a chemical substance.
2. Genotoxicity endpoints include but are not limited to those indicating: DNA strand breaks, mutations in genes, chromosomal aberrations, sister chromatid exchange, aneuploidy, or polyploidy in humans, animals, or cell lines.
3. Other relevant data include but are not limited to: data on DNA adduct formation, protein-adduct formation; structural similarity to other genotoxicants; electrophilic potential.

viii. Immunotoxicity

1. Immunotoxicity is defined as adverse effects on the components or function of the immune system following exposure to a chemical substance.
2. Endpoints include but are not limited to: allergic sensitization such as anaphylactic hypersensitivity, antibody-dependent cytotoxic hypersensitivity, complex mediated hypersensitivity, or delayed type hypersensitivity; changes in immune cell numbers such as leukocytopenia, leukocytosis, granulocytopenia, granulocytosis, lymphopenia, or lymphocytosis; suppression or enhancement of the immune response; changes in specific immunoglobulins with no obvious explanation; changes in immune organ weights; and initiation or exacerbation of auto immunity.
3. Other relevant immunotoxicity data include but are not limited to: altered immune function following neurosensitization, mechanisms of heightened immune response due to high chemical reactivity/antigenicity; changes in number or behavior of specific classes of regulatory effector cells.

ix. Hematotoxicity

1. The hematotoxicity hazard trait is defined as the occurrence of adverse effects on blood or blood forming tissues following exposure to a chemical substance.
2. Hematotoxicity endpoints include, but are not limited to those indicating: alterations in the number, types or lifetime of circulating blood cells; decrease in the oxygen transporting capacity of hemoglobin; increase or decrease in blood clotting activity resulting from interference in platelet response or function or other causes.
3. Other relevant data include but are not limited to: in vitro measures of toxicity in isolated blood cells or blood forming tissues; structural or mechanistic similarity to other hematotoxicants.

x. Hepatotoxicity and digestive system toxicity

1. The hepatotoxicity and digestive system toxicity hazard trait is defined as the occurrence of adverse effects on the structure or function of the liver, gall bladder, and gastrointestinal tract following exposure to a chemical substance.
2. Endpoints include, but are not limited to those indicating: liver damage, hepatitis, cholestasis, vascular changes, and steatosis, gall bladder disease, and inflammation or hyperplasia of the gastrointestinal epithelium
3. Other relevant hepatotoxicity and gastrointestinal toxicity data include but are not limited to those indicating: possible liver damage, excretion of pro-inflammatory cytokines, induction of xenobiotic metabolizing enzymes or generation of reactive metabolites; disruption of glucose or glycogen metabolism; impaired or unbalanced serum protein production; structural or mechanistic similarity to other chemicals with this hazard trait.

xi. Musculoskeletal toxicity

1. The musculoskeletal toxicity hazard trait is defined as the occurrence of adverse effects on the structure or function of the musculoskeletal system, including bones, muscles,

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cartilage, tendons, ligaments, joints and connective tissue following exposure to a chemical substance.

2. Musculoskeletal toxicity endpoints include but are not limited to those indicating: arthritis, decreased joint movement; changes in mineral content of bone; osteomalacia; osteoporosis bone malformation or other skeletal growth disorders; abnormal bone mass or density indices; tooth loss; fibromyalgia; adverse muscle or neuromuscular function.
3. Other relevant musculoskeletal toxicity data include but are not limited to: in vitro observations indicative of musculoskeletal toxicity; structural or mechanistic similarity to other chemicals with the musculoskeletal toxicity hazard trait.

xii. Nephrotoxicity and other toxicity to the urinary system

1. The nephrotoxicity hazard trait is defined as adverse effects on the structure or function of the kidney and components of the urinary system following exposure to a chemical substance.
2. Endpoints for evaluating nephrotoxicity or other toxicity to the urinary system include, but are not limited to those indicating: abnormal urine volume or chemistry; alterations in glomerular filtration rate or tubular re-absorptive capacity; pathological changes to the kidney; formation of calculi in the ureter or bladder; muscular or epithelial damage in the urinary bladder.
3. Other relevant renal toxicity data include, but are not limited to: outcomes of in vitro tests for nephrotoxicity; structural or mechanistic similarity to other chemicals with the nephrotoxicity hazard trait.

xiii. Neurotoxicity

1. The neurotoxicity hazard trait is defined as the occurrence of adverse effects on the components or function of the central or peripheral nervous system following exposure to a chemical substance. Function includes neurochemical, neurophysiological, or behavioral effects.
2. Endpoints include, but are not limited to those indicating: pathological changes in the central or peripheral nervous systems; abnormal electrical activity of the central or

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peripheral nervous systems, altered neurochemical synthesis, storage, secretion and uptake, impairments in neuromuscular control, mood disorders; behavioral changes; impaired cognition.

3. Other relevant neurotoxicity data include but are not limited to: in vitro indicators of neurotoxicity in isolated nervous system cells; structural or mechanistic similarity to other neurotoxicant.

xiv. Ocular toxicity

1. The ocular toxicity hazard trait is defined as adverse changes to the components or function of the visual system following exposure to a chemical substance.
2. Endpoints include but are not limited to those indicating: iris, conjunctival, lens or corneal damage; abnormal reaction to light; damage to the eye lids or nictitating membranes; functional or structural damage to the retina; damage to or induction of functional abnormalities to the ocular portions of the central nervous system.
3. Other relevant ocular toxicity data include, but are not limited to physicochemical properties such as pH and chemical reactivity; data on dermal irritancy or corrosivity; structural or mechanistic similarity to other chemicals with the ocular toxicity hazard trait.

xv. Ototoxicity

1. The ototoxicity hazard trait is defined as the occurrence of adverse effects on the structure or function of the inner ear or the vestibulo-cochlear nerve, which could result in temporary or permanent disturbances of hearing, balance, or both following exposure to a chemical substance.
2. Endpoints include, but are not limited to those indicating: hearing impairment; abnormal balance; changes to cellular components of the inner ear; change in auditory response or electrical activity in the auditory areas of the brain.
3. Other relevant data include but are not limited to: in vitro indications of ototoxicity; structural or mechanistic similarity to other chemicals with the ototoxicity hazard trait.

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xvi. Reactivity in biological systems

1. The reactivity in biological systems hazard trait is defined as the occurrence of rapid reactions with molecules in the body that lead to alterations in critical molecular function and ultimately adverse health outcomes.
2. Endpoints include, but are not limited to those adverse health effects resulting from covalent binding or oxidation of cellular macromolecules, generation of reactive oxygen species or oxidative stress, or catalytic generation of hydroxyl radicals.
3. Other relevant data include but are not limited to measurements of covalent binding to or oxidation of DNA, lipids or proteins, and detection of reactive species in cell culture.

xvii. Reproductive toxicity

1. The reproductive toxicity hazard trait is defined as the occurrence of adverse effects on the reproductive system or function of females or males following exposure to a chemical substance.
2. Endpoints of reproductive toxicity include but are not limited to those indicating: adverse alterations to the female or male reproductive organs, the related endocrine system, pregnancy outcomes, adverse effects on onset of puberty, gamete production and transport, reproductive cycle normality, sexual behavior, fertility, gestation, parturition, lactation, developmental toxicity, premature reproductive senescence, or other modifications that compromise the integrity of the reproductive system or function in animals or humans.
3. Other relevant data include but are not limited to: data on endocrine disruption, genotoxicity, in vitro measures of the capacity of a chemical to damage the function or structure of germ cells such as sperm or oocytes or cells critical for reproductive function such as Sertoli and Leydig cells in males; structural or mechanistic similarity to other reproductive toxicants.

xviii. Respiratory toxicity

1. The respiratory toxicity hazard trait is defined as an adverse change in the structure or function of the respiratory tract following exposure to a chemical substance, including respiratory tract injury or decreasing the ability of the lungs to function in gas exchange.
2. Endpoints include but are not limited to those indicating: irritation of the respiratory epithelium; pathological changes to the airway or other lung structures; airways hyper-reactivity; altered lung function; asthma; airways remodeling; increased respiratory infections.
3. Other relevant data include but are not limited to: In vitro evidence for respiratory toxicity such as increased inflammatory cytokine expression in airway cells; particle size distribution inclusive of respirable particles, fibrous nature; long half-life in the lung; chemical reactivity; redox potential; structural or mechanistic similarity to other respiratory toxicant.

b. Environmental Hazard Traits – these hazard traits affect the environment. These include, but are not limited to the following:

i. Wildlife survival impairment

1. The wildlife survival impairment hazard trait is defined as the occurrence of increased incidence of death, disease or other biological impairment, following exposure to a chemical substance that significantly decreases the potential for wildlife survival in the environment.
2. Endpoints include, but are not limited to those indicating: death, endpoints of toxicity listed for the toxicological hazard traits above, non-specific toxicity, behavioral impacts, or increased disease susceptibility observed in experimental or field studies.
3. Other relevant survival impairment data include but are not limited to: mechanistic or structural similarity to other chemicals that impair wildlife survival; mechanistic data listed for toxicological hazard traits above, or correlative data from field studies linking chemical exposure with community- or

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ecosystem-level impacts, loss of biodiversity including genetic diversity, or impacts on endangered or threatened species.

ii. Wildlife reproductive impairment

1. The wildlife reproductive impairment hazard trait is defined as the occurrence of adverse effects on the reproductive system or sexual function of wildlife following exposure to a chemical substance that may reduce reproductive capacity in the environment.
2. Endpoints include, but are not limited to those indicating: reductions in production of vitellogenin, gamete maturation, physiological or behavioral impacts on mating or spawning, fecundity, viable offspring or parental caretaking observed in animal or field studies; induction of abnormal sex ratios or appearance of unexpected intersexual anatomical or behavioral characteristics in the laboratory or in a wild population.
3. Other relevant reproductive impairment data include but are not limited to: mechanistic or structural similarity to other chemicals that impair wildlife reproduction; exposure related perturbations of the hypothalamic–pituitary–gonadal axis; agonism of the aryl hydrocarbon receptor; binding or disruption of the function of the estrogen or androgen receptors; toxicogenomic responses associated with reproductive impairment, or related data as described under the reproductive or endocrine toxicological hazard traits above. Correlative data from field studies linking exposure to a chemical substance with reductions in animal reproduction are also considered relevant.

iii. Wildlife developmental impairment

1. The wildlife developmental impairment hazard trait is defined as the occurrence of adverse effects on the structure or function of the developing organism following exposure to a chemical substance.
2. Endpoints include, but are not limited to those indicating: exposure related abnormalities in body form, metamorphosis,

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behavior (hyperventilation, atypical locomotion) or morphometrics (e.g., weight, length).

3. Other relevant developmental impairment data include but are not limited to: mechanistic or structural similarity to other chemicals that impair wildlife development; data on mechanisms of mammalian developmental toxicity (described above) or those specific to nonmammalian wildlife (e.g., signaling control of metamorphosis).

iv. Wildlife growth impairment

1. The wildlife growth impairment hazard trait is defined as the occurrence of adverse changes in absolute growth, proportional growth (e.g., organ to body ratio) or growth rate following exposure to a chemical substance.
2. Endpoints include, but are not limited to those indicating: abnormalities in length, weight (body or organ), condition index, body surface area or growth rate observed in animals.
3. Other relevant growth impairment data includes but are not limited to: mechanistic or structural similarity to other chemicals that impair wildlife growth; mechanistically based markers of data on growth retardation.

v. Non-target phytotoxicity

1. The non-target phytotoxicity hazard trait is defined as unwanted detrimental deviations from the normal pattern of appearance, growth, or function of plants following exposure to a chemical substance. The phytotoxic response may occur during germination, growth, differentiation, or maturation of plants, and may be of a temporary or long-term nature.
2. Endpoints include, but are not limited to those indicating: adverse effects on growth habit, yield, or quality of plants or their commodities.
3. Other relevant phytotoxicity impairment data include but are not limited to: mechanistic or structural similarity to other phytotoxicants.

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- vi. Loss of genetic diversity, including biodiversity
 1. The loss of genetic diversity hazard trait is defined as adverse change in the genetic make-up of a species, community, assemblage or ecosystem following exposure to a chemical substance
 2. Endpoints include, but are not limited to those indicating: changes in the locational distribution of species, or the genetic make-up of resident populations of individual species.
 3. Other relevant data include but are not limited to: in silico predictions of changes in genetic diversity; high species specific acute toxicity.

- vii. Eutrophication
 1. The eutrophication hazard trait is defined as the occurrence, following a chemical substance release, of excessive plant growth in water bodies resulting from excessive plant nutrients that stimulate excessive plant growth.
 2. Endpoints include, but are not limited to those indicating: low dissolved oxygen content, or hypoxia.

- c. Exposure potential hazard traits
 - i. Ambient ozone formation
 1. The ambient ozone formation hazard trait is defined as the capacity for chemicals such as volatile organic compounds and oxides of nitrogen to generate photochemical smog and ozone and other oxidants indoors.
 2. A chemical's propensity to form ozone can be indicated by photochemical and other reactivity to form ozone and other oxidants. A chemical substance has this hazard trait if it or its breakdown products meets the definition of photoreactivity as determined by the Air Resources Board protocol.

 - ii. Bioaccumulation
 1. The bioaccumulation hazard trait is defined as the propensity for an agent to be sequestered in organisms or parts of an

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- organism following exposure. The concentration of the agent is greater in the organism than in its surrounding environment.
2. A substance has this hazard trait if it, its metabolite or environmental degradation product has a bioaccumulation factor greater than 2000, a log octanol water coefficient greater than or equal to 4, has been shown to bioaccumulate in animal or human tissues, or when it inhibits an efflux transporter.
- iii. Environmental persistence
1. The environmental persistence hazard trait is defined as the propensity for a substance to exist in the environment for a long time period subsequent to its release.
 2. A chemical substance has this hazard trait if it, or its environmental degradation product has the following half-lives in the environment: marine water – greater than 60 days; fresh or estuary water – greater than 40 days; marine sediment – greater than 180 days; ambient air – greater than 2 days; soil – greater than 6 months.
- iv. Global warming potential
1. The global warming potential hazard trait is defined as the propensity to be a greenhouse gas, that is, to absorb infra-red radiation in the atmosphere, and thereby contribute to the general warming of the planet.
 2. Criteria and methods used by the California Air Resources Board to identify greenhouse gases will be used to evaluate this hazard trait.
- v. Lactational or transplacental transfer
1. The lactational or transplacental transfer hazard trait is defined as the ability of a chemical substance to transfer from the mother's tissues into breast milk or across the placenta.
 2. A chemical's propensity for lactational or transplacental transfer can be indicated by studies measuring the chemical substance in mother's milk or crossing the placenta into fetal circulation, or by physical-chemical properties associated with movement into mother's milk or across the placenta.

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vi. Mobility in environmental media

1. The mobility in environmental media hazard trait is defined as the capacity of a chemical substance for rapid movement in the environment.
2. A chemical substance has this trait if rapid or broad environmental mobility has been reported in the scientific literature, if it is volatile, water soluble, or possesses other physico-chemical characteristics predisposing to ease of movement through environmental compartments such as air, water, and soil.

vii. Particle size or fiber dimension

1. The particle size or fiber dimension hazard trait is the existence of a chemical substance in the form of nano-, ultrafine, fine or respirable particles or fibers or the propensity for it to form into such small-sized particles or fibers with use or environmental release.
2. A chemical substance has this hazard trait if it is in particle form in the respirable size range (less than or equal to 10 micrometers in mass median aerodynamic diameter (MMAD)), in the fine particle size range (less than or equal to 2.5 micrometers MMAD), in the ultrafine or nanoparticle size range (less than or equal to 0.1 micrometers in MMAD), or exists as a fiber with at least a 3:1 aspect ratio and a diameter less than or equal to 3 micrometers.
3. Other relevant data related to this hazard trait include but are not limited to: particle size distribution, surface area, aspect ratio, surface coatings, and surface charge.

viii. Persistence in biota

1. The biopersistence hazard trait is defined as the propensity for a substance to exist in the biota (including humans) for a long time period subsequent to its release.
2. Chemicals that have the following half-lives are considered biopersistent: humans – greater than one month; other species – greater than 0.1% of their lifespan.

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- ix. Stratospheric ozone depletion potential
 1. This hazard trait is defined as the capacity for a chemical substance to deplete stratospheric ozone, and thereby contribute to higher levels of ultraviolet B radiation reaching the earth's surface.
 2. Any chemical substance or its environmental degradation product has this hazard trait if it is characterized as such by the California Air Resources Board or the United States.
 - x. Toxic environmental transformation
 1. The toxic environmental transformation hazard trait is defined as the potential for a chemical substance to be transformed environmentally to a form that is more toxic or more persistent.
 2. A chemical substance has this hazard trait if such transformations are observed in the field or laboratory or reliably predicted through structure activity analyses.
- d. Physical hazard traits – these hazard traits may affect human health or the environment. These include, but are not limited to the following:
- i. Explosivity
 1. The explosivity hazard trait is defined as a hazard that results from chemical reaction that produces gas at such a temperature and pressure and at such a speed as to cause damage to the surroundings.
 2. Chemicals substances that have this hazard trait are those materials meeting the criteria for being defined or otherwise classified as explosive, pyrotechnic, or organic peroxide substances or mixtures by the U.S. Department of Transportation.
 - ii. Flammability
 1. The flammability hazard trait is defined as hazards due to substances that ignite under certain conditions, causing burns or fire.
 2. Chemicals substances that have this hazard trait are those materials meeting the criteria for being defined or otherwise classified as flammable gases, aerosols, liquids, solids, pyrophoric liquids, pyrophoric solids, self-heating material, substances or mixtures which, in contact with water, emit flammable gases, or organic peroxides by the U.S.

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Department of Transportation.

- iii. Nanomaterial hazard trait
 1. The nanomaterial hazard trait is defined as hazards due to a chemical substance having greater toxicity when in nanoparticle form than in bulk form.
 2. Nanoparticles or nanosized fibers, that are particles that are 100 nm or less in any dimension, or would be defined as nanoparticles according to section 3.c.vi, may have this trait.

- iv. Oxidization
 1. The oxidization hazard trait is defined as hazards due to substances that, generally by yielding oxygen, cause, or contribute to, the combustion of other material.
 2. Chemical substances that have this hazard trait are those materials meeting the criteria for being defined or otherwise classified as an oxidizer by the U.S. Department of Transportation.

- v. Self-reactive substances and mixtures
 1. The self-reactive hazard trait is defined as hazards due to thermally unstable liquid or solid substances or mixtures liable to undergo a strongly exothermic decomposition even without participation of oxygen (air).
 2. Chemicals substances that have this hazard trait are those meeting the criteria for being defined or otherwise classified as having such properties by the U.S. Department of Transportation.

- vi. Radioactivity
 1. The radioactivity hazard trait is defined as hazards due radioactive decay.
 2. Chemical substances have this hazard trait if they are radioactive elements or isotopes or if they contain radioactive elements or isotopes.

4. Sources and methodologies for identifying toxicological and environmental hazard traits – The following sources or methodologies shall be used to identify and classify the hazard traits of specific chemical substances.

- a. A chemical substance has a specific Class One hazard trait if one or more of the following apply:
 - i. A document of an authoritative organization identifies or otherwise indicates that the chemical substance, or its metabolite or environmental degradation product poses a hazard trait as defined in subsection 3.
 - 1. The document must either discuss studies that identify the hazard, use studies identifying this hazard as a basis for a hazard identification, dose-response assessment or risk assessment, or include the chemical substance, its metabolite or environmental degradation product on a list of substances identified or regulated based on a hazard trait as defined in subsection 3.
 - ii. At the request of DTSC, OEHHA may determine whether or not a chemical substance, its metabolite or environmental degradation product has a Class One hazard trait, except for carcinogenicity, developmental or reproductive toxicity, based on the weight of the available scientific evidence, including data suggesting lack of effect, from:
 - 1. well conducted scientific studies that show exposure to the chemical substance, metabolite or environmental degradation product induces a toxicological endpoint or endpoints for the hazard trait; and
 - 2. other relevant data from well conducted scientific studies.
 - 3. In the event the chemical substance has insufficient scientific evidence to make this determination, OEHHA may determine whether or not the chemical has the related Class Two hazard trait, or whether the chemical should be considered not classifiable.
- b. A chemical substance has a specific Class Two hazard trait, if it does not meet the criteria for Class One in subsection 4(a) above, but one or more of the following apply:

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- i. A document of an authoritative organization identifies the chemical substance, its metabolite or environmental degradation product as possibly having one or more of the hazards defined in subsection 3, and discusses well-conducted studies supporting the possibility that the chemical substance possesses the hazard trait.
 - ii. At the request of DTSC, OEHHA may determine that a specific chemical substance, its metabolite or environmental degradation product poses the Class Two hazard trait, based on the weight of the evidence, including scientific data indicating lack of effect, from:
 1. a well conducted scientific study that indicates exposure induces a toxicological endpoint or endpoints for this hazard trait, and
 2. other relevant data from well conducted scientific studies.
 3. In the event the chemical substance has insufficient scientific evidence to make this determination, the chemical shall be considered not classifiable.
- c. For purposes of this section, a chemical substance is classified as a Class One Hazard Trait for carcinogenicity if one or more of the following apply to the chemical substance, its metabolite or environmental degradation product:
- i. It is known to the state to cause cancer under Title 27 California Code of Regulations, section 27001 (Proposition 65).
 - ii. It is identified by the U.S. Environmental Protection Agency as being “Carcinogenic to Humans” or “Likely to Be Carcinogenic to Humans” or has been classified as a Group A, B1 or B2 carcinogen.
 - iii. It is classified in Group 1, 2A or 2B by the International Agency for Research on Cancer.
 - iv. It is identified as a carcinogen under the California Toxic Air Contaminant or Public Health Goal programs.
 - v. It is classified as “known to be” or “reasonably anticipated to be” a human carcinogen by the U.S. National Toxicology Program.
 - vi. It is identified or otherwise recognized as a known or potential carcinogen in a report by the National Academy of Sciences’ National Research Council or Institute of Medicine.
 - vii. It is otherwise recognized as a known or potential carcinogen by California, other states, the United States or other nations.

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- d. A chemical substance has a Class Two hazard trait for Carcinogenicity if it does not meet the criteria in subsection 5(c) for having the Carcinogenicity (Class One) Hazard Trait but one or more of the following apply to the chemical substance,, its metabolite, or environmental degradation product:
- i. It is identified by the U.S. Environmental Protection Agency as having “Suggestive Evidence of Carcinogenic Potential,” or as being in Group C.
 - ii. It is identified as having limited evidence of carcinogenicity in animals by the International Agency for Research on Cancer.
 - iii. It is otherwise identified by the OEHHA as a suspected carcinogen or as an agent with carcinogenic potential.
 - iv. It is otherwise recognized as a suspected carcinogen by California, other states, the United States or other nations.
 - v. It is has the Genotoxicity (Class One) Hazard Trait.
 - vi. At the request of DTSC, OEHHA may determine whether or not has the Carcinogenicity (Class Two) Hazard Trait, based on the weight of the evidence, including data indicating lack of effect, according to the methods in subsection 4(b)(ii). This evidence includes, but is not limited to:
 1. Whether or not it meets the criteria for being classified as having “Suggestive Evidence of Carcinogenic Potential” by the U.S. EPA or “limited evidence of carcinogenicity” in animals by the International Agency for Research on Cancer.
 2. Strong indications of carcinogenicity from validated Quantitative Structure Activity Relationship programs such as those used by U.S. Environmental Protection Agency to evaluate the potential toxicity of new or existing chemicals.
 3. Mechanistic or other relevant data as described by the International Agency for Research on Cancer.
 4. Adequate evidence for the classification based on induction of responses in medium or high throughput or cell-, tissue- or whole organism- based assays perturbing known physiological, biochemical or other pathways involved in carcinogenesis (such as a specific endocrine disruption pathway).
 5. In the event the chemical substance has insufficient scientific evidence to make this determination, the chemical shall be considered not classifiable.

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- e. A chemical substance has the Developmental Toxicity (Class One) Hazard Trait if one or more of the following apply to it or its metabolite or environmental degradation product:
- i. It is identified as known to the state to cause reproductive toxicity with developmental toxicity denoted as an endpoint in Title 27 California Code of Regulations section 27001 (Proposition 65).
 - ii. It is identified as having “clear evidence of adverse effects” for developmental toxicity in laboratory animals or humans by the National Toxicology Program’s Center for the Evaluation of Risks to Human Reproduction.
 - iii. It is identified as a developmental toxicant under the California Toxic Air Contaminant or Public Health Goal programs.
 - iv. It is identified in the NIOSH Pocket Guide to Chemical Hazards as having teratogenic or other developmental effects as a symptom.
 - v. It is identified as a known or potential developmental toxicant or having the capacity to cause developmental toxicity in a report by the National Academy of Sciences’ National Research Council or Institute of Medicine.
 - vi. It is otherwise recognized by California, other states, the United States or other nations as a developmental toxicity hazard.
- f. A chemical substance has the Developmental Toxicity (Class Two) Hazard Trait if it does not meet the criteria for having the Developmental Toxicity (Class One) Hazard Trait but one or more of the following apply to it, its metabolite, or environmental degradation product:
- i. It is identified as having “some evidence of adverse effects” or “limited evidence of adverse effects” for developmental toxicity in laboratory animals or humans by the National Toxicology Program’s Center for the Evaluation of Risks to Human Reproduction,
 - ii. It is classified as having limited evidence of carcinogenicity by the International Agency for Research on Cancer, with a clear statement that the chemical substance may induce transplacental carcinogenesis noted in an IARC Monograph on the Evaluation of Carcinogenic Risks to Humans
 - iii. It is otherwise recognized as a suspected developmental toxicant by California, other states, the Federal government or other nations.

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- iv. At the request of DTSC, OEHHA may determine whether or not the chemical, In accordance with the methods in subsection 4(a)(ii), the Developmental Toxicity (Class Two) Hazard Trait because:
 - 1. It has strong indications of the developmental toxicity hazard trait from validated Quantitative Structure Activity Relationship programs such as those used by U.S. Environmental Protection Agency to evaluate the potential toxicity of new or existing chemicals,
 - 2. It has a Genotoxicity (Class One) or Endocrine Toxicity (Class One) Hazard Trait with mechanisms of genotoxicity or endocrine disruption likely to be involved in developmental toxicity.
 - 3. It has “supportive studies,” as described by the National Toxicology Program, indicating possible developmental toxicity.
 - 4. It induces responses in high or medium throughput, whole organism or other assays perturbing known physiological, biochemical or other pathways involved in developmental toxicity.
 - 5. It meets the criteria for being identified as having some evidence of developmental toxicity in animals or humans by the National Toxicology Program’s Center for the Evaluation of Risks to Human Reproduction,
 - 6. In the event the chemical substance has insufficient scientific evidence to make this determination, the chemical shall be considered not classifiable.

- g. A chemical substance has the Reproductive Toxicity (Class One) Hazard Trait if one or more of the following apply to it or its metabolite or environmental degradation product:
 - i. It is identified in Title 27 California Code of Regulations, section 25001(Proposition 65) as known to the state to cause reproductive toxicity with, at a minimum, male or female reproductive toxicity denoted as an endpoint,
 - ii. It is identified as having “clear evidence of adverse effects” for reproductive toxicity in male or female laboratory animals or humans by the National Toxicology Program’s Center for the Evaluation of Risks to Human Reproduction,

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- iii. It is identified as being a male or female reproductive toxicant under the California Toxic Air Contaminant or Public Health Goal programs,
 - iv. It is identified as a known or potential male or female reproductive toxicant or having the capacity to cause reproductive toxicity in a report by the National Academy of Sciences' National Research Council or Institute of Medicine,
 - v. It is identified in the NIOSH Pocket Guide to Chemical Hazards with having reproductive organs as the target organ or as having sterility or other reproductive effects in the symptoms field, or
 - vi. It is otherwise recognized as a male or female reproductive hazard by California, other states, the United States or other nations.
- h. A chemical substance has the Reproductive Toxicity (Class Two) Hazard Trait if it does not meet the criteria for having the Reproductive Toxicity (Class One) Hazard Trait but one or more of the following apply to it, its metabolite, or environmental degradation product:
- i. It is identified as having "some evidence of adverse effects" or "limited evidence of adverse effects" for reproductive toxicity in laboratory animals or humans by the National Toxicology Program's Center for the Evaluation of Risks to Human Reproduction,
 - ii. It is otherwise recognized as a suspected reproductive toxicant by California, other states, the Federal government or other nations
 - iii. At the request of DTSC, OEHHA may determine whether or not the chemical, In accordance with the methods in section (4)(a)(ii), has the Reproductive Toxicity (Class Two) Hazard Trait because:
 - 1. It has strong indications of the reproductive toxicity hazard trait from validated Quantitative Structure Activity Relationship programs such as that used by U.S. Environmental Protection Agency to evaluate the potential toxicity of new or existing chemicals,
 - 2. It has "supportive studies," as defined by the National Toxicology Program, indicating possible male or female reproductive toxicity
 - 3. It has a Genotoxicity (Class One) or Endocrine Toxicity (Class One) Hazard Trait with mechanisms of genotoxicity or endocrine disruption likely to be involved in reproductive toxicity.
 - 4. It induces responses in high or medium throughput, whole organism or other assays perturbing known physiological,

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- biochemical or other pathways involved in male or female reproductive toxicity, or
5. It meets the criteria for being identified as having some evidence of reproductive toxicity in animals or humans by the National Toxicology Program's Center for the Evaluation of Risks to Human Reproduction.
 6. In the event the chemical substance has insufficient scientific evidence to make this determination, the chemical shall be considered not classifiable.
- i. A chemical substance has a hazard trait in accordance with subsections 4(a through g) above, unless the DTSC or OEHHA, based on current scientific information, makes a determination that the chemical substance does not have the hazard trait, and publishes that determination.

EVIDENTIARY HEARING
BEFORE THE
CALIFORNIA ENERGY RESOURCES CONSERVATION
AND DEVELOPMENT COMMISSION

In the Matter of:)
)
Application for Certification) Docket No.
for the Eastshore Energy) 06-AFC-6
Center in Hayward by Tierra)
Energy of Texas)

)

VOLUME II

CITY COUNCIL CHAMBERS
HAYWARD CITY HALL
777 B STREET
HAYWARD, CALIFORNIA

TUESDAY, DECEMBER 18, 2007

10:00 A.M.

Reported by:
John Cota
Contract No. 170-07-001

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PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

1 P R O C E E D I N G S

2 10:03 p.m.

3 PRESIDING COMMISSIONER BYRON: This is
4 an application for certification before the Energy
5 Commission. We are here in Hayward and it is our
6 second day of evidentiary hearings.

7 I would like to welcome all of our
8 returning participants, members of the public,
9 retirees, soccer goalies who didn't get to play
10 last night.

11 Thank you all very much for hanging in
12 here with us last night. We may have, we may have
13 stayed a little too late. I would like to extend
14 my apologies to everyone with regard to our
15 weariness and anything that we might have said
16 from the podium that was offensive and I
17 apologize.

18 I would like to thank the City again and
19 the City staff for having us here. We do have a
20 hard stop today at seven p.m. There is a Council
21 meeting at eight and so we will need to conclude
22 by seven. I am still very optimistic that we will
23 do so.

24 I am the Presiding Member on this
25 committee. Commissioner Geesman is my associate

1 and he is not able to attend due to personal
2 reasons. And as I indicated yesterday, with the
3 expiration of his term he may also be prevented in
4 participating in the proposed, the Presiding
5 Member's Proposed Decision.

6 Let's see. I'd like to just say a
7 couple of things before we get started in hopes
8 that maybe we could be more expeditious but at the
9 same time make sure that we're inclusionary of all
10 of the information and evidence that participants
11 want to enter here today.

12 I noticed from yesterday's proceeding
13 and from our preconference hearing that there may
14 be some lack of understanding about our process.
15 We don't try to make it a mystery. It's written
16 down. It's pretty clear if you had sufficient
17 time to read all of our material, how we handle
18 things. It is an administrative-type hearing.

19 As I indicated I'm the Presiding Member
20 and I am the one responsible for preparing the
21 proposed decision for consideration by the full
22 Commission.

23 We have an application before us and we
24 are obliged to consider that application. And, in
25 fact, we try to do it with the utmost haste in a

1 year. We are beyond that one year period and that
2 is why we are pressing hard here to try and get
3 this evidentiary hearing concluded and get to a
4 decision before the Commission, a recommended
5 decision before the Commission.

6 The Commission wants and needs the
7 information it must have to make a decision on
8 this application. The procedural arguments and
9 objections that are raised by intervenors and
10 counsel I am going to leave to our Hearing
11 Officer, Susan Gefter.

12 I and the Commission are most interested
13 in the facts and the evidence and the expert
14 opinion that are entered in our process today. I
15 want to help to make sure that parties are able to
16 enter the evidence in the record that they want to
17 see entered. So forgive me if I'm clumsy in the
18 way I do that but I want to make sure that you get
19 the information in that you want, applicant and
20 all other parties.

21 We're scheduled to get to the key issues
22 of this AFC today. We have a few more to finish
23 up that were on yesterday's schedule. I'd like to
24 ask the staff and the applicant to be fully
25 responsive to all the questions that are put

1 forward by the intervenors and I would like to ask
2 all parties to focus on relevant input to this
3 AFC. Hopefully we'll get it all done today.

4 Let me introduce my advisor helping me,
5 Gabriel Taylor. And I am going to turn it over to
6 our Hearing Officer, Susan Gefter, who I think has
7 a few more things to explain and maybe lay out the
8 schedule for us today. Susan.

9 HEARING OFFICER GEFTER: And as we have
10 a very full schedule I'd like to get started again
11 with the evidentiary hearing and we are going to
12 finish up on the environmental justice cross
13 examination by Ms. Schulkind. Staff has a witness
14 here to attempt to answer some of the questions
15 that you had last night of Mr. Pfanner. So I'll
16 ask staff to offer its witness at this point on
17 environmental justice.

18 MS. HOLMES: Thank you. In response to
19 the questions last night staff has produced not
20 one but two additional staff witnesses. I will
21 ask them to identify themselves, they need to be
22 sworn, and then I will ask them to give their
23 qualifications. Eric Knight.

24 MR. KNIGHT: I am Eric Knight.

25 MS. ALLEN: I am Eileen Allen.

1 Whereupon,

2 ERIC KNIGHT

3 EILEEN ALLEN

4 were duly sworn.

5 HEARING OFFICER GEFTER: Thank you.

6 You may proceed, please.

7 DIRECT EXAMINATION

8 BY MS. HOLMES:

9 Q Eric, can you briefly describe what your
10 duties are at the California Energy Commission in
11 general, and specifically with respect to this
12 project.

13 A My name is Eric Knight. I am presently
14 a Planner III with the Energy Commission in the
15 Energy Facility Siting Division. In that capacity
16 I am a supervisor of a small unit in the
17 environmental office that is responsible for
18 analyses in the areas of land use, traffic and
19 transportation, visual resources and
20 socioeconomics. Included in socioeconomics is the
21 environmental justice screening analysis that is
22 done.

23 I have been employed in the Energy
24 Facility Siting Division since 1995, working
25 specifically on power plant licensing in various

1 capacities, either as an analyst, project manager
2 or a supervisor since 1998.

3 Q And have you had experience either
4 conducting or reviewing projects with respect to
5 the environmental justice issues at the
6 Commission?

7 A Yes I have.

8 MS. HOLMES: Thank you.

9 DIRECT EXAMINATION

10 BY MS. HOLMES:

11 Q Ms. Allen.

12 A I am the manager of the Energy
13 Commission's Siting Office, which includes the
14 Energy Facility Licensing Program. I have been
15 dealing with energy facility licensing and
16 environmental justice analyses as a project and
17 program manager and an Energy Commission
18 supervisor since 1994. On an overall basis I have
19 more than 27 years of experience in the
20 environmental impact analysis area and I have a
21 master's degree in environmental planning and
22 management.

23 MS. HOLMES: Thank you. The witnesses
24 are available for continued cross examination.

25 HEARING OFFICER GEFTER: Ms. Schulkind,

1 do you want to proceed with your cross
2 examination?

3 HEARING OFFICER GEFTER: Thank you. And
4 thank you very much, Ms. Allen and Mr. Knight, for
5 traveling down from Sacramento, we appreciate it.
6 I'll be brief.

7 Yesterday I was having a -- we were
8 questioning your colleague, Mr. Pfanner, on the EJ
9 methodology that was utilized and we ran into a
10 couple of snags because he was not directly
11 involved in the preparation of the socioeconomic
12 testimony. So why don't I start with Mr. Knight
13 and perhaps that's as far as we need to go.

14 CROSS EXAMINATION

15 BY MS. SCHULKIND:

16 Q Mr. Knight, were you involved in
17 preparing the Eastshore chapter on socioeconomics
18 that was offered by Dr. Diamond?

19 A It was prepared under my direction, I
20 supervise him.

21 Q So you're familiar with that section?

22 A Yes.

23 Q Thank you.

24 A I reviewed it, yes.

25 Q And are you by any chance familiar with

1 the California Energy Commission's web site
2 identifying the California Energy Commission staff
3 approach to environmental justice, which has been
4 marked as Exhibit 710 in this proceeding?

5 A If you're referring to the page that is
6 under the Public Adviser's Office. Is that the
7 specific link?

8 Q I believe, I believe so.

9 A Yes, I am familiar with it.

10 Q By any chance do you have it in front of
11 you or would you like me to provide you with a
12 copy?

13 MS. HOLMES: Just for clarification of
14 the record, there are actually two documents on
15 the Commission web page, one is the Public
16 Adviser's guide. But I believe that Exhibit 710
17 is the staff document.

18 MS. SCHULKIND: Thank you.

19 MS. HOLMES: I will put that in front of
20 Mr. Knight.

21 MR. KNIGHT: I'm familiar with that page
22 as well.

23 BY MS. SCHULKIND:

24 Q Thank you. And if you wouldn't mind
25 looking at the first page of that. This is what

1 Mr. Pfanner helped us to understand first. That
2 the three step analysis which is identified in the
3 FSA, demographics, which we understood to be the
4 screening process; public outreach and impact
5 assessments parallels what is described as a three
6 step process in the Executive Summary.

7 So I was focusing on the last of those
8 three steps, the impact assessment. And there are
9 five steps identified within that impact
10 assessment. If you go, I believe it might be page
11 two, right?

12 A I've got it.

13 Q Okay. And my question is, once you have
14 reached the stage of impact analysis which comes
15 after the demographic screening where in the
16 process has there been an analysis? Number two,
17 analyze the unique circumstances, if any, of the
18 affected population. And if you could please
19 point me to where that was done in the Final Staff
20 Assessment I would appreciate it.

21 Does the witness need to confer with some --

22 MS. ALLEN: I'll provide an overview
23 related to the impact analysis and then that will
24 lead into Mr. Knight's discussion of more
25 specificity.

1 MS. SCHULKIND: You know what, you have
2 prepared remarks, Ms. Allen? I just want to
3 understand what we're doing. Because what I'd
4 like --

5 MR. KNIGHT: I think I can answer the
6 question.

7 MS. SCHULKIND: Okay, then I would
8 appreciate it.

9 MS. ALLEN: Okay, go ahead.

10 MR. KNIGHT: Ms. Allen can help out if
11 there's anything I've left out.

12 There are certain technical areas that
13 staff, once an EJ population or a minority
14 population, a low-income population greater than
15 50 percent has been identified there are certain
16 areas that would consider that population in their
17 impact analysis. They are identified as air
18 quality, public health, hazardous materials, land
19 use, traffic, water resources, waste management,
20 visual resources, noise and transmission line
21 safety and nuisance.

22 BY MS. SCHULKIND:

23 Q I am going to just stop you, only in the
24 interest of time because I know everyone is eager
25 to get to the other topics. I understand that

1 methodology and Mr. Pfanner was very helpful in
2 explaining that yesterday.

3 I have got a very specific and narrow
4 question which is, under the web site once you
5 have done the demographic screening, the web site
6 indicates that there is a five step impact
7 analysis on the EJ community. If you could point
8 to pages in the FSA where you look to the unique
9 circumstances of the affected environmental
10 justice population I would appreciate it. If
11 those pages don't exist, if that particular step
12 was not done, please just tell me.

13 MS. HOLMES: Excuse me, I need to make
14 one clarification. It is not the affected EJ
15 population, it is the affected population. Thank
16 you.

17 MR. KNIGHT: Well for instance in the
18 public health section, and I was going to find the
19 page for you.

20 MS. SCHULKIND: Thank you.

21 HEARING OFFICER GEFTER: I have a
22 procedural matter while the witness is searching
23 for the page that we need to hear about.

24 I want to for the record indicate that
25 all the parties are here and present and all their

1 counsel are here other than Mr. Sarvey; he was
2 only intervening on the issue of air quality. So
3 for the record we will all stipulate that all
4 counsel and parties are present for this hearing
5 today.

6 MR. KNIGHT: Part of the public health
7 analysis, in identification of sensitive receptors
8 that reside in the project area. There is a
9 discussion in the assessment of impacts section
10 page 4.7-5 where Mr. Greenberg has identified the
11 standards that he uses to assess a project. It
12 identifies that they are health-based and they are
13 designed to protect the most sensitive members of
14 the population.

15 BY MS. SCHULKIND:

16 Q So that is where in the public health
17 section, your testimony is, the staff conducted
18 the step two analysis under assessment impacts?

19 A That's identification --

20 Q Or a sample of it.

21 A -- of his methodology. And then there
22 is a discussion of unique circumstances in this
23 particular area where Mr. Greenberg has addressed
24 asthma cases in the City of Hayward, Alameda
25 County. And there is an appendix, I believe it is

1 Appendix A.

2 Q Are there any other examples that you
3 are aware of in the public health section where
4 Dr. Greenberg took into consideration a unique
5 circumstance of the affected population?

6 A That is the only one I'm aware of.
7 Again, I don't supervise Mr. Greenberg. My role
8 as a supervisor of the socioeconomics section is
9 to ensure that the screening analysis is done, the
10 identification of the minority population. And
11 then it is up to the technical authors--I listed
12 the areas, including public health--that are to
13 assess the impacts on that population. and they
14 assess the impacts on all members of the public.

15 And their criteria if you read those
16 sections -- for instance public health, air
17 quality, waste management. There are standards
18 that are set to the most compromised in our
19 society or the most susceptible to impacts, such
20 as --

21 Q I understand that's the staff's
22 methodology and that that's the conclusions that
23 you've drawn. In the socioeconomic section could
24 you please identify where staff took into
25 consideration the unique circumstances of the

1 affected population?

2 A Well I guess that's a case-by-case
3 basis. The conclusion of the socioeconomics
4 analysis is that the project wouldn't impact the
5 ability of the City of Hayward to provide
6 services. It wouldn't impact housing. So there
7 are no significant impacts on any population under
8 the socioeconomics analysis, what it's limited to.

9 So the conclusion is that there's no
10 significant impact on any population, then there
11 isn't the need to do the disproportional impact.
12 All impacts -- either there are none or they have
13 been mitigated to a level less than significant.

14 Q Is it your testimony that in the
15 socioeconomic section there was no analysis done
16 of the unique circumstances of any of the affected
17 populations?

18 A Give me a second to review the section.
19 Again I guess I'd answer that is the analyses are,
20 again, on a case-by-case basis. And Mr. Diamond
21 evaluated the ability of whether or not the
22 schools in the area are impacted and whether or
23 not this project would in any way aggravate and
24 impact the school district. So he did look at
25 whether or not there were any unique situations

1 with or circumstances associated with the
2 community.

3 It is not a, you know, I guess a sort of
4 boiler plate analysis or anything. He did
5 specifically contact school districts and find out
6 about their enrollment. He did look at unique
7 circumstances for the housing in the area to
8 determine whether or not there would be any
9 housing shortage if there was a large influx of
10 workers.

11 Q Any others?

12 A Medical services is another area that he
13 specifically looked at, response times and
14 availability of hospital beds in case there was an
15 accident during the construction of the project.
16 So he is looking at any unique circumstances
17 associated with the project area. It is not a
18 one-size-fits-all type of analysis, I guess.

19 Q So is it fair to say that in the
20 socioeconomic area unique circumstances of the
21 affected population, affected population is
22 understood to mean some of the institutions that
23 exist within the community rather than the
24 attributes of individual people? You mentioned
25 the institutional supports of schools, medical.

1 A The technical area is limited to looking
2 at impacts on housing, whether or not there is
3 available housing for any workers that choose to
4 relocate in the project area during construction.
5 And whether or not these workers would bring their
6 families and put a burden on the local agencies'
7 ability to provide a spot for them at school and
8 law enforcement. So yes, institutions.

9 Q So the socioeconomic impact analysis
10 does not include as part of its methodology
11 looking at the unique circumstances of people as
12 opposed to institutions.

13 A I think --

14 MS. HOLMES: Excuse me, do you mean
15 individual people?

16 BY MS. SCHULKIND:

17 Q Individual people as opposed to
18 institutions, correct?

19 A I think, again, that would be handled by
20 the other areas I listed in the beginning where
21 you do have impacts, potential impacts on people
22 like public health, air quality, hazardous
23 materials use.

24 Q So the answer is I am correct in my
25 statement?

1 A I would say that's a fair statement.

2 Q And it is also correct -- Strike that.

3 Give me one second.

4 PRESIDING COMMISSIONER BYRON:

5 Mr. Knight.

6 MR. KNIGHT: Yes.

7 PRESIDING COMMISSIONER BYRON: My
8 assistant just pointed out to me some testimony,
9 I'm sorry, this is in the socioeconomics section
10 where it lists a number of individuals and the
11 evaluations that were done with those individuals.
12 I believe on page 338.

13 MR. KNIGHT: Excuse me, 38?

14 PRESIDING COMMISSIONER BYRON: 4.8-13.

15 BY MS. SCHULKIND:

16 Q The response to agency and public
17 comments?

18 A Right. Due to the concern about, there
19 was some concern expressed at some of the
20 workshops about property values. And I guess that
21 could be an area of concern.

22 Q Another area.

23 A An area that would impact an individual.
24 That they perceived that there's going to be a
25 negative impact on their housing value due to this

1 project.

2 Q I understood all of the analyses as
3 analyses of impacts that would affect individuals.
4 It was whether or not you were looking at the
5 attributes of individuals as opposed to the
6 impacts on institutions that I was asking about
7 and I think you answered that question.

8 I have one last question. If you would
9 please look at page 4.8-3. In the last paragraph
10 of the section, Method and Threshold for
11 Determining Significance. If you could tell me
12 that you're there.

13 A Yes.

14 Q I have a question regarding one
15 sentence. After the bolded area it says:

16 "Impacts on housing, schools,
17 parks and recreation, medical
18 services, law enforcement and
19 cumulative impacts are based upon
20 either subjective judgments or
21 input from local and state
22 agencies."

23 Do you see that?

24 A Yes.

25 Q Could you explain what subjective

1 judgments means there.

2 A It means it is based on professional
3 opinion. It is the opinion of the individual who
4 is writing the section, Mr. Diamond, and it is
5 based on his input with, speaking with local
6 officials.

7 There are no criteria is what he is
8 implying, as opposed to the 50 percent criterion
9 for environmental justice or a minority
10 population. You don't have criteria for when have
11 you hit some threshold of an impact to housing.

12 So it is based on his review of housing
13 data and knowing, based on research that the
14 Commission is aware of that has been conducted
15 that shows that construction workers will travel,
16 you know, an hour, two hours from their home to a
17 construction sit without relocating to a project
18 area.

19 So knowing that information and knowing
20 anything about the availability of housing he is
21 able to make, you know, his professional, give his
22 professional opinion on whether there is an impact
23 or not to those issue areas.

24 Q Are you able to speak to any of the
25 subjective judgments that were made with regard to

1 the conclusions in this section?

2 A I reviewed the section so I am familiar
3 with the conclusions.

4 Q I know the conclusions but I understand
5 that subjective judgment isn't quantifiable. Did
6 you have any discussions with Dr. Diamond about
7 what his subjective judgments were in this area
8 that led to the conclusions?

9 A Definitely, yes.

10 Q And what were those subjective
11 judgments?

12 A Well, if there is a particular -- these
13 are just kind of general issues that come up. But
14 if he's got statements, conclusions that say there
15 are no impacts in a particular area, if it's
16 medical services, and I don't feel that he's
17 established that by providing any type of, you
18 know, supporting documentation, those are the type
19 of comments I'll make. And I know I made them on
20 this section and I was comfortable with the end
21 result.

22 Q And it is correct that the input from
23 local and state agencies did not include the
24 Chabot-Las Positas Community College District,
25 correct?

1 A I don't recall that it does, no. I
2 don't remember reading that.

3 Q So what support did Dr. Diamond give to
4 you for his conclusions that led you to believe
5 that they were correct or defensible?

6 A Can you be more specific?

7 Q Well I don't know what he told you so --

8 MS. HOLMES: Are you referring to a
9 specific conclusion in there? There's a number of
10 different, of different topic areas.

11 MS. SCHULKIND: For public facilities,
12 for example.

13 MR. KNIGHT: For instance schools.

14 BY MS. SCHULKIND:

15 Q Well I thought public facilities were
16 listed separately. I understand that schools only
17 looked at the K-12s. Is that correct?

18 A Yes. I guess, can you define what you
19 mean by public facilities.

20 MS. SCHULKIND: You know what, I'm going
21 to withdraw the question. I have nothing further
22 and I again thank you for your time.

23 I have no further questions for either
24 witness.

25 PRESIDING COMMISSIONER BYRON:

1 Ms. Schulkind, are you finished with questions for
2 the staff?

3 MS. SCHULKIND: I am finished with my
4 questioning and I appreciate the additional time
5 and accommodating my ability to question the
6 witnesses on the environmental justice issues,
7 thank you.

8 PRESIDING COMMISSIONER BYRON: Okay, so
9 you got everything that you needed?

10 MS. SCHULKIND: I have everything that I
11 need.

12 PRESIDING COMMISSIONER BYRON: Would you
13 mind for this Commissioner taking a moment, unless
14 you don't wish to, and kind of summarize the line
15 of questioning that we went through for the last
16 hour and a half counting last night, so that I can
17 understand what the points are that you were
18 trying to make there. That would be helpful but
19 not necessary.

20 MS. SCHULKIND: I would be more than
21 happy to if you don't mind my taking the time.

22 PRESIDING COMMISSIONER BYRON: I think
23 others might benefit from it as well.

24 MS. SCHULKIND: Our concern about the --
25 Well, are we done with all the questioning on the

1 environmental justice issues?

2 HEARING OFFICER GEFTER: Do you have
3 cross examination?

4 MS. HARGLEROAD: Just a couple of
5 questions, that's all.

6 PRESIDING COMMISSIONER BYRON: We could
7 come back to you if that's all right?

8 MS. SCHULKIND: Whichever you prefer,
9 Commissioner. Would you like me to speak now or
10 when you've --

11 PRESIDING COMMISSIONER BYRON: While
12 it's fresh.

13 MS. SCHULKIND: Okay.

14 PRESIDING COMMISSIONER BYRON: As fresh
15 as it's going to be.

16 MS. SCHULKIND: Our concern is that the
17 approach to environmental justice, both does not
18 track the process that the staff has identified as
19 the process that it believes that it is bound by.
20 And to the extent that they are following their
21 own methodology it is not sufficient to comply
22 with the statutory obligation to engage in
23 meaningful, environmental justice analysis.

24 And the reason is that it is
25 fundamentally tautological, it's circular. It

1 determines yes there is an environmental justice
2 community. And then when analyzing the impact of
3 the particular area, whether it's health,
4 socioeconomics, air quality, in analyzing those it
5 ignores that it is in an environmental justice
6 community and makes a conclusion, generally does
7 this impact the environmental justice area.

8 And what the science tells us is that
9 whether or not you have an impact that is adverse
10 or meaningful will change depending upon the
11 population you are looking. So that if you are in
12 a community that is poor, has low access to health
13 care, has difficulty engaging systems like health
14 care and other services, has much more likelihood
15 that they will not treat immediate health
16 conditions and they will turn into chronic
17 conditions.

18 Already have multiple stressors in their
19 lives, which make them more susceptible to
20 environmental impacts. Both physical and
21 biological stressors like asthma or other health
22 risks or other stressors which make you more
23 vulnerable to physical impacts. That you could
24 easily find in what we would call a significant
25 adverse impact.

1 That is not captured in this analysis
2 because at the stage of doing impact analysis they
3 are folding the environmental justice in with
4 everybody else. That is what is fundamentally
5 flawed. It is what Dr. Witt described as flawed,
6 it is what Dr. Sperling has described as flawed.

7 The response is, but this is the process
8 we have been told to use legally. We will explain
9 in our papers why we think that that is incorrect
10 and in fact staff have been asked to do something
11 more thoughtful.

12 And we also think that to the extent
13 that that is what they have been directed to do
14 that those directions are legally flawed and don't
15 comply with the equal protection clauses of the
16 California and the Federal Constitutions, the
17 statutory requirements under the Public Resource
18 Code and the Government Code to do environmental
19 justice analysis.

20 We also point out that the third step
21 that everyone identified as critical to
22 environmental justice is public outreach and that
23 unfortunately in this case staff also failed. The
24 public outreach ignored the Chabot-Las Positas
25 Community College District, which represents a

1 highly disenfranchised community that in many way
2 mirrors the public at large.

3 We are a public facility. We are a
4 interested local agency. I believe staff has
5 essentially conceded we should have been given
6 notice and an opportunity to provide our input.
7 In which case you would have heard from people
8 like Dr. Sperling much earlier in this process.
9 You were deprived of that. And we had to come in
10 at the end trying to absorb a 700 page FSA in a
11 couple of weeks.

12 I think that unfortunately has flawed
13 the process as well by failing to include us
14 appropriately as a governmental agencies and that
15 has problems procedurally.

16 PRESIDING COMMISSIONER BYRON: Okay, I
17 got the summary of the line of questioning.

18 MS. SCHULKIND: Thank you.

19 PRESIDING COMMISSIONER BYRON: It sounds
20 like you're going down another path there.

21 MS. SCHULKIND: I appreciate it.

22 PRESIDING COMMISSIONER BYRON: All
23 right, thank you very much.

24 MS. HARGLEROAD: I just have a few
25 questions.

1 CROSS EXAMINATION

2 BY MS. HARGLEROAD:

3 Q The environmental justice population is
4 generally measured one mile; is that correct?

5 A It is both one mile and six miles.

6 Q One mile and six miles, okay. And when
7 you are measuring that one mile can you tell us --
8 this is a large piece of property. Are you
9 beginning the measurement from the center of the
10 property or from the edge of the property line?11 A That's a question I don't know to
12 answer.

13 Q Okay. And maybe you can provide --

14 A These are --

15 Q Maybe you can provide this information
16 later because this is just a very straightforward
17 factual issue that I think is important. But
18 maybe staff could provide us --19 MS. HOLMES: We can expedite this by
20 having him answer the question.

21 MS. HARGLEROAD: Okay, sure.

22 MR. PFANNER: I did research and it is
23 from the center of the property.24 MS. HARGLEROAD: Okay, and what is the
25 distance from the center of the property to the

1 boundary line?

2 MR. PFANNER: I don't know exactly what
3 it is but the graphic technicians -- and it isn't
4 an exacting science.

5 MS. HARGLEROAD: Okay.

6 MR. PFANNER: They kind of look at,
7 eyeball and say okay, that looks like the center
8 of the property.

9 MS. HARGLEROAD: Okay.

10 MR. PFANNER: Go out six miles.

11 MS. HARGLEROAD: Okay. And I only bring
12 that out because from what I understand a mile is
13 5,200-some odd feet. And if we have an additional
14 1,000 or 2,000 feet that's being absorbed from the
15 center of the property we think that's relevant.

16 BY MS. HARGLEROAD:

17 Q Going on to, if you look at your land
18 use section, 4.5-25, the bottom of that paragraph.

19 A Yes.

20 Q There is a discussion that there are
21 five schools within a one mile radius of the
22 project site. That's correct?

23 A Um-hmm.

24 Q Okay. And then if you go towards the
25 front under your air quality there is above Air

1 Quality Table 20, 4.1-31, that very first
2 paragraph, there is a discussion:

3 "As with impacts from
4 Eastshore alone, maximum cumulative
5 impacts are predicted to occur
6 directly across Clawiter Road, Life
7 Chiropractic College. Cumulative
8 impacts at the closest residences,
9 Ochoa Middle School, and Eden
10 Gardens Elementary School would
11 also be similar to those from
12 Eastshore alone, meaning that
13 impacts from Eastshore dominate the
14 localized, cumulative impacts."

15 Now based on your information is Ochoa
16 Middle School and Eden Gardens Elementary School,
17 are those, would they be considered an
18 environmental justice population, sensitive
19 receptor?

20 A They would be considered a sensitive
21 receptor, yes.

22 Q Okay. Are they also the demographic
23 such that they are 50 percent non-white?

24 A I believe -- Hold on a second. The
25 information is based on census data. So if they

1 are in the census then I would say they are part
2 of that population.

3 Q Of the environmental justice population.

4 A I am not certain of it. But I guess
5 what I would say is that they have been considered
6 in the public health analysis and air quality
7 impact analysis as a sensitive receptor,
8 regardless of their ethnicity.

9 Q Right. And that's fine. But at the
10 same time, reality is such that the population of
11 these schools is majority non-white; is that
12 correct?

13 A I don't know that.

14 Q Okay. Well maybe that is something that
15 the staff can provide later on.

16 In the statement when it states that as
17 with the impacts from Eastshore alone, meaning
18 that impacts from Eastshore dominate the
19 localized, cumulative impacts, does that mean that
20 the impacts from Eastshore are the primary impacts
21 that among all these other impacts in the area,
22 that's the one that is going to really dominate?

23 MS. HOLMES: You have to ask the air
24 quality witness that. You should have done that
25 yesterday, that's an air quality conclusion.

1 MS. HARGLEROAD: This is the
2 environmental justice and environmental justice
3 has a discussion on air quality and makes the
4 statement that there is no disproportionate result
5 or impact. And if you have a non-white school and
6 the air quality section is acknowledging that the
7 impact from this project is going to dominate a
8 non-white school, I think that is relevant to the
9 environmental justice analysis. This is a school
10 that is within one mile.

11 MS. LUCKHARDT: I have a comment here.
12 I believe that what you are referring to is the
13 cumulative impacts analysis. And if you are
14 referring to the air quality cumulative impacts
15 analysis there is a very specified way in which it
16 is done. And if you are looking at this project
17 probably in combination with Russell City they
18 would dominate the other impacts because your
19 other impacts are already included as background.
20 And then you have things like gas stations.

21 And when you do an analysis that is of
22 that type it will always show the power plant as
23 dominating the impacts because of the way the
24 analysis is done. If we need to solve and answer
25 this question further at this point we can have

1 Greg Darwin, our air quality expert, stand up and
2 provide some additional explanation of this.

3 MS. HARGLEROAD: Okay.

4 MS. LUCKHARDT: This is, this is based
5 on a methodology and not an analysis in the way
6 that you are implying it.

7 MS. HARGLEROAD: Madame Hearing Officer,
8 if I could just finish my line of questioning here
9 so -- And then if the applicant wishes to
10 supplement their testimony or address that
11 that's --

12 MS. LUCKHARDT: We don't wish to
13 supplement the testimony here.

14 HEARING OFFICER GEFTER: You may finish
15 your line of questioning --

16 MS. HARGLEROAD: Okay, thank you.

17 HEARING OFFICER GEFTER: -- and then
18 we'll move on.

19 MS. HARGLEROAD: What is the distance
20 among the three, I've got three now here, between
21 the project site and Highways 880 and/or 92?

22 HEARING OFFICER GEFTER: And what is the
23 relevance of that question?

24 MS. HARGLEROAD: The relevance is that
25 according to Dr. Greenberg he did not include the

1 background air quality. And health impacts does
2 not include the impacts of Highways 880 or 92
3 because it is too --

4 HEARING OFFICER GEFTER: Ms. Hargleroad,
5 you asked him that question about ten times during
6 your questioning of Dr. Greenberg.

7 MS. HARGLEROAD: No, no, I am talking
8 about the distance, what is the distance. You
9 asked me the question and that is my response.
10 Is, what is the distance from the project site to
11 880, 92? Either freeway.

12 MS. HOLMES: I believe that is provided
13 on page 4.10-4. Critical roads and freeways in
14 the traffic section talks about the location of
15 State Route 92 and Interstate 880 relative to the
16 project.

17 MS. HARGLEROAD: Okay, and there's a
18 distance that is provided there?

19 MS. HOLMES: Do you want me to read it
20 to you?

21 MS. HARGLEROAD: We are in the
22 environmental justice section and that folds in
23 all of these sections so you'll have to forgive
24 me. Do we have a witness?

25 MS. HOLMES: Do we have a question?

1 MS. HARGLEROAD: Yeah, the question was,
2 what is the distance between the project site and
3 880 and/or 92?

4 MS. HOLMES: Okay, I will read the FSA
5 to you. The FSA, Exhibit 200 says:

6 "State Route 92 is an east-
7 west highway connecting Hayward and
8 Half Moon Bay. It passes
9 approximately one mile south of the
10 project site. SR-92 is a six-to-
11 eight lane road, with a High
12 Occupancy Vehicle lane on the
13 westbound approach from Hesperian
14 Boulevard to the San Mateo Bridge
15 toll plaza. The project site can
16 be reached via exits off SR-92 at
17 Clawiter Road and Industrial
18 Boulevard."

19 MS. HARGLEROAD: Okay, so it's
20 approximately one mile from Highway 92 to the
21 project site. And in your air quality analysis
22 there's also the statements concerning that the
23 Eastshore project is the dominant impact on Ochoa
24 Middle School and Eden Gardens Elementary School.
25 And we don't know what the population -- you're

1 not sure. It appears that the population is an
2 environmental justice population, it is more than
3 50 percent.

4 MR. PFANNER: That's the assumption.

5 MS. HARGLEROAD: Okay, that's the
6 assumption, right. So I just want to understand
7 well then why isn't that a disproportionate
8 impact?

9 MR. KNIGHT: I guess my answer to that
10 is the air quality staff identified that the
11 impacts of this project were mitigable to a level
12 of less than significance. So it is not
13 considered to be an environmental justice -- and
14 they considered the proximity of the schools.
15 Their standards that they use are very, you know,
16 the thresholds are very, very low and they're
17 health-based. They're established to protect the
18 young, the elderly. So that was the conclusion
19 that they reached.

20 MS. HARGLEROAD: Okay, thank you very
21 much. That's --

22 HEARING OFFICER GEFTER: Thank you.

23 MS. SCHULKIND: Madame Hearing Officer,
24 I have been able to collaborate with counsel for
25 applicants to come up with a stipulation to

1 streamline this process and avoid any further
2 examination on environmental justice issues.

3 MS. HOLMES: I'd like to have redirect,
4 please.

5 MS. SCHULKIND: I'm so sorry.

6 HEARING OFFICER GEFTER: I was going to
7 move on and ask if the staff has any redirect on
8 her witnesses.

9 MS. HOLMES: Yes I did.

10 HEARING OFFICER GEFTER: Ms. Holmes.

11 MS. HOLMES: Just a couple of questions.

12 REDIRECT EXAMINATION

13 BY MS. HOLMES:

14 Q Mr. Pfanner, last night there was a
15 question that was asked of you as to whether or
16 not, if there was a hypothetical third power
17 plant, the Commission staff would provide notice
18 to Chabot College. Do you recollect that
19 question?

20 A Yes I do.

21 Q And was your answer, yes, that the
22 Commission would.

23 A Yes it is.

24 Q And isn't it also true that you
25 testified that the Energy Commission did not

1 provide explicit written notice to Chabot College
2 for this project?

3 A That was my understanding.

4 Q Can you explain to me why you would
5 provide notice in the future but you did not
6 provide notice for this project?

7 A When staff conducts its initial analysis
8 it prepares a list of all responsible trustee
9 agencies, schools, sensitive receptors that it
10 knows about. And it is a process that they
11 establish lists from similar projects from the
12 applicant providing information from knowledge of
13 agencies, working groups and compiles the
14 knowledge to the best of our ability of people
15 that would want to be involved are noticed of the
16 project.

17 In this situation the Public Adviser's
18 Office does have the name Chabot College on its
19 notice list. It did hold the site visit and
20 information hearing at Chabot College but Chabot
21 College was not on the siting staff's list of
22 agencies to notice. So I can only speak to what
23 the siting staff noticed. We did not at that
24 point know that Chabot College was wanting to be
25 involved.

1 Once we find out someone wants to be
2 involved we put them on the list and they will be
3 on future projects. For example, with the San
4 Francisco Electric Reliability project that I was
5 the project manager on, when I started the project
6 there had been extensive, previous involvement
7 from other agencies and we adopted all the mailing
8 lists and notices from individuals, groups,
9 community groups, agencies and built on it from
10 there.

11 So if there were another power plant in
12 this area we would know that Chabot College, who
13 is now an intervenor in this and has taken legal
14 action against the Russell City project, would
15 definitely be interested in being noticed.

16 MS. HOLMES: Thank you.

17 REDIRECT EXAMINATION

18 BY MS. HOLMES:

19 Q I only have one other question and that
20 is, Mr. Knight, can you identify any other of the
21 unique circumstances, if any, of the affected
22 population that staff identified with this
23 project? Now I'm speaking outside. I believe you
24 were asked only with respect to socio and land
25 use.

1 A Sure. I know in the noise section there
2 is a discussion the noise impacts on a nearby
3 residence. And I believe the concern was the
4 nighttime operation of the facility when the
5 community would be very quiet an the plant would
6 be audible. And there is a requirement that the
7 plant be mitigated, noise abatement measures be
8 put on that facility to ensure that nearby
9 residences are not significantly impacted by the
10 noise from the plant.

11 MS. HOLMES: Thank you. Those are all
12 my questions.

13 MS. SCHULKIND: I have got one question
14 on recross for Mr. Pfanner.

15 RECCROSS EXAMINATION

16 BY MS. SCHULKIND:

17 Q Mr. Pfanner, if you were the project
18 manager on a power plant that was being proposed a
19 mile from Peralta Community College would you wait
20 to find out whether they told you they were
21 interested? Or based upon this experience here
22 would somebody provide them with the notice as an
23 interested local agency.

24 A Staff does the best they can with the
25 knowledge that they have when an AFC comes in and

1 works with all pertinent players within the Energy
2 Commission to establish as extensive a list as
3 possible as to who the key players are.

4 The distance of a facility would be a
5 factor. So it would depend on the exact situation
6 what and who would be on the list. But again, the
7 Energy Commission does everything it can to be as
8 inclusive as possible in its notification list.

9 Q Thank you and I appreciate that. So
10 based upon your knowledge a hypothetical center of
11 a mile from Peralta Community College, would you
12 provide notice to Peralta Community College
13 District as an interested local agency?

14 A I believe that the Energy Commission
15 would look at all possible commenters and that
16 would be considered, yes.

17 MS. SCHULKIND: Thank you.

18 HEARING OFFICER GEFTER: Commissioner
19 Byron.

20 PRESIDING COMMISSIONER BYRON:
21 Mr. Pfanner, if you could help my memory. Didn't
22 we come to Chabot College about a year ago for the
23 initial site visit and have a meeting?

24 MR. PFANNER: Yes, that's what I've
25 said. That the Public Adviser's Office did have

1 the information and site hearing at Chabot
2 College.

3 PRESIDING COMMISSIONER BYRON: And I
4 remember, as I recall there were a number of
5 flyers that were passed around the campus.

6 MR. PFANNER: Yes, and that was the
7 Public Adviser's Office as notification process.

8 PRESIDING COMMISSIONER BYRON: And of
9 course something that I am always concerned about
10 is parking tickets. I recall that the, I recall
11 that the administration gave us parking passes for
12 that day as well. Okay, thank you.

13 HEARING OFFICER GEFTER: Now I think we
14 have completed our cross and our recross and I
15 understand that Ms. Schulkind and the applicant's
16 attorney have consulted on the remainder of the EJ
17 witnesses.

18 MS. SCHULKIND: Thank you. Applicant
19 and the Chabot intervenors have stipulated to the
20 following and place it into the record.

21 (Counsel conferring)

22 HEARING OFFICER GEFTER: Off the record,
23 please.

24 (Brief recess)

25 HEARING OFFICER GEFTER: Back on the

1 record.

2 MS. SCHULKIND: Applicant did not
3 conduct an analysis of disproportionate impact or
4 otherwise analyze unique impacts on the
5 environmental justice community because applicant
6 concluded that Eastshore does not have significant
7 adverse impacts on any community.

8 HEARING OFFICER GEFTER: And do all the
9 parties stipulate to that proposal?

10 MR. MASSEY: Yes.

11 MS. HARGLEROAD: Yes.

12 HEARING OFFICER GEFTER: Okay, well
13 let's -- Okay, group petitioners. Okay,
14 Mr. Massey for Alameda County.

15 Ms. Graves for the City of Hayward?

16 MS. GRAVES: I missed the question, I
17 apologize.

18 HEARING OFFICER GEFTER: The question
19 was, do you agree with the stipulation or you have
20 no issues with EJ?

21 MS. GRAVES: We have no issues with the
22 stipulation.

23 HEARING OFFICER GEFTER: They have no
24 issues, all right, thank you. Okay, does that
25 mean now --

1 MR. HAAVIK: And I have none,
2 Ms. Gefter?

3 HEARING OFFICER GEFTER: I'm sorry, do
4 you have an issue?

5 MR. HAAVIK: I do not, I wanted to ask a
6 question though. And I'm sorry I left early last
7 night but the shoulder didn't allow me to stay.

8 HEARING OFFICER GEFTER: I understand.

9 MR. HAAVIK: Everyone is talking about
10 population. And I may have missed it last night
11 and I do apologize, Mr. Byron.

12 CROSS EXAMINATION

13 MR. HAAVIK: In definition of population
14 is that the permanent population that is in the
15 area or the transient population in regards to
16 what is being considered?

17 HEARING OFFICER GEFTER: Is that a
18 question to the staff?

19 MR. HAAVIK: Of staff, yes.

20 MR. PFANNER: It's census tract, census
21 tract data.

22 MR. HAAVIK: Census tract. Thank you
23 very much.

24 HEARING OFFICER GEFTER: Thank you.

25 May we close the topic of environmental

1 justice at this point? Is everybody satisfied?

2 MR. CARROLL: That is fine with the
3 applicant, Your Honor. My understanding is that
4 the environmental justice sections of Exhibit 1
5 are already in the record.

6 HEARING OFFICER GEFTER: That's right.
7 Chabot College has also moved their exhibits in
8 and staff already has moved the FSA in. So we are
9 now closing environmental justice and we can move
10 on to socioeconomic. Does the applicant have a
11 witness on socioeconomic?

12 MR. CARROLL: Yes.

13 MS. HARGLEROAD: I thought we were doing
14 transportation?

15 MR. CARROLL: Is there any cross
16 examination for the applicant's witness for
17 socioeconomic?

18 MS. HARGLEROAD: Not unless the
19 applicant wishes to present their witness and
20 supplement any testimony that has already been
21 submitted.

22 MR. CARROLL: All we would do, Your
23 Honor, if necessary, would be qualify the witness
24 and point out the testimony and I think that has
25 already been done. So if there is no cross

1 examination could we just allow it in by
2 declaration?

3 HEARING OFFICER GEFTER: That would be
4 fine. Is there any objection by any of the other
5 parties? You have no cross of the witness?

6 Please identify the witness and the
7 exhibit she is sponsoring and then we can close
8 socioeconomics.

9 MR. CARROLL: The witness, Your Honor,
10 is Dr. Fatuma Yusuf. Her qualifications were in
11 the prehearing conference statement. She was part
12 of Exhibit 21, which is a list of all, a
13 compilation of all the declarations. In that she
14 identifies Exhibit 1, which is the AFC, and her
15 testimony is the socioeconomic portion of the AFC,
16 which I believe is Section 8.8.

17 HEARING OFFICER GEFTER: Thank you.
18 Exhibit 21 has been received into the record and
19 we can close the topic of socioeconomics. Thank
20 you very much.

21 MR. CARROLL: Thank you, Your Honor.

22 MS. HARGLEROAD: I thought but not with
23 staff on socioeconomics? Staff.

24 HEARING OFFICER GEFTER: You have a
25 question of staff's witness on socioeconomics?

1 MS. HARGLEROAD: We've been talking -- I
2 think maybe part of the problem here is simply
3 because -- and that's why we had suggested
4 transportation and land use go first.

5 HEARING OFFICER GEFTER: Off the record,
6 please.

7 (Whereupon a discussion was
8 held off the record.)

9 HEARING OFFICER GEFTER: On the record.

10 MS. LUCKHARDT: I am going to need to
11 get a list on cross. Okay, we have Don
12 Blumenthal, we have Marshall Graves, Claudio
13 Bellotto.

14 HEARING OFFICER GEFTER: Wait, Jane.
15 Could you start again and do it slowly so we can
16 get each person's name. I have Don Blumenthal,
17 who is the next person?

18 MS. LUCKHARDT: We have -- Applicant is
19 sponsoring Don Blumenthal, Marshall Graves,
20 Claudio Bellotto, Greg Darwin, Bill Corbin. Who
21 am I missing? We've got Loren Bloomberg here if
22 there are questions on the traffic aspects and not
23 aviation. And I believe that that is the sum of
24 our aviation witnesses and traffic witnesses.

25 HEARING OFFICER GEFTER: Okay, all

1 right. And staff, you want to identify your
2 witnesses right now, please.

3 MS. HOLMES: Thank you. Staff has Will
4 Walters, Eric Knight, Jim Adams, Shaelyn Strattan.
5 Staff is also helping with the presentations of
6 the FAA who is represented by David Butterfield
7 and the Caltrans Aeronautics Division represented
8 by Gary Cathey.

9 HEARING OFFICER GEFTER: Does the City
10 have witnesses on traffic?

11 MS. GRAVES: We do have Robert Bauman,
12 the Director of Public Works.

13 HEARING OFFICER GEFTER: And we need you
14 to speak into the microphone next time.

15 MS. GRAVES: We have Robert Bauman, the
16 Director of Public Works.

17 HEARING OFFICER GEFTER: Thank you.
18 Alameda County?

19 MR. MASSEY: We have our aviation
20 expert, Larry Berlin, and we also have the Airport
21 Land Use Commission member, Dave Needle.

22 HEARING OFFICER GEFTER: Dave?

23 MR. MASSEY: Needle.

24 HEARING OFFICER GEFTER: Needle, thank
25 you. All right. Group petitioners, who are your

1 witnesses?

2 MS. HARGLEROAD: Our witnesses are Jay
3 White of the California Pilots Association, Carol
4 Ford of the California Pilots Association, David
5 Butterfield of the FAA, Gary Cathey with Caltrans
6 Aeronautics and Andy Richards with the FAA. We
7 will not be calling Charles Erhard due to a
8 holiday conflict. He is unable, he is not
9 available.

10 HEARING OFFICER GEFTER: All right. Now
11 staff is calling Mr. Butterfield and Mr. Cathey
12 and offering them. Do you have cross examination
13 or do you have additional direct testimony
14 requests of them? Ms. Hargleroad?

15 MS. HARGLEROAD: I'm sorry, excuse me.
16 What as the question?

17 HEARING OFFICER GEFTER: Staff is
18 calling Mr. Butterfield and Mr. Cathey. Do you
19 have cross examination of them or do you have
20 additional direct that you have?

21 MS. HARGLEROAD: I may have additional
22 direct.

23 HEARING OFFICER GEFTER: Ms. Schulkind,
24 do you have any witnesses on traffic?

25 MS. SCHULKIND: No, we do not.

1 HEARING OFFICER GEFTER: Do you intend
2 to cross examine any of these witnesses?

3 MS. SCHULKIND: No, I will not be
4 crossing any witnesses.

5 HEARING OFFICER GEFTER: Ms. Hargleroad,
6 do you intend to cross examine any of the
7 applicant's or staff's witnesses?

8 MS. HARGLEROAD: Yes I do.

9 HEARING OFFICER GEFTER: Which
10 witnesses?

11 MS. HARGLEROAD: Tentatively I will say
12 all of them. There may be some I may elect to
13 pass upon depending upon their testimony.

14 HEARING OFFICER GEFTER: Let's start
15 with the applicant.

16 MS. LUCKHARDT: Okay. Many of our
17 witnesses need to be sworn.

18 HEARING OFFICER GEFTER: Would you just
19 identify them by name and all of you can be sworn
20 at once as a panel.

21 MS. LUCKHARDT: Okay. Don Blumenthal,
22 Marshall Graves and Claudio Bellotto.

23 HEARING OFFICER GEFTER: Would you spell
24 his last name, please.

25 MS. LUCKHARDT: I'm sorry, Bill Corbin

1 as well.

2 HEARING OFFICER GEFTER: Spell Claudio's
3 last name.

4 MS. LUCKHARDT: B-E-L-L-O-T-T-O. And
5 Loren Bloomberg as well if we're going to do
6 traffic.

7 HEARING OFFICER GEFTER: Okay. Would
8 you all please stand and we'll swear you in.

9 Thank you.

10 Whereupon,

11 CLAUDIO BELLOTTO

12 LOREN BLOOMBERG

13 DR. DONALD BLUMENTHAL

14 WILLIAM CORBIN

15 MARSHALL GRAVES

16 were duly sworn.

17 HEARING OFFICER GEFTER: Okay, thank
18 you, you are all sworn.

19 And does the reporter have the names of
20 the individuals that we have sworn in?

21 MS. LUCKHARDT: We provided cards.

22 HEARING OFFICER GEFTER: Thank you.

23 PRESIDING COMMISSIONER BYRON: We have
24 many of you, thank you for all being here. You
25 will need to speak into a microphone when you do

1 speak, please. Thank you.

2 MS. LUCKHARDT: Okay, I will try and do
3 this as quickly as I can.

4 DIRECT EXAMINATION

5 BY MS. LUCKHARDT:

6 Q Mr. Blumenthal, are the exhibits that
7 you are sponsoring attached to your testimony?

8 A Yes.

9 Q Do you have any corrections to your
10 testimony?

11 A I do have a correction. There is a
12 number that was entered --

13 HEARING OFFICER GEFTER: Would you
14 identify the exhibit number, please.

15 MS. LUCKHARDT: It is in Exhibit 20. It
16 is the -- It is in the report attached to
17 Mr. Blumenthal's testimony. It is entitled,
18 Turbulence Felt in a Light Helicopter Caused by a
19 Power Plant Thermal Plume.

20 DR. BLUMENTHAL: Okay. There is a
21 number that I've got to correct in there. I've
22 got the correct number to update but into the text
23 and it shows up several places.

24 In the Executive Summary in the last
25 large paragraph near the bottom it says,

1 turbulence is considered light from .25 to .49.
2 The number should be .20 to .49 and that number
3 reappears in two places.

4 The next sentence says, below .25 g
5 turbulence emissions are considered. It should
6 be: below .20 g turbulence is considered
7 insignificant.

8 At the end of that paragraph it says
9 that accelerations representing higher than the
10 low end of light turbulence. I would change that
11 to the lower half of the light turbulence range.

12 And the other corrections are all the
13 same correction basically. On page five there is
14 a definition in a table at the top middle of the
15 page that says light and it should be .20 instead
16 of .25.

17 Then moving to page 16. In the third
18 paragraph from the bottom there's the second, I
19 guess the third sentence says: This is at the low
20 end of the light turbulence definition. And I
21 would say: This is at the lower half of the light
22 turbulence definition. And it goes on to say 0.25
23 and it should be 0.20.

24 And then on page 17 in the conclusions
25 it's the same issue. It says, turbulence is

1 considered light from 0.25, it should be .20. And
2 then it says below, 0.25, again it should be 0.20.

3 And the last sentence, the last line in
4 that paragraph says, higher than the low end. And
5 I would say, higher than the lower half of light
6 turbulence.

7 HEARING OFFICER GEFTER: Ms. Luckhardt,
8 I would like a copy of the corrections made by
9 Mr. Blumenthal so that I have something in the
10 record that has the correct information in it. So
11 if you can -- I don't need it today but at some
12 point before record closes I would like a
13 corrected copy of his testimony that he just made
14 those corrections so that I have a complete
15 record. Thank you.

16 MS. LUCKHARDT: Yes, we'll do that.
17 We're marking it up right now and we'll hand it to
18 you before we go.

19 HEARING OFFICER GEFTER: Thank you.
20 Great, thank you.

21 BY MS. LUCKHARDT:

22 Q Is your testimony true and correct to
23 the best of your knowledge?

24 A Yes.

25 Q And do you adopt your report as your

1 sworn testimony today?

2 A Yes I do.

3 MS. LUCKHARDT: Okay, moving on.

4 DIRECT EXAMINATION

5 BY MS. LUCKHARDT:

6 Q Mr. Graves, are your qualifications
7 attached to your testimony?

8 A Yes.

9 Q Are the exhibits you're sponsoring also
10 identified within your testimony?

11 A Yes.

12 Q Do you have any corrections to make to
13 your testimony?

14 A I have several. These are just
15 administrative, correcting references that were
16 out of sequence in my final testimony, no
17 substantial changes. But I'll go through them one
18 at a time.

19 MS. LUCKHARDT: And we will also mark
20 these and provide you with a copy.

21 MS. HARGLEROAD: Excuse me. If there's
22 copies with those corrections perhaps if those
23 copies are available that might speed things up.

24 MS. LUCKHARDT: We don't have copies
25 with the corrections, we need to make them now.

1 This is actually not all that uncommon. So if you
2 can open it up he will go through them and we'll
3 make sure that you can write them all down.

4 MR. GRAVES: Should I proceed?

5 BY MS. LUCKHARDT:

6 Q Yes.

7 A Okay. On page four, question eight and
8 the answer eight. There is a reference to
9 question three, that should be question five. At
10 the last minute we reorganized my testimony and I
11 apologize for not catching the administrative
12 errors. When you're ready I can go to the next
13 one.

14 HEARING OFFICER GEFTER: Your testimony
15 is entitled Thermal Plumes in Aviation, right,
16 Mr. Graves?

17 MR. GRAVES: Yes.

18 HEARING OFFICER GEFTER: And you're
19 telling us at page three you had corrections?

20 MR. GRAVES: Page four.

21 HEARING OFFICER GEFTER: Page four.

22 MR. GRAVES: In question eight and
23 answer eight.

24 HEARING OFFICER GEFTER: Right.

25 MR. GRAVES: I make a reference to

1 question three above.

2 HEARING OFFICER GEFTER: Right.

3 MR. GRAVES: That is now question five.

4 When you're ready I can go to the next one.

5 There's just a couple of those like that.

6 HEARING OFFICER GEFTER: Yes, go ahead,
7 please.

8 MR. GRAVES: All right. On page nine in
9 the middle paragraph the sentence that says, as
10 described previously in A-6. That is now A-8.

11 HEARING OFFICER GEFTER: Yes, go ahead.

12 MR. GRAVES: All right. Page 12, answer
13 12. Delete, attachment nine, and in the following
14 sentence the reference to that depicted in
15 attachment nine. Delete both of those.

16 HEARING OFFICER GEFTER: Yes, go ahead.

17 MR. GRAVES: Okay. In answer 13 on the
18 same page at the very last sentence, Attachment 10
19 is now Attachment 9.

20 HEARING OFFICER GEFTER: Fine, go ahead,
21 I'm following you now.

22 MR. GRAVES: Sorry about having to do
23 this. On page 15 answer 19. Attachment 11 is now
24 Attachment 10. And in the middle of that
25 paragraph Attachment 3 is Attachment 2.

1 On the next page, answer 20. Attachment
2 12 is Attachment 11, is now Attachment 11. And
3 then at the last paragraph of Answer 20 where it
4 says see Q8 and A8, that is now Q10 and A10.

5 On the list of attachments on page 19.

6 HEARING OFFICER GEFTER: Yes.

7 MR. GRAVES: Delete Attachment 9 and
8 renumber the remaining as 9, 10 and 11.

9 HEARING OFFICER GEFTER: Fine, thank
10 you.

11 MR. GRAVES: And then there's one
12 attachment that -- just to be clarified. On
13 attachment 3 is a depiction from a VFR terminal
14 chart of the Hayward air space. When that was
15 resized the text box that says EEC Site, that did
16 not get relocated. And if you look closely at the
17 east end of the bridge that crosses the Bay there
18 is a little cross mark. That is where the text
19 box locating the EEC site should be. We failed to
20 move the text box when we resized it.

21 And that's the only corrections I have
22 and I apologize for taking up the time to do that.

23 HEARING OFFICER GEFTER: Thank you.

24 BY MS. LUCKHARDT:

25 Q With the corrections is your testimony

1 true and correct to the best of your knowledge?

2 A Yes.

3 Q And do you now adopt these exhibits as
4 your sworn testimony?

5 A Yes.

6 DIRECT EXAMINATION

7 BY MS. LUCKHARDT:

8 Q Mr. Bellotto, if you could come forward
9 to a mic, please. Are your qualifications
10 attached to your testimony?

11 A Yes they are.

12 Q Do you have any corrections to your
13 testimony?

14 A No I don't.

15 Q Is your testimony true and correct to
16 the best of your knowledge?

17 A Yes it is.

18 Q Do you adopt your testimony, your
19 identified testimony, the portion of Exhibit 20,
20 as your testimony today?

21 A Yes I do.

22 MS. LUCKHARDT: Thank you.

23 Mr. Darwin and Mr. Corbin, if you guys
24 could do this at once if no one has any objection.
25 They are both sponsoring the same testimony; I

1 think that would be helpful.

2 DIRECT EXAMINATION

3 MS. LUCKHARDT: Are your qualifications
4 -- If you could answer one at a time. Are your
5 qualifications attached to your testimony?

6 MR. DARVIN: Yes.

7 MR. CORBIN: Yes they are.

8 MS. LUCKHARDT: Are the exhibits you are
9 sponsoring attached and identified in your
10 testimony?

11 MR. DARVIN: Yes they are.

12 MR. CORBIN: Yes they are.

13 MS. LUCKHARDT: Do you have any
14 corrections to your testimony?

15 MR. DARVIN: No corrections.

16 MR. CORBIN: No, I do not.

17 MS. LUCKHARDT: Is your testimony true
18 and correct to the best of your knowledge?

19 MR. DARVIN: Yes.

20 MR. CORBIN: Yes.

21 MS. LUCKHARDT: Do you now adopt these
22 exhibits as your sworn testimony?

23 MR. DARVIN: Yes.

24 MR. CORBIN: I do.

25 MS. LUCKHARDT: Thank you. I will also

1 bring in Mr. Loren Bloomberg for the traffic
2 portion so if you could come up too.

3 DIRECT EXAMINATION

4 BY MS. LUCKHARDT:

5 Q Mr. Bloomberg, are your qualifications
6 attached to your testimony?

7 A Yes.

8 Q Are the Exhibits you are sponsoring
9 identified within your testimony?

10 A Yes they are.

11 Q Do you have any corrections to your
12 testimony?

13 A None at this time.

14 Q Is your testimony true and correct to
15 the best of your knowledge?

16 A Yes.

17 HEARING OFFICER GEFTER: And where is
18 his testimony found, what exhibit is it?

19 MS. LUCKHARDT: It's part of Exhibit 21
20 in the uncontested areas under his name and under
21 traffic and transportation.

22 HEARING OFFICER GEFTER: Thank you.

23 MS. LUCKHARDT: Do you now adopt these
24 exhibits as your sworn testimony?

25 MR. BLOOMBERG: yes.

1 MS. LUCKHARDT: Thank you. At this
2 point I would like to ask Mr. Blumenthal to
3 summarize his report and as part of that he is
4 going to show the PowerPoint that I handed out
5 earlier. All of the information that is within
6 that PowerPoint is from, directly from his report
7 and I would like him to start at this time.

8 DR. BLUMENTHAL: My name is Don
9 Blumenthal. I am the CEO of Sonoma Technology,
10 Incorporated. My background is focused on
11 regional, three-dimensional, air quality and
12 meteorological research studies. I have been
13 doing aircraft -- air quality and met studies
14 using aircraft since about 1970. We have done
15 extensive studies on large power plant plumes,
16 often in support of model evaluation. I also
17 happen to have a commercial pilot's license and
18 have owned light aircraft for about 40 years.

19 Recently we were asked by Eastshore if
20 we could do turbulence measurements in a power
21 plant plume to simulate the turbulence that would
22 be felt by a small helicopter flying over the
23 Eastshore project at about 300 feet over the
24 ground. Since we like to fly we said, yeah, we
25 could probably do that.

1 To do this we needed a comparable power
2 plant and we needed an instrumented helicopter.
3 So the power plant is shown in the next slide.
4 Mr. Trewitt from Eastshore located this plant for
5 us. It is near Reno, Nevada and the plant is
6 quite comparable to the Eastshore, proposed
7 Eastshore plant. It has the same number and same
8 types of engines. Both plants have 14 of these
9 engines lined up in a row.

10 The primary difference is that the 14
11 stacks at Berrick, the plant that you see here,
12 are grouped in groups of threes and fours.
13 There's three at the south end, four each in the
14 two middle ones and then three at the north end.
15 The north is at the bottom, the photo is looking
16 from north to south.

17 The interaction of the adjacent plumes
18 when you have three or four of them grouped
19 together should make the updrafts stronger than if
20 the plumes were spread out. The modelers can give
21 you more information on that, I think.

22 This figure shows the Berrick plant on
23 the morning of our measurements last month. Note
24 that the plumes are not visible in the photo and
25 they were not visible during the whole time of our

1 study. Okay.

2 To make the measurements we contracted
3 with HeliTahoe at South Lake Tahoe and we
4 instrumented their Robinson R44 lightweight four-
5 seat helicopter. And this helicopter is, I
6 believe, the same model as those used to train
7 students at Hayward. We put a GPS system in it to
8 measure position and altitude and we added an
9 accelerometer to measure the vertical
10 acceleration. Vertical acceleration is a measure
11 of turbulence.

12 For aviation purposes the pilots here
13 know that turbulence is classified in terms of
14 light turbulence, moderate, severe and extreme
15 turbulence. These levels are defined in the table
16 in terms of units of g. G is the acceleration due
17 to gravity. For the purpose of the talk today I
18 want to focus on the definition of light
19 turbulence, which is .20 to .49. Basically .2 to
20 a half-g. And below .2g is usually considered
21 insignificant.

22 Another way that the pilots here might
23 be more familiar with in terms of defining
24 turbulence is by the response felt by the aircraft
25 occupants. The FAA definition of light turbulence

1 is shown on the slide. Basically one of the
2 definitions is turbulence that causes slight,
3 rapid and somewhat rhythmic bumpiness. Sort of a
4 vibration without reasonable changes in altitude
5 or attitude.

6 And the occupants in the aircraft might
7 feel a slight strain against their seat belts.
8 Unsecured objects, you know, the pencils that
9 you've got lying around, might bounce a little
10 bit. My definition of light turbulence is it's
11 sort of like driving on a California freeway these
12 days. You know, you bounce along but you stay in
13 control.

14 This slide shows the flight plans, the actual
15 flight tracks over the Berrick facilities. For
16 our measurements we flew the helicopter across the
17 plant from east to west, that's from right to left
18 on this, on this slide, several times at several
19 altitudes, and then we flew from north to south at
20 several altitudes.

21 As is the case with many of you, many of
22 the pilots here, we didn't know what to expect
23 when we were going to get into this plume so we
24 started high and worked our way down slowly but
25 surely to keep flying back and forth over the,

1 over the plant.

2 Most of the east-west passes were made
3 over the southern cluster of stacks. As you can
4 see this was done to avoid overflights of some
5 transformers to the west of the plant. That was a
6 condition that the power plant gave us in order to
7 let us fly over their facility at 300 feet.

8 Most of the north-south passes were made
9 over, slightly to the west side of the plant. We
10 did that so we would intersect the plume, which
11 was bent over slightly due to the light winds, the
12 winds aloft that were coming from the east. So
13 the winds were moving the plume over to the west
14 side of the plant and we flew down the west side
15 most of the time.

16 On this day 11 of the 14 engines were
17 actually operating. A southern group of three
18 engines had two of the engines operating but
19 that's still roughly twice the strength of the
20 individual engines and individual emissions from
21 individual stacks that you would see at the
22 Eastshore plant.

23 The actual flight plans that we flew, as
24 I mentioned, are show here. We made 12 passes
25 shown here, six of those were below 600 feet. And

1 we also took video pictures from the camera
2 location that is shown down there to the
3 southeast, east-southeast of the plant.

4 Okay. This is a data plot. These are
5 the plots from the two, the passes in what you
6 saw, the two highest levels of acceleration.
7 There were only three passes with turbulence
8 greater than the threshold for light turbulence,
9 the .20 threshold. Two of them are shown above.
10 These two reach about .3 and the other one was a
11 pass that reached .21, just barely above the
12 threshold.

13 All three of those were at 300 feet
14 above the ground according to the altimeter. And
15 is it turns out we were actually less than that
16 according to the GPS. As well as we can figure it
17 turns out we were actually about 200 feet over the
18 stacks. The stacks are about 50 feet in the air
19 and we were up and down around 250 feet often,
20 flying over it.

21 The top plot is a plot from east to
22 west. East is on the right side and we flew from
23 the right to the left. The past went over the
24 cluster with the two engines operating as I
25 mentioned. the highest acceleration we see there

1 is .32 gs, which again is in the lower half of the
2 light turbulence definition.

3 The little bar on the bottom shows where
4 the south cluster location is, plus-or-minus 100
5 feet. And the reason it is plus-or-minus 100 feet
6 along the flight track is that the GPS only
7 records once per second, whereas the accelerometer
8 records many, many times a second. So we could
9 only align the two to about a second and the
10 aircraft traveled roughly 100 feet a second.

11 The second plot there on that page is a
12 plot of the north to south pass. The peak again
13 was about the same. In this one the flight
14 actually is from left to right going from north to
15 south. This pass basically tried as well as it
16 could to go over all four clusters. It looks like
17 we may have actually intersected two of the sets
18 of plumes. Just to the left of the spike there is
19 a little spike before the dip. That would be one
20 of the plumes. And then the big spike is another
21 set of plumes.

22 So those are the -- That's the worst
23 that we saw, basically, and those are pretty good
24 examples of what the rest of them look like. All
25 the plots are in the report so you can see the

1 rest if you'd like.

2 In addition to measuring the
3 acceleration we asked the pilot to tell us his
4 qualitative judgment of the turbulence level over
5 the plant for each pass. These results are shown
6 with a peak reading of the accelerometer as well
7 in the table. So the right hand column is the
8 pilot's report of turbulence for each pass. The
9 second from the right column is the peak
10 turbulence that we saw, the peak acceleration,
11 absolute acceleration that we saw during that
12 pass. The two that are highlighted are the two
13 that we just showed the plots from.

14 The pilot noticed very light, what he
15 called very light turbulence in seven passes.
16 Four of those were below 300 feet above the
17 ground. Each of those events had a measured
18 acceleration of .12 gs or more and all the others
19 had a measured acceleration lower than that.

20 The only passes that actually exceeded
21 the threshold for light turbulence, the .2 g
22 threshold for light turbulence, were the three
23 that I mentioned earlier and they were all below
24 300 feet.

25 As I mentioned we also took some videos.

1 They're very short and I'll show the videos of the
2 helicopter passes for the two passes that I showed
3 earlier. So here is Pass 6. This is from east to
4 west at 300 feet.

5 (Whereupon a video clip was
6 shown.)

7 DR. BLUMENTHAL: I was not able to
8 notice in that video that there was any evidence
9 that the helicopter was having any noticeable
10 vibration or variation as it flew over. Typically
11 when you fly in light turbulence, even in light
12 turbulence you will see the helicopter or the
13 aircraft bounce around a little bit and I didn't
14 see that in the picture.

15 And one other thing to mention here is
16 that you see some plumes in the background. Those
17 are actually from another power plant that is a
18 mile away. So those are not from the Berrick --

19 PRESIDING COMMISSIONER BYRON: Those are
20 from the cooling tower from the other power plant?

21 DR. BLUMENTHAL: Greg?

22 MR. TREWITT: Yes.

23 DR. BLUMENTHAL: They are from the
24 cooling tower? Yes, okay.

25 Okay, let's look at the other, the one

1 last one. Okay, this one is a pass from north to
2 south so the helicopter is going to come from the
3 right side and go towards the left side. And
4 again this pass is at nominally 300 feet by the
5 altimeter and it turns out to be a little less
6 than that. Three hundred feet above ground level,
7 not above stack level. You're going to start to
8 see the helicopter there. It will get more
9 obvious as it comes along.

10 (Whereupon a video clip was
11 shown.)

12 DR. BLUMENTHAL: So that was the other
13 pass that we made where we saw the highest
14 turbulence during the measurement period.

15 So to conclude from all this, the plume
16 during our experiment was encountered in four of
17 the six passes below 300 feet. Turbulence is
18 classified greater than the lower half of light,
19 turbulence greater than the lower half of light
20 was really never measured, light turbulence being
21 .20 to .49 gs. The maximum we saw in that range
22 was .32.

23 The pilot during this time reported no
24 encounters that were greater than what he
25 considered to be very light. And he is here to

1 testify as well so you can ask questions of him.
2 The pilot reported no noticeable effect of the
3 plume on his ability to fly the helicopter. That
4 is basically the sum of my testimony.

5 BY MS. LUCKHARDT:

6 Q Mr. Blumenthal, in your professional
7 opinion is this study representative of the
8 potential impacts of a plume from these engines on
9 a helicopter?

10 A I would, I would think so. Obviously
11 you can't simulate things perfectly but this is
12 about as well as we ever do.

13 Q And Mr. Blumenthal, when you stated in
14 your presentation, exceed the light turbulence
15 threshold, are you referring to the low end of the
16 light turbulence threshold?

17 A Yes. What I said was that they never
18 exceeded the lower half of the light turbulence
19 threshold.

20 MS. LUCKHARDT: Thank you.

21 FURTHER DIRECT EXAMINATION

22 MS. LUCKHARDT: Mr. Bellotto, if you had
23 not been told you were flying through a power
24 plant plume would you have noticed the plume
25 impacts?

1 MR. BELLOTTO: No, I would have never
2 noticed that I was flying through plumes or even
3 over a power plant at all.

4 MS. LUCKHARDT: Thank you. Our
5 witnesses are available.

6 HEARING OFFICER GEFTER: The way I think
7 we should do this is have direct from every
8 witness and then whoever is crossing can choose
9 who they want to cross.

10 I do have just two questions for
11 Mr. Blumenthal or actually for Mr. Bellotto. How
12 far is an airport from the Berrick power plant?

13 MR. BELLOTTO: The closest airport is
14 Reno International and it was about 15 miles to
15 the west.

16 HEARING OFFICER GEFTER: And the other
17 question is whether the Berrick power plant has
18 the same configuration as the proposed Eastshore
19 Center in terms of how the stacks are lined up and
20 the configuration of where the engines are?

21 MR. DARVIN: On the Berrick facility the
22 stacks are clustered in a group of three then a
23 group of four separated by, I forget the distance
24 between each group, then another group of four
25 then another group of three. Whereas with

1 Eastshore they are aligned linearly from west to
2 east.

3 HEARING OFFICER GEFTER: And they are
4 actually -- I am not sure if I was looking at the
5 video correctly but over each little, each stack
6 there was a little, white area. And I don't know
7 whether that was a plume or just the light. But
8 when you showed the video of the helicopter flying
9 over the stacks it looked to me like there was
10 something coming out of each of those stacks. Can
11 you identify that?

12 MR. BELLOTTO: According to what I saw
13 from the helicopter the first time, even at 300
14 AGL, which means above the ground level, there
15 were no visible plumes coming from the stacks at
16 all.

17 HEARING OFFICER GEFTER: Okay, thank
18 you.

19 DR. BLUMENTHAL: Those little white
20 things that you see in each cluster are the
21 stacks.

22 HEARING OFFICER GEFTER: Yes. Okay. So
23 the white area above the stack is still part of
24 the stack?

25 DR. BLUMENTHAL: Yes, those are in fact

1 the stacks.

2 HEARING OFFICER GEFTER: Okay, great,
3 thank you. Thank you.

4 DR. BLUMENTHAL: Those little, small
5 little white pipes are the stacks.

6 HEARING OFFICER GEFTER: Thank you, I
7 understand.

8 DR. BLUMENTHAL: And just for info the
9 power plant from south to north is about 425 feet
10 or so, that's at least measured from Google. In
11 this thing they're probably 100 or more feet
12 apart, those little groupings.

13 HEARING OFFICER GEFTER: Okay.

14 DR. BLUMENTHAL: In Eastshore they would
15 just -- all those little stacks would all just be
16 lined up in a line all the way along so it would
17 be more spread out.

18 PRESIDING COMMISSIONER BYRON:
19 Gentlemen, if I may. This looks to be a very good
20 test and it helps eliminate a lot of speculation,
21 if you will, and conjecture that we have been
22 dealing with over the last number of months. I'd
23 like to ask just a couple of quick questions. Are
24 helicopters more or less susceptible to this kind
25 of vertical uplift turbulence than fixed wing

1 aircraft?

2 MR. GRAVES: I can answer that,
3 Commissioner. It is not a question of the type of
4 aircraft, it's a question of the size or the
5 weight of the aircraft.

6 PRESIDING COMMISSIONER BYRON: This is a
7 pretty large --

8 MR. GRAVES: A very heavy, large
9 airplane would be less affected than a very light
10 aircraft. So a heavy helicopter would be less
11 affected than a light airplane.

12 PRESIDING COMMISSIONER BYRON: Okay.
13 The stack height and diameter. I understand the
14 clustering is a little bit different but how do
15 the stack heights and diameters compare to the
16 Eastshore Energy Center?

17 MR. TREWITT: The diameter is exactly
18 the same and the height at the Berrick facility is
19 50 feet, at Eastshore it's proposed 70 feet.

20 PRESIDING COMMISSIONER BYRON: So they
21 would be 20 feet closer --

22 DR. BLUMENTHAL: Fifty-five feet I
23 think.

24 PRESIDING COMMISSIONER BYRON: And will
25 they be 20 feet higher?

1 MR. TREWITT: I'm sorry, they're 55 feet
2 at Berrick. It would be 15 feet higher for the
3 Eastshore.

4 PRESIDING COMMISSIONER BYRON: Okay,
5 thank you. And let me ask, I think
6 Mr. Blumenthal, Dr. Blumenthal, excuse me.

7 DR. BLUMENTHAL: Yes.

8 PRESIDING COMMISSIONER BYRON: What do
9 you think are the potential non-conservatisms or
10 the untested parameters from the test that you
11 conducted that might lead to different results if
12 you were able to conduct this over Eastshore?

13 DR. BLUMENTHAL: Well, certainly the
14 different clustering, you know. It was very hard
15 to fly exactly over each of the plumes since, for
16 instance, they were clustered in terms of there
17 were two operating, there would be three
18 operating, then there would be four operating,
19 depending on which one of those clusters was
20 going. Because of that the effective buoyancy of
21 each of the groups was a little different so in
22 the light winds each one would bend over at a
23 different amount.

24 So as we flew from north to south it's
25 conceivable if we had zero wind we might have

1 gone, you know, through each one a little bit
2 whereas I think we probably only hit two of the
3 four when we went from north to south. But I
4 don't think that any of them would be any stronger
5 than what we already saw. We were pretty clear
6 that we were in, you know, in the plume.

7 PRESIDING COMMISSIONER BYRON: Okay.
8 And what altitude? Excuse me, what elevation were
9 you at?

10 DR. BLUMENTHAL: The ground elevation
11 was 4340 I think, 4300 and 40 feet. So it is at a
12 higher elevation. I think you'd have to ask Greg
13 Darvin in terms of the modeling how that would
14 differ in terms of the force that was out there.

15 PRESIDING COMMISSIONER BYRON: Right.
16 And it was a cold morning?

17 DR. BLUMENTHAL: It was cold.

18 PRESIDING COMMISSIONER BYRON: Still
19 winds?

20 DR. BLUMENTHAL: It was about 30
21 degrees. We had different temperature
22 measurements from different sensors. We
23 eventually got data from the Tracy plant as well.
24 It was about 20 degrees on the morning, in the
25 morning when we started. By the end of the study

1 it was somewhere in the low thirties. One data
2 point showed 37. But anyway, it was around there.

3 PRESIDING COMMISSIONER BYRON: Okay. So
4 what would the range on the pressure density
5 altitude be then at the time of the test?

6 DR. BLUMENTHAL: Well the density
7 altitude is probably lower than the 4300 because
8 it was cold. I didn't, you know, calculate that
9 specifically. In terms of density, you know, on a
10 standard day at the density at 5,000 feet, which
11 is somewhat higher, is 15 percent lower than it
12 would be at sea level. So this is maybe, you
13 know, 12 percent lower. Because it's a cold day
14 maybe it's less than that. So I think we're
15 certainly within 15 percent of sea level
16 conditions and we may be within 10 percent.

17 PRESIDING COMMISSIONER BYRON: How
18 significant do you think the mass flow rate
19 difference would be as a result of that pressure
20 density altitude difference?

21 DR. BLUMENTHAL: I am not, I am probably
22 not the one to answer that. I mean, I would guess
23 that it would be not very significant but I think
24 it would be just a guess on my part. I think you
25 would need to ask Greg or one of the others.

1 HEARING OFFICER GEFTER: If the person
2 who can answer the question would respond.

3 MR. DARVIN: Really the only difference
4 would be temperature. The Berrick facility,
5 because it's at altitude actually has a much
6 hotter or a higher temperature than it would at
7 Eastshore. But as far as everything else they
8 would be identical.

9 PRESIDING COMMISSIONER BYRON: Once
10 again I think that having test results is
11 extremely helpful and I would like to thank the
12 applicant for introducing this additional
13 material. Thank you, gentlemen, for being here.

14 HEARING OFFICER GEFTER: The applicant
15 is just submitting your testimony on actual
16 traffic on the ground without any direct but if
17 anyone has cross examination on that topic you
18 have a witness here.

19 MS. LUCKHARDT: Yes we do.

20 HEARING OFFICER GEFTER: Okay.

21 MS. LUCKHARDT: And we did have him
22 enter all of his --

23 HEARING OFFICER GEFTER: Then we are
24 going to go forward and take the direct testimony
25 of staff's witnesses and then in turn each other

1 party that has witnesses. And then the people
2 that want a cross examination, we'll do that in
3 turn as well.

4 MS. HOLMES: Staff has four witnesses in
5 this topic area. Three are sponsoring a section
6 entitled Traffic and Transportation of the FSA,
7 which has been identified as Exhibit 200 and one
8 is identifying an appendix to that exhibit. So
9 why don't I begin with the first three, Shaelyn
10 Strattan, Jim Adams and Eric Knight. They need to
11 be sworn.

12 HEARING OFFICER GEFTER: Mr. Knight was
13 sworn earlier. Ms. Strattan and Mr. -- who else?

14 MR. ADAMS: Adams.

15 HEARING OFFICER GEFTER: Oh Jim, okay.
16 I'm sorry, Mr. Adams. Would you please be sworn.
17 Whereupon,

18 JAMES ADAMS

19 SHAELYN STRATTAN

20 were duly sworn.

21 HEARING OFFICER GEFTER: Thank you.

22 DIRECT EXAMINATION

23 MS. HOLMES: And was the traffic and
24 transportation testimony that's contained in
25 Exhibit 200, the PSA, and Exhibit -- excuse me,

1 202, the PSA, and Exhibit 200, the FSA, prepared
2 by you or under your direction?

3 MS. STRATTAN: Yes it was.

4 MR. ADAMS: Yes.

5 MS. HOLMES: And Ms. Strattan and
6 Mr. Adams, was a statement of your qualifications
7 contained in Exhibit 200?

8 MR. ADAMS: Yes it was.

9 MS. STRATTAN: No it was not.

10 MS. HOLMES: Would you like to give a
11 statement of your qualifications at this time,
12 please.

13 MS. STRATTAN: In summary, I have ten
14 years experience in city, state and county
15 government preparing CEQA evaluations including
16 the transportation and traffic analysis, land use
17 and other areas. Plus an additional 20 years
18 experience evaluating, editing and preparing CEQA
19 documents in full as an independent consultant.

20 MS. HOLMES: Can you please explain
21 whether you have any specific expertise in the
22 area of aviation safety.

23 MS. STRATTAN: Yes I do. I was an air
24 traffic controller for the FAA for a little over
25 six years and worked in all three areas, center,

1 tower and flight service prior to leaving in 1981.

2 DIRECT EXAMINATION

3 MS. HOLMES: Thank you. And Mr. Knight,
4 I believe you gave a statement of your
5 qualifications earlier. Are the facts contained
6 in your testimony true and correct to the best of
7 your knowledge?

8 MR. KNIGHT: Yes they are.

9 MS. STRATTAN: Yes.

10 MR. ADAMS: Yes.

11 MS. HOLMES: And do the opinions
12 contained in your testimony represent your best,
13 professional judgment?

14 MS. STRATTAN: Yes they do.

15 MR. KNIGHT: Yes.

16 MR. KNIGHT: Yes.

17 MS. HOLMES: And now I would like to
18 turn to Appendix TT-1. Mr. Walters, can you
19 please state your name for the record.

20 MR. WALTERS: It's William Walters.

21 MR. MASSEY: Is your mic on?

22 MS. HARGLEROAD: We can't hear.

23 MR. WALTERS: William Walters.

24 HEARING OFFICER GEFTER: Mr. Walters, we
25 are going to swear you in.

1 Whereupon,

2 WILLIAM WALTERS

3 was duly sworn.

4 HEARING OFFICER GEFTER: Thank you.

5 DIRECT EXAMINATION

6 BY MS. HOLMES:

7 Q Mr. Walters, did you prepare the
8 Appendix TT-1 to the traffic and transportation
9 section of Exhibit 200?

10 A Yes I did.

11 Q And is a statement of your
12 qualifications included with Exhibit 200?

13 A Actually I don't believe they are.

14 Q Why don't you go ahead and give a
15 statement of your qualifications then.

16 A I have over 20 years of experience in
17 air quality modeling. I am a registered
18 professional engineer, a chemical engineer, in the
19 State of California. I have been doing air
20 quality analysis and modeling analysis for, as I
21 said, over 20 years.

22 Q Thank you. Are the facts contained in
23 your testimony true and correct to the best of
24 your knowledge?

25 A Yes they are.

1 Q And do the opinions contained in your
2 testimony represent your best professional
3 judgment?

4 A Yes they do.

5 MS. HOLMES: Ms. Gifter, if it is
6 acceptable to you what I would like to do is to
7 have the body of the traffic and transportation
8 section of the FSA summarized first by
9 Ms. Strattan and then have Mr. Walters separately
10 summarize his appendix.

11 HEARING OFFICER GEFTER: That would be
12 very helpful, thank you.

13 MS. STRATTAN: My name is Shaelyn
14 Strattan, I am a Planner II with the California
15 Energy Commission. Along with my colleague, Jim
16 Adams, I prepared the traffic and transportation
17 environmental review for the proposed Eastshore
18 Energy Center.

19 We concluded the following regarding the
20 project's compliance with existing applicable
21 laws, ordinances, regulations and standards and
22 the project's potential environmental impact in
23 compliance with CEQA.

24 The Energy Commission staff has
25 concluded that construction of the Eastshore

1 facility would result in less-than significant
2 adverse traffic impacts provided Transportation-1
3 condition of certification is fully implemented.
4 This condition would require the preparation,
5 approval and implementation of a construction
6 traffic control plan that would, among other
7 provisions, schedule workers, deliveries and
8 construction-related traffic outside of normal
9 commute hours and address parking and pedestrian
10 safety concerns.

11 However, the proposed Eastshore facility
12 is a gas-fired power plant that would generate
13 high velocity thermal plumes in an area where
14 aircraft flight patterns are expected to occur
15 below 1,000 feet above ground level, AGL.

16 Air disturbances resulting from power
17 plant exhaust plumes have been identified in the
18 FAA's safety risk analysis as a hazard that has
19 the potential to cause air frame damage or
20 negatively affect the stability of aircraft in
21 flight. These situations are most critical for
22 general aviation aircraft flying at low altitudes
23 during takeoff or landing procedures and in close
24 proximity to an airport.

25 The proposed Eastshore location,

1 approximately one mile south of the Hayward
2 Executive Airport, is approximately 200 feet south
3 of the preferred noise abatement departure path
4 for Runway 28-Left. This area is also used by
5 aircraft transitioning to the departure path --
6 excuse me, transitioning to pattern altitude for
7 arrival and departure at the Hayward Airport.

8 This was indicated in our report as the
9 number of flights that occurred directly over or
10 in immediate proximity to the Eastshore site by
11 tracks that were provided by the City of Hayward,
12 Mr. Bauman, the public works director. Those
13 tracks were referenced in our FSA and we have them
14 available to be entered.

15 MS. HOLMES: If people would like to
16 look at the specific tracks we do have them
17 available.

18 MS. STRATTAN: And these were overlaid
19 of the Eastshore site. This aircraft is also
20 used, is primarily used by small, general aviation
21 aircraft. They make up approximately 90 percent
22 of the traffic in the Hayward Airport.

23 The Energy Commission staff has
24 concluded that conditions of certification used at
25 similar facilities to mitigate potential impacts

1 to aircraft overflying a facility's thermal plumes
2 are not feasible for the proposed Eastshore
3 location.

4 The FAA has also concluded that the
5 normal see and avoid measures and an advisory to
6 avoid over-flight below 1,000 feet AGL are
7 infeasible for the Eastshore project.

8 These conclusions are supported in part
9 by a pattern altitude of 600 to 800 feet MSL
10 proximity of the Eastshore location to a preferred
11 noise abatement departure path and to the Hayward
12 Airport's traffic pattern zone, operational
13 limitations associated with encroachment into the
14 above Oakland airspace, lack of a visible plume at
15 the Eastshore facility, and a congested airport
16 area constrained by noise abatement restrictions
17 on three sides.

18 Therefore Energy Commission staff
19 concludes that the Eastshore Energy Center project
20 would result in a significant, adverse impact that
21 cannot be mitigated below significance if the
22 project is developed at the proposed location.

23 Avoidance of the proposed Eastshore
24 location is further complicated by the need for
25 pilots to avoid flights below 1,000 feet AGL over

1 or in the vicinity of the Russell City Energy
2 Center. This requirement increases the complexity
3 of maneuvering within the Hayward airspace and
4 limits pilot options.

5 The FAA and Caltrans Aeronautics both
6 concur that it is impractical and in some cases
7 unattainable for pilots to see and avoid both
8 power plants while attending to their primary
9 responsibility of safely operating their aircraft.

10 Therefore Energy Commission staff have
11 concluded that in conjunction with the operation
12 of the Russell City facility the Eastshore
13 project's incremental effects on flight operations
14 within the Hayward Executive Airport airspace and
15 the existing and future utility of the Hayward
16 Executive Airport is cumulatively considerable and
17 a significant adverse impact that cannot be
18 mitigated below significance if the project is
19 developed in the proposed location.

20 Finally the Eastshore project does not
21 conform with the stated purpose of Section 10-6 of
22 the City of Hayward Municipal Code to promote the
23 health, safety and general welfare of the
24 inhabitants of the City of Hayward by preventing
25 the creation or establishment of airport hazards.

1 As noted earlier, air disturbances
2 resulting from power plant exhaust plumes have
3 been identified as a hazard that can endanger the
4 maneuvering of aircraft. The proposed Eastshore
5 location is within the turning zone identified in
6 Section 10-6.20. It is immediately adjacent to
7 the airport's traffic pattern zone as identified
8 in the Hayward Executive Airport Master Plan and
9 is in an area used by aircraft transitioning to
10 pattern altitude for arrival and departure at the
11 Hayward Airport.

12 Creation of an airport hazard in this
13 area is inconsistent with the purpose of this
14 section of the Hayward Municipal Code and would
15 therefore be prohibited by this ordinance.
16 Therefore Energy Commission staff concluded that
17 the Eastshore project does not comply with all
18 applicable laws, ordinances, regulations and
19 standards.

20 MS. HOLMES: Thank you.

21 And now Mr. Walters, would you please
22 give a summary of your testimony, Appendix TT-1.

23 MR. WALTERS: Yes. Using the data that
24 I obtained from the applicant I calculated the
25 vertical velocity potential during calm winds for

1 the stacks. I used certain assumptions for the
2 stacks. I combined the seven stacks. There are
3 two groups of seven and there's quite a bit of
4 separation between the two so I didn't group all
5 fourteen.

6 And also with the radiator I used an
7 equivalent stack diameter due to the fact that
8 it's multiple stacks within a single body of a
9 unit rather than using a bunch of different stacks
10 then grouping them such as the way the applicant
11 did. Which is maybe a little bit conservative but
12 considering the physical layout it is probably not
13 too conservative.

14 Also in making that assessment I based
15 it on a paper that was provided to the Energy
16 Commission on another case from Trinity
17 Consultants, specifically Mister -- I should know
18 his name since he is the -- Bruce D. Turner -- D.
19 Bruce Turner.

20 HEARING OFFICER GEFTER: Could you tell
21 us who Bruce Turner is.

22 MR. WALTERS: He is kind of one of the
23 founding fathers of dispersion modeling.

24 In doing this analysis I used to an
25 extent the Katestone Method, which is the same

1 method that the applicant used. I had some issues
2 with the Katestone Method, in particular the
3 initial assumption that does not include any of
4 the thermal buoyancy, which is the first part of
5 the reduction, velocity reduction, and I don't
6 believe that that is quite accurate.

7 And essentially I also provided, and
8 maybe now would be the time to hand out, a
9 comparison of my result and the applicant's
10 results.

11 MS. HOLMES: We have several exhibits,
12 their information is already contained in the
13 testimony, if the Committee would find them
14 useful. One is the tracks that Shaelyn referred
15 to. It's the visual representation of her
16 testimony regarding the number of overflights and
17 arrivals and departures in the month of April
18 that's referred to in her exhibit. Also
19 Mr. Walters has prepared a visual representation
20 of the differences between his analysis and the
21 applicant's analysis. There is no new
22 information, it's just visual depictions of that
23 information.

24 HEARING OFFICER GEFTER: Do you have
25 copies for the parties as well as the Committee?

1 MS. HOLMES: I do.

2 MS. GRAVES: Hearing Officer Gefter, the
3 City actually has the Hayward Executive Airport
4 penetration gate plot for the Eastshore site which
5 was previously referenced as Attachment 9 in
6 Dr. Blumenthal's testimony and it provides the
7 information that you're looking for. We actually
8 have copies of that here and we were going to
9 enter it as an additional exhibit.

10 HEARING OFFICER GEFTER: That would be
11 fine.

12 MS. HOLMES: That's fine, that's
13 actually a different month. We had referred to
14 April in our testimony and you have the plots for
15 a different month.

16 MS. GRAVES: We have June. But it's the
17 same information. We've got 15 copies.

18 HEARING OFFICER GEFTER: That's fine.
19 I'll look at staff's and distribute it and then
20 when your witness testifies for the City of
21 Hayward we'll look at your exhibit as well.

22 MS. GRAVES: Thank you.

23 HEARING OFFICER GEFTER: Ms. Holmes, can
24 we identify these tables as additional exhibits so
25 that we can keep track of them in the record?

1 MS. HOLMES: We can. I believe we're at
2 208.

3 HEARING OFFICER GEFTER: We need copies
4 over here.

5 MS. HOLMES: Eileen, can you provide
6 copies to the Committee first.

7 PRESIDING COMMISSIONER BYRON:
8 Ms. Allen, I understand you are done testifying
9 today; is that correct?

10 MS. ALLEN: Yes.

11 PRESIDING COMMISSIONER BYRON: I wanted
12 to thank you for showing up on such short notice
13 overnight to be here this morning.

14 MS. ALLEN: Certainly.

15 PRESIDING COMMISSIONER BYRON: Thank
16 you.

17 HEARING OFFICER GEFTER: Ms. Holmes,
18 we're going to identify Exhibit 208 as the track
19 target that is incorporated by Ms. Strattan's
20 testimony.

21 MS. HOLMES: I beg your pardon, I didn't
22 hear your question.

23 HEARING OFFICER GEFTER: Exhibit 208 is
24 the track target. Do you want to identify what
25 this is?

1 MS. HOLMES: I'll have Ms. Strattan
2 identify what it is.

3 MS. LUCKHARDT: We're trying to figure
4 out if this is the same one we've looked at
5 before.

6 MS. STRATTAN: This is the one that was
7 presented in summary in the traffic and
8 transportation section identifying 45 overflights
9 between 500 and 1,000 feet. I don't believe you
10 have seen the actual track data. The track data
11 for Russell City was similar to this and was
12 provided in a similar format. You may have seen
13 that.

14 MS. LUCKHARDT: But this has not been
15 presented before?

16 MS. HOLMES: The statement in the FSA
17 about the 45 flights is based on this and that is
18 the reference that is presented in the FSA.

19 MS. LUCKHARDT: Okay. But the document
20 itself we have not seen before.

21 MS. HOLMES: That's correct.

22 MS. LUCKHARDT: So this is a brand new
23 document that we have not yet seen and we need
24 some time to analyze before we can determine
25 whether we need to object to it.

1 HEARING OFFICER GEFTER: Well you'll
2 have an opportunity to cross examine the witness
3 later today.

4 HEARING OFFICER GEFTER: Excuse me.
5 Ms. Holmes, I thought I heard you say earlier that
6 this was not new information, that this was
7 graphical depiction of information already used in
8 the analysis.

9 MS. HOLMES: It's graphical depiction of
10 the 45 flights over the Eastshore site --

11 PRESIDING COMMISSIONER BYRON: So it is
12 intended --

13 MS. HOLMES: -- for the month of April.

14 PRESIDING COMMISSIONER BYRON: Right.
15 So it is intended to help us to visually
16 understand the data that you have.

17 MS. HOLMES: Yes. It shows you -- Yes.

18 MS. STRATTAN: And it was in the
19 reference list for traffic and transportation
20 section of the FSA.

21 MS. GRAVES: It appears though that what
22 we have gotten is -- Mr. Bauman submitted to you a
23 packet that showed the summary of all the flights
24 and then individual tracks for each flight. So
25 what I have in front of me, I have three different

1 pages and each page shows a different flight. So
2 I am not sure that any one of us has in front of
3 us the summary of all flights.

4 MS. LUCKHARDT: So obviously we're going
5 to need some time to see what everybody is
6 producing to determine what it is and what it
7 says.

8 HEARING OFFICER GEFTER: Ms. Strattan
9 will explain that.

10 MS. LUCKHARDT: So if you could just
11 hand them out now and then we'll look at them.
12 For efficiency we can address what they say or
13 don't say later.

14 MS. GRAVES: We have the full and
15 correct packet now.

16 MS. STRATTAN: Regarding the first page
17 of the plots, this is a composite or summary
18 depiction of the 45 aircraft that crossed the
19 Eastshore gate as defined by the air traffic
20 control system at the airport between April 2 of
21 2007 and April 29 of 2007. It is in color because
22 it depicts arrivals, departures and overflights.
23 I guess it depicts it in the vicinity and direct
24 overflight of the Eastshore facility.

25 Attachments to that summary page show

1 examples of aircraft that flew within that gate
2 between 500 and 1,000 feet during that same time
3 frame. It does not show all of the tracks for all
4 of the aircraft that transited that gate.

5 HEARING OFFICER GEFTER: So Exhibit 208
6 includes all of the, that entire package plus the
7 cover sheet.

8 MS. STRATTAN: Yes it does. And that is
9 all of the information that was provided to us by
10 the Hayward --

11 MR. ARMAS: Excuse me for a second.

12 HEARING OFFICER GEFTER: Off the record,
13 please.

14 (Whereupon a discussion was
15 held off the record.)

16 HEARING OFFICER GEFTER: Let's go back on the
17 record.

18 MS. STRATTAN: This is the information
19 that we have used to determine that aircraft do
20 fly on a regular basis over the Eastshore location
21 below 1,000 feet AGL.

22 MS. HOLMES: Thank you. And we also had
23 a chart that showed the comparison of the results
24 of the modeling analysis prepared by Mr. Walters
25 with the modeling analysis.

1 HEARING OFFICER GEFTER: And that would
2 be Exhibit 209.

3 MS. HOLMES: Thank you.

4 MS. LUCKHARDT: And is that --

5 HEARING OFFICER GEFTER: And that is
6 entitled Plume Velocity Curves, Seven Engines?

7 MR. WALTERS: Yes. And I will further
8 explain exactly what, what is being compared.

9 PRESIDING COMMISSIONER BYRON:
10 Ms. Strattan, a quick question, if I may. The
11 overflight data, it's incredible that we have this
12 kind of information, that we can retain this. And
13 if you are not able to answer the question perhaps
14 someone else can. If we know the two-dimensional
15 location of these flights at all times in order to
16 have this track we probably also have the altitude
17 information, correct?

18 MS. STRATTAN: That is correct. We
19 initiated the gate at between 500 and 1,000 feet.
20 However, the adjoining samples that are beyond the
21 summary page actually indicate the altitude at
22 which the aircraft crossed that gate and also
23 indicated the type of aircraft that flew at that
24 altitude at that location.

25 PRESIDING COMMISSIONER BYRON: So I am

1 not, without asking you about gates and everything
2 let me just ask the question I am interested in.
3 Do you know the altitude at which all these tracks
4 that are in proximity of the Eastshore location,
5 do you know the altitude that they are crossing?

6 MS. STRATTAN: I don't know the altitude
7 for all of the tracks except within the parameters
8 of 500 to 1,000 feet.

9 PRESIDING COMMISSIONER BYRON: Well
10 those would -- Yes, or less than 500, of course.

11 MS. STRATTAN: These particular tracks,
12 my understanding is they did not track below 500/
13 1,000. Mr. Bauman could verify that. I know
14 summary tracks for other months that were earlier
15 referenced by the applicant do show flights below
16 500 feet in that vicinity.

17 However, the tracks that we have the
18 actual examples of show transits between 505 and I
19 believe 919 feet over the Eastshore site.

20 MS. GRAVES: Commissioner Byron, if it
21 helps the --

22 PRESIDING COMMISSIONER BYRON: Excuse
23 me, just a moment, please. Nineteen feet?

24 MS. STRATTAN: Nine hundred and nineteen
25 feet.

1 PRESIDING COMMISSIONER BYRON: Nine
2 hundred and nineteen feet, sorry.

3 MS. GRAVES: The Exhibit the City will
4 be submitting shows a graphical of the flight so
5 you'll get that information.

6 PRESIDING COMMISSIONER BYRON: I'll be
7 patient, thank you.

8 HEARING OFFICER GEFTER: Mr. Walters, do
9 you want to address Exhibit 209.

10 MR. WALTERS: Yes.

11 PRESIDING COMMISSIONER BYRON: You have
12 a new job, Mr. Walters. Thank you.

13 MR. WALTERS: This comparison is
14 comparison of that engine modeling that was done.
15 I did not graph a comparison for the radiators
16 because the methods that we used were so
17 different. They are really not comparable since I
18 used the equivalent stack and they did not use
19 that method. I didn't feel that it was really a
20 fair comparison due to the very difference in the
21 nature of how we did the modeling.

22 What I presented in my testimony starts
23 at 300 feet altitude and goes up. It is
24 represented by the red line. This is for, like I
25 said, a set of seven engines. I did not model all

1 14 together due to that extra separation. And
2 this is the applicant's results for the set of
3 seven that are provided in the testimony that the
4 applicant went over earlier.

5 You'll notice that the difference is
6 very slight. I am slightly higher at the lower
7 altitudes. I'm a little bit lower at the higher
8 altitudes. The difference in the assumptions,
9 essentially what drove the difference in the
10 assumptions on my part was trying to smooth out
11 the curve.

12 And the reason the curve isn't smooth is
13 the fact there are essentially two different
14 methods and a bridge that's used by Katestone.
15 The first method is essentially what they call the
16 jet part of the plume and it completely neglects
17 the heat in the plume. So it basically says that
18 the velocity will reduce regardless of whether or
19 not there is any temperature in it to the same
20 degree, whether you've got a 20 meter per second
21 that's at ambient, a 20 meter per second that's at
22 -40 degrees or a 20 meter per second that's at
23 5,000 degrees.

24 And I believe that that curve is a
25 little too steep for plumes that do have a highly

1 buoyant property to them that they will, in fact,
2 exert some of that property during the initial
3 drop in velocity. And so the velocity will drop
4 at a slightly lower rate than it would without the
5 thermal component.

6 That may not be much of an adjustment to
7 this curve but it is something that needs to be at
8 least talked about and something that I thought
9 needed to be corrected in the curve. The curve,
10 as you can see, is a bit disjointed because of the
11 fact there are two different methods, and like I
12 said a bridge, which is just a linear
13 interpolation between the two.

14 And below 300 I didn't feel comfortable
15 with the results because of that. And the other
16 major difference is the assumption of when the
17 plumes are mixed. They use a specific calculation
18 for when they consider full mixing based on the
19 Katestone Method. And I believe the plumes are
20 mixed a little bit earlier and essentially become
21 a coherent body at a much lower height, at least
22 for the engines. Obviously I start with a
23 coherent body for the equivalent stack diameter
24 for the radiators.

25 So that is essentially the difference in

1 the results. It is really not, not that much. I
2 wasn't sure it was enough to argue about but
3 apparently it is.

4 The other part of my testimony that I
5 would like to go over was I did provide a note in
6 here that notes the difference between the plume
7 average velocity, which is what this calculation
8 is, and --

9 HEARING OFFICER GEFTER: I'm sorry,
10 where did you provide the note? Is that in your
11 testimony?

12 MR. WALTERS: Yes. It's down at the
13 bottom of page -- in Appendix TT-1 at the bottom
14 of page 4.10-41 and continues on to 4.10-42. It
15 notes that the maximum velocity is approximately
16 two times the plume average velocity. So
17 essentially when you get to the center of that
18 plume body the maximum will be twice.

19 The rationale for that, for theoretical,
20 it's just Gaussian curve and that is two times. I
21 can provide either information from textbooks or I
22 even have an e-mail from Katestone, from Christine
23 Killip, that agrees with my assessment that the
24 max is two times the plume average. of course
25 that is the theoretical basis. And I say about

1 two times because I have seen a notation of an
2 empirical result that was slightly more than two.
3 It would have been about 2.2, but essentially two.

4 PRESIDING COMMISSIONER BYRON: If I may?
5 Other than the thermal aspect that you mentioned
6 in the plume, the temperature of the gas not being
7 considered in your analysis, do you think there is
8 any other non-conservatism in your analysis, in
9 your modeling?

10 MR. WALTERS: There are probably things
11 that are overly, perhaps overly conservative and
12 things that are under-conservative. And let me go
13 over each of those.

14 PRESIDING COMMISSIONER BYRON: Okay.

15 MR. WALTERS: The things that may be a
16 little bit too conservative in terms of the
17 radiators. Like I said, using the equivalent
18 stack may be slightly conservative, although I
19 think it is fairly reasonable for something that
20 is in a single, a single body without, you know,
21 specific separation of buildings or stacks. You
22 know, this is oriented in a single frame so it
23 makes for a very good analysis for that.

24 The other issues with the radiator would
25 be the heat balance. The information I received

1 on heat balance from the applicant was only for
2 100 degrees Fahrenheit, which doesn't happen a
3 whole lot here. However, there was some
4 information, although hard to discern in the AFC,
5 that also had some information on 32.

6 I tried to adjust the difference in
7 temperature that they used, which I obtained, was
8 40 degrees increase in temperature from submittal
9 as a follow-up for a data response from Mr. David
10 Stein. I adjusted that downward to about 28 or 29
11 degrees for the 59 degree case and a little bit
12 lower for the 32 degree case. I may be a little
13 bit too high for the 32 degree case but like I
14 say, I don't have a really good heat balance for
15 that case.

16 And one of the issues that does impact
17 this particular plant is the fact that the heat
18 projection does go up as temperature goes up for
19 the radiators. So the actual impact, plume impact
20 at 32 is going to be less than it will be at
21 higher temperatures. So doing overflights at 32
22 wouldn't be the best condition for the radiators.
23 Good for the engines but not for the radiators.

24 Now in terms of things that -- Again in
25 terms of being potentially over conservative for

1 the engines is my assumption that things are fully
2 mixed at a slightly lower height than Katestone
3 does, although I believe that once there is
4 essentially a coherent body it exerts itself as a
5 single shape.

6 And I did make an adjustment for that by
7 changing the -- going lower in terms of the
8 adjustment for buoyancy flux. In the Katestone
9 equation it is essentially to a .33 power. I
10 adjusted it down to the .25 power to deal with the
11 fact, number one it's shape is not round and so
12 it's not the best shape and also the fact that I'm
13 assuming a slightly lower height. So I did adjust
14 it a little bit in that regard. And that is why I
15 am lower in the curve as you go to the higher,
16 higher elevations. Why I am lower than the
17 Katestone Method equivalent.

18 PRESIDING COMMISSIONER BYRON: This is
19 still, for modeling of this kind of thing, is
20 still enormously close correlation between two
21 independent analyses; wouldn't you agree?

22 MR. WALTERS: It's pretty close. Only,
23 you know, if you look at a particular point and
24 you're really, you know, because we're worried
25 about the 4.3. And since my 4.3 is shown at a

1 lower elevation than their's that's, you know, I
2 guess where the argument comes in.

3 PRESIDING COMMISSIONER BYRON: And you
4 modeled down, you said, to about 300 feet AGL,
5 above ground level?

6 MR. WALTERS: Yes. I didn't feel the
7 results below 300 would have been accurate using
8 my method and I didn't -- I wasn't able to find a
9 good bridge to the starting velocity. I didn't
10 feel like I had a good equation to actually get
11 from the starting velocity to that, to that later
12 point.

13 PRESIDING COMMISSIONER BYRON: Okay, and
14 just one last question then. It would seem down
15 to about 300 feet above ground level that both you
16 and the applicant have vertical velocities that
17 are less than the five meters per second, which
18 would correspond to just roughly what, about 1,000
19 feet per minute?

20 MR. WALTERS: I'd have to calculate
21 that.

22 PRESIDING COMMISSIONER BYRON: Five
23 meters per second?

24 MR. WALTERS: If you don't mind I can
25 take out my calculator and give you the exact --

1 PRESIDING COMMISSIONER BYRON: No,
2 that's okay. Five meters per second, is that the
3 limit? We can do the math later.

4 MR. WALTERS: Right.

5 PRESIDING COMMISSIONER BYRON: Okay.

6 MR. WALTERS: We're both under five
7 meters per second.

8 PRESIDING COMMISSIONER BYRON: All
9 right, thank you.

10 MR. WALTERS: For the plume average
11 velocity.

12 Now to go to the other side of the
13 equation was the things that may not be
14 conservative. And the main factor of potentially
15 not being conservative again is I only did seven
16 of the engines, not all fourteen. In the
17 radiators I didn't do the combined for those
18 either, I didn't combine the two.

19 And the last thing that isn't
20 conservative is there's really no way to combine
21 the entire facility. And the radiators are not
22 much further away or further apart from the engine
23 stacks than the engine stacks are from each other.
24 So there could be, obviously should be some sort
25 of effect of merging of those two plumes.

1 And none of the methods, you know, that
2 we have for simple calculations will deal with
3 situations where the stacks are different. It is
4 when they're equivalent like these that you can
5 try to punch them together mathematically to come
6 up with a result.

7 PRESIDING COMMISSIONER BYRON: So you
8 would expect your results to be higher if you were
9 able to include the effects of both the plume and
10 the radiators.

11 MR. WALTERS: Well, depending on whether
12 I'm overly conservative with some of the other
13 assumptions. Not changing those assumptions, yes,
14 I would assume that the numbers should go up if I
15 could put the radiators and the engine stacks all
16 together in a calculation.

17 PRESIDING COMMISSIONER BYRON: Thank
18 you. Very good.

19 HEARING OFFICER GEFTER: Any other
20 direct for Mr. Walters?

21 MS. HOLMES: No, do you want us to --

22 HEARING OFFICER GEFTER: I want you then
23 call the witnesses from the FAA and from Caltrans.

24 MS. HOLMES: Mr. Butterfield with the
25 FAA, could you please state your name and have the

1 Hearing Officer swear you in.

2 MR. BUTTERFIELD: My name is David
3 Butterfield. I'm an Aviation Safety Inspector for
4 Operations with the FAA.

5 HEARING OFFICER GEFTER: Thank you.
6 We're going to swear you in, please.

7 MR. BUTTERFIELD: Thank you.
8 Whereupon,

9 DAVID BUTTERFIELD
10 was duly sworn.

11 HEARING OFFICER GEFTER: Thank you.
12 Ms. Holmes, the witness is available for you to --

13 MS. HOLMES: I'm sorry, did you want to
14 do the Caltrans witness as well, as a panel?

15 HEARING OFFICER GEFTER: Yes, we can do
16 it as a panel. Mr. Cathey, why don't you tell us
17 your name too and I'll swear you in.

18 MR. CATHEY: Yes. My name is Gary
19 Cathey, I am Chief of the Office of Airports,
20 Caltrans Division of Aeronautics.

21 HEARING OFFICER GEFTER: Thank you.
22 Whereupon,

23 GARY CATHEY
24 was duly sworn.

25 HEARING OFFICER GEFTER: Thank you.

1 DIRECT EXAMINATION

2 BY MS. HOLMES:

3 Q Mr. Butterfield, could you please
4 explain, could you please begin by telling us what
5 your duties are at FAA.6 A Yes. I am an Aviation Safety Inspector
7 for Operations. We validate the certification of
8 pilots, of aircraft and check their operations to
9 make sure they're in conformance with federal
10 aviation regulations. That's a summation of our,
11 that's a short version.12 Q And have you prepared an e-mail from
13 yourself to the Energy Commission, specifically to
14 Eric Knight dated October 16.

15 A And the subject was?

16 Q This is what we have identified as
17 Exhibit 206.

18 A Yes, I have a copy of that.

19 Q Thank you. And are you also familiar
20 with the letter from Joseph Rodriguez regarding
21 the Eastshore Energy Center that was provided to
22 the Energy Commission staff?23 A Yes I am, I helped Mr. Rodriguez draft
24 that letter.

25 MS. HOLMES: Thank you. And that's what

1 has been identified as Exhibit 204.

2 DIRECT EXAMINATION

3 BY MS. HOLMES:

4 Q And Mr. Cathey, did you prepare a letter
5 regarding the Eastshore Energy project and provide
6 it to the Energy Commission staff in November?

7 A Yes I did.

8 Q That's what has been identified as
9 Exhibit 203.

10 MR. MASSEY: Can you use the microphone.

11 MS. HARGLEROAD: We can't hear.

12 MR. MASSEY: We're having trouble
13 hearing you, sorry.

14 MS. HOLMES: I'm rarely accused of not
15 speaking loud enough.

16 Thank you. What I would like to do now
17 is have each of the witnesses in turn summarize
18 the documentation and their agency's position
19 regarding this facility, beginning with
20 Mr. Butterfield.

21 MR. BUTTERFIELD: Thank you. I have
22 been advised I should inform you of my
23 qualifications before I start. I have been with
24 the Federal Aviation Administration for two-and-a-
25 half years. I am a qualified pilot and an air

1 transport pilot, rating in four aircraft. I've
2 got a multi-engine land rating and a single-engine
3 land rating.

4 I am not a helicopter rated pilot and I
5 have a great deal of respect for guys who do fly
6 helicopters. In my mind, too many moving parts.
7 And having ridden in the back of a helicopter on a
8 number of occasions it seems to me that they are
9 always in a constant state of light turbulence.

10 I have over 16,000 accumulated in 37
11 years.

12 HEARING OFFICER GEFTER:

13 Mr. Butterfield, could you get closer to the
14 microphone, it's a little hard to hear you.

15 MR. BUTTERFIELD: Thank you.

16 HEARING OFFICER GEFTER: Yes, thank you.

17 MR. BUTTERFIELD: The FAA is required by
18 statute, Title 14, Code of Federal Regulations
19 Part 77, to do a hazard determination on any
20 proposed structure. That determination is limited
21 to the brick and mortar aspects of the structure,
22 in this case the Eastshore Energy Center. The
23 brick and mortar aspects of the Center do not pose
24 a hazard to navigation.

25 We do not have a statutory authority to

1 render an opinion on plumes. The only thing we
2 have is the safety risk analysis that was
3 identified during the Russell City hearings. That
4 analysis is still valid. I want to point out the
5 realities of that analysis, if I may. That
6 analysis is strictly a database search of
7 FAA/NTSB/NASA databases on accidents and incidents
8 over a 30 year period of time.

9 I am not an expert on power plants but
10 from what I am hearing today Eastshore and Russell
11 City are new technology-type plants. Is that
12 correct? They're fairly new out there.

13 PRESIDING COMMISSIONER BYRON: Let me
14 just answer briefly, they are different types of
15 power plants.

16 MR. BUTTERFIELD: Okay, but both are
17 new.

18 PRESIDING COMMISSIONER BYRON: And it
19 would be best -- No. The Russell City plant is a
20 gas turbine and the Eastshore Center are
21 reciprocating engines. But it would be best if
22 you confine yourself to the Eastshore, I think
23 that would be most helpful. Thank you.

24 MR. BUTTERFIELD: In the 30 years of
25 analysis from 1975 to 2004, that's throughout the

1 entire country, all sorts of power plants. The
2 majority of older technology power plants had
3 taller stacks, therefore could not be built close
4 to airports. And they also emitted a visible
5 plume which pilots would avoid much as they would
6 avoid convective weather.

7 So for the analysis to say that there
8 were no accidents or incidents associated with
9 plumes is not, is not a big leap of faith because
10 most pilots are not going to fly through one if
11 they can see it. And the other thing is, because
12 the older technology stacks were taller and away
13 from airports pilots transiting from point A to
14 point B were typically above 1,000 feet when they
15 would fly in the vicinity of these power plants.

16 So now we have a situation with
17 Eastshore that is close to an airport that emits a
18 plume that is largely invisible and the FAA does
19 not have statistical data specific to that type of
20 operation.

21 The safety risk analysis does say that
22 the risk of catastrophic damage to an aircraft
23 over flight of a plume is acceptably low. But you
24 need to understand the greater context of that
25 data that was mined from these databases.

1 MS. HOLMES: Thank you. Mr. Cathey.

2 MR. CATHEY: Yes, I'll give you a little
3 bit of background. I'm a commercial, multi-
4 engine, instrument-rated pilot. I have about 22
5 years of experience flying aircraft. I have been
6 with the Division of Aeronautics since 1995 and I
7 have a master's in aeronautical science.

8 My current position is chief of the
9 division, of the Office of Airports. Our primary
10 responsibilities as defined in the Public
11 Utilities Code is to ensure that the air
12 navigation system, which is our system of
13 airports, public use airports in the State of
14 California is as safe as possible. So one of our
15 functions is to comment on proposed structures
16 that occur in the vicinity of airports, which is
17 the case right here.

18 We are very concerned with the location
19 of an additional power plant in light of the fact
20 that the Russell City power plant was approved by
21 the Commission. We feel that pilots would have to
22 -- would be distracted from their primary duties
23 of flying the aircraft while operating at an
24 exceptionally low traffic pattern altitude.

25 In fact I think it is probably the

1 lowest traffic pattern altitude in the state, for
2 good reason, to deconflict with instrument
3 approach aircraft flying into Oakland and also to
4 stay below the Class B airspace at San Francisco
5 International. It is a very unusual situation and
6 we feel it warrants unique scrutiny by all
7 concerned parties.

8 And we take to heart the FAA safety risk
9 analysis when it makes a recommendation. And I'd
10 like to quote without getting into the statistical
11 analysis their recommendation as a result of
12 looking at the effects of thermal plumes is to
13 amend the FAA Order 7400.2 which considers a
14 plume-generating facility as a hazard to air
15 navigation on expected flight paths past less than
16 1,000 feet above the top of the object. This is
17 indeed the case with Eastshore with respect to its
18 location relative to Hayward Airport.

19 HEARING OFFICER GEFTER: Mr. Cathey,
20 what were you quoting from, what document?

21 MR. CATHEY: I am quoting directly from
22 the FAA's safety risk analysis of overflight of
23 industrial exhaust plumes dated January of 2006.
24 It says a lot of things and it gives a lot of
25 interesting, statistical information, which my FAA

1 counterpart has just discussed and I won't go into
2 that.

3 But the bottom line is, that's the
4 recommendation and it is intended to be adopted
5 for the use of future airspace determinations,
6 specifically for power plants in close proximity
7 to airports that have traffic pattern altitudes
8 less than 1,000 feet. And all those criteria
9 match exactly the situation that we're discussing
10 right now.

11 HEARING OFFICER GEFTER: Okay, I want to
12 interrupt you just for a minute in terms of that
13 document. Do any of the other parties sponsor
14 that document? Because I know it has been
15 referred to. Is the City sponsoring that
16 document?

17 MS. HOLMES: The FAA study is being
18 sponsored, I believe, by the applicant.

19 MS. LUCKHARDT: Is that the FAA study
20 that we have all been referring to?

21 MS. HOLMES: Yes.

22 MR. GRAVES: The safety risk analysis.

23 MS. LUCKHARDT: Okay, that's fine. It's
24 attached to Marshall Graves' testimony; it's also
25 a specific exhibit. In our's it's Exhibit 39.

1 HEARING OFFICER GEFTER: Thank you. So
2 we're referring to Exhibit 39. Do you have it, is
3 it the entire document in Exhibit 39?

4 MS. LUCKHARDT: Yes it is.

5 HEARING OFFICER GEFTER: Thank you.
6 Okay, Mr. Cathey.

7 MR. CATHEY: Sure. One point I would
8 like to make is that -- the report prepared by
9 Mr. Graves, throughout the report it specifically
10 mentions the fact that air traffic --

11 MS. LUCKHARDT: I'm sorry, are we doing
12 rebuttal at this point.

13 MR. CATHEY: No, I am just making a
14 point of information.

15 HEARING OFFICER GEFTER: No, the witness
16 is just providing direct testimony.

17 MS. LUCKHARDT: But this is rebuttal to
18 Mr. Graves' testimony.

19 MR. CATHEY: I'm not rebutting anything
20 but if you want to stop me from commenting, I
21 will.

22 MS. LUCKHARDT: And none of that has
23 been permitted in this --

24 MR. CATHEY: Okay, I won't --

25 MS. LUCKHARDT: -- in this hearing to

1 this point.

2 MR. CATHEY: I won't comment on it.

3 HEARING OFFICER GEFTER: Ms. Luckhardt,
4 we want to hear what the witness has to say so I'm
5 going to allow it. Please continue.

6 MR. CATHEY: All right. The point I
7 wanted to make is that throughout the document
8 it's inferred that the majority of aircraft flying
9 in the vicinity of Hayward Airport will be at an
10 altitude of 1,000 feet MSL or greater and there
11 are many references to that.

12 And I would like to say that in my
13 opinion the vast majority of aircraft operating in
14 the vicinity of the airport will be conducting
15 takeoffs and landings to and from that facility
16 and approximately 50 percent of those aircraft are
17 itinerant aircraft. In other words, the airport
18 is being accessed by pilots who are not based
19 there and who in all likelihood will not be
20 particularly familiar with all the infrastructure
21 to include this additional power plant that will
22 be located in vicinity of the airport.

23 Furthermore, although the traffic
24 pattern altitude is 650 feet MSL, above mean sea
25 level or about 600 above ground level, an

1 instrument procedure missed approach will take
2 aircraft as low as 493 feet above ground level and
3 that is part of the missed approach procedure.

4 On a pilot check ride a private pilot is
5 expected to, is given the tolerance up to 100 feet
6 deviation from the altitude that he is assigned.
7 Therefore a pilot could be as low as 393 feet
8 above ground level and still be well within the
9 regulations of operating his aircraft. Three-
10 hundred-ninety-three feet above the ground is not
11 a lot of distance, in my opinion, to separate the
12 aircraft from the peak plumes that will be
13 generated when this plant is operated at peak
14 periods of time.

15 But I just wanted the members to
16 understand and realize that just because a traffic
17 pattern altitude is stipulated, aircraft pilots
18 under these circumstances will be completely legal
19 to operate an aircraft as low as 393 feet. And
20 furthermore, if a pilot is looking on the ground
21 trying to figure out where he should not be
22 flying, especially considering there will be a
23 second area, he may not be glued to that number.
24 It is quite likely and possible that he might be
25 flying lower than that, which would cause him to

1 get into these plumes.

2 And the additional point I would like to
3 make is that when I conducted an overflight of the
4 Sutter power plant in December of 2003 the purpose
5 of that overflight was not to conduct a scientific
6 test, it was rather to validate the claims that
7 were provided to the Division of Aeronautics as a
8 result of the Blythe power plant being constructed
9 approximately one mile away from the Blythe
10 Airport, which is about the same distance that
11 this power plant has been proposed to be
12 constructed at.

13 I was curious if the claims that I was
14 receiving were true or not so I took a member of
15 the Energy Commission up on a flight and conducted
16 several overflights of the power plant. And I
17 can't speak as to whether, what the similarities
18 and dissimilarities are of the two facilities, the
19 existing one I flew over and this proposed one,
20 I'll let the Energy Commission staff address any
21 questions you have on that.

22 But I can absolutely testify that at
23 approximately 1,000 feet I was feeling what I
24 would define as light turbulence using the
25 definitions that were previously provided and I

1 terminated the elevation that I was flying at the
2 point of 600 feet. I thought that jeopardized
3 controllability and maneuverability of the
4 aircraft.

5 I have been flying aircraft, like I
6 said, for over 22 years and I was anticipating
7 getting into that turbulence. Whereas a pilot
8 flying, especially an itinerant pilot flying to or
9 from the airport, may not be anticipating that
10 type of turbulence. And I think there is a good
11 potential for a pilot to over-control the aircraft
12 in the event that he experiences what I would deem
13 to be asymmetrical lift.

14 And I did experience asymmetrical lift
15 at one of my overflights. One wing got more lift
16 as a result of flying over the exhaust plume than
17 the other one did, which caused the aircraft to
18 roll. I was anticipating it, I was able to
19 quickly correct it, but a pilot who is not
20 anticipating that could overreact, especially in
21 such a very busy environment as operating at the
22 Hayward Airport.

23 HEARING OFFICER GEFTER: Ms. Holmes,
24 could you elicit from the witness which power
25 plant and which Energy Commission staff person was

1 with him and the dates of that overflight.

2 MS. HOLMES: I don't know the dates of
3 the flight. I would suspect --

4 HEARING OFFICER GEFTER: No, you could
5 ask him.

6 MS. HOLMES: But my understanding is
7 that the Energy Commission --

8 HEARING OFFICER GEFTER: No, ask the
9 witness.

10 MS. HOLMES: What date was the
11 overflight of the Sutter facility?

12 MR. CATHEY: The flight was conducted on
13 December 18, 2003.

14 MS. HOLMES: And what was the name of
15 the staff person?

16 MR. CATHEY: Eileen Allen.

17 MS. HOLMES: Thank you.

18 HEARING OFFICER GEFTER: And what was
19 the name of the power plant that you flew over, do
20 you remember?

21 MR. CATHEY: I believe it was called
22 Sutter, Sutter power plant.

23 HEARING OFFICER GEFTER: Thank you.

24 MR. CATHEY: Sure.

25 PRESIDING COMMISSIONER BYRON:

1 Gentlemen, thank you both very much for being
2 here. It is wonderful to have individuals of such
3 stature, and both pilots as well, from your
4 agencies. You have been very helpful in answering
5 questions today so thank you.

6 HEARING OFFICER GEFTER: Appreciate your
7 being here. At this point is staff, are you
8 finished with your direct testimony and all your
9 witnesses?

10 MS. HOLMES: Yes.

11 HEARING OFFICER GEFTER: Okay, we'll ask
12 the witnesses to stay when cross examination will
13 begin. But not yet because we have City of
14 Hayward and also Alameda County witnesses and then
15 later group petitioner witnesses. Let's just
16 press on rather than taking a break.

17 Mr. Bauman, I know you're the witness.
18 Are you comfortable testifying there next to your
19 attorney?

20 (Laughter)

21 MS. GRAVES: We'll just pass the mic
22 back and forth.

23 HEARING OFFICER GEFTER: City of
24 Hayward.

25 MR. GRAVES: Mr. Bauman, would you

1 please introduce yourself and your position with
2 the City.

3 HEARING OFFICER GEFTER: Mr. Bauman, we
4 need to swear you in first.
5 Whereupon,

6 DR. ROBERT BAUMAN
7 was duly sworn.

8 HEARING OFFICER GEFTER: Thank you.

9 DR. BAUMAN: I am Bob Bauman, I am
10 Director of Public Works for the City of Hayward.

11 DIRECT EXAMINATION

12 BY MS. GRAVES:

13 Q Was a statement of qualifications
14 included with your trial testimony?

15 A It was.

16 Q Do you have any changes or corrections
17 to your trial testimony?

18 A Yes I do. Page seven of my testimony
19 references an FAA letter that advises mitigations
20 would be impractical, unreasonable and
21 unattainable. And yesterday we received an
22 additional letter from the FAA, the manager of
23 Safety and Standards, that reminds the City of its
24 duty to avoid citing uses near the airport that
25 could be a hazard.

1 This new letter from the FAA advises the
2 City to prevent Eastshore from being cited at its
3 current location. This letter is now included in
4 my testimony as further basis for the City's
5 finding that Eastshore at its present proposed
6 location is incompatible with the Airport.

7 HEARING OFFICER GEFTER: And that letter
8 is marked as Exhibit 416 and Ms. Graves
9 distributed it to the parties yesterday.

10 BY MS. GRAVES:

11 Q Do you have any further corrections to
12 your testimony?

13 A Yes. I would also like to include as
14 part of my testimony Hayward Executive Airport
15 charts that relate to penetration plots for the
16 Eastshore site. This particular set of data was
17 also Attachment 9 of Mr. Blumenthal's testimony
18 that he struck this morning. It was prepared by
19 my staff.

20 It is also similar to the data for the
21 month of April that was referenced today by
22 Ms. Strattan. But this is actually data for the
23 whole month of June. And one of the advantages is
24 we figured out how to print out a plot that
25 actually shows the location of each of the

1 overflights. In this particular case --

2 HEARING OFFICER GEFTER: Mr. Bauman, let
3 me interrupt for one minute, I am going to
4 identify this as Exhibit 417. It is a chart that
5 you are describing to us right now. It is
6 entitled Hayward Executive Airport Penetration
7 Gate Plot for Gate East Shore. You can continue
8 now that we have identified it. It has been
9 distributed to all the parties.

10 DR. BAUMAN: Yes. What it also
11 identifies is they are similar to the April data
12 but in this particular case there are actually
13 more overflights total that were -- during this
14 particular month. But it shows what a typical
15 month would be like today.

16 MS. LUCKHARDT: Okay, so this is a
17 different month than we have seen before and a
18 different chart than we have seen before; is that
19 correct?

20 MS. GRAVES: This is the -- This was the
21 month that was included in Dr. Blumenthal's
22 testimony that was --

23 MS. LUCKHARDT: We did not include this
24 in Dr. Blumenthal's testimony.

25 MS. GRAVES: It is the same data.

1 DR. BLUMENTHAL: No, it isn't.

2 MS. LUCKHARDT: No it isn't, it's not
3 included. We struck that testimony. But I don't
4 even think it's the same month, I think it's a
5 completely different document.

6 MR. GRAVES: We did not introduce this
7 as evidence.

8 MS. GRAVES: No, that's what you struck
9 this morning in the corrected testimony so it
10 shouldn't be new data.

11 MS. LUCKHARDT: I'm not sure -- this is
12 not the same month that we had evaluated so this
13 is new to us.

14 HEARING OFFICER GEFTER: Ms. Luckhardt,
15 you can make that objection for the record. I
16 would like to hear the witness testify about this
17 table.

18 MS. LUCKHARDT: I've made my objection.
19 It's brand new, we have never seen it before, we
20 need time to evaluate it. Go ahead.

21 HEARING OFFICER GEFTER: Thank you.
22 We'll keep that in mind.

23 PRESIDING COMMISSIONER BYRON: Just so I
24 understand, Ms. Luckhardt. Your objection is to
25 the new exhibit 417?

1 MS. LUCKHARDT: Yes.

2 PRESIDING COMMISSIONER BYRON: Okay.

3 HEARING OFFICER GEFTER: Mr. Bauman, you
4 many continue and explain the table.

5 BY MS. GRAVES:

6 Q First I would just like to finish
7 introducing his testimony. Were you done with the
8 chart?

9 A We did a number of charts in preparation
10 for Russell City and Eastshore and the one that I
11 had copied is actually the month of May. The
12 month of June was the one that was referenced as
13 Exhibit 9; the month of April is the one that was
14 earlier referenced by the staff. Essentially they
15 are very similar data and they basically represent
16 the distribution of flights over that particular
17 location. The second sheet actually is, again, a
18 similar representation of all of the tracks. This
19 summarized the information in terms of location
20 both vertically and horizontally.

21 Q Mr. Bauman, are you familiar with the
22 other exhibits referenced in your testimony
23 identified as numbers 409 through 414?

24 A I am.

25 Q Are the statements of facts and opinion

1 in your testimony true and correct to the best of
2 your knowledge and professional judgment?

3 A They are.

4 Q Thank you. Could you just provide a
5 brief summary of your testimony.

6 A As Public Works Director I am
7 responsible for the operation of the airport and
8 in making recommendation to the City Council
9 regarding land use issues that may impact the
10 airport and have participated in all of the
11 airport discussions regarding both the Russell
12 City Energy Center as well as the Eastshore Energy
13 Center.

14 For the Hayward Airport, of course the
15 Hayward Airport is in the City's jurisdiction and
16 the City is responsible for making appropriate
17 decisions as to land use issues that are
18 associated with the airport, and specifically not
19 creating a hazard at the airport.

20 However, flight procedures, including
21 notification of pilots, are established by the
22 Federal Aviation Administration and controlled
23 through the airport tower. The City does not have
24 the power to cite non-conforming use and then
25 change the traffic pattern or issue notification

1 to the pilots. That would be the responsibility
2 of the FAA and the tower.

3 To comply with FAA guidelines and the
4 law requiring the City to keep land uses from
5 becoming an airport hazard the City and the local
6 Airport Land Use Commission or ALUC have developed
7 the Airport Land Use Policy Plan and the Airport
8 Land Use Safety Zone for the airport.

9 The City and the ALUC use these zones as
10 well as the master plan and the City's Airport
11 Approach Zoning Code to ensure development in the
12 airport area is compatible with airport safety
13 zones in order to protect both people and
14 property.

15 The Airport Approach Zoning Code defines
16 an airport hazard as any use of land which
17 obstructs airspace. The EC proposed directly, in
18 essence directly across the street, is within
19 about no more than 500 feet of the boundary of the
20 airport traffic pattern zone. As previously
21 mentioned --

22 HEARING OFFICER GEFTER: Mr. Bauman,
23 Mr. Bauman.

24 DR. BAUMAN: Yes.

25 HEARING OFFICER GEFTER: I want to

1 interrupt you just for one moment, please. We
2 have had a lot of information on the distance
3 between the airport and the site. I wonder if you
4 can just tell us that directly, how far is the
5 site from the airport? The Eastshore Energy
6 Center site from the airport.

7 DR. BAUMAN: The airport, what you want
8 to be concerned with is how far it is off of a
9 centerline of the runway. The airport traffic
10 zone is one mile from the centerline of the
11 airport. It's basically an oval that is one mile
12 on either side. The actual location of say the
13 center, the approximate center of the development
14 site is about 400 feet from that one mile. So it
15 is approximately one mile plus 400 feet.

16 Shall I continue?

17 HEARING OFFICER GEFTER: Yes, you may
18 continue. We may have other questions for you in
19 a little bit, thank you.

20 DR. BAUMAN: As already been mentioned
21 there are significant current restrictions on the
22 use of airspace in the area of the Hayward
23 Airport. The FAA representatives have referred to
24 it as one of the most restricted airspaces
25 probably in the state. Each restriction to

1 airspace must be evaluated as a potential hazard.
2 And a potential hazard, no matter how small the
3 potential risk, is not taken lightly.

4 I am not an expert on thermal plumes and
5 I believe there has been a great deal of
6 discussion about the question as to the effect of
7 flying over thermal plumes and also the velocity
8 of thermal plumes over this particular plant.
9 From our perspective the fact that this particular
10 site is so close to the traffic pattern, that is
11 the existing traffic pattern.

12 Because as airport operations at the
13 airport increase, which the master plan projects
14 and our latest numbers demonstrate are correct,
15 there will be more operations. And as there are
16 more operations, more pilots in the traffic
17 pattern will result in actual flights further
18 around that traffic pattern and widen that traffic
19 pattern.

20 HEARING OFFICER GEFTER: Related to
21 that, in your written testimony you indicate that
22 the airport is located in a Class D airspace.
23 Could you explain what that means.

24 DR. BAUMAN: Class C airspace. Hold on
25 a second, let me get it from the master plan. I

1 had the page marked and I seem to have not found
2 it exactly. Class C is controlled airspace
3 surrounding lower activity, commercial service and
4 some military airports such as Hayward. It is
5 basically the airspace designation for the Hayward
6 Airport.

7 HEARING OFFICER GEFTER: You're saying
8 Class D as in dog or Class E?

9 DR. BAUMAN: C.

10 HEARING OFFICER GEFTER: C. Because in
11 your written testimony it says D.

12 DR. BAUMAN: Class D airspace is
13 controlled airspace surrounding airports or with a
14 traffic control tower. It's basically the
15 difference, we do have an aircraft traffic control
16 tower for the City of Hayward.

17 PRESIDING COMMISSIONER BYRON: But it
18 would be similar to the Palo Alto, San Carlos
19 Airports.

20 DR. BAUMAN: That is correct.

21 HEARING OFFICER GEFTER: Are you saying
22 that it is a Class C and a Class D.

23 DR. BAUMAN: No, I'm sorry, it's a Class
24 D.

25 HEARING OFFICER GEFTER: It's which?

1 DR. BAUMAN: D, sorry. I apologize.

2 One of the questions I was asked to
3 address is whether Eastshore meets the standards
4 for a variance, specifically a variance to our
5 airport approach zoning ordinance. There is
6 nothing that I believe could balance the potential
7 risk to the community and potential significant
8 restrictions on future airport development.

9 The fact that we have already an already
10 sited energy center, which is the Russell City
11 Energy Center, which I participated in, and in
12 fact strongly recommended that there be mitigation
13 for the siting of that site. That mitigation
14 being a NOTAM and other recommendations that were
15 eventually incorporated into the application.

16 There is a difference. You have heard
17 and will probably hear from more people today that
18 location is important. There is a significant
19 difference between the location of the Russell
20 City Energy Center, which has been approved with
21 mitigation, versus the Eastshore Center. Because
22 the Eastshore Center is so close to the existing
23 traffic pattern and will have more aircraft that
24 are flying over it that are in the traffic pattern
25 looking and being concerned with the issues of

1 other aircraft in the traffic pattern. And if
2 there were to be any NOTAM or any sort of other
3 notification as previously mentioned by the FAA
4 testimony that would in itself be a cumulative,
5 significant impact.

6 PRESIDING COMMISSIONER BYRON: And NOTAM
7 stands for notice to airmen?

8 DR. BAUMAN: Notice to airmen.
9 Basically it is identification of information that
10 a pilot needs to be aware of if he is approaching
11 the airport. So particularly things that are
12 hazards and you would need to avoid.

13 The fact that the FAA has most recently
14 stated that mitigation would be impractical,
15 unreasonable and unattainable is actually more
16 than enough for the City to oppose Eastshore at
17 this location.

18 One of our significant concerns and it
19 is referenced in the most recent FAA letter from
20 George Akin is something that we have to take very
21 seriously. And that is the fact that we have to
22 ensure in order to continue to receive federal
23 funding that we are meeting the requirements of
24 the federal assurances.

25 HEARING OFFICER GEFTER: Is this the

1 letter that is dated December 17, marked as
2 Exhibit 416?

3 DR. BAUMAN: That is correct. And that
4 it would be a significant impact to the City if it
5 was at some future date found by the FAA that we
6 were not consistent with those assurances. The
7 airport is not only vital for airport traffic in
8 the region but it is also of significant value to
9 the city as a generator of revenue. So we need to
10 protect that. And therefore if I was asked to
11 make a recommendation to the City Council if they
12 were making this decision I would definitely
13 oppose siting of the Energy Center at this
14 location.

15 HEARING OFFICER GEFTER: Mr. Bauman,
16 there has also been a lot of discussion in the
17 record about the flight patterns, the landing and
18 the takeoffs relative to some of these -- I guess
19 the landing areas near the Eastshore Energy
20 Center. I wonder if you can again identify the
21 locations for those landing areas and the takeoff
22 areas and what the flight patterns are. I know we
23 have a lot of tables showing that but we need
24 locations.

25 MS. GRAVES: Just for clarity, are you

1 asking for a picture of the traffic pattern zone?
2 That is in the Final Staff Assessment Traffic and
3 Transportation section. I think it's Figure 5,
4 let me verify that.

5 HEARING OFFICER GEFTER: I would like
6 you to put in, to state in the record what the
7 distances are from where the power plant is
8 proposed to be and where the flight patterns are.
9 How close do the flight patterns come to the
10 proposed power plant site?

11 MS. GRAVES: This is the one from the
12 record, he's going to look it up right now.

13 MS. LUCKHARDT: I think we need Traffic
14 and Transportation Exhibit 4-A for traffic
15 patterns.

16 HEARING OFFICER GEFTER: Let's go off
17 the record as we settle on what we are going to
18 look at here.

19 (Whereupon a discussion was
20 held off the record.)

21 HEARING OFFICER GEFTER: Back on the
22 record. Since it's Exhibit 200 it is Table 5 in
23 the Traffic and Transportation section; is that
24 correct?

25 MR. ADAMS: Actually it's Figure 5.

1 HEARING OFFICER GEFTER: Figure 5.

2 MR. ADAMS: Eastshore Energy Center
3 Hayward Executive Airport Traffic Pattern Zone.

4 HEARING OFFICER GEFTER: Thank you.

5 Mr. Bauman, do you want to describe to us the
6 distances related to the power plant site?

7 DR. BAUMAN: Certainly. That oval that
8 is drawn there, if you took it along the
9 centerline, the distance from the centerline of
10 Runway 28-Left, you would find that it is exactly
11 one mile. That's what the traffic is defined for
12 this particular airport.

13 As you can see by the sketch of the
14 project site it is no more than approximately 400
15 to 500 feet depending upon where you measure from
16 the boundary of that oval. If you were to look at
17 the actual traffic tracks where aircraft fly,
18 which is the second sheet of the May data, the
19 second page of that. Exhibit 417, sorry. On that
20 exhibit it shows with a little -- I need to point
21 to it.

22 HEARING OFFICER GEFTER: You have to
23 describe it as you point to it because the
24 reporters can't take a picture of where you're
25 pointing to.

1 DR. BAUMAN: Okay.

2 HEARING OFFICER GEFTER: You have to
3 describe it in words.

4 DR. BAUMAN: What I am showing is the
5 location of the Russell City Energy Center. What
6 these tracks --

7 HEARING OFFICER GEFTER: We're on the
8 Eastshore project. You're showing us the
9 Eastshore site.

10 DR. BAUMAN: I'm sorry, Eastshore, the
11 Eastshore Energy Center. The pattern, okay, that
12 you see, is basically representing that oval. And
13 in fact if you looked at more and more data you
14 would see that most of the flights are within that
15 oval but a lot of them are outside that oval. And
16 the closer you get to that oval the more flights
17 there will be over it.

18 That's my point about this is different
19 than Russell City. Russell City, almost every
20 single one of the tracks that went over it are
21 from aircraft that are basically approaching from
22 the west directly into the airport. They are not
23 in the traffic pattern. More of the aircraft that
24 go over this site would be in the traffic pattern.

25 And as the operations for the airport,

1 which are projected to increase do increase -- in
2 fact in this last year they went up 12 percent.
3 There will be an expansion of that traffic pattern
4 and there will be more aircraft going over that
5 particular site.

6 HEARING OFFICER GEFTER: And you are
7 saying that the traffic pattern then would
8 encroach upon the 400 that is outside that one
9 mile oval.

10 DR. BAUMAN: Absolutely, there will be
11 more aircraft that will actually go over the site.

12 PRESIDING COMMISSIONER BYRON:
13 Mr. Bauman, we are also fortunate to have you
14 today, reading your r, sum, ; the City is fortunate
15 to have you as well. The testimony is very
16 helpful. Just a couple of quick questions that
17 are kind of implicit in your testimony and I'd
18 like to make sure I understand. I am looking at
19 Item 32 in your testimony on page seven.

20 HEARING OFFICER GEFTER: And that is
21 Exhibit 402.

22 PRESIDING COMMISSIONER BYRON: Based on
23 the potentially serious impacts to the airport,
24 the danger to pilots and the risks to the health,
25 safety and general welfare of city residents.

1 What is the danger to pilots?

2 DR. BAUMAN: The danger to pilots,
3 because of the question as to the safety issue of
4 flying over a plume. The potential for them to be
5 at lower altitudes in this particular area.

6 I am still not certain, okay, what the
7 evidence is as to the safety issue. But our
8 concern would be a hazard to a pilot who ends up
9 being upset in going over a plume and being
10 affected as far as controlling the aircraft.

11 PRESIDING COMMISSIONER BYRON: So again
12 you're implying, and I am just trying to
13 understand. The danger is that he crashes,
14 correct?

15 DR. BAUMAN: That is correct and that is
16 a significant danger.

17 PRESIDING COMMISSIONER BYRON: And so is
18 that then also the concern to the health and
19 safety and welfare of the citizens?

20 DR. BAUMAN: Absolutely.

21 PRESIDING COMMISSIONER BYRON: That they
22 would be crashed into.

23 DR. BAUMAN: This is, it is not a
24 laughing matter but the situation as far as any
25 risk to injury due to a crash is something we want

1 to do everything possible to avoid.

2 PRESIDING COMMISSIONER BYRON: Okay.

3 But those are the risks that you are referring to.

4 DR. BAUMAN: That is correct.

5 PRESIDING COMMISSIONER BYRON: I just
6 want to make sure that you haven't introduced
7 something else that I am not aware of.

8 What is the potential serious impact to
9 the airport?

10 DR. BAUMAN: The significant impact to
11 the airport is restriction of the airspace. There
12 is the concern I already mentioned about if it was
13 found that we were not abiding by our assurances,
14 that is a significant monetary impact. We have
15 received in various years FAA funding to support
16 the airport, depending upon the year, on the order
17 of maybe \$1.5 million in construction projects.
18 We do everything necessary to make sure that we
19 are meeting those assurances. The other is simply
20 impact on the viability of the airport if there
21 are impacts to the airspace.

22 PRESIDING COMMISSIONER BYRON: Thank you
23 very much.

24 MS. GRAVES: That concludes the City's
25 direct testimony.

1 HEARING OFFICER GEFTER: Thank you.
2 Let's go off the record for a minute to discuss
3 the schedule.

4 (Whereupon a discussion was
5 held off the record.)

6 HEARING OFFICER GEFTER: Back on the
7 record. I'll ask Alameda County to present your
8 witnesses on this topic and also identify the
9 exhibits that your witnesses are sponsoring.

10 MR. MASSEY: Do you have any preference
11 on which witness to take first?

12 HEARING OFFICER GEFTER: It's up to you.

13 MR. MASSEY: Let's start with
14 Mr. Needle.

15 HEARING OFFICER GEFTER: I can swear
16 both witnesses in at the same time.

17 MR. MASSEY: Okay, let's do that.

18 HEARING OFFICER GEFTER: If you both
19 could identify yourselves.

20 MR. NEEDLE: David Needle.

21 MR. BERLIN: Larry Berlin.

22 Whereupon,

23 DAVID NEEDLE

24 LARRY BERLIN

25 were duly sworn.

1 HEARING OFFICER GEFTER: Thank you.

2 MR. MASSEY: Thank you.

3 DIRECT EXAMINATION

4 BY MR. MASSEY:

5 Q Mr. Needle, could you please state your
6 name and your title.

7 A David Needle, County Commissioner,
8 Alameda County Airport Land Use Commission.

9 Q And Mr. Needle, was a statement of
10 qualifications submitted along with your
11 declaration in this matter?

12 A Yes it was.

13 Q And is that statement of qualifications
14 correct?

15 A Yes it is.

16 Q Along with your declaration you
17 submitted copies of two resolutions and four staff
18 reports, the Airport Land Use Commission's
19 resolution on the Russell City Energy Plant,
20 Exhibit 512, the Airport Land Use Commission's
21 resolution on the Eastshore plant, Exhibit 513,
22 the Airport Land Use Commission's staff reports on
23 the Russell City plant, Exhibits 514 and 515, and
24 the Airport Land Use Commission's staff reports on
25 the Eastshore plant, Exhibits 516 and 517. Are

1 those documents true and correct copies to the
2 best of your knowledge?

3 A Yes they are.

4 Q Mr. Needle, there has in the past been
5 some confusion over the structure and purpose of
6 the Airport Land Use Commission and the documents
7 that you have submitted provide some of that
8 information. But I wonder if you could please
9 briefly explain to the Commission, to the Energy
10 Commission, the structure and purpose of the
11 Airport Land Use Commission.

12 A By state law many airport land use
13 commissions have been formed around the state at
14 airports where there seems to be a requirement set
15 for such a commission. The purpose of the
16 commission is to investigate, look into, make
17 recommendations on any structure, construction
18 event that is going to happen within the airport
19 influence area of that airport in terms of land
20 use and compliance with the laws regarding such
21 land use. And also to investigate and make
22 recommendations on safety issues regarding events
23 within the airport influence areas.

24 Q In addition to the structure and purpose
25 of the Airport Land Use Commission can you give us

1 a little bit of a background on the composition of
2 its membership.

3 A The members of my particular commission,
4 the Alameda County Airport Land Use Commission,
5 have some long-term pilots, the current manager of
6 the Oakland Airport, Steve Grossman, I am not sure
7 of his current title, myself.

8 As is stated in my qualifications I have
9 been for the last decade working with the City of
10 Alameda on the Airport Operations Committee,
11 working with the Port of Oakland regarding
12 compliance with certain settlement terms, noise
13 abatement, land use, the master plan of events at
14 Oakland Airport. Working with citizen groups
15 regarding events at Oakland Airport.

16 So the Commission consists of people
17 that have knowledge in the area, have a concern to
18 ensure that the rules are followed in the area,
19 and have considerable long-term experience in
20 dealing with airport matters. And yes, I'm a
21 pilot. Sorry.

22 Q The Airport Land Use Commission went
23 through a process of review of the Eastshore
24 Energy Center application and passed a resolution
25 which is provided as Exhibit 513. Can you

1 describe the process you went through in reviewing
2 the Eastshore application that led to the
3 resolution that was passed?

4 A Yes. We reviewed all the data. Data
5 was presented to us. Much of the data you have
6 already seen here, reports from the proposal,
7 reports from the other commissions, reports from
8 the FAA.

9 And after looking through the data did
10 additional investigation. At least two of us did
11 our own personal extra investigation. I talked
12 with other pilots that I know, asked about their
13 issues with plumes. I looked at the airspace
14 around Hayward. I talked with an FAA consultant
15 that I have used on many other projects to get an
16 understanding of the report structure and the data
17 that the FAA was currently giving us.

18 And incidently I would like to applaud
19 the FAA for today actually making clear the true
20 larger story of the data as was in their original
21 report. Thank you.

22 We also take a look at the larger
23 situation. The pilot that has been spoken of in
24 all of these discussions regarding his or her
25 particular issue with turbulence is only half of

1 it. There are other pilots in that flight
2 pattern. And more than one pilot will be consumed
3 with the details of doing that takeoff or landing.
4 And when one of them wiggles in the sky and
5 another pilot sees that, that continues down the
6 chain. So it is not just whether or not one
7 particular pilot has an issue, it is the
8 cumulative effect as to how that ripples through.

9 I have flown through turbulences. I
10 have never reported any of the turbulences that I
11 have flown through. I don't know if they were
12 plumes. I don't know what they were caused by,
13 they weren't worthy of a report. I have talked to
14 other pilots who have said nope, never felt one,
15 and other pilots who said yes, we fly through them
16 often.

17 So I recognize that the effect is real.
18 We have all recognized that. The problem as to
19 the danger is pretty much undocumented. And so we
20 as Commissioners needed to step past the mere
21 words of some reports and recognize the larger
22 situation.

23 So the process we went through was to
24 not just understand the data and listen to the
25 testimony but it was also to understand that this

1 particular airport is already very restricted.
2 That operations in that flight pattern are already
3 difficult. To add more difficulties is just not a
4 good idea. So we came to the conclusion that this
5 Energy Center at that location is unacceptable.

6 Q Thank you, Mr. Needle. Does that
7 conclude your direct comments?

8 A Yes it does.

9 MR. MASSEY: Moving on to Mr. Berlin.

10 DIRECT EXAMINATION

11 BY MR. MASSEY:

12 Q Mr. Berlin, could you please state your
13 name and your role in this proceeding.

14 A My name is Larry Berlin. I am acting as
15 an aviation consultant for Alameda County.

16 Q In addition to your declaration and
17 sworn testimony you provided a statement of
18 qualifications. Is that statement of
19 qualifications correct to your knowledge?

20 A It is correct.

21 Q You also submitted a report to serve as
22 your direct testimony in this matter. Is that
23 report based on your professional experience and
24 knowledge?

25 A It is.

1 Q And could you please provide a summary
2 of the major points that you make in this report.

3 A Okay. Again, I am Larry Berlin. Just
4 to talk a little bit about my flying experience.
5 I have over 40 years of flight experience as an
6 FAA Gold Seal Certified Flight Instructor, single-
7 and multi-engine land and instruments. I have
8 given over 7,000 hours of flight instruction to
9 every level of student from student pilot to
10 advanced training for airline transport pilots.

11 I am also an FAA certified ground
12 instructor, advanced in instruments. And in that
13 time I have taught on a full-time basis classes in
14 aerodynamics, meteorology, emergency procedures,
15 FAA regulations, navigation, et cetera. I have
16 also acted as an FAA Part 141 check pilot within
17 the school where I test pilots' abilities to pass
18 to the next stage or to take the flight check.

19 During that time period I also taught
20 Army ROTC cadets for a couple of years. I have
21 flown FAA Part 135 air taxi operations, which were
22 cargo flights and passenger. I hold an FAA
23 license, airline transport pilot license and I am
24 also a volunteer aviation safety counselor.

25 One thing I wanted to mention that

1 during flight testing or teaching students to fly
2 you also teach them to recover from usual
3 attitudes. And it gets really into a lot of
4 understanding of aeromedical factors, which
5 includes spatial disorientation.

6 When an aircraft deliberately or
7 undeliberately is thrown into a steep bank or
8 forced into a roll, an uncoordinated roll to a
9 steep bank, and that bank is abruptly stopped. In
10 the case that someone realizes they have been
11 thrown over into a steep bank and you abruptly
12 stop. Your inner ear, because of the cilia in
13 your inner ear and the fluid in your inner ear,
14 gives a very strong feeling of a roll back in the
15 opposite direction.

16 And there is a conflict even though you
17 have visual cues outside flying in most cases that
18 people are doing in the Hayward pattern, there is
19 a strong tendency of your spatial orientation to
20 cause a lot of disbelief and a slowness of
21 reaction. Because on one hand you can see you are
22 thrown into a bank but your inner ear and your
23 balance is telling you you're going back the other
24 way. And under lower visibilities that can be
25 problematic.

1 I also have 32 years in airport
2 operations at Oakland International Airport in
3 aircraft crash fire rescue as a battalion chief
4 and airport operations supervisor. And for the
5 past 11 years up until September I was the north
6 field manager at Oakland International Airport.

7 I have collaborated with and worked with
8 many FAA divisions and Caltrans. I have
9 instructed people in the 7460 process, people
10 inside the port and outside our agency so they can
11 submit the form correctly. And I have a bachelor
12 of science degree in organizational behavior.

13 I want to try to make this as brief and
14 succinct as I can without going over other
15 testimony. I also disagree with the completeness
16 -- and I won't go into all the details as stated
17 by other individuals of the FAA safety risk
18 analysis, aircraft overflight of industrial
19 plumes. It doesn't state -- It doesn't state in
20 that study how many power plants are located right
21 inside an influence area of an airport. It
22 doesn't state that at all.

23 I know of the Blythe plant that people
24 refer to that started in 2004. I have read the
25 reports from at least four pilots that said they

1 have experienced the aircraft upset and thrown
2 into steep banks.

3 Something else I'd like to clarify. The
4 entire portion of the airport traffic pattern
5 falls under the minimum safe altitude rule, the
6 portion that says, except for taking and landing.
7 So a lot of laypeople will think the takeoff is
8 the takeoff portion and the landing is the landing
9 portion. But the entire pattern, the cross-wind
10 leg, the downwind leg, the base leg and files all
11 part of that except for takeoff and landing rule.

12 So there is actually nothing -- I
13 wouldn't say, nothing. There is nothing that says
14 that aircraft have to fly at 1,000 feet in a
15 traffic pattern. Obviously in the case of Hayward
16 it's a lot lower altitude.

17 And then we go even further than that,
18 that wasn't mentioned in any of the documents that
19 I have read. We need to talk about special VFRs,
20 special visual flight rules. There are situations
21 where the ceiling is less than 1,000 feet. And
22 that's the lowest layer of clouds, less than 1,000
23 feet, and visibility less than three miles.

24 Typically you cannot fly in Class C or D
25 airspace without a clearance. But once you are

1 given clearance then the minimums are you will
2 remain clear of clouds and have at least a one
3 mile visibility. To go even further than that,
4 the airmen's information aeronautical information
5 manual, which is published by the FAA, states that
6 the applicable rules, except for taking and
7 landing and the other rules, don't apply under
8 special VFR because the controlling factor is that
9 you remain clear of clouds. So there is nothing
10 preventing me from flying an aircraft or a
11 helicopter at 200 feet under special VFR.

12 In addition there was no mention of FAR
13 Part 135. FAR 91 is mentioned a lot, which is
14 operating essentially not-for-hire. But FAR 135
15 is really operating for-hire and that's the rules
16 that apply. And under those rules anywhere, not
17 just even in a traffic pattern, helicopters
18 operated by 135 pilots can operate down as low as
19 300 feet anywhere under visual flight rules and
20 aircraft can operate down to 500 feet under visual
21 flight rules.

22 And then we go even further under
23 special. One could fly down at 200 feet over a
24 power plant. There is no regulation to prohibit
25 that.

1 Secondly, as was alluded or mentioned by
2 others, the traffic pattern is not a fixed
3 designated thing by the FAA saying, this is the
4 pattern you fly, this is how far the legs are out
5 from the runway surface.

6 In a lot of references I saw actually
7 only a depiction from Hayward's noise brochure to
8 show pilots the better way for noise abatement, it
9 is not a rule or anything, the best way to fly to
10 avoid houses. So it will show turnouts from the
11 pattern. And that's what it's designated for is
12 to give you some kind of schematic. But the
13 Hayward noise abatement brochure, just like when I
14 was at Oakland our brochure, they have to show a
15 pattern but that is not scale at all.

16 So many times when you reference your
17 documents that were already submitted you will see
18 reference to a traffic pattern. And maybe someone
19 should be over that pattern and maybe they
20 shouldn't be out further or if they're out further
21 they should be at least 1,000. Those nuances
22 there are very important because the traffic
23 patterns will expand and contract during any given
24 day. The more air traffic there is in a traffic
25 pattern practicing takeoff and landings or

1 whatever they're doing, generally the wider and
2 further out the patterns go.

3 I don't want to go into too much detail
4 but just to give you a great understanding is
5 generally pilots are taught that when they turn
6 the next leg of a traffic pattern, which is a
7 rectangular course, they do not turn to the next
8 leg until the traffic ahead of them is past their
9 wing tip. So you don't turn right in close to
10 them. Therefore during a busy pattern sometimes
11 it gets painfully slow. You want to get in to
12 land and you might be out two miles downwind. You
13 may be out three miles on base leg to final coming
14 back in to land.

15 One other thing that affects the traffic
16 pattern is speed of an aircraft. If you're in a
17 faster aircraft because there's a great mix of
18 aircraft in a traffic pattern you are not going to
19 turn in behind an aircraft which you're going to
20 overtake. So typically, specifically at Hayward
21 or other airports, when you are -- when you don't
22 want to follow too closely another aircraft you'll
23 extend your leg outside of them. So somebody
24 turning from the cross-wind leg, which is the one
25 right 90 degrees after takeoff, to go downwind, I

1 might extend out well enough so that I don't
2 overtake the slower aircraft. Easily I could be
3 out a mile, two miles, there's no rule on that.

4 So again, traffic patterns can expand
5 and contract. It depends on the amount of volume
6 of traffic in a traffic pattern and the speed of
7 the aircraft that you're following. So looking at
8 diagrams saying they should be out that far, they
9 shouldn't be out that far, really none of that is
10 pertinent because there's no guidelines or no
11 published diagrams by the FAA saying, you will fly
12 this track over the ground. So I wanted to spend
13 that little extra time clarifying that.

14 Also in some of the documents I've seen
15 it was mentioned that you should be maybe 1,000 or
16 1400 feet transitioning the Bay. So let's say
17 you're coming across from the San Carlos Airport
18 to Oakland or Hayward. They will tell you to
19 remain at or below 1400 feet. So to say that
20 you're at 1400 feet would be a misnomer.

21 Coming in over the Russell City or
22 Eastshore site is not correct. There are several
23 factors that determine that. One is if the pilot
24 feels uncomfortable flying that close to approach
25 traffic into Oakland they can fly as low as they

1 want, pretty much.

2 And the other thing that determines
3 where they are at a given point is the pilot's
4 judgment. Because you want to enter -- Wherever
5 you deem the traffic pattern, the downwind leg of
6 the traffic pattern, wherever you deem that is you
7 need to be at traffic pattern altitude before you
8 hit that pattern so you're not descending down on
9 top of aircraft below you. So it is a misnomer.

10 And what has been mismarked or cited is
11 that you have to be at 1,000 or 1400 feet coming
12 under the Oakland traffic or even further out in
13 the Bay. And you can be as low, you could be at
14 600 feet at that point.

15 Another thing that I noticed, there was
16 no mention of the cumulative effect of the forces
17 from Eastshore and Russell City plants. Granted
18 they may not put out the visual plume at the stack
19 but what happens is you have an uplifting force
20 from both power plants. The air is rising. Well
21 anyone knows in aviation that as air rises it
22 cools at about three-and-a-half degrees Fahrenheit
23 for every 1,000 feet you go up.

24 They found at the Blythe area, the
25 Blythe plant, I've read reports where the

1 temperatures were in the 40s, which is possible in
2 the desert, less likely, and the humidity is high,
3 which is more prevalent in the Bay Area. That
4 uplifting force can cause those molecules,
5 moisture molecules in the air to rise, condense,
6 and when they condense and the temperature and dew
7 point were within three degrees of each other it
8 can form a cloud.

9 I looked at this and started to figure,
10 because over Eastshore that's exactly where the
11 in-route traffic to Oakland's Runway 29-Passover.
12 The documents were submitted in my testimony. I
13 asked the person preparing it to take out, just
14 for example, the heaviest traffic. Not the
15 heaviest, the one that produces the highest wing
16 tip vortices or turbulence, which is an MD-11 and
17 a Boeing 757 from that mix. And I looked and I
18 noticed they were flying over that area at around
19 1800 to 2200 feet on average.

20 What I have seen in reports from Blythe
21 is that they have seen a plume rise as high as
22 2900 feet. Now what are the impacts for Oakland?
23 Whether it's a rare occasion or not. Traffic into
24 any big, busy airport, they try to increase the
25 flow of traffic. And one way to accomplish that

1 is by doing what is called a visual approach.

2 By regulation a visual approach is
3 authorization for the pilot to deviate from the
4 published approach and proceed by reference to the
5 ground and they have to have the next aircraft in
6 sight. So if I was flying the approach and I have
7 course guidance that gives me centerline, and I
8 have course guidance that gives me the descent
9 angle, I am allowed to deviate from that.

10 So let's say I'm just a little tired, I
11 want to deviate from that and I do so. Well I
12 might have Oakland in sight further out and higher
13 up. As I come in I may not see the cloud. It
14 could be at nighttime also. A plume cloud would
15 not be reportable by Oakland because it's five-
16 and-a-half miles or so out from their final
17 approach.

18 If I were the pilot and lost sight of
19 Oakland Airport during the approach, by regulation
20 I would have to execute a missed approach. Now
21 again, visual approaches are to provide closer
22 separation from traffic. If you don't have it
23 they have another standard on how far out aircraft
24 have to be from each other.

25 If an aircraft misses the approach

1 because they entered into a moisture cloud created
2 by a plume they would have to execute a missed
3 approach and it is likely that visual approaches
4 into Oakland would have to cease for that time
5 period that that cloud still exists. So I wanted
6 to point that out that I didn't see in the other
7 literature.

8 I did mention that helicopters under
9 Part 135 can operate down to 300 feet, or anybody
10 lower under visual flight rules, I mean special
11 VFR flight rules.

12 One thing I didn't see in a lot of the
13 reports was taking a scientific study and that is
14 why I disagree with not only the FAA's finding of
15 non-hazard in that typically the FAA will have
16 flight procedures look at the Part 77 surfaces and
17 also the terminal route procedures to make sure
18 that that physical obstruction does not interfere
19 with any of those procedures or safety areas, so
20 to speak.

21 But they didn't go further and I was
22 kind of surprised that they didn't go further and
23 ask their researchers in Oklahoma City who I have
24 spoken to, was this submitted to the other
25 divisions of FAA to look at. Was it submitted to

1 FSDO offices? The local people didn't know about
2 it. Was it submitted to your people that
3 investigate accidents?

4 Their PhD researchers are capable of
5 conducting research to find out what is the hazard
6 of flying into a plume in an asymmetrical fashion
7 that was mentioned. And asymmetrical means you
8 are getting your lifting force on one side, and as
9 has been reported at the Blythe plant, being
10 thrown into a 45 to 50 degree bank.

11 What they could have done is taken --
12 And to do it more scientifically as opposed to
13 other tests that have been done, was to take an
14 unsuspecting pilot in the left seat of the
15 aircraft, a safety pilot in the right seat, in a
16 typical training aircraft. Fly them over the
17 plume and watch the reaction of the unsuspecting
18 pilot in the left seat. And the right pilot, the
19 right seat safety pilot would know and he could
20 take over. And look at the reactions of pilots
21 from student pilots to private to even advanced
22 pilots.

23 So that's where I think the study was
24 faulty. It didn't say how many power plants were
25 located close to airports. And if there weren't

1 any then the statistics of, you know, 800,000
2 operations or whatever, or reports, there was
3 never one on flying into a plume. A lot of people
4 wouldn't even know who to report it to. They just
5 would think, I hit some turbulence, and not say a
6 thing to anybody else.

7 One other factor -- and I am almost
8 done. I noticed in a lot of the literature that I
9 had to read in preparation for this that only the
10 localizer Runway 28-Left approach was cited. That
11 is the more precise but it is still not a
12 precision approach into Hayward Airport. It is
13 something that gives you a course guidance, a
14 sensitive course guidance into centerline.

15 They didn't talk about the rest of the
16 approaches into Oakland. I don't want to go into
17 too much detail but there is the VOR or GPS
18 approach, there is a VORD-ARG approach. Another
19 one, the alpha and another approach. And that
20 uses the VORTAC, which is a navigation facility at
21 Oakland.

22 And because that facility is six-and-a-
23 half miles from the missed approach point at
24 Hayward Airport, and the type of facility it is,
25 it is much less sensitive than a localizer needle,

1 so therefore citing one of those approach plates
2 like the Runway 28-Left GPS or VR-alpha approach
3 -- it even states on the approach plate that the
4 final approach is aligned at 1150 feet left of the
5 approach end of Runway 28-Left. It states it on
6 there because it brings you in on an angle to the
7 runway.

8 The fact that the sensitivity of the
9 signal is less than for a localizer a pilot could
10 even deviate probably at least 3,000 feet left of
11 that course and would be very close to Eastshore
12 and still be legal. And if they were in cloud
13 conditions and couldn't see outside they wouldn't
14 know they're -- they're not flying by reference to
15 the ground.

16 So I think it's important to note that
17 there are approaches, again, to Hayward that are
18 less sensitive. They bring you in at an angle and
19 the angle is left, more towards the shore side.
20 And it's because that's the alignment the course
21 from Oakland puts you into the runway because of
22 it's location referenced -- sorry, in reference to
23 Hayward Airport.

24 Just give me a second, I'm almost done
25 here. In summary I have like four, quick

1 recommendations. But because of the fact that
2 traffic patterns vary there is no set distances
3 for patterns. Someone could fly under Part 135
4 under visual flight rules in a helicopter down as
5 300 feet and fixed wing at 500.

6 And then the added factor that under
7 special VFR conditions aircraft can fly even lower
8 than that because the determining factor is stay
9 clear of clouds. Helicopters don't have the same
10 visibility requirements. Even a mile, they're
11 down to a half-mile. It makes it very hard to
12 see. You think a half-mile is far, it is not very
13 far flying.

14 So my recommendations are the following:
15 The application to permit the Eastshore plant be
16 denied for all those aforementioned safety
17 reasons. The Eastshore plant proposed location
18 should be moved and located and located well
19 outside of any influence area for the airport.

20 Or a decision to approve the Eastshore
21 plant should be postponed for a minimum of three
22 months giving the FAA additional time to fully
23 utilize their staff of the various and divisions
24 and departments, conduct scientific and actual
25 test to determine the cause and effect of aircraft

1 entering a plume symmetrically or asymmetrically.

2 That would include aerospace engineers
3 to look at it scientifically. What I mentioned
4 about having a pilot that has no idea they're
5 getting into this plume in the left seat with a
6 test pilot on the right seat. After those tests
7 determine if it was safe or not, then a
8 determination of non-hazard occur, rather than the
9 heretofore, you know, does it interfere with Part
10 77 or TERPs procedures.

11 I also recommend the State of California
12 under their Regulations of Aeronautics 21403(c)
13 which states:

14 "The right of flight in
15 aircraft includes the right of safe
16 access to public airports, which
17 includes the right of flight within
18 the zone of approach of any public
19 airport without restriction or
20 hazard."

21 And under that I believe they should enforce that
22 rule.

23 And mitigation issues that people
24 suggest or have been used before I have found by
25 research are not practical. A NOTAM or a notice

1 to airmen is for temporary -- it states clearly in
2 the Airmen's Information Manual 5-1-3 that they
3 are used for temporary hazards to pilots. It
4 doesn't state, permanent hazards.

5 And after researching the Blythe plant
6 that FAA and NOAA, who operate what is called the
7 automatic surface observation system or AWOS,
8 automatic weather observation system, they will
9 not allow under their own regulations notices to
10 pilots about hazardous, permanent markings. Thank
11 you.

12 HEARING OFFICER GEFTER: Thank you,
13 Mr. Berlin. I have couple of questions. One is,
14 would you be able to stay later for cross
15 examination? Because clearly I'm sure a lot of
16 people have questions for you.

17 MR. BERLIN: Sure.

18 HEARING OFFICER GEFTER: Thank you. And
19 the second question is, have you flown in and out
20 of the Hayward Executive Airport?

21 MR. BERLIN: The bulk of my flying,
22 full-time four years at Sierra Academy of
23 Aeronautics at Oakland and teaching instruments.
24 I have flown into Hayward and Oakland and all of
25 the Bay Area airports numerous times. I have

1 AFTERNOON SESSION

2 HEARING OFFICER GEFTER: On the record.
3 Everyone is present. We are going to continue
4 with direct testimony of witnesses on the traffic
5 and transportation topic. Ms. Hargleroad, would
6 you like to call your first witness, please.

7 MS. HARGLEROAD: Yes. Well first I just
8 would like to point out that one of our
9 witnesses --

10 HEARING OFFICER GEFTER: We can't hear
11 you.

12 MS. HARGLEROAD: He went to the car.
13 Can you hear?

14 HEARING OFFICER GEFTER: No.

15 MS. HARGLEROAD: Okay. It's on, the
16 light is on and I have nothing.

17 HEARING OFFICER GEFTER: Okay. When
18 Ms. Hargleroad is finished with her direct
19 testimony Mayor Sweeney is here and he wants to
20 address the Committee.

21 MS. HARGLEROAD: Well excuse me, could I
22 just take --

23 MR. MASSEY: It's on again.

24 MS. HOLMES: Oh, it's on? Okay. I just
25 would like to note that Gary Cathey is one of our

1 witnesses and he has to leave by 3:30.

2 HEARING OFFICER GEFTER: We understand
3 that. You can call him on direct right now.

4 MS. HARGLEROAD: That's what I was
5 planning to do and he had to go down to his car.
6 But I would like to start off with Andy Richards.

7 HEARING OFFICER GEFTER: Fine. Please
8 call your witness and I will swear him in.

9 MS. HARGLEROAD: Okay. Andy Richards,
10 please.

11 HEARING OFFICER GEFTER: Mr. Richards --

12 MS. LUCKHARDT: I'm sorry, did we have
13 prefiled testimony on this individual?

14 MS. HARGLEROAD: Mr. Richards is an FAA
15 official. I have -- We have e-mail exchanges
16 concerning FAA officials are participating
17 agencies in these proceedings and it was not
18 necessary to provide a declaration for the FAA.
19 Mr. Richards did write --

20 HEARING OFFICER GEFTER: Wait a minute,
21 it is necessary to provide declarations of the
22 witnesses who are going to testify, I explained
23 that to you many times. However, we would like to
24 hear from Mr. Richards so I am going to accept his
25 testimony under protest of the parties because I

1 would like to just proceed. And they can move to
2 strike it later.

3 MS. HARGLEROAD: I would also -- In that
4 later discussion I will be submitting the
5 declarations establishing that representation.

6 HEARING OFFICER GEFTER: Okay.

7 Mr. Richards, I'm sorry for all the
8 legal technicalities.

9 MR. RICHARDS: That's okay.

10 HEARING OFFICER GEFTER: It is certainly
11 not your fault and we'd love to hear from you
12 right now. I'm going to swear you in.
13 Whereupon,

14 ANDY RICHARDS
15 was duly sworn.

16 HEARING OFFICER GEFTER: Thank you.

17 DIRECT EXAMINATION

18 BY MS. HARGLEROAD:

19 Q Hi, Mr. Richards, thank you for coming.
20 Can you state your position.

21 A I am District Manager of the San
22 Francisco District. Basically I have management
23 oversight for 13 air traffic control towers, all
24 in the Bay Area.

25 Q Okay. And before I continue I just want

1 to also introduce, Mr. Richards, you wrote a
2 letter on December 18 to the California Energy
3 Commission?

4 A Yes I did.

5 MS. HARGLEROAD: Okay, I will provide --

6 HEARING OFFICER GEFTER: Do we have
7 copies of that letter?

8 MS. HARGLEROAD: Yes I -- Yes I do have
9 copies of those letters and I will provide that to
10 you right now.

11 BY MS. HARGLEROAD:

12 Q Can you tell us how long you have worked
13 at the FAA and what various positions.

14 A Yes, I have had 26 years of experience
15 working for the FAA. I presently, as I said, I am
16 District Manager of the San Francisco Air Traffic
17 Control District for oversight of 13 air traffic
18 control towers in the Bay Area, which includes San
19 Francisco, Oakland and Hayward.

20 Prior to this position I was manager of
21 the San Francisco ADO. I was responsible for the
22 managerial oversight of a \$200 million grant and
23 aid program yearly that the FAA provides airports.
24 My jurisdiction was Northern California and
25 Nevada. Hayward and Oakland were in that

1 jurisdiction. Mr. Bauman referred to federal
2 grants he has received from the FAA. I was the
3 signatory for those grants for the past five
4 years.

5 Prior to that I was manager of Bay
6 TRACON, which is the air traffic control facility
7 which provided all radar air traffic control
8 services for the entire Bay Area. I was there for
9 approximately five years.

10 Prior to that I held numerous air
11 traffic control positions as a supervisor,
12 assistant manager, manager of San Francisco tower
13 as well as a controller myself.

14 Q Thank you. And you have your December
15 18 letter that you directed to the CEC?

16 A Yes I do.

17 HEARING OFFICER GEFTER: This letter is
18 marked as Exhibit 727.

19 MS. HARGLEROAD: Thank you.

20 BY MS. HARGLEROAD:

21 Q And could you just summarize the points
22 in that letter.

23 A I'd like to begin by saying I agree with
24 your staff assessment which states the project
25 site proximity to the traffic pattern at Hayward

1 Executive Airport and the downwind departure route
2 for Runway 28-Left would unreasonably complicate
3 aircraft maneuverability. The project site would
4 also impact departure procedures off Runway 10-
5 Right when the airport is in the southeast
6 configuration, that is normally during poor
7 weather conditions.

8 Additionally based on information I've
9 researched in your docket we the FAA have
10 conducted a preliminary review of impacts to the
11 airport and the traffic pattern. I would like
12 noted for the record that altering the Hayward
13 Airport traffic pattern for plume avoidance is not
14 a reasonable alternative. Any alteration to the
15 Hayward Airport traffic pattern would not only
16 impact local hayward pilots but it would also
17 affect aircraft arrivals into Oakland
18 International Airport.

19 Raising the traffic pattern altitude
20 would place the aircraft at Hayward Airport in
21 unsafe proximity to turbojet aircraft arrivals to
22 Runway 29 at Oakland International Airport.

23 The raised traffic pattern would not
24 have the separation required by the FAA to have
25 both airports operate independently. Currently

1 Hayward air traffic control pattern does not
2 require any coordination with Oakland during its
3 operation.

4 If not operated independently both
5 airports would suffer greatly from a reduced
6 efficiency. Oakland Airport's traffic volume and
7 efficiency would be directly related to Hayward
8 and vice versa. So you would expect a lot of
9 additional delay out of each airport for their
10 operation.

11 Before the air traffic organization
12 considers any alteration to the national airspace
13 system a complete safety and risk analysis must be
14 completed. The airport sponsor would have to put
15 in a request to change the airport traffic
16 operation. Then the ATO, the Air Traffic
17 Organization, would have to take the request under
18 consideration.

19 Additionally, any change that would
20 require -- any change that we make would require
21 appropriate environmental analysis based on
22 current federal standards.

23 In conclusion I would like to add
24 Hayward Airport is an important cog in the
25 national airspace system. It presently services

1 477 based aircraft as well as 19 helicopters. The
2 FAA has no intention or interest of changing any
3 air traffic operation at Hayward Executive
4 Airport. Any airport change to Hayward would have
5 a direct effect at Oakland, which would have a
6 significant impact on the economy of the Greater
7 Bay Area. That's all I have, thank you.

8 HEARING OFFICER GEFTER: Mr. Richards,
9 we thank you very much for coming and speaking to
10 us today. When was the -- When did you prepare
11 this letter to the Commissioners?

12 MR. RICHARDS: I prepared it last night
13 and finished it this morning.

14 HEARING OFFICER GEFTER: Okay.

15 MR. RICHARDS: I was only made aware of
16 the -- through your letter for notice last
17 Thursday and it took me awhile to coordinate the
18 effort of the response with controllers at Hayward
19 and Oakland and San Francisco.

20 HEARING OFFICER GEFTER: I see.

21 MR. RICHARDS: So I'm sorry for the
22 last-minute submission.

23 HEARING OFFICER GEFTER: It is certainly
24 not your fault and we appreciate you coming out
25 today.

1 MR. RICHARDS: Thank you.

2 HEARING OFFICER GEFTER: Thank you very
3 much. Okay, do you have another witness?

4 MS. HARGLEROAD: Yes I do. I just want
5 to note that that is in response to the notice
6 that the CEC published asking for agency comments
7 in response to the FSA which was just recently
8 published.

9 HEARING OFFICER GEFTER: Ms. Hargleroad,
10 we will discuss the legal implications of this
11 later, let's move along with the witnesses.

12 MS. HARGLEROAD: Okay.

13 HEARING OFFICER GEFTER: Thank you very
14 much, Mr. Richards.

15 MR. RICHARDS: Thank you.

16 HEARING OFFICER GEFTER: And I'm sorry
17 you got caught in the middle of a legal discussion
18 here, thank you.

19 MS. HARGLEROAD: Okay. Also Mr. Cathey
20 is here and I'd like to offer -- Mr. Cathey, could
21 you come down, please.

22 HEARING OFFICER GEFTER: Mr. Cathey is
23 still under oath and we appreciate your staying
24 here this afternoon to continue your testimony,
25 than you very much.

1 MS. HARGLEROAD: I just want to
2 briefly --

3 DIRECT EXAMINATION

4 BY MS. HARGLEROAD:

5 Q Mr. Cathey, you have signed a
6 declaration concerning your discussion and your
7 investigation with the CEC in flying over plumes;
8 is that correct?

9 A Correct.

10 Q Okay.

11 HEARING OFFICER GEFTER: What exhibit
12 number is that?

13 MS. HARGLEROAD: That is one of our
14 exhibit numbers that we submitted on December 7
15 and I don't have the exhibit list with me right
16 now. But I can provide that to you. But that's
17 already been submitted on the seventh. And that
18 was concerning the -- Oh, thank you. I have it, I
19 have it.

20 HEARING OFFICER GEFTER: I'm sorry, I
21 don't see it among the exhibits that you
22 submitted.

23 MS. HARGLEROAD: Yes, it should be
24 there. well, it was supposed to be there.

25 But Mr. Cathey, you still stand by --

1 Have you had an opportunity to review your
2 declaration?

3 HEARING OFFICER GEFTER: Well we can't
4 talk about it if we don't have it. So
5 Mr. Cathey --

6 MS. HARGLEROAD: Well it was.

7 HEARING OFFICER GEFTER: Just ask him
8 specific --

9 MR. CATHEY: I've got a copy of it,
10 personally, and I did look at it.

11 HEARING OFFICER GEFTER: Just tell us
12 what you would testify to. Tell us what it says.

13 MR. CATHEY: I'd like to reference the
14 letter before I try to specifically recall the
15 content of the letter.

16 HEARING OFFICER GEFTER: Just ask the
17 questions. Just ask him direct questions.

18 MS. HARGLEROAD: Yes.

19 BY MS. HARGLEROAD:

20 Q I just wanted to ask Mr. Cathey that he
21 signed his declaration and do you still continue
22 to stand by your declaration?

23 A I do.

24 Q And that includes after reviewing the
25 helicopter flyover that we've observed from the

1 applicant, is that correct?

2 A Right. The content of my letter was not
3 based on any subsequent flyovers by helicopters at
4 other locations.

5 MS. HARGLEROAD: Okay, thank you.

6 And I just want to make Mr. Cathey
7 available for any cross or rebuttal. And he also
8 has -- I do have copies here of his field notes
9 that the applicant had asked for in reference to
10 his declaration which I had submitted as an
11 exhibit.

12 MS. LUCKHARDT: And I would like the
13 field notes added as an exhibit.

14 MS. HARGLEROAD: And we will add those.

15 HEARING OFFICER GEFTER: Well we need
16 copies. And that would be --

17 MS. HARGLEROAD: Yes, and I have those
18 copies.

19 HEARING OFFICER GEFTER: -- Exhibit 728.

20 MS. HARGLEROAD: Here they are right
21 here. And that was -- The applicant had asked for
22 that in response to our listing of Mr. Cathey's
23 declaration.

24 MR. CATHEY: I would also like to point
25 out that I was flying the aircraft at the time, I

1 was not the author of the field notes, although I
2 did prepare the form.

3 MS. HARGLEROAD: So Mr. Cathey, you were
4 not the author of the field notes.

5 MS. HOLMES: I have just a very brief
6 question of clarification. Are we discussing a
7 declaration that we haven't seen yet? Is that
8 correct? I'm just trying to understand this.

9 MS. HARGLEROAD: I object to that
10 characterization.

11 MS. HOLMES: I am asking the Hearing
12 Officer a question. Are we discussing a
13 declaration that we haven't seen?

14 MS. HARGLEROAD: I object to that
15 characterization, that is incorrect. You have
16 seen it.

17 HEARING OFFICER GEFTER: I'm sorry, we
18 don't have it. Unless you can identify it
19 somewhere else in the record we don't have it.

20 MS. HARGLEROAD: I certainly can but
21 right now I have all these -- I can later on but
22 not at this moment.

23 MS. LUCKHARDT: Are you referring to the
24 declarations for Russell City?

25 MS. HARGLEROAD: That's right.

1 MS. LUCKHARDT: Okay, I object to these
2 because they were all drafted for Russell City and
3 I don't believe --

4 MS. HOLMES: I haven't seen the
5 declaration for Russell City.

6 HEARING OFFICER GEFTER: Are these
7 declarations the ones about Russell City that were
8 attached to the prehearing conference statement?
9 Is that what we're --

10 MS. HARGLEROAD: That's right.

11 HEARING OFFICER GEFTER: -- is that what
12 you're referring to?

13 MS. HARGLEROAD: That's right.

14 Mr. Cathey's --

15 HEARING OFFICER GEFTER: None of those
16 have been offered as exhibits. So until you offer
17 it as an exhibit we'll just take Mr. Cathey's
18 testimony, pending a motion to strike.

19 MS. HARGLEROAD: Okay. I thought it had
20 been included on the list.

21 HEARING OFFICER GEFTER: Well they're
22 not. Okay let's move on, thank you.

23 Mr. Cathey, again, it is not your fault,
24 these are legal discussions.

25 MR. CATHEY: I understand.

1 HEARING OFFICER GEFTER: We appreciate
2 your being here and we are very interested in your
3 testimony. I am so sorry that our attorneys in
4 engaging in another level of discussion here,
5 thank you.

6 MS. HARGLEROAD: Thank you, Mr. Cathey.

7 HEARING OFFICER GEFTER: Do you have
8 another witness?

9 MS. HARGLEROAD: Yes I do.

10 HEARING OFFICER GEFTER: Mr. Cathey,
11 though, we would like you to stay because some of
12 the parties may want to cross examine you later on
13 your earlier testimony.

14 MR. CATHEY: I have a logistical problem
15 and I am going to have to leave here by 3:15. So
16 if there's any questions I'd appreciate it if you
17 could ask me before that time.

18 HEARING OFFICER GEFTER: Okay, let me
19 ask if any other party is going to need cross
20 examination of Mr. Cathey, particularly
21 Ms. Luckhardt.

22 MS. LUCKHARDT: I have a couple of
23 questions.

24 HEARING OFFICER GEFTER: Let's do it now
25 because Mr. Cathey has to leave.

1 CROSS EXAMINATION

2 BY MS. LUCKHARDT:

3 Q Mr. Cathey, you explained when you
4 testified that you had limited knowledge of the
5 technology proposed for Eastshore, isn't that
6 correct?

7 A That is not my field of expertise.

8 Q Do you understand the differences
9 between the Sutter power plant and the Eastshore
10 power plant?

11 A Basically I do but I'm not here to
12 testify on the differences.

13 Q Can you explain what you know?

14 A I'd rather not because that is not my
15 field of expertise. I mean, what I am here to --

16 Q I understand that is not your field of
17 expertise.

18 A What I am here to testify to is my
19 observations of my flight above the power plant.
20 And if you have technical questions about the
21 differences between the power plant that I flew
22 over and the power plant that has been proposed at
23 Eastshore then I would recommend that you ask the
24 Energy Commission staff.

25 Q So your testimony relates only to your

1 experience on your overflight over Sutter and is
2 not directly related to this facility; is that
3 correct?

4 A No, that is not correct.

5 Q Well then what part of your testimony --

6 A My earlier, my earlier testimony was on
7 the other aviation issues associated with the
8 establishment of Eastshore, and I emphasize
9 aviation issues. The differences between the two
10 power plants I don't consider an aviation issue
11 from my perspective.

12 Q Did you rely upon the staff's analysis
13 of plume impacts to reach your conclusions?

14 A No, I did not.

15 Q What did you rely on?

16 A Which conclusions are you referring to?

17 Q In your letter you say that there are
18 associated very high velocity thermal plumes
19 within the traffic pattern zone buffer area.

20 A That's true, I did say that.

21 Q How did you --

22 HEARING OFFICER GEFTER: What exhibit
23 are you referring to?

24 MS. LUCKHARDT: How did you --

25 HEARING OFFICER GEFTER: Ms. Luckhardt,

1 please tell me what exhibit you're referring to.

2 MS. LUCKHARDT: I am referring to the
3 first page, first paragraph of his November 1,
4 2007 letter.

5 HEARING OFFICER GEFTER: What exhibit is
6 that?

7 MS. LUCKHARDT: Well it's attached to --
8 It is appended to Marshall Graves' testimony,
9 Exhibit 20, for lack of a better cite.

10 HEARING OFFICER GEFTER: Thank you.

11 MR. CATHEY: So are you asking for my
12 definition of very high velocity?

13 BY MS. LUCKHARDT:

14 Q You are saying that you are very
15 concerned about the very high velocity thermal
16 plumes within the traffic pattern zone buffer
17 area.

18 A That's true.

19 Q I am asking you, on what basis did you
20 determine that there would be very high velocity
21 thermal plumes within the traffic area?

22 A The reports that I read up to that
23 point. I can't cite a number because I don't have
24 the reports in front of me.

25 Q Were those the --

1 A They're reports that talked about the
2 velocity of the exhaust plumes if this plant were
3 to be constructed. And that's the high velocity
4 plumes I was referring to.

5 Q Okay. And were those --

6 HEARING OFFICER GEFTER: Excuse me,
7 Ms. Luckhardt, is this Exhibit 203? I have an
8 exhibit from Gary Cathey dated November 1, 2007.
9 Is that the letter you're referring to?

10 MS. LUCKHARDT: That would be the
11 letter, that is correct.

12 HEARING OFFICER GEFTER: It's Exhibit
13 203 in staff's exhibits, thank you.

14 BY MS. LUCKHARDT:

15 Q Okay. I'm sorry, I've lost my train of
16 thought. And so one of those documents, did you
17 rely on the staff's analysis? Do you know that
18 that was one of the documents that you reviewed?

19 A I believe it was one of the documents
20 that I reviewed, yes.

21 Q Thank you. Did you review any other
22 documents that you recall?

23 A I reviewed various e-mails that
24 contained many documents. And as to what, you
25 know, what they were entitled I'm afraid I

1 couldn't answer that at this time.

2 Q Is the staff assessment the only
3 document you specifically recall?

4 A Yes.

5 Q You also state in the next paragraph
6 down that you feel the peak centerline velocities
7 must be studied thoroughly. is that also based on
8 your review of the staff assessment?

9 A Yes.

10 Q Were you in attendance when the Alameda
11 Land Use Airport -- Alameda Land Use Commission
12 adopted their resolution on the Eastshore project?

13 A Yes.

14 Q You were in attendance?

15 A Yes. Oh, did you say Land Use
16 Commission?

17 Q Yes, the --

18 A No, I was not.

19 Q Okay.

20 A Sorry.

21 HEARING OFFICER GEFTER: Are you
22 referring to the Airport Land Use Commission or to
23 the City of Hayward?

24 MS. LUCKHARDT: No, the Airport Land Use
25 Commission.

1 HEARING OFFICER GEFTER: Okay. So you
2 understand the distinction, Mr. Cathey?

3 MR. CATHEY: Yes I do.

4 HEARING OFFICER GEFTER: What meeting
5 did you attend that you were referring to?

6 MR. CATHEY: Actually that was held --
7 I'm trying to remember.

8 MS. HARGLEROAD: The Russell, you went
9 to Russell.

10 MR. CATHEY: Right, it was for Russell
11 City.

12 HEARING OFFICER GEFTER: Okay, thank
13 you.

14 MS. LUCKHARDT: But not the Eastshore
15 one, correct?

16 MR. CATHEY: No.

17 MS. LUCKHARDT: Thank you. I have
18 nothing further.

19 MR. CATHEY: Okay.

20 HEARING OFFICER GEFTER: Thank you very
21 much. Do you have any redirect, Ms. Holmes for
22 Mr. Cathey? Do you have any redirect? He was
23 your original direct witness. Do you remember
24 that?

25 MS. HOLMES: And apparently it was our

1 exhibit as well.

2 HEARING OFFICER GEFTER: Yes indeed.

3 MS. HOLMES: No, I have nothing further.

4 HEARING OFFICER GEFTER: City or Alameda
5 County, do you have any cross examination or
6 redirect or anything else for this witness?

7 (No response)

8 HEARING OFFICER GEFTER: I think we're
9 done then. Okay, your witness can be excused.
10 Thank you very much, Mr. Cathey.

11 MS. HARGLEROAD: Thank you, Mr. Cathey.

12 MR. CATHEY: Sure.

13 HEARING OFFICER GEFTER: Again, we
14 appreciate your coming out here today and
15 appreciate your continued involvement in this
16 case. Thank you.

17 MR. CATHEY: Thank you.

18 HEARING OFFICER GEFTER: Okay, do you
19 have another witness?

20 MS. HARGLEROAD: Yes, I also have David
21 Butterfield.

22 HEARING OFFICER GEFTER: Okay,
23 Mr. Butterfield.

24 MS. LUCKHARDT: I'm sorry,
25 Mr. Butterfield has already testified. Does he

1 need to appear again? Is there something new that
2 he has not provided that Ms. Hargleroad has?

3 HEARING OFFICER GEFTER: We can ask
4 Ms. Hargleroad for an offer of proof on why you
5 are presenting Mr. Butterfield.

6 MS. HARGLEROAD: Well I am here with my
7 questions right now to elicit from
8 Mr. Butterfield.

9 HEARING OFFICER GEFTER: And could you
10 give us an offer of proof for your line of
11 questioning.

12 MS. HARGLEROAD: Well, that the altitude
13 that pilots are supposed to be flying east of the
14 shoreline is 1,000 or less feet.

15 DIRECT EXAMINATION

16 BY MS. HARGLEROAD:

17 Q Is that correct, Mr. Butterfield?

18 A That is correct. To avoid the
19 overflight traffic into Oakland International, it
20 has been previously addressed, pilots are
21 instructed to remain at or below 1,000 feet east
22 of the shoreline.

23 HEARING OFFICER GEFTER: Okay. Could
24 you move the microphone closer, thank you.

25 MR. BUTTERFIELD: I'm sorry, thank you.

1 HEARING OFFICER GEFTER: Thank you.

2 BY MS. HARGLEROAD:

3 Q And also, Mr. Butterfield, if you're a
4 pilot attempting to land at the Hayward Airport
5 and for some reason you are unable to utilize the
6 runway or to land what takes place if -- what are
7 you generally instructed? What are pilots
8 instructed under those circumstances?

9 A I think you're referring to if you're
10 flying an approach under instrument conditions
11 without visual reference to the ground. The
12 published missed approach procedure for all the
13 approaches to Runway 28-Left at Hayward call for
14 the pilot to fly directly to the Oakland VORTAC,
15 which is a navigation facility on Oakland Airport
16 and enter a holding pattern over Oakland.

17 That is primarily, that is published
18 primarily for lost communication procedures where
19 the pilot cannot talk to air traffic control. And
20 as you can well imagine, air traffic control, the
21 last thing they want is an aircraft holding
22 overhead Oakland International Airport.

23 So as long as they have communication
24 with the pilot they will issue instructions to the
25 pilot to turn left to a heading of 160 and give

1 them vectors back around either for another
2 approach or to go to their alternate airport. And
3 that heading would take them over the power
4 plants. In that situation because they're in
5 instrument conditions they would not be able to
6 see the power plant and fly around it.

7 That is in reference to the mitigations
8 that were offered for Russell City. They wouldn't
9 be able to do that.

10 Q Thank you, Mr. Butterfield.

11 A You're welcome.

12 HEARING OFFICER GEFTER: Thank you.
13 Mr. Butterfield, have you been in communication
14 with Mr. Richards, another FAA representative,
15 with respect to the letter that he submitted to
16 us?

17 MR. BUTTERFIELD: I did not see that
18 letter until this morning when I arrived.

19 HEARING OFFICER GEFTER: Okay, all
20 right, thank you.

21 MR. BUTTERFIELD: Yes ma'am.

22 HEARING OFFICER GEFTER: Thank you for
23 being here. If you could stay for a few minutes
24 for cross examination we'd appreciate that.

25 MR. BUTTERFIELD: I'd be happy to.

1 HEARING OFFICER GEFTER: Do you have
2 another direct witness?

3 MS. HARGLEROAD: Yes, yes I do, Jay
4 White.

5 HEARING OFFICER GEFTER: Mr. White,
6 thank you for being here today. I am going to
7 swear you in.
8 Whereupon,

9 JAY WHITE
10 was duly sworn.

11 HEARING OFFICER GEFTER: Thank you.
12 Identify yourself, please.

13 DIRECT TESTIMONY

14 MR. WHITE: My name is Jay White; I
15 live across the bay in San Carlos. You have my
16 declaration before you. Included are two
17 exhibits. One is a one page exhibit and the other
18 consists of two pages.

19 HEARING OFFICER GEFTER: Are those
20 attached to your declaration?

21 MR. WHITE: They are attached to the
22 declaration.

23 In listening to what these other
24 gentlemen have said I realize that most of my
25 thunder has been stolen. Mr. Richards,

1 Mr. Cathey, Mr. Berlin, Mr. Bauman have all given
2 you very good information and I would agree with
3 what they have said.

4 I have reviewed the staff final
5 assessment and I find it very good with a couple
6 of omissions. One has to do with the economics of
7 the Hayward Airport. That airport is a public
8 facility, it is a utility, in effect, and I am not
9 aware that there has been an economic study for
10 it. There may have been and maybe the gentleman
11 here from Hayward can testify to that. But it is
12 an economic engine for the area. That should have
13 been included in the initial study.

14 The other is something that the other
15 gentlemen have touched on here and that is the
16 instrument approach procedure at the Hayward
17 Airport. Most of the discussions have hinged on
18 visual flight conditions, flight and visual flight
19 conditions.

20 But there is a published instrument
21 approach procedure which is my Exhibit A, which
22 shows that there is a different pattern for
23 circling approaches during inclement weather. It
24 is not a racetrack-type pattern, it is not a fixed
25 place over the ground, but is a circling approach

1 that the pilot chooses if required to do a
2 circling approach. A circling approach is
3 required if the pilot cannot land straight in.

4 For instance in this case as the chart
5 shows the normal approach would be straight in to
6 Runway 28-Left. But if a circling approach is
7 required it could be done lower than 500 feet.
8 And it's the pilot's choice as to exactly where to
9 fly while keeping the runway in sight to as to be
10 able to execute the landing.

11 And the second page of my Exhibit number
12 2 shows a graphic of what the turning radius would
13 normally be for the various aircraft at various
14 speeds. And based on the speeds there on this
15 chart and the type of aircraft that normally use
16 the Hayward Airport there would be a number of
17 them that would be circling over or outside of the
18 Eastshore approach.

19 MS. HARGLEROAD: Perhaps you could put
20 that exhibit underneath the screen so that
21 everybody could see. Would that be helpful?

22 HEARING OFFICER GEFTER: I don't have it
23 that way.

24 HEARING OFFICER GEFTER: The exhibit 711
25 is the declaration of Jay White.

1 MS. HARGLEROAD: Yes.

2 HEARING OFFICER GEFTER: And Exhibit 712
3 is also another declaration of Jay White and that
4 was in the previous Russell City case.

5 MS. HARGLEROAD: Yes.

6 HEARING OFFICER GEFTER: So which
7 exhibit are these attachments a part of, 711 or
8 712?

9 MS. HARGLEROAD: I believe 711.
10 Mr. White, if you'd like to respond. The exhibits
11 are of your --

12 MR. WHITE: Those are the two exhibits,
13 well, one page of the two page exhibit marked
14 Exhibit B-2.

15 MS. LUCKHARDT: You know, when we
16 received the declaration we did not get exhibits A
17 or B.

18 MS. HARGLEROAD: Yes, the hard copies
19 were delivered to the docket and also to the
20 Hearing Officer.

21 HEARING OFFICER GEFTER: But not to the
22 other parties.

23 MS. HARGLEROAD: We also delivered it.
24 We e-mailed but Mr. White, I could not, I did not
25 have a .pdf of Mr. White's exhibits, which I

1 attempted to note. So they have been available.
2 We can provide you these right now if you want
3 additional copies. We've got additional copies
4 right now to take care of it.

5 MS. LUCKHARDT: At some point the amount
6 of information coming in right here right now is
7 just out of control. I mean, you know, I'm
8 getting, I'm hearing from --

9 HEARING OFFICER GEFTER: Ms. Luckhardt,
10 we certainly hear your concerns and your
11 difficulty with the legal procedure here. And I
12 think we will discuss that later but let's not do
13 it in the middle of witness testimony.

14 MS. LUCKHARDT: Fair enough.

15 HEARING OFFICER GEFTER: We certainly
16 will talk about striking certain exhibits and also
17 request that Ms. Hargleroad adhere to the
18 procedural requirements of the administrative
19 process. But right now let's let our witnesses
20 speak because otherwise they will be gone and we
21 won't have a chance to cross examine.

22 Mr. White, please excuse us again. A
23 lot of legal discussion here. Thank you.

24 MR. WHITE: Just one more word on the
25 circling approach procedure. Mr. Cathey described

1 it quite well. But it's a critical maneuver,
2 particularly if the weather is bad, the visibility
3 is bad. You get rain on the windshield or fog.
4 And when executing that procedure it is normally
5 done in a left turn because the pilot is normally
6 sitting in the left seat and to be able to see the
7 runway, that's the way it's normally done.

8 Any distraction during that time could
9 be very undesirable to say the least. It's a time
10 when a pilot must concentrate on what is
11 happening. Any real distraction could cause loss
12 of control of the airplane. And at that low
13 altitude of lower than 500 feet the pilot might
14 not be able to recover. That's essentially what I
15 had to say about that.

16 But I have also reviewed the staff
17 assessment conclusions, findings, and there are
18 three that I find very compelling. One says,
19 installation of the Eastshore Energy project would
20 be in violation of multiple sections of the
21 Hayward Municipal Code. Number two, the project
22 could present a safety hazard to aircraft flying
23 at pattern altitude. Number three, the Eastshore
24 project could be a hazard to small planes and
25 helicopters flying over the site at less than

1 1,000 feet above the ground.

2 Taking that as their statement and
3 having listened to the testimony of various other
4 people I have to what I would like to offer as my
5 opinion and my opinion is based on three points.
6 The project would be in violation of state law in
7 that it would create a hazard under California
8 Public Utilities Code Section 21670 and Government
9 Code 50485.2. The project would be in violation
10 of local Hayward city ordinances.

11 Three, the project would be in conflict
12 with a federal regulation in that it reduced the
13 safety margin for aircraft circling at the FAA-
14 approved circling altitude of 493 feet.

15 I know that you will call on your legal
16 counsel to perhaps disagree with me. But based on
17 the code sections that I have cited and my brief
18 it is my opinion that approval of the Eastshore
19 Energy project is outside the authority of the
20 Commission. And I would certainly hope that you
21 would find that it is not acceptable and not
22 approve it. Thank you.

23 HEARING OFFICER GEFTER: Thank you,
24 Mr. White and thanks for being here today.

25 MS. HARGLEROAD: Mr. White, I just want

1 to follow up. Can you also just let the
2 Commission for the record know your experience as
3 a pilot.

4 MR. WHITE: I first became acquainted
5 with Hayward Airport more than 50 years ago.
6 That's when I learned to fly. After I obtained my
7 commercial pilot's license there I was able to
8 obtain employment with United Airlines. I flew
9 more than 33 years as an airline pilot with
10 United. Until I reached the mandatory retirement
11 age of 60 I served as a Boeing 747 captain.

12 I have also flown more than 2,000 hours
13 in small general aviation aircraft, many of them
14 of the type that are based at Hayward. I have
15 used the Hayward Airport frequently over those
16 years, in fact I still use it as the occasion
17 calls.

18 HEARING OFFICER GEFTER: I bet some of
19 us may have flown with you when you flew for
20 United, what do you think?

21 (Laughter)

22 MS. HARGLEROAD: That's right.

23 HEARING OFFICER GEFTER: Well thank you
24 very much.

25 MR. WHITE: You're welcome.

1 HEARING OFFICER GEFTER: Do you have any
2 other witnesses?

3 MS. HARGLEROAD: Yes, I have Carol Ford,
4 please.

5 HEARING OFFICER GEFTER: All right.
6 Ms. Ford, I am going to swear you in, please.
7 Whereupon,

8 CAROL FORD
9 was duly sworn.

10 HEARING OFFICER GEFTER: Thank you.

11 DIRECT EXAMINATION

12 BY MS. HARGLEROAD:

13 Q Ms. Ford, if you could state your
14 profession and your background. And are you an
15 officer of the California Pilots Association?

16 A Yes I am, I am vice president for Region
17 3 and I also am the president of the San Carlos
18 Airport Pilots Association. Additionally I have a
19 consulting firm for aviation helping airports
20 navigate the complexities of FAA grants. So
21 that's why I am familiar with the grant assurances
22 as well.

23 Q And just as an initial housekeeping
24 matter perhaps we could -- You yesterday were
25 going to present under public comment a copy of a

1 letter from the Aircraft Owners and Pilots
2 Association.

3 A Yes. I'd like to read that now. That's
4 from AOPA, Aircraft Owners and Pilots Association,
5 and it is addressed to James Adams and it is dated
6 December 15, 2007. Dear Mr. Adams.

7 HEARING OFFICER GEFTER: Wait.

8 MS. FORD: Yes.

9 HEARING OFFICER GEFTER: Is this an
10 exhibit?

11 MS. FORD: Well yesterday I tried to
12 speak in public comment.

13 HEARING OFFICER GEFTER: No, just answer
14 my question. Is this an exhibit, Ms. Hargleroad?

15 MS. HARGLEROAD: Well yeah. Ms. Ford --

16 HEARING OFFICER GEFTER: What exhibit is
17 it and have we seen it.

18 MS. LUCKHARDT: I think this was --

19 MS. HARGLEROAD: No, this was -- This is
20 what I'm trying to explain.

21 HEARING OFFICER GEFTER: No, just answer
22 the question, okay. Where is this document?

23 MS. HARGLEROAD: It is not offered as --
24 It was not in existence when the exhibits were
25 due. It was recently written by the Aircraft

1 Owners and Pilots Association, which Ms. Ford was
2 attempting to present under public comment. And
3 she was instructed not to do so due to, we know,
4 lack of time. And so she is simply presenting
5 this to the record that she's --

6 HEARING OFFICER GEFTER: Okay, so it's
7 considered public comment then.

8 MS. HARGLEROAD: It would be considered
9 public comment but --

10 HEARING OFFICER GEFTER: All right,
11 okay. Then we'll --

12 MS. HARGLEROAD: -- we certainly can
13 offer it as evidence.

14 HEARING OFFICER GEFTER: No, we'll take
15 it as public comment then. And all you need to do
16 is just submit it to us. You don't need to read
17 it to us, we can read it.

18 MS. FORD: Okay.

19 BY MS. HARGLEROAD:

20 Q Is it consistent with your opinion?

21 A Yes, it opposes having the Eastshore
22 plant located so close to the airport.

23 Q And is that the opinion also of the
24 Aircraft Owners and Pilots Association?

25 MS. LUCKHARDT: I object to this because

1 now it is become, she is treating it as if it is
2 an exhibit and not a public comment.

3 HEARING OFFICER GEFTER: It is not an
4 exhibit. You know, it's public comment but you
5 can ask the witness to answer your questions.

6 MS. HARGLEROAD: Well I'm asking the
7 witness --

8 HEARING OFFICER GEFTER: And just don't
9 focus on the letter, just ask the questions.

10 MS. HARGLEROAD: -- if a national
11 organization, is this consistent with the
12 California Pilots Association's position?

13 MS. FORD: Yes, they're the same.

14 BY MS. HARGLEROAD:

15 Q Okay. And also you submitted a
16 declaration I understand?

17 A Yes I did.

18 Q Okay. And is that correct? Is there
19 anything, any changes that you --

20 HEARING OFFICER GEFTER: What is the
21 exhibit number, please?

22 MS. HARGLEROAD: The exhibit number is
23 713. And also Ms. Ford had provided a declaration
24 in the Russell City proceedings and that is
25 Exhibit 714.

1 HEARING OFFICER GEFTER: Ask your
2 questions then.

3 MS. HARGLEROAD: Thank you.

4 BY MS. HARGLEROAD:

5 Q So you're familiar with your
6 declarations that you wrote?

7 A Yes.

8 Q Okay. Is there anything else you would
9 like to add or change or are there any corrections
10 to those declarations?

11 A Well one part that I would like to
12 comment on, which hadn't been commented on very
13 much today, it was sort of dusted over, was the
14 economic impact to the airport if this power plant
15 is located at its current suggested site. In that
16 Hayward Executive Airport creates \$90 million in
17 the local economy every year because it has
18 compatible land use now. But having incompatible
19 land use, which is this power plant, could be very
20 detrimental to the airport.

21 We talked about how it could be
22 detrimental through airspace which would be
23 removed because you would have to be flying around
24 it, which is very difficult. But then there is
25 the economic impact of the airport, which is part

1 of the viability that Mr. Bauman was speaking
2 about before.

3 Q Okay. And --

4 A There is documentation on that and I did
5 submit it, this economic study which was part of
6 the master plan.

7 Q Okay. And that's attached to your
8 declaration.

9 A Correct.

10 Q And that's entitled The Economic Benefit
11 Study Executive Summary for Hayward Airport?

12 A Yes, it was done by Kaufman and
13 Associates, a reputable firm that has a formula
14 for identifying the money that comes into the
15 area.

16 It doesn't, however, include all of the
17 money that comes into the area because it is
18 unquantifiable how if you're a business person and
19 you fly into Hayward Airport and you drive
20 somewhere nearby because it's located near the
21 Hayward Airport to do business and then you get
22 back in your car, which you've rented so that's
23 more money to the economy, and then you get back
24 into the car, drive back to the airport and fly
25 home.

1 That business that's done at that off-
2 airport site is not calculated into this but could
3 be harmed if you decide, gosh, I hate that plume,
4 I'm not going to fly into that airport, I'll fly
5 someplace else. Then that money is lost to the
6 City of Hayward and that is not quantifiable and
7 not discussed in this.

8 What is discussed is how when you fly
9 into Hayward Airport you rent a car, you eat
10 lunch, eat dinner, stay overnight, do whatever it
11 is you're going to do and then fly back. That is
12 quantifiable in this study but the other scenario
13 I've mentioned is not mentioned. And all of those
14 things are revenue that could be lost to not only
15 the City of Hayward but the greater Bay Area.

16 Q Okay. So the study that is attached to
17 your declaration, the second page after the cover
18 is entitled, Indirect Benefits from Airport
19 Operations.

20 A Yes.

21 Q And that is reflecting 2.5 annual gross
22 revenues.

23 A Yes, that's correct.

24 Q And employment generated of 34
25 positions. And that's the indirect benefit.

1 A Right. And also the employment, when
2 you employ people at the airport, then they live
3 nearby, they spend money nearby, their children do
4 things nearby. So you're generating the salaries
5 that are paid at the airport into the local
6 economy because people live, buy, need clothes,
7 whatever it is.

8 Q Okay.

9 A Buy gas.

10 Q Also the study that you've attached to
11 your declaration, that reflects the direct
12 benefits from the airport operations?

13 A Yes.

14 Q And that is \$33 million of gross revenue
15 and an employment of over 300 people?

16 A Yes.

17 HEARING OFFICER GEFTER: We can read the
18 document, you don't need to read it to us.

19 MS. HARGLEROAD: Okay.

20 BY MS. HARGLEROAD:

21 Q Also you attached to your declaration
22 the quit claim deed of the federal government to
23 the City; is that correct?

24 A Yes.

25 Q Okay.

1 A The significance of that is that the
2 federal government has given that to the City for
3 a nominal fee. I don't remember, 50 or 60 years
4 ago. But the point is that should something
5 happen to that site, that you decide that you no
6 longer want to use it as an airport, it reverts
7 back to the federal government to be used as an
8 airport.

9 Q Is there anything else you'd like to
10 add, Ms. Ford? I think we've --

11 A I think we've covered most things, thank
12 you.

13 MS. HARGLEROAD: Okay. And that
14 concludes our direct.

15 MS. FORD: Excuse me, I do have one more
16 thing.

17 MS. HARGLEROAD: Okay, sorry.

18 MS. FORD: And that was when we were
19 talking before about flying the plane. Since I am
20 representing the California Pilots Association I
21 did want to mention that these are the things that
22 the pilot -- and especially we're talking about
23 inexperienced pilots. Because experienced pilots
24 have the experience. But the ones that are less
25 experienced are trying to fly the plane, which is

1 completely a job enough if they had to do nothing
2 else than fly the plane to land, that's
3 sufficient.

4 But they also have to, in this case
5 because they are at Hayward Airport, have to talk
6 to air traffic controllers, so that's another
7 distraction. Then they have to keep the runway in
8 sight because they want to know where they're
9 going to land. They have to watch for other
10 planes in the pattern.

11 And now they have to watch for invisible
12 plumes, which is difficult. So now they have to
13 look at the ground where you're not normally
14 looking below you or to the side. Here you have
15 your eyes on the planes in the air and the runway
16 where you're going to land. So you're asking
17 people to do too many things at once, it's
18 overload.

19 What we were talking about when
20 Mr. Bauman was speaking before about doing all
21 these things at this very low altitude. And
22 Commissioner Byron that's the question you were
23 asking. Pilots never like to talk about crashes,
24 that's why it's a little difficult to mention.
25 But that is the ultimate hazard here.

1 And if you do these things at low
2 altitude and you have an upset at a low altitude
3 there's very little altitude in which you can
4 recover. And that's the problem if you encounter
5 turbulence at very low altitude, it's not safe at
6 all.

7 So in my opinion it is easier to move a
8 power plant that is not yet built than to move an
9 airport that has been here for a very long time.
10 Thank you very much.

11 HEARING OFFICER GEFTER: Thank you.

12 MS. HARGLEROAD: Thank you, Ms. Ford.
13 That concludes our direct.

14 HEARING OFFICER GEFTER: Okay. What we
15 are going to do right now is Mayor Sweeney has
16 been very patiently waiting to address us and so
17 we're going to ask him to come forward at this
18 point. And then after Mayor Sweeney speaks to us
19 we're going to open the floor for cross
20 examination of the parties' witnesses on the
21 aviation issue.

22 Mayor Sweeney, thank you for being so
23 patient.

24 MAYOR SWEENEY: You're very welcome,
25 thank you. Commissioner Byron, Energy Commission

1 staff, parties and citizens of Hayward. My name
2 is Mike Sweeney and I am the mayor of the City of
3 Hayward. I am here to speak in opposition to the
4 Eastshore plant. It does not fit within our
5 general plan principles and it is not consistent
6 with the City's zoning ordinance. It simply does
7 not belong in the City of Hayward.

8 As you know the City Council unanimously
9 denied this project because we unanimously found
10 that it is inconsistent with the surrounding land
11 uses, inconsistent with our zoning ordinance, and
12 again it is inconsistent with our general plan.

13 The City is not just hiding behind our
14 laws and using them to create artificial barriers
15 to the siting of power plants. Obviously most
16 communities are going to be concerned about siting
17 a new power plant, which is part of the reason
18 this Commission, of course, exists.

19 However, Hayward has done its part.
20 Even though I disagree with the decision the City
21 did try to mitigate and did approve a power plant,
22 Russell City. The City found that Russell City is
23 consistent with its general plan and zoning
24 ordinance and it found that Eastshore is not.

25 The reason the city is fighting

1 Eastshore is because Eastshore is violating the
2 fundamental principles of how we have decided to
3 proceed with growth and development in our
4 community. If this Commission approves Eastshore
5 it will irrevocably thwart the City's plans for
6 intelligent, rational and smart growth.

7 What our city is trying to do is very
8 simple, site heavy industrial uses in the far
9 western portion of the city, allow for lighter
10 industry as we move east towards neighborhoods and
11 schools and provide room to allow for safe
12 operation of the airport now and in the future.

13 Again, the reasons for trying to put new
14 heavy industrial uses in the far western portion
15 of the industrial corridor are very simple. Heavy
16 industrial involves the use of hazardous
17 materials, emissions of air pollution, noise, and
18 tall stacks, like the fourteen 70-foot stacks
19 associated with Eastshore.

20 We have heavy industrial uses in the
21 western portion of our industrial corridor and are
22 phasing them out of the eastern portion. The
23 eastern portion is just too close to Eden Gardens
24 Elementary School, Ochoa Middle School, Chabot
25 Community College, Life Chiropractic College,

1 Fremont Bank Operations Center and many, many
2 single family residences, apartments and
3 condominiums in the Eden Gardens neighborhood.

4 I know you spent a lot of time yesterday
5 discussing air quality concerns. And I understand
6 that the Energy Commission believes that regional
7 air quality impacts can be mitigated. But that
8 does not mean that for the citizens of Hayward our
9 air quality will improve or even stay the same.

10 There will be effects on our community from
11 Eastshore. And when added to similar effects from
12 Russell City it simply is not fair and equitable
13 for one community to bear that burden.

14 Let's briefly review some of those
15 numbers and their potential impacts on real
16 Hayward people. If we look at the Russell City
17 numbers from the FSA air quality section Table 2,
18 and the Eastshore numbers from FSA air quality
19 section Table 14 and their total tons, for NOx we
20 have 189 total tons per year. For POC 104 tons
21 per year. SOx, 18.8 tons per year. CO, 668 tons
22 per year. PM, 127 tons per year.

23 Finally the issue of air safety at the
24 Hayward Municipal Airport is very important to the
25 people in our community. The Commission is being

1 asked to weigh which is more important, siting
2 this power plant at this spot versus the
3 possibility that it could be a very real danger to
4 air traffic.

5 And let's be clear, if there is even the
6 possibility of danger, what that means, and it may
7 be a worst case, but what that means is that an
8 aircraft could crash and people could die.
9 Eastshore will require pilots to navigate a maze
10 of horizontal constraints and vertical obstacles
11 and ask the rest of us to pray no one crashes and
12 dies.

13 I understand the Commission strives to
14 mitigate any and all impacts and approve power
15 plants but it just cannot be done in this case.
16 And those unmitigated impacts will change the face
17 of development in our community and create a
18 serious safety hazard to the airport and the
19 future of airport development.

20 These burdens and risks are just not
21 worth taking for a plant that could reasonably be
22 sited elsewhere. I thank you for your time.

23 PRESIDING COMMISSIONER BYRON: Mayor,
24 Mayor Sweeney, thank you for coming and thanking
25 for waiting. I saw you here a good part of

1 yesterday listening to testimony. Clearly you are
2 very interested in this issue on behalf of your
3 constituency. And I would also like to thank you
4 for allowing us to use your facility. We'll try
5 not to wear the chairs out.

6 (Laughter)

7 MAYOR SWEENEY: Well we'll come up with
8 some appropriate mitigations.

9 (Laughter)

10 PRESIDING COMMISSIONER BYRON: I'd hate
11 to think what that might be. But thank you and
12 thank you for offering your comments as public
13 comment this afternoon.

14 MAYOR SWEENEY: You're very welcome,
15 thank you.

16 HEARING OFFICER GEFTER: Thank you for
17 being here.

18 In terms of our next -- What we're going
19 to do is we're going to do cross examination.
20 Each party that wants to cross witnesses will then
21 have the opportunity to cross all the witnesses
22 you wish to cross at one time.

23 Then the question becomes, are we going
24 to -- we can do land use today and finish with
25 that one, because that is another long topic, or

1 we can go to local systems effects, alternatives
2 and do that. I am just curious about the witness
3 availability for those topics.

4 So let's think about that. Let's do the
5 cross on traffic and transportation and then we'll
6 talk about what the next topic would be. And I
7 will begin with the applicant, if you have cross
8 examination of any of the other parties' witnesses
9 why don't you begin now.

10 MS. LUCKHARDT: You know, I would
11 normally have no problem beginning, excepting that
12 in this case everything else would be friendly
13 cross. So I believe in this instance other
14 parties should begin.

15 HEARING OFFICER GEFTER: So you're
16 passing right now. Are you going to -- You're not
17 waiving your right to do cross?

18 MS. LUCKHARDT: Since everyone else --
19 No. Since everyone else is taking the same
20 position it is only appropriate that they do all
21 of their cross before we conduct ours. Otherwise
22 it really is a form or rebuttal or rehabilitation
23 of the witnesses that they can do on behalf of
24 those witnesses. So in this instance they really
25 should be the first to go.

1 HEARING OFFICER GEFTER: In other words,
2 Ms. Luckhardt, when everyone else finishes
3 crossing your witnesses then you'll cross their
4 witnesses or do you want to just do redirect?

5 MS. LUCKHARDT: Yes, yes, because I'm
6 assuming that they'll have questions, potentially,
7 for some of the other parties and then it becomes
8 really a form of rehabilitating those witnesses
9 after I have crossed them.

10 HEARING OFFICER GEFTER: All right.

11 MS. LUCKHARDT: And then it's not
12 subject to the same --

13 HEARING OFFICER GEFTER: Okay, let's try
14 it that way. We'll start with staff.

15 Staff, do you have cross examination
16 questions for any of the other parties' witnesses?

17 MS. HOLMES: We have cross examination
18 questions for the applicant's witnesses.

19 HEARING OFFICER GEFTER: Please begin.

20 MS. HOLMES: Thank you. I'd like to
21 start with Mr. Graves.

22 MR. GRAVES: Okay.

23 CROSS EXAMINATION

24 BY MS. HOLMES:

25 Q Good afternoon. On page five of your

1 testimony, which I believe has been identified as
2 Exhibit 20, you state that the Eastshore site is
3 approximately 1.5 miles from the Hayward Airport.
4 The next sentence says:

5 "For aircraft arriving from
6 the southwest descent to the
7 traffic pattern altitude would not
8 be initiated until much closer to
9 the Hayward Executive Airport when
10 the aircraft is approximately one
11 mile out."

12 Would the conclusions in your testimony
13 that you reached -- Would the conclusions that you
14 reached in your testimony be different if in fact
15 the project were to be located one mile from the
16 airport?

17 A That was in response to the airport
18 reference point, which is the latitude/longitude
19 that is used to site the aircraft and not
20 necessarily to the closest point on the aircraft
21 runways or taxiways.

22 Q So would it be, is it accurate to say
23 that the airport is located one mile from the
24 project site?

25 A No it is not. The closest point is

1 beyond 6,000 feet. It's about 1.3 statute miles,
2 which is the airport traffic zone.

3 Q Is it your testimony that, again
4 sticking with page five, is it your testimony that
5 aircraft arriving from the southwest do not
6 descend or are not in the traffic pattern altitude
7 over the Eastshore project site?

8 A Yes. The only -- When I spoke with
9 Sandra Garupto who is the air traffic tower
10 manager at the Hayward Airport, she indicated that
11 arriving aircraft should be at least 1,000 feet
12 above the ground and preferred to be 1200 feet
13 above the ground. And that they would not
14 normally descend, begin their descent not the
15 traffic pattern altitude until they were within
16 the boundaries of the airport traffic zone.

17 Q Did you get a chance to look at Exhibit
18 208, which is the flight tracks for the month of
19 April. Staff had provided a summary conclusion of
20 those tracks in their testimony.

21 A The tracks that we just saw, that you
22 just handed out this morning?

23 Q Yes.

24 A I did look at those.

25 Q Do those tracks show that in fact there

1 are departures flying over the Eastshore site?

2 A They did not specify the altitude,
3 however. There are thousands of tracks. All of
4 the altitudes that were tracked individually, not
5 one of them was below 500 feet.

6 Q My question isn't about below 500 feet,
7 my question has to do with whether or not you
8 believe that there are airport (sic) that are
9 approaching the Hayward Airport that fly over the
10 Eastshore project site?

11 A I would like to look at those again,
12 please.

13 Q Please do.

14 MS. LUCKHARDT: Which one is it?

15 MS. HOLMES: There's -- 208 is the
16 summary of all the flights and then individual
17 data about altitude for a representative number of
18 flights is attached.

19 MR. GRAVES: So you're referencing the
20 red charts? The red lines that are the arrival
21 aircraft. Is that what you're referring to?

22 BY MS. HOLMES:

23 Q The red lines are denominated as
24 arrivals on these charts.

25 And my question is made without respect

1 to altitude. My question is, is it your testimony
2 that aircraft arriving into the Hayward Airport do
3 not fly over the project site?

4 A No it is not. It says, the vicinity of
5 the site, and I recognize that some do.

6 Q Thank you. On page 12 of your testimony
7 you state that there were no flights over the
8 project site at altitudes above 1,000 feet above
9 ground level or below 330 feet above ground level.
10 Do you see that?

11 A We had a -- We reviewed the track data
12 that was provided for the month of August and
13 there were no data points within those boundaries.

14 Q Could you look again please at page 12
15 and your answer 12. Does it reference August or
16 June?

17 A I'm sorry, it was June.

18 Q Did you look at other months?

19 A No I did not.

20 Q So your conclusion that there will be
21 aircraft within the range of the plume about one
22 percent -- .01 percent of the time is based on a
23 single month's worth of data?

24 A I have now seen another one and now it
25 even makes it even more obvious that 10,000

1 flights, the occurrence of an aircraft flying
2 within the influence area of the plume is
3 essentially non-existent.

4 Q Are you referring to the exhibit that
5 you were just looking at, referring to Exhibit
6 208?

7 A Okay, I was looking at the -- I'm not
8 sure which exhibit you're looking at.

9 Q I'm asking you what exhibit you're
10 looking at.

11 A I was looking at the Hayward Executive
12 Airport penetration gate plot that was provided
13 for the month of May this morning when you asked
14 me that question.

15 HEARING OFFICER GEFTER: That's Exhibit
16 208.

17 MS. LUCKHARDT: No, I think this one is
18 the City's exhibit.

19 MS. HOLMES: I want to make it very
20 certain that we are not confusing the two sets of
21 exhibits.

22 MR. GRAVES: I would like to not be
23 confused too.

24 MS. LUCKHARDT: I think we are. Is the
25 one you're referring to, Ms. Holmes, the track

1 target 15? Is that kind of the one page one?

2 MS. HOLMES: Well I am asking him what
3 he's referred to. He said he's looked at new
4 information that indicates that the chance is even
5 less remote and I'm asking him what he's looking
6 at.

7 MR. GRAVES: I was looking at the chart
8 that you provided me this morning that had the
9 data point plots for the month of May 2007.

10 MS. LUCKHARDT: And I believe that --

11 MS. HOLMES: So you're looking at
12 Exhibit 417?

13 MS. LUCKHARDT: I believe that that is
14 the City of Hayward's, yes, so I'll write a number
15 on it.

16 HEARING OFFICER GEFTER: I'm sorry, we
17 need to get it straight which exhibit we're
18 talking about for the record because otherwise I
19 won't be able to follow the testimony.

20 MR. GRAVES: Okay.

21 HEARING OFFICER GEFTER: So are we
22 talking, are you talking about Exhibit 417 or
23 Exhibit 208?

24 MS. HOLMES: Exhibit 208 is the one we
25 were looking at this morning. He indicated that

1 he'd looked at new information that strengthened
2 his observation and I just wondering which exhibit
3 he was looking at.

4 HEARING OFFICER GEFTER: I know that was
5 the question because I understand your question,
6 Ms. Holmes. But I don't understand which document
7 the witness was looking at and I just need you to
8 identify the number.

9 MR. GRAVES: Okay, I'll do my best.

10 HEARING OFFICER GEFTER: Okay.

11 MR. GRAVES: In my written testimony I
12 had the data plot chart for the month of June
13 2007.

14 HEARING OFFICER GEFTER: Right. And
15 your testimony --

16 MR. GRAVES: And that is what is
17 referenced in my written comments.

18 HEARING OFFICER GEFTER: Exhibit 20,
19 okay, right.

20 MR. GRAVES: Yes, and that's --

21 HEARING OFFICER GEFTER: And then you
22 answered a question from the staff.

23 MS. HOLMES: Excuse me, that was the
24 exhibit that they chose not to admit.

25 HEARING OFFICER GEFTER: Right.

1 MR. GRAVES: It was never admitted. But
2 I do reference it.

3 MS. HOLMES: It was never provided and
4 when I asked for a copy of it prior to the
5 hearings I was told that they were pulling the
6 attachment and it wouldn't be provided.

7 HEARING OFFICER GEFTER: Then why are
8 you testifying about a document that you are not
9 providing?

10 MR. GRAVES: I reference it in my
11 written testimony. I reference the information
12 but I did not include the attachment itself.

13 MS. HOLMES: We have copies of the data
14 if you would like it. We were not planning to
15 introduce it but we would happy to do so if it
16 would be helpful.

17 HEARING OFFICER GEFTER: It depends --

18 MS. HOLMES: We have the data from the
19 month of June.

20 HEARING OFFICER GEFTER: Right. It just
21 depends on how important that is or what it goes
22 to in terms of your cross examination question.
23 Do you need to move it into the record or not?

24 MS. GRAVES: The City is making copies
25 of that right now so we can -- The data that the

1 City distributed as Exhibit 417 was the data for
2 May. We meant to distribute the data for June so
3 we could do that.

4 HEARING OFFICER GEFTER: And that will
5 be another exhibit.

6 MS. GRAVES: That would be another
7 exhibit. So we will have the data from June.

8 HEARING OFFICER GEFTER: So the City is
9 going to sponsor that document.

10 MS. GRAVES: Certainly.

11 HEARING OFFICER GEFTER: Okay, thank
12 you. All right, so then that document will be
13 sponsored by the City.

14 And then there are also two documents
15 that were referred to. There was the document
16 that Ms. Strattan provided this morning, Exhibit
17 208. And then there was a document that the City
18 provided which is Exhibit 417. When the witness
19 is testifying would you please tell me which
20 exhibit you're referring to. So ask your
21 question, Ms. Holmes.

22 MS. HOLMES: On more time. What exhibit
23 were you looking at when you said that your
24 conclusion has been strengthened?

25 MR. GRAVES: I was looking at 417 that

1 you just admitted this morning.

2 MS. LUCKHARDT: That the City of Hayward
3 presented this morning.

4 MR. GRAVES: Provided, the City of
5 Hayward provided us a chart this morning right
6 before lunch for data points in the month of May.
7 That was what I was looking at when you asked me
8 that question.

9 MS. HOLMES: Okay.

10 MR. GRAVES: The additional information
11 I had.

12 MS. HOLMES: This can be introduced
13 either as a cross exhibit or an exhibit that
14 doesn't matter. He referenced the month of June
15 in his testimony and I have penetration gate plot
16 data for the month of June and I would like to ask
17 him a question about it. I don't care whether
18 this is entered as a cross exhibit or if the City
19 sponsors it,, it doesn't matter, but I would like
20 to --

21 HEARING OFFICER GEFTER: The City is
22 going to sponsor that document, correct?

23 MS. GRAVES: Correct, the City will
24 sponsor it as 418.

25 HEARING OFFICER GEFTER: So it will be

1 Exhibit 418. Okay, I am going to give it an
2 identification number as Exhibit 418.

3 MS. HOLMES: And I have -- Do you want
4 me to distribute this counsel?

5 MS. GRAVES: If you have copies right
6 now. We're making copies right now so you can --

7 MS. HOLMES: May I make a suggestion?
8 Perhaps I should move on to a different witness
9 and we can come back to this one, we can get this
10 sorted out. I would like the record to be clear.

11 So you're off the hook for right now.

12 MR. GRAVES: Thank you.

13 MS. HOLMES: I'll just ask you one
14 additional question before I move on to
15 Mr. Darwin.

16 You provided a very thorough discussion
17 in your testimony about airspace regulation and
18 you referenced a prohibition against flying under
19 1,000 feet over the project site. Is it your
20 testimony that aircraft don't fly under 1,000 feet
21 over the project site?

22 MR. GRAVES: No, it is not my testimony.

23 MS. HOLMES: Thank you.

24 I have a couple of questions of, is it
25 Mr. Darwin or Dr. Darwin?

1 MR. DARVIN: Mr. Darwin.

2 CROSS EXAMINATION

3 BY MS. HOLMES:

4 Q Mr. Darwin, good afternoon.

5 A Good afternoon.

6 Q Is the Katestone-Spillane method that
7 you used to estimate plume velocities the only way
8 to estimate plume velocity?

9 A Sorry. What was your question again?

10 Q The question is whether or not the
11 Katestone-Spillane method that you used to
12 estimate the plume velocities from this project is
13 the only method that can be used to estimate plume
14 velocities?

15 A It is the most widely used but there
16 probably are other methods to calculate plume
17 velocities. In fact CALPUFF has a method but it's
18 used for kind of a different process.

19 Q Have you ever used any of those other
20 methods?

21 A No, just the Australian method.

22 Q So would you know whether or not using
23 different methods could lead to different results?

24 A I wouldn't know unless I actually
25 applied all those different methods.

1 Q My understanding of the project layout
2 is that there's a fairly close proximity between
3 the radiators and the engine stacks; would you
4 agree?

5 A You know, off the top of my head I don't
6 remember the distance but probably within 100
7 meters. I don't know if that would be considered
8 -- What do you mean by close, I guess?

9 Q Well let me ask, let me ask the
10 substantive question. I was just trying to lay
11 some foundation. Did you determine how the
12 combination of the different plumes from both the
13 engines and the radiators could react to affect
14 the plume velocity from the facility?

15 A Are you asking if we merged the two
16 plumes together?

17 Q I'm asking if you determined whether or
18 not combining the plumes could affect plume
19 velocity?

20 A No, it was not considered.

21 Q Has the Spillane Method that you
22 referred been empirically tested?

23 A It is based on some published data I
24 believe from Malaysia but I'm doing that more from
25 memory than from fact. But in a couple of the

1 papers that reference the Spillane Method they
2 actually do cite some studies that were done.

3 Q Have you reviewed those?

4 A No. Well, I should say I've reviewed
5 summaries of those studies as they were part of
6 the Spillane methodology paper that references
7 those actual studies but no, I did not go through
8 all the study papers.

9 Q So you're not, you're not familiar with
10 whether or the extent to which the empirical
11 testing was conducted or validated the test?

12 A Correct

13 Q On page 12 of your testimony you state
14 that the plume average vertical velocities during
15 the Berrick facility test would be expected to be
16 greater than those -- excuse me, wrong question.

17 On page 12 of your testimony you state
18 that the plume velocity measurements made at the
19 Berrick facility were less than the values
20 predicted by the Spillane methodology for dead
21 calm conditions. Do you recollect that?

22 A Yes.

23 Q Where in your testimony are the plume
24 velocity calculations compared to the actual
25 Berrick plume velocity measurements?

1 A We have a table. Actually it's on page
2 17 though the numbering might be incorrect.

3 Q Right, you have the --

4 A We have a table in there that --

5 Q You have the table that has the results.

6 A Correct.

7 Q But you didn't provide the calculations,
8 did you?

9 A We did not provide the calculations that
10 went into this number, no.

11 Q Thank you. Do you know whether or not
12 the plume velocities that were actually measured
13 at the Berrick facility could be clearly
14 identified as average velocities or as maximum
15 plume centerline velocities?

16 A That might be more of a question for Don
17 than for myself.

18 Q I'm not sure he agrees with you.

19 A Is your question -- I mean, all I can
20 compare is the equations that we had used to
21 calculate average velocities, which is the
22 approach that the equations are set up to solve.

23 MS. HOLMES: Okay, thank you.

24 I have a couple of questions for
25 Mr. Blumenthal.

1 I'm sorry, I have a few more questions
2 for you.

3 BY MS. HOLMES:

4 Q Is it true that the radiator heat load
5 and the thermal output is diminished at very low
6 temperatures?

7 A Say the question again, please. That
8 might be more of an engineering question.

9 Q Okay. I'm asking you whether or not the
10 radiator heat load and the thermal output is
11 significantly -- from the facility significantly
12 diminished at low temperatures?

13 A Well if you're saying during the winter
14 months, I believe the fan speed is reduced
15 significantly because they don't need to reject as
16 much heat during those cold as during the summer
17 months. But an engineer could better answer that
18 question.

19 Q Okay, that's fine.

20 A Okay.

21 CROSS EXAMINATION

22 BY MS. HOLMES:

23 Q Mr. Blumenthal, on page five of your
24 testimony there's a discussion about turbulence.
25 And in that discussion you equate turbulence to

1 both gs and to feet per minute. Do you see that
2 discussion?

3 A Yes.

4 Q Are the accelerations and the g
5 equivalents that you cited in your testimony part
6 of FAA's definition of turbulence levels?

7 A FAA defines the turbulence by the other
8 verbal definitions that were given by how the
9 pilot feels them. These definitions are
10 equivalent definitions that come from the aviation
11 weather book that's there, that's quoted.

12 Q So FAA's definitions are subjective
13 definitions?

14 A Yes. Well actually -- Marshall, do you
15 have any more information on that?

16 MR. GRAVES: Do you want me to answer
17 that?

18 MS. HOLMES: I'm happy to have anybody
19 answer questions.

20 DR. BLUMENTHAL: As far as I know,
21 that's right.

22 MR. GRAVES: The FAA does classify
23 turbulence based on g loads but it does not
24 provide, it does not classify it based on aircraft
25 size.

1 MS. HOLMES: And wouldn't that make a
2 difference? Doesn't aircraft size make a
3 difference?

4 MR. GRAVES: Not in terms of turbulence.
5 The response of the aircraft would be a difference
6 but not how it's defined.

7 MS. HOLMES: But the effect on the
8 aircraft can be very different depending upon the
9 size of the aircraft?

10 MR. GRAVES: Yes.

11 BY MS. HOLMES:

12 Q I have a couple of questions from your
13 visual depiction of the flyovers on page 12 of
14 your testimony. Are you there?

15 A Yes.

16 Q On the previous page you state, if I'm
17 correct, that you state that for flights or pass
18 one through nine the winds at the ground level
19 were less than one mile per hour.

20 A Yes, as best we could tell. We had a
21 handheld anemometer and it was pretty calm. You
22 can also see a wind sock in the videos if you look
23 at it, they were pretty low, they were pretty
24 calm.

25 Q And what were the wind speeds at the

1 levels at which you were flying?

2 A We didn't measure the wind speeds up
3 there during the study but after the study we were
4 given some information from the Tracy plant, which
5 had a tower that went up to 100 meters, which is a
6 little over 300 feet. It actually had some data
7 up close. And those were hourly averaged
8 information.

9 Q Is that information in your testimony?

10 A It is not in the testimony. I didn't
11 get it until a couple of days ago. So I can --
12 you know, we speculated that the winds aloft were,
13 you know, five miles an hour or under. This
14 information substantiates that up to about halfway
15 up. And then late, you know, in the period it's
16 up to maybe six or seven miles an hour.

17 I think if you actually look at the
18 amount of bending of the plume and where we
19 encountered the plume it would indicate something
20 on the order of five to six miles an hour. So
21 these are very rough numbers because we actually
22 don't have specific data up there.

23 Q Okay.

24 A But, you know, the atmosphere is quite
25 stable and on the surface, as I said, the winds

1 were calm until the end of the study when they
2 went up to about three miles an hour.

3 Q And is the reason that we see the bend
4 in those flight tracks in order to accommodate for
5 the effect of the wind on the plume?

6 A Well the bends in the flight tracks. I
7 mean, you fly as straight as you can. There's no
8 guidance, you know. So he was just trying to make
9 it over the power plant as best he could.

10 Q I'm just noticing that particularly on
11 the north-south tracks that it looks like more of
12 them are off.

13 A Yes they are and I mentioned the reason
14 for that in the talk earlier this morning. The
15 very first one we did, number seven, was right
16 over the stacks and we felt, there was no response
17 over the stacks. The pilot, we were in contact
18 with the pilot and he reported that he didn't feel
19 a thing.

20 So we were saying, okay, well we know
21 that there's probably some wind aloft, let's try
22 to move him over to the west a little bit. Which
23 we did and then they did encounter the plume in
24 the flights to the west. So the plume was bent
25 over. The amount it was bent over is consistent

1 with, you know, winds on the order of five or six
2 miles an hour.

3 Q So did you only know where the plume
4 would be as a result of trial and error?

5 A Yes, yes, and that's another reason we
6 did the east-west flights first. Because we knew
7 the wind was from the east, blowing towards the
8 west. And so we flew over the plant and tried to
9 determine where they felt it and it tended to be a
10 little bit downwind.

11 MS. HOLMES: Okay, thank you.

12 Those are all my questions for these two
13 witnesses but when we get the exhibit straightened
14 out I'd like to go back to Mr. Graves.

15 HEARING OFFICER GEFTER: Okay, fine.
16 The City has provided Exhibit 418, which is the
17 penetration gate plot for, I guess it's June of
18 '07.

19 So if you want to use that document
20 identified as Exhibit 418 to ask your questions do
21 that right now, please, Ms. Holmes.

22 MS. HOLMES: Thank you.

23 HEARING OFFICER GEFTER: The City of
24 Hayward has distributed that document to all the
25 parties.

1 FURTHER CROSS EXAMINATION

2 BY MS. HOLMES:

3 Q Do you have Exhibit 418 in front of you,
4 Mr. Graves?

5 A Yes I do.

6 Q And does that, does that exhibit
7 indicate that there is an aircraft over the
8 project site at around 300 feet for the month of
9 June?10 A Not 418. That's not the project site,
11 that's 300 feet away.12 Q It's within the penetration gate plot
13 for the Eastshore project?14 A I will say it is within the penetration
15 gate plot that was defined. But I wouldn't say
16 300 feet lateral distance at that altitude
17 represents over the site.18 Q Okay. Let me just ask one last question
19 that I understand. When you reached your
20 conclusion on page 12 of your testimony about the
21 number of flights that were overflying the project
22 did you limit your, did you limit your search to
23 flights that were 1,000 feet above, 330 feet below
24 and within 500 feet laterally?

25 A No I did not, I limited it to the

1 absolute, maximum possibility of the influence of
2 the thermal plume, which was 300 feet above and
3 170 feet laterally. Since the plume effects could
4 not under any circumstances exceed those limits
5 there wasn't much sense in looking at points
6 beyond that.

7 Q I am not interested in arguing with you
8 about how picked that, I am just trying to make
9 sure I understand what the numbers were. It was
10 below --

11 A I'm sorry, yes.

12 Q It was below 330, above 1,000 and within
13 170 feet laterally.

14 A No, I looked at, I looked for all data
15 points below 330 feet above the site and 170 feet
16 laterally from the site.

17 Q Thank you.

18 A Which is the limits of the plume.

19 MS. HOLMES: Thank you.

20 Those are all my questions.

21 HEARING OFFICER GEFTER: City of
22 Hayward, Ms. Graves, do you have any cross
23 examination of the other parties' witnesses on
24 this topic?

25 MS. GRAVES: I just have one question

1 for Dr. Blumenthal.

2 HEARING OFFICER GEFTER: Okay.

3 CROSS EXAMINATION

4 BY MS. GRAVES:

5 Q You testified that you didn't know what
6 to expect when you were going to be flying over
7 the power plant. So is this the only time you've
8 flown over a power plant in respect to testing
9 turbulence in this manner?

10 A Yes. We've flown over power plants
11 many, many times for other purposes but not for
12 turbulence testing. Many years ago we did
13 turbulence testing for other reasons as well.

14 Q But those were under different
15 circumstances?

16 A Those were under different circumstances
17 and so yeah. I'd been aware of testimony and
18 other people's concerns in this area and I have
19 been aware of gas-fired power plants where there
20 were gas turbine plants.

21 Q I thought you testified that you didn't
22 know what to expect because this was a new
23 experience for you.

24 A Yeah, I testified -- Well I didn't know
25 what to expect because other people had said that

1 they had seen, you know, turbulence and the models
2 here had said that there probably wouldn't be
3 turbulence. And so --

4 Q That answers my question, thank you.

5 A -- it could have been any of that.

6 Q Thank you.

7 A Anywhere in between.

8 HEARING OFFICER GEFTER: Any other
9 questions?

10 MS. GRAVES: That's all we have for now.

11 HEARING OFFICER GEFTER: Mr. Massey for
12 Alameda County. Do you have cross examination of
13 any of the other parties' witnesses?

14 MR. MASSEY: I do.

15 HEARING OFFICER GEFTER: Thank you.

16 MR. MASSEY: I'll actually begin with
17 Mr. Bauman next to me.

18 CROSS EXAMINATION

19 BY MR. MASSEY:

20 Q Mr. Bauman, have you looked at flight
21 tracks for -- flight track data for June in
22 reference to Mr. Graves' testimony at 812?

23 A I have.

24 Q And have you looked at flight track data
25 for other months?

1 A Yes as I previously noted.

2 Q Do planes fly over the proposed
3 Eastshore site at under 1,000 feet?

4 A Definitely yes and as noted in some of
5 the data there are aircraft, both helicopters and
6 planes, that do fly under 500 feet. And as noted
7 by I believe the cross examination, depending upon
8 the distance from the center point there are also
9 aircraft there as low as 300 feet.

10 MR. MASSEY: Thank you, Mr. Bauman.

11 And I have a question for
12 Mr. Blumenthal.

13 CROSS EXAMINATION

14 BY MR. MASSEY:

15 Q Mr. Blumenthal, in reading your report
16 on the helicopter overflight testing you discussed
17 the concept of detecting plume turbulence, which
18 you described as light. That was the only way
19 that you knew that you knew that the plume was
20 there; is that correct?

21 A Basically yeah, that's how we were able
22 to determine the plume was there.

23 Q So conceivably when you didn't detect
24 any turbulence it's because you weren't over the
25 plume?

1 A There were times when were clearly not
2 in a plume or not in anything we could identify as
3 a plume. We flew between the stacks, for
4 instance, on occasion and, you know, didn't
5 experience a plume. Though, you know, when you're
6 in it and you see the nice distribution there you
7 are pretty confident that you're in the plume,
8 being in the right place at the right time. You
9 see the sort of the tell-tale structure of it.

10 Q But by the same token, even when you
11 experience turbulence you didn't necessarily know
12 that you were over the plume at the time. It
13 could have been turbulence from something else?

14 A No, I don't think so. If you look at
15 those plots there's a very clear spike in the ones
16 that are most severe, which is still pretty light,
17 and the spikes are, you know, in appropriate
18 places, you know, to be experienced from the
19 plant. If they weren't then, you know, the plant
20 issues would be -- the turbulence from the plant
21 would be even less, I mean, if it was just from
22 the background somewhere. But the background was
23 very quiet.

24 Q But these plumes are invisible, correct?
25 You can't see them when you're flying over them.

1 A No, not very easily.

2 Q So when you experience these moments of
3 turbulence that you did experience you're calling
4 them the plume effect because of correlation and
5 that's what you have. You cannot say with
6 certainty whether you were actually over the
7 plume.

8 A I think it would be very hard to get the
9 readings that we got without being in the plume,
10 you know, from the plant, you know. You know, I
11 am not going to say that when we flew north to
12 south, four instance, that we went through every
13 one of them. But we certainly went through some
14 of the -- you know, the plumes from some of the
15 clusters. That would be very, very hard to have
16 come from somewhere else.

17 MR. MASSEY: Okay, thank you for that.

18 And finally I have some questions for
19 Mr. Butterfield.

20 HEARING OFFICER GEFTER: Is
21 Mr. Butterfield still here?

22 MR. MASSEY: He is.

23 HEARING OFFICER GEFTER: Thank you,
24 please come to the mic.

25 MR. MASSEY: He didn't sneak out.

1 HEARING OFFICER GEFTER: Okay.

2 CROSS EXAMINATION

3 BY MR. MASSEY:

4 Q Is it a fair summary of your first set
5 of testimony that in your opinion the existing
6 Part 77 analysis does not sufficiently contemplate
7 the kind of natural gas thermal power plant we're
8 talking about in the Eastshore plant being so
9 close to an airport?

10 A The Part 77 does not give the FAA the
11 statutory authority to evaluate the effects on air
12 navigation of plumes, period, regardless of where
13 they're located.

14 Q Is it your purpose here today to try to
15 compensate for that lack of analysis in the
16 existing Part 77 procedure?

17 A No, not at all. Part 77 is what it is.
18 I think the part that I was trying to explain is
19 the safety risk analysis so that everyone
20 understands what it is and what is not.

21 Q I understand that but I guess my
22 question is that you are providing that kind of
23 safety information because that didn't, that kind
24 of analysis did not occur in the Part 77 analysis.

25 A That is correct, yes.

1 Q You're familiar with the October 9
2 letter from Joseph Rodriguez marked as Exhibit, I
3 believe it's 204.

4 A Yes I am.

5 Q Do you think that the opinion from
6 Mr. Rodriguez best represents FAA's opinion of the
7 safety concerns with the proposed Eastshore site?

8 A Is there any specific portion you're
9 referring to or are you referring to the whole
10 letter? Mr. Rodriguez and I wrote this in
11 collaboration. The effects, the parts of that
12 that are related to the airport's line of business
13 within the FAA I deferred to him and the parts
14 that relate to flight safety he deferred to me.
15 So if you could be more specific about which part.

16 Q The portions that you worked on. In
17 particular actually I guess it's the -- it's page
18 two, the first complete paragraph. The section
19 beginning with the sentence: "Due to the low
20 visual effects" and going on from there to the end
21 of the paragraph.

22 A Yes, I do agree with that.

23 Q Is that FAA's position on the proposed
24 Eastshore plant?

25 A Yes, it is.

1 Q Thank you.

2 A You're welcome.

3 MR. MASSEY: That concludes my cross
4 examination.

5 MS. HOLMES: Hearing Officer Gefter,
6 while Mr. Butterfield is at the stand could I ask
7 one question? Could I ask one question of
8 Mr. Butterfield?

9 HEARING OFFICER GEFTER: Yes.

10 MS. HOLMES: Earlier this afternoon
11 there was a discussion about the relationship
12 between vertical gust, wind shear, meters per
13 second, g force, all of that. Can you provide
14 FAA's perspective on the ability to correlate
15 between the turbulence definitions that FAA has
16 provided and these other numerical measurements.

17 DR. BLUMENTHAL: I read Mr. Graves'
18 written testimony where he discusses this and as I
19 recall he referenced a book called Aviation
20 Weather written by Peter F. Lester. And in that
21 book Mr. Lester said that the FAA defined
22 turbulence in terms of g forces. I'm not
23 disputing that but I don't, I could not
24 collaborate that, cooperate that. I spent some
25 time this past weekend doing searches of

1 databases, FAA databases and I could not find a
2 correlation between light turbulence and a certain
3 amount of g force. And it might be true but I
4 can't corroborate that.

5 MS. HOLMES: Okay, thank you.

6 PRESIDING COMMISSIONER BYRON: Just a
7 brief question. I hope it's just a brief
8 question. If I understood you correctly earlier
9 when you testified you indicated that the FAA
10 based its conclusions on 30 or 40 years of pilot
11 reports. Is that correct?

12 DR. BLUMENTHAL: That was a database
13 search of 30 years of incident and accident
14 reports from various sources, including pilot
15 reports.

16 PRESIDING COMMISSIONER BYRON: Was there
17 any empirical data used in FAA developing its
18 1,000 foot criteria or its conclusions around
19 plumes?

20 DR. BLUMENTHAL: I am not going to be
21 able to answer that because I did not participate
22 in the safety risk analysis, I don't know the
23 answer.

24 PRESIDING COMMISSIONER BYRON: Would it
25 have been referenced in the FAA report if it had

1 been?

2 DR. BLUMENTHAL: I don't believe it was.

3 PRESIDING COMMISSIONER BYRON: Having
4 heard the testimony from the applicant's experts
5 that provided the flyovers of the power plant near
6 Reno, do you have any thoughts or conclusions on
7 your own with regard to being an FAA safety expert
8 -- I'm trying to ask, I'm not doing very well.

9 I'm trying to ask if you have any
10 thoughts or can draw any conclusions about the
11 testimony you heard from the applicant's witnesses
12 with regard to the tests that they ran?

13 DR. BLUMENTHAL: I applaud what the
14 applicant did in trying to establish scientific
15 data. The FAA cannot accept that data as a way to
16 say, well okay it doesn't -- the recommendation to
17 avoid overflight below 1,000 feet, we're going to
18 waive that in this case because of what that data
19 showed.

20 We don't have knowledge of the type of
21 instrumentation, GPS and accelerometers were
22 mentioned and so on. The FAA does not have
23 scientific data to make a basis to establish an
24 acceptable e-flux rated at a certain altitude. We
25 just don't have it.

1 But again I do applaud what they were
2 trying to do. Obviously they're trying to
3 convince the Commission that even if a pilot
4 encounters a plume that it's not going to cause a
5 problem. But I can refute it, I can't support it.

6 PRESIDING COMMISSIONER BYRON: Okay,
7 thank you, sir.

8 DR. BLUMENTHAL: Yes sir.

9 HEARING OFFICER GEFTER: As we're going
10 around the room I wondered if Mr. Haavik had any
11 cross examination.

12 MR. HAAVIK: I do.

13 HEARING OFFICER GEFTER: Okay, would you
14 go forward please.

15 MR. HAAVIK: I have a couple of
16 questions of Dr. Blumenthal as well as Mr. Darwin.

17 CROSS EXAMINATION

18 BY MR. HAAVIK:

19 Q Mr. Darwin, I think you testified
20 earlier in regards to the plume, the combination
21 of stack configuration at Berrick versus the
22 difference in stack configuration at the proposed
23 site in Eastshore; is that correct?

24 A That's correct.

25 Q And can you give me a little, maybe a

1 quick scenario of the difference that may be an
2 accumulation of those stack velocities versus, you
3 know, 14 in a row versus the four pods.

4 A Certainly. At Berrick the stack
5 configuration is arranged in such a manner where
6 you've got groups of four and then I believe three
7 that are clustered together in pretty tight
8 confines. So what would happen there is that the
9 plumes would actually merge quite a bit quicker.
10 And because the site is at elevation the plume
11 exit temperature is quite a bit hotter than will
12 be experienced at Eastshore.

13 At Eastshore the stacks are arranged in
14 a linear fashion west to east. So realistically
15 plumes would still merge but they would merge at a
16 much slower rate just because of the physical
17 separation between each stack is greater.

18 Q You also indicated that you did not take
19 into consideration the combined fan as well as
20 stack exhaust turbulence.

21 A That's correct.

22 Q And I believe -- Do you know how many
23 fans there are in either one of the facilities?

24 A I believe with Eastshore it's 252
25 individual fans. I don't know at Berrick.

1 Q Well actually it's 502 but that's okay.

2 A I'm sorry, each bank is 252.

3 Q Each bank is -- it's 504, I believe.

4 A Yes.

5 Q Now would you suspect that that could
6 add to, in your opinion and your testimony, would
7 that also add to the turbulence above stack
8 height?

9 A It would generate turbulence on its own
10 but I would disagree that it would merge with the
11 existing engine plumes.

12 MR. HAAVIK: Okay. For Dr. Blumenthal.

13 CROSS EXAMINATION

14 BY MR. HAAVIK:

15 Q I applaud you in taking flying over the
16 Berrick facility. I was at the Berrick facility
17 for about ten hours one beautiful day that I saw
18 snow and 25 degree weather as well as 45 degree.
19 And I certainly understand how calm it can be out
20 there, it's a very open area.

21 But you indicated that in flying over --
22 I'm not sure, did you indicate whether or not any
23 of the fans were operational at that particular
24 facility during that time?

25 A I am assuming they were, I didn't have

1 that information. Mr. Trewitt might have the
2 information.

3 Q Is there anyone in your group who might
4 have had that?

5 MR. TREWITT: Yes they were on, it's in
6 his report.

7 MR. HAAVIK: Okay. So they were on and
8 you were fully operational at --

9 HEARING OFFICER GEFTER: I'm sorry,
10 Mr. Haavik. Who was it who just answered that
11 question, for the record.

12 MR. HAAVIK: I'm sorry.

13 MS. LUCKHARDT: Mr. Trewitt.

14 HEARING OFFICER GEFTER: Mr. Trewitt.
15 Okay, thank you.

16 MR. HAAVIK: So from Mr. Trewitt's
17 response then, 12 of the engines were running?

18 DR. BLUMENTHAL: Eleven were running is
19 my understanding.

20 MR. HAAVIK: Eleven were running. And
21 to both of your knowledge the fans were also
22 operational. I don't know if anyone can answer
23 this question, maybe Mr. Stein or Mr. Trewitt. At
24 30 degrees would the fans, and I would assume 11
25 engines, you're running about 430 fans or so.

1 Would they be at full operation, reduced RPMs or
2 -- At what level would they be operational?

3 MR. TREWITT: During the test period
4 they were running at 45 percent, which would be
5 commensurate to the same fan speed they would be
6 at Eastshore during the same ambient conditions.

7 MR. HAAVIK: At 30 degrees?

8 MR. TREWITT: Yes. Thirty-two degrees.

9 MR. HAAVIK: Thirty-two degrees. Could
10 you extrapolate that for me to a more reasonable
11 temperature that we would see here at Eastshore.
12 We don't see 32 degrees much.

13 MR. TREWITT: Well actually the plant is
14 designed to go down to 32. So if we experience a
15 32 degree day here in Hayward they would be at the
16 same fan speed.

17 MR. HAAVIK: What if it was a 70 degree
18 day or an 80 degree day?

19 MR. TREWITT: Probably 100 percent.

20 MR. HAAVIK: One hundred percent.

21 MR. TREWITT: Um-hmm.

22 MR. HAAVIK: And did you think of that
23 in regards to the flyover in extrapolating any of
24 those additional turbulences from those fans?

25 MR. TREWITT: Did we extrapolate?

1 MR. HAAVIK: Obviously it was 30 degrees
2 at Berrick, here in California it's a little
3 warmer and you could have all fans going for a
4 temperature of 70 or 80 degrees. Typically that's
5 when this facility will be running, in the June,
6 July, August months. Would that add to the
7 turbulence and from there then create possibly
8 more of an exaggerated test result?

9 MR. STEIN: Mr. Haavik, this is Dave
10 Stein. The reason that we conducted the tests
11 under the conditions that we did was to try to
12 simulate as closely as possible under actual
13 conditions what we expected to be the worst case
14 for possible thermal plumes to form. And that's
15 under cold ambient conditions.

16 MR. HAAVIK: Thank you very much.

17 MR. MASSEY: Madame Hearing Officer, I
18 would like to ask if any parties have any cross
19 examination questions for our witness, Mr. Needle.
20 Otherwise he has another engagement to get to.

21 HEARING OFFICER GEFTER: Thank you for
22 mentioning that. Do any of the parties, including
23 the applicant, have any cross examination for
24 Mr. Needle?

25 MS. LUCKHARDT: I just have a couple if

1 he's available.

2 HEARING OFFICER GEFTER: He'll be here
3 now but he needs to leave. Mr. Needle, do you
4 want to come over to the microphone. You can come
5 here. Mr. Massey, thank you for reminding us that
6 Mr. Needle had to leave, thank you.

7 MR. NEEDLE: Thank you.

8 MS. LUCKHARDT: Ms. Luckhardt.

9 CROSS EXAMINATION

10 BY MS. LUCKHARDT:

11 Q Yes, thank you for coming, Mr. Needle.
12 I just have a couple of questions.

13 I believe you were in attendance the
14 evening your Commission passed the resolution on
15 Eastshore, isn't that correct?

16 A I was there for three of the four
17 meetings, I'm not sure which one I missed. Hang
18 on a second. Was I there?

19 (Conferring)

20 MR. NEEDLE: Yes I was.

21 (Laughter)

22 BY MS. LUCKHARDT:

23 Q I'm glad Cindy keeps track of these
24 things. Okay.

25 Do you recall a discussion regarding the

1 mitigation measures and whether they should be
2 applied?

3 A Yes I do.

4 Q And in that discussion it may have been
5 yourself, we're having trouble recalling which
6 commissioner mentioned this, but do you recall
7 that there was a discussion about no need for the
8 mitigation or the no fly kind of conditions?
9 There was a discussion that it would be more of an
10 impact to have those than not have them.

11 A Your words don't quite track what I
12 recall happened. Shall I explain?

13 Q Please.

14 A There were two mitigations under
15 discussion. One was a mitigation that we now
16 understand to not be needed and that was the FAA
17 mitigation or rule about no flying power plants.
18 That is no longer an issue.

19 The other one was the hazard mitigation.
20 And so it's not that there was no need for the
21 hazard mitigation, it was that the existence of a
22 see-and-avoid mitigation would cause more damage,
23 more danger than not having such a mitigation.

24 MS. LUCKHARDT: Thank you, I have
25 nothing further.

1 HEARING OFFICER GEFTER: Any other party
2 have any cross examination of Mr. Needle? We can
3 excuse you then.

4 MR. NEEDLE: Thank you very much.

5 HEARING OFFICER GEFTER: Thank you very
6 much for being here today and thanks for your
7 patience, thank you.

8 Ms. Schulkind, you indicated you did not
9 have any questions on this topic.

10 MS. SCHULKIND: That is correct.

11 HEARING OFFICER GEFTER: Okay. So the
12 las person to do cross examination is
13 Ms. Hargleroad. And we would ask you to try to be
14 focused in your questions and be brief.

15 MS. HARGLEROAD: Oh I intend to. I hope
16 I am always focused. I just have a question of
17 Claudio Bellotto.

18 MR. BELLOTTO: Yes ma'am.

19 CROSS EXAMINATION

20 BY MS. HARGLEROAD:

21 Q So you are a helicopter operator?

22 A Yes I am.

23 Q And you are based where?

24 A South Lake Tahoe.

25 Q So you fly over the mountains quite

1 frequently I gather.

2 A Every day.

3 Q Okay. And were you a pilot before you
4 came to South Lake Tahoe?

5 A Yes, I was a pilot in the Air Force, the
6 Italian Air Force. That's where my accent comes.

7 (Laughter)

8 Q Okay. And what kind of planes did you
9 fly?

10 A I used to fly Hercules C-130s.

11 Q Are those fighter pilot?

12 A No, they are cargo airplanes.

13 Q Cargo. And that was also over the
14 mountains?

15 A Say again?

16 Q The mountains in Italy.

17 A Yes.

18 MS. HARGLEROAD: Right. Okay, thank
19 you, that's it. That's all, that's my cross.

20 MS. LUCKHARDT: So then should I cross?

21 HEARING OFFICER GEFTER: You would have
22 an opportunity to do redirect of your witnesses or
23 you could cross other parties' witnesses.

24 MS. LUCKHARDT: Okay. I'm sorry, I had
25 assumed that other parties would be crossing each

1 other when I initially asked to go last. I didn't
2 realize there was so little going across. That
3 was just my error. Okay, maybe I'll start with
4 Ms. Ford.

5 HEARING OFFICER GEFTER: Ms. Ford, could
6 you come up. Do you have a microphone?

7 MS. FORD: Yes.

8 HEARING OFFICER GEFTER: Okay, come up.
9 Thank you.

10 MS. LUCKHARDT: Just because you're the
11 fortunate one who is on top.

12 CROSS EXAMINATION

13 BY MS. LUCKHARDT:

14 Q Have you done an independent analysis of
15 the thermal plume from this project?

16 A No, I am not an engineer.

17 Q Did you base your determination that
18 Eastshore would be a hazard upon the analysis that
19 Commission staff conducted?

20 A Yes, I referred to the Final Staff
21 Assessment under Traffic and Transportation and
22 also Land Use.

23 MS. LUCKHARDT: I have nothing further,
24 thank you.

25 MS. FORD: Thank you.

1 MS. LUCKHARDT: Mr. White.

2 HEARING OFFICER GEFTER: Is Mr. White
3 still here?

4 MS. LUCKHARDT: Is he still available?

5 HEARING OFFICER GEFTER: Mr. White,
6 would you come forward to the microphone, please.

7 CROSS EXAMINATION

8 BY MS. LUCKHARDT:

9 Q Did you perform your own independent
10 analysis of the thermal plumes from Eastshore?

11 A I did not.

12 Q Did you base your determination that the
13 project would be a hazard to the airport or a
14 hazard to aircraft based on the Commission staff's
15 analysis?

16 A The Commission staff analysis and the
17 testimony I have heard here today from the other
18 experts.

19 Q Okay, but as far as drafting your
20 written testimony, that was based upon Commission
21 staff's analysis?

22 A My written declaration, that was based
23 on staff analysis.

24 Q And Mr. White, you refer to a pattern
25 altitude of 493 feet above ground level; is that

1 correct?

2 A I was referring to the Exhibit A, which
3 is the FAA published approach procedure for the
4 Hayward Airport.

5 Q Correct. For a circling approach is
6 that 493 feet, would that be considered -- you
7 have to understand I am not an aviator. Would
8 that be the floor at which you should, the lowest
9 level at which you should fly while circling
10 before going down to the runway?

11 A In the circling approach the pilot must
12 keep the airport in sight. And whatever altitude
13 is required to do that is the altitude that the
14 pilot would fly.

15 Q And is that altitude specified on your
16 Exhibit A?

17 A The altitude specified on Exhibit A is
18 the minimum altitude for a circling approach. In
19 other words, the pilot should be visible, have the
20 airport visible at 400 feet. And at that point
21 the pilot can commence the circling approach.

22 Q Okay. And you said 400 feet. That
23 would be 493 feet?

24 A Four hundred feet above sea level.

25 Q Above sea level. Okay. So you are

1 saying -- I'm looking at your Exhibit A and I'm
2 looking at a circling approach at the very bottom
3 and I'm seeing a 540, I believe, above mean sea
4 level and 493 above ground levels. Am I not
5 reading this correctly? Do you want to look at
6 the exhibit?

7 A May I take a look at the exhibit?

8 Q Absolutely. And I am referring to the
9 circling approach, not the straight-in approach.

10 A Yes, the circling approach, the minimum
11 descent altitude would be 540 feet, that would be
12 sea level, and it would be 493 feet above the
13 ground.

14 MS. LUCKHARDT: Thank you very much. I
15 have nothing further for Mr. White.

16 MS. HARGLEROAD: While we have Mr. White
17 there can we just also confirm, Mr. White, that
18 there are the same --

19 THE REPORTER: You need the mic.

20 MS. HARGLEROAD: Oh, I'm sorry.

21 HEARING OFFICER GEFTER: No, but wait,
22 we are going to complete the cross examination.

23 MS. HARGLEROAD: Okay.

24 MS. LUCKHARDT: Is Mr. Richards still
25 available?

1 MS. HARGLEROAD: Mr. Richards is right
2 here.

3 HEARING OFFICER GEFTER: Mr. Richards,
4 please come up to the microphone, thank you.

5 CROSS EXAMINATION

6 BY MS. LUCKHARDT:

7 Q Are the conclusions written on your
8 letter based on the assumption that pilots would
9 need to avoid the Eastshore facility?

10 A Yes.

11 HEARING OFFICER GEFTER: The letter is
12 identified as Exhibit --

13 MS. LUCKHARDT: Exhibit 727, I believe.

14 HEARING OFFICER GEFTER: Thank you.

15 MS. LUCKHARDT: I have nothing further,
16 thank you. I'm trying to remember all of the
17 witnesses. Okay, Mr. Bauman.

18 CROSS EXAMINATION

19 BY MS. LUCKHARDT:

20 Q In paragraph, numbered paragraph 13 of
21 your testimony, which I believe is Exhibit 402 --
22 Actually it's numbered paragraphs 12 and 13. It
23 starts on page three and goes over to page four.
24 In those two paragraphs you're discussing the
25 airport takeoffs and landings. Do you see that

1 paragraph?

2 A Would you say it again, the paragraph.
3 I think the page numbers may be different in my
4 copy.

5 Q I'm looking at the paragraph initially
6 that begins, numbered paragraph 12 that begins on
7 page three and goes over to page four.

8 A Yes.

9 Q In that paragraph you discuss the number
10 of takeoffs and landings at the airport. I
11 believe it's 130,000, is that correct?

12 A That was correct last year actually.
13 This year I think I mentioned that there has been
14 an increase of about 17,000. We expect the end of
15 the year to be at about 147,000.

16 Q Okay. Please refer to the Airport
17 Master Plan and that is Exhibit number --

18 MS. GRAVES: It's Exhibit 410.

19 MS. LUCKHARDT: Thank you.

20 BY MS. LUCKHARDT:

21 Q Exhibit 410. I'm looking at in that
22 exhibit the page, it's called Exhibit 2-E.

23 A Two what again, please?

24 Q Two-E. It may follow approximately page
25 216 in the document.

1 MR. GRAVES: It might be 216. It's in-
2 between two pages.

3 BY MS. LUCKHARDT:

4 Q I guess it -- I'm being told it proceeds
5 215. It's a large chart with the year running
6 along the bottom.

7 A Yes.

8 Q In this chart, and I am using the
9 selected planning forecast which is the red line
10 that goes up the center, what was the projected
11 annual operations number for last year to be
12 consistent with what you used?

13 A If I could refer you to table 2-M which
14 has actual numbers, rather than the chart which is
15 harder to read.

16 Q And 2-M is following --

17 A It's page 219.

18 Q Okay, thank you. Okay.

19 A And on 219 the projection at the time
20 that the master plan was done for a year that was
21 identified specifically, which was 2005, was
22 172,000 operations.

23 Q Okay. Then in your numbered paragraph
24 13 you refer to the increase, projected increase
25 in flights per year; is that correct?

1 A That was a reference from the master
2 plan and that is a correct reference from what was
3 in the master plan, as I earlier referred to as a
4 particular example since last year and this year
5 because there is presently now the growth that we
6 were projecting. There was a growth of 16,000
7 rather than the 3,350 that was specifically
8 addressed here.

9 Q Mr. Bauman, do you consider yourself an
10 expert on thermal plume modeling?

11 A No I do not.

12 Q Did you rely upon the analysis CEC staff
13 conducted in reaching your conclusions?

14 A I relied on that information and what I
15 had heard throughout the process of the Russell
16 City project because I did listen and was involved
17 in that. But I did rely on the analysis of
18 others.

19 Q So the other analysis was the analysis
20 -- Okay, of others, meaning Commission staff and
21 what you saw in the Russell City project.

22 A Absolutely.

23 Q Are you aware of the Different
24 technology proposed for the two projects?

25 A I am aware that they are different types

1 of engines, yes.

2 Q Are you aware that the two projects
3 would have different thermal plume
4 characteristics?

5 A That has been reported by both the
6 Energy Commission staff and others, yes.

7 Q Isn't it true that the Alameda County
8 Land Use Commission did not recommend restrictions
9 on airspace above Eastshore?

10 A The recommendation, because I was at the
11 Airport Land Use Commission, was -- chose not to
12 recommend that it can be mitigated because they
13 felt it could not be mitigated. And therefore
14 their recommendation was to not site Eastshore
15 where it was proposed but rather to find another
16 location.

17 Q But they didn't --

18 A That was different than the
19 recommendation for Russell City.

20 Q Correct. But they did not recommend
21 mitigation measures, correct?

22 A They did not feel mitigation measures,
23 that it could be mitigated. At least that was my
24 understanding of their determination.

25 Q I believe you were here when Mr. Needle

1 testified.

2 A Yes I was.

3 Q And were you here and did you hear him
4 testify that he felt that the mitigation measures
5 would be more of a hazard than the project itself?

6 A I believe he is referring to the same
7 thing that I had put in writing to the Energy
8 Commission, even when we were first determining
9 the Russell City project. That having two
10 locations that pilots needed to avoid would be an
11 unacceptable, unmitigateable impact.

12 MS. LUCKHARDT: Okay, I have nothing
13 further for Mr. Bauman.

14 Could I ask Mr. Richards just one
15 additional question?

16 FURTHER CROSS EXAMINATION

17 BY MS. LUCKHARDT:

18 Q Mr. Richards, did you conduct any
19 independent thermal plume analysis for this
20 project?

21 A No, I did not.

22 Q Thank you. Sorry about that, to call
23 you back up.

24 A That's okay.

25 MS. LUCKHARDT: Mr. Butterfield.

1 CROSS EXAMINATION

2 BY MS. LUCKHARDT:

3 Q Did you conduct an independent analysis
4 of the thermal plume impacts from Eastshore?

5 A No ma'am, I did not.

6 Q Did you rely upon the analysis conducted
7 by Commission staff?

8 A No I did not.

9 Q Upon what thermal plume analysis did you
10 base your conclusions?11 A On no thermal plume analysis. I didn't
12 use a thermal plume analysis in coming up with my
13 conclusions.14 Q Do you have a copy of the FAA Safety
15 Risk Analysis Aircraft Overflight of Industrial
16 Exhaust Plumes?

17 A Yes I do.

18 Q And that is exhibit, it's attached to
19 Exhibit 22, Marshall Graves' testimony for the
20 record. If you could look at page, it's the
21 executive summary page four, IV, Roman numeral
22 four.

23 A Okay.

24 Q If you go down to the fourth paragraph.
25 Could you read the last sentence in the fourth

1 paragraph that reads, as a result of this.

2 A "As the result of this
3 assessment the risk associated with
4 plumes is deemed acceptable without
5 restriction, limitation or further
6 mitigation."

7 Q Thank you.

8 A You're welcome.

9 Q I still have some more, don't run off
10 quite yet. Or I may, I'm just trying to go
11 through them. Since you did not conduct any
12 thermal plume analysis of this project isn't your
13 testimony contradicting the conclusion of this
14 report?

15 A No ma'am.

16 Q Did you review the applicants 7460-A
17 filing for the Eastshore project?

18 A No, that is not within my line of
19 business. I reviewed the FAA's evaluation of that
20 filing.

21 Q Okay. Therefore you are not aware that
22 the application for that specifically referenced
23 thermal plumes then on that form?

24 HEARING OFFICER GEFTER: Is that part of
25 the record?

1 MS. LUCKHARDT: Yes it is, it is Exhibit
2 40.

3 MR. BUTTERFIELD: I'm sorry, would you
4 repeat the question.

5 BY MS. LUCKHARDT:

6 Q Then I assume you are not aware that the
7 applicant specifically referenced possible thermal
8 plumes when requesting that analysis.

9 A I didn't read it so --

10 Q So you are not aware?

11 A No, it was not there.

12 Q Okay.

13 A I did not see it there.

14 Q And in your letter or the letter dated
15 October 9, 2007 -- I'm trying to figure out which
16 exhibit number it is. It's exhibit number 204,
17 for the record. On that letter on page two you
18 conclude the Eastshore facility would require the
19 same mitigation as the Russell City facility; is
20 that correct?

21 A That is correct.

22 Q But that analysis is not based on any
23 thermal plume review?

24 A No, it is based strictly on the safety
25 risk analysis performed by the FAA.

1 Q And that is the same analysis that
2 concluded, the same analysis that concluded that
3 the risk associated with plumes is deemed
4 acceptable without restriction, limitation or
5 further mitigation.

6 A Yes, that safety risk analysis does say
7 that but it goes on.

8 Q Isn't it true that the FAA is not a land
9 use agency?

10 A I can't answer that. Can you answer
11 that, Andy?

12 MR. RICHARDS: That is correct.

13 (Laughter)

14 HEARING OFFICER GEFTER: Did the
15 reporter get that from Mr. Richards?

16 BY MS. LUCKHARDT:

17 Q I believe, Mr. Butterfield, you
18 testified to that actually earlier.

19 A Well actually remember this letter, the
20 October 9 letter was a joint letter between myself
21 and Mr. Rodriguez who signed the letter.

22 Q Correct. And I would like to -- right
23 now I am referring to applicant's Exhibit 38, the
24 CEC Business Meeting transcript from September 26,
25 2007. And I am looking at page, I am referring to

1 page 16, lines three through eight of
2 Mr. Butterfield's sworn testimony.

3 MS. HARGLEROAD: This is Exhibit 38?

4 MS. LUCKHARDT: It's Exhibit 38.

5 MS. HARGLEROAD: And this is of the
6 Russell City proceeding?

7 MS. LUCKHARDT: Yes, it is his sworn
8 testimony before the California Energy Commission
9 in the Russell City proceeding, identified as
10 Exhibit 38.

11 BY MS. LUCKHARDT:

12 Q And isn't it correct, Mr. Butterfield,
13 that the FAA cannot object to something being
14 built?

15 A We cannot stop something from being
16 built, we can only issue a Hazard Determination or
17 a No Hazard Determination. If the proponent
18 chooses to ignore that and build anyway that is up
19 to the proponent.

20 Q And isn't it correct that the study we
21 were referring to earlier concludes that the risk
22 to aircraft is very low?

23 A The study does say that the risk is very
24 low without further mitigation but it also offers
25 four recommendations to further reduce the risk.

1 Actually five recommendations, I'm sorry.

2 Q And that risk is, is that one in a
3 billion; is that correct?

4 A That what is stated, yes.

5 Q In the report. And in FAA's view is
6 that an acceptable risk?

7 A In the FAA's view that is an acceptable
8 risk without further mitigation.

9 MS. LUCKHARDT: Thank you, I have
10 nothing further.

11 And I think that is all of the witnesses
12 I need to -- Wait, wait, do I need to do anything
13 with staff? Sorry, I didn't mean to leave you
14 out, Caryn.

15 MR. BUTTERFIELD: Am I done?

16 HEARING OFFICER GEFTER: Are you
17 finished with Mr. Butterfield?

18 MS. LUCKHARDT: I am finished with
19 Mr. Butterfield, yes.

20 MR. BUTTERFIELD: Thank you.

21 MS. HOLMES: Perhaps while she is
22 getting ready to cross staff could I ask
23 Mr. Butterfield one question on redirect?

24 HEARING OFFICER GEFTER: Yes, he's
25 available on redirect.

1 MS. HOLMES: Right.

2 REDIRECT EXAMINATION

3 BY MS. HOLMES:

4 Q Mr. Butterfield, given the recent line
5 of questions that you just answered from the
6 proponent, the applicant.

7 A Yes ma'am.

8 Q Could you please explain why you believe
9 that the FAA safety risk analysis is consistent
10 with the recommendations that FAA is making in
11 this case.

12 A You mean why the --

13 Q In your opinion can you please explain,
14 how perhaps is a better word than why, the
15 recommendations that the FAA is making with
16 respect to this case are consistent with the
17 conclusions of the FAA safety risk analysis.

18 A Okay. What you're asking -- I'm going
19 to restate what I think you're asking me. You're
20 asking me why does the FAA say that pilots should
21 avoid overflight of plumes below 1,000 feet when
22 the analysis indicates that the risk is on the
23 order of 1-9.

24 Q Correct.

25 A Okay. As I stated earlier this morning,

1 this is a statistical analysis of accidents and
2 incident data, it is not based on flight test
3 data. And it is across a broad spectrum of
4 various types of power plants, many of which are
5 taller stack, visible plume stacks.

6 And so because it is not based on
7 scientific data the FAA is saying statistically
8 it's acceptable. But to further mitigate that
9 don't overfly a plume below 1,000 feet.

10 MS. HOLMES: Thank you.

11 PRESIDING COMMISSIONER BYRON: If I may.
12 Again going back to that 30 years of data that the
13 FAA accumulated with regard to plumes and aircraft
14 overflight. Are there any records of any
15 accidents as a result of thermal plumes?

16 MR. BUTTERFIELD: No, there are not.
17 There was one accident that possibly could have
18 but it was not definitive.

19 PRESIDING COMMISSIONER BYRON: There's a
20 lot of stall spins that are indeterminate.

21 MR. BUTTERFIELD: That's correct.

22 PRESIDING COMMISSIONER BYRON: Okay,
23 thank you.

24 MR. BUTTERFIELD: Yes sir.

25 MS. GRAVES: The City does have one

1 redirect question.

2 RE CROSS EXAMINATION

3 BY MS. GRAVES:

4 Q You were asked whether or not the FAA is
5 a land use agency and you answered, no. Does the
6 FAA have regulations that do apply to the City's
7 land use?

8 A I have to let my cohort answer that.

9 HEARING OFFICER GEFTER: Please come to
10 the microphone, Mr. Richards.

11 MR. RICHARDS: Basically the FAA is not
12 a land use agency. But when you accept federal
13 grant and aid money you sign a contract with the
14 FAA that the airport sponsor, that being the City
15 of Hayward, will maintain compatible land use
16 around the airport as well as maintaining the
17 safety of the airport environment.

18 So although the FAA cannot order at any
19 time how appropriate land use is around an
20 airport, if it is seen by the FAA as a hazard or
21 incompatible land use it could affect your ability
22 to receive grants in the future. Not only airport
23 grants but Department of Transportation grants.

24 MS. GRAVES: That covers it, thank you.

25 HEARING OFFICER GEFTER: Thank you,

1 Mr. Richards.

2 Ms. Luckhardt, did you have questions of
3 staff?

4 MS. LUCKHARDT: I have some cross of
5 staff; that's all I have left. And I don't know
6 -- Mr. Walters, I'm not sure if you're responsible
7 for this section or not.

8 MR. WALTERS: I am strictly responsible
9 for the attachment to the transportation section,
10 TT-1, I believe.

11 MS. LUCKHARDT: Okay. So you are not
12 responsible -- I'm going to have you look at
13 something because I need to know which staff
14 witness needs to testify on this. I'm sorry, I'm
15 now to a pile of stuff beside me.

16 CROSS EXAMINATION

17 BY MS. LUCKHARDT:

18 Q I'm looking at page 4.10-20 of the Final
19 Staff Assessment. I'm looking at the second
20 paragraph. In the second paragraph there is a
21 sentence that begins with, potentially, and it
22 talks about the maximum value of the plume.

23 "The peak centerline velocity
24 could exceed 4.3 well into the
25 pattern altitude."

1 Which staff member is the appropriate staff member
2 to respond?

3 A That actually comes from my testimony,
4 it's repeated, so I can answer technical questions
5 on that.

6 Q Okay. Isn't it correct that the CASA
7 guidelines require --

8 A That is not a technical question. That
9 is a regulatory question, that would go to Jim.

10 MS. LUCKHARDT: Okay.

11 MS. HOLMES: You can just ask the panel
12 and whoever is the appropriate witness will answer
13 it.

14 MS. LUCKHARDT: Yes, whoever is the
15 appropriate person.

16 CROSS EXAMINATION

17 BY MS. LUCKHARDT:

18 Q Isn't it correct that the CASA
19 guidelines require that you use an average
20 velocity when comparing it to the 4.3 meters per
21 second?

22 A CASA is an Australian entity and their
23 guidelines are just that, guidelines for
24 evaluation. The CASA guidelines and the Katestone
25 studies do use the average plume. That does not

1 preclude evaluation for a peak, they simply do not
2 use it in their evaluation on a regular basis. It
3 also does not preclude the fact that damage can
4 occur to an aircraft at a rate less than 4.3
5 meters per second.

6 Q Okay, but the CASA guidelines are an
7 average. Was that in the middle of all that?

8 A The CASA guidelines indicate that 4.3
9 meters per second is a level at which they
10 recommend additional evaluation. And the 4.3
11 meters per second that they indicate in that
12 guideline is an average, is the average.

13 Q Please refer to Exhibit 26. If you
14 could look at page two, paragraph 4.6.

15 MS. HOLMES: We're getting there.

16 MS. STRATTAN: And what page was that,
17 please?

18 BY MS. LUCKHARDT:

19 Q Page two, paragraph number 4.6.

20 A Yes.

21 Q Could you please read the sentence into
22 the record.

23 A "As a result of this --"

24 And this is talking about the potential impacts of
25 thermal plumes.

1 "-- CASA requires the
2 proponent of a facility with an
3 exhaust plume which has an average
4 vertical velocity exceeding the
5 limiting value, which is 4.3 meters
6 per second at the aerodrome
7 obstacle limitation service or at
8 110 meters above ground level
9 anywhere else to be assessed for a
10 potential hazard to aircraft
11 operations."

12 Q Great, thank you. Okay, looking at the
13 Final Staff Assessment page 4.10-9. It actually
14 starts on 4.10-8 where you list the method's
15 thresholds for determining significance. I am
16 going to refer you to on 4.10-9 to the sixth,
17 seventh, eighth and ninth bullets. So they are
18 from the bottom of the bullets not the first one
19 on the bottom but the next four.

20 A Yes.

21 Q Are those statements included in the
22 CEQA guidelines?

23 A No they are not. Well, actually --

24 Q Have they been adopted by the California
25 Energy Commission as significant standards?

1 A No they have not.

2 MS. LUCKHARDT: Thank you. I have
3 nothing further on cross.

4 HEARING OFFICER GEFTER: At this point
5 unless there are any further redirect questions --

6 MS. HOLMES: I have redirect question.

7 HEARING OFFICER GEFTER: Applicant does
8 have one -- I'm sorry, staff. We changed sides.

9 MS. GRAVES: I have redirect.

10 MS. HARGLEROAD: We have just --

11 MS. HOLMES: Does somebody else have
12 anything?

13 MS. GRAVES: The City has redirect
14 actually for the --

15 MS. HARGLEROAD: And we have just a
16 couple.

17 HEARING OFFICER GEFTER: Okay, well then
18 let's move it along. Ms. Holmes, please do your
19 redirect.

20 MS. HOLMES: Thank you.

21 Ms. Strattan, just a few moment ago you
22 were referring to the CASA guidelines which -- I'm
23 sorry, I've forgotten the exhibit number. Is it
24 26?

25 MS. LUCKHARDT: Twenty-six I believe.

1 MS. HOLMES: Thank you.

2 REDIRECT EXAMINATION

3 BY MS. HOLMES:

4 Q In assessing the potential hazard to
5 aircraft operations did you take factors into
6 account other than the plume velocity that was
7 calculated by Mr. Walters?

8 A Absolutely. We looked at the location
9 of the site, the type of aircraft that would be
10 populating the airspace above the site and in the
11 airport area. Requirements in policies from the
12 county and the city and a number of other
13 information that has been provided to us.

14 MS. HOLMES: Thank you. That's my only
15 question.

16 HEARING OFFICER GEFTER: Thank you.
17 Ms. Graves.

18 MS. GRAVES: I have a question for
19 Ms. Strattan about her application of the CEQA
20 guidelines.

21 MS. LUCKHARDT: I'm sorry but that
22 wasn't brought up in redirect.

23 MS. GRAVES: Ms. Luckhardt just asked
24 the question about the CEQA guidelines, whether or
25 not the bullets on 4.10-9 were listed in the CEQA

1 guidelines.

2 MS. LUCKHARDT: That's correct but that
3 was not redirect.

4 HEARING OFFICER GEFTER: Ms. Luckhardt
5 was crossing the staff witness and now the staff
6 is on redirect of their witnesses. So if you are
7 wanting to redirect the staff's applicant -- I
8 know it's not technically appropriate but you may
9 as the questions just to get it on the record.

10 RE CROSS EXAMINATION

11 MS. GRAVES: In your preparation of this
12 document or others have you encountered such
13 specific substantive standards in the CEQA
14 guidelines?

15 MS. STRATTAN: There are substantive
16 questions that are used to help the agencies
17 develop their CEQA analysis for environmental
18 impacts. These are not the only questions that
19 can be asked, neither are they definitive for a
20 specific project so there is variation. The
21 agencies can use their own points to consider,
22 whether or not they believe there may be an impact
23 that's based on a project, the actions or
24 operations of a project.

25 MS. GRAVES: Thank you, and thank you

1 for allowing me to ask the question.

2 HEARING OFFICER GEFTER: Do you have
3 redirect for your own witness?

4 MS. GRAVES: No, I am all finished,
5 thank you.

6 MS. HOLMES: Hearing Officer Gefter,
7 could I ask for official notice of Appendix G of
8 the CEQA guidelines, which indicates that one of
9 the criterion that Ms. Strattan said was not
10 included in the CEQA guidelines is, in fact,
11 included in the CEQA guidelines. It has to do
12 with result and change air traffic patterns
13 including either an increase in traffic levels or
14 change in location that results in substantial
15 safety risks. If the Committee would take
16 official notice of that that would be helpful.

17 HEARING OFFICER GEFTER: The Committee
18 would take administrative notice of CEQA and CEQA
19 guidelines.

20 MS. HOLMES: Thank you.

21 HEARING OFFICER GEFTER: All right, at
22 this point you have a redirect?

23 MS. LUCKHARDT: I have a couple. Go
24 ahead.

25 HEARING OFFICER GEFTER: Okay. You have

1 redirect of your witness?

2 MS. HARGLEROAD: Just briefly.

3 HEARING OFFICER GEFTER: One question?

4 MS. HARGLEROAD: Just briefly.

5 HEARING OFFICER GEFTER: Let's do it

6 briefly.

7 MS. HARGLEROAD: Mr. Butterfield or

8 Mr. Richards, whoever is the best.

9 REDIRECT EXAMINATION

10 MS. HARGLEROAD: On the SRA 2006 study,

11 that study includes any power plant in the United

12 States in 30 years; isn't that correct?

13 HEARING OFFICER GEFTER: This is the

14 safety study that has been discussed all

15 afternoon?

16 BY MS. HARGLEROAD:

17 Q The safety study that we have been

18 referring to.

19 A Yes. But to my knowledge the safety

20 risk analysis study didn't identify any stacks.

21 This was a search of databases for accidents and

22 incidents attributed to --

23 Q Power plants.

24 A -- plumes.

25 Q Plumes.

1 A Period, okay.

2 Q Right.

3 A In the 30 years -- As I stated this
4 morning, in the 30 years that this was done -- I'm
5 making the assumption because the stacks are not
6 identified, that the majority of those would be
7 the older technologies, the taller stacks with
8 visible plumes that could not be built close to
9 airports.

10 Q Right. So traditionally power plants
11 have not been sited near airports.

12 A Traditionally that is correct.

13 MS. HARGLEROAD: Okay, thank you.

14 HEARING OFFICER GEFTER: Thank you.

15 Ms. Luckhardt, yes.

16 MS. LUCKHARDT: I'm sorry, I guess I --
17 Mr. Butterfield, I guess I have one additional
18 question based on that last question.

19 HEARING OFFICER GEFTER: Yes, that's
20 okay, let's just get it all on the record.

21 RE CROSS EXAMINATION

22 BY MS. LUCKHARDT:

23 Q Do you consider yourself an expert in
24 knowing the location of power plants in relation
25 to airports?

1 A If you call 37 years of experience then
2 yes, I do.

3 Q Okay. Then are you aware of the
4 location of the Blythe project in relation to the
5 airport?

6 A Yes I am.

7 Q Are you aware of the location of the
8 Riverside project in relation to the airport?

9 A No I am not.

10 Q Are you aware of the United Cogen
11 project in relation to San Francisco Airport?

12 A No I am not.

13 Q Okay, thank you.

14 A You're welcome.

15 HEARING OFFICER GEFTER: Thank you.
16 What we need to do is wind up on traffic and
17 transportation.

18 MS. LUCKHARDT: Okay, can I do --

19 HEARING OFFICER GEFTER: We're going to
20 move the exhibits into the record.

21 MS. LUCKHARDT: Can I do a little bit of
22 redirect? I haven't had that opportunity. I
23 don't have very much, I just have a couple of
24 questions. There were some questions of
25 Mr. Blumenthal about whether they were in the

1 plumes or outside of the plumes.

2 REDIRECT EXAMINATION

3 BY MS. LUCKHARDT:

4 Q Could you please describe why you felt
5 that you were in the plumes.

6 A Well, we felt we were in the plumes
7 because of the particular characteristics of the
8 turbulence over the, over the plant. The air was
9 pretty smooth for the most part outside of the
10 immediate vicinity of the plants. And then when
11 we flew over the plant itself we got, at least in
12 a few of the passes we got a very sharp spike up,
13 up being .3.

14 In one particular case actually we got a
15 negative acceleration then a positive acceleration
16 then a negative acceleration in leaving the plume.
17 One can speculate that the positive acceleration
18 is in the plume and the negative acceleration on
19 both sides of the plume could be due to the air
20 coming down that is being entrained into the
21 plume. It has to come from somewhere so it pulls
22 air down. That's on the outside of the plume. It
23 goes into the plume and then rises up when it's
24 entrained.

25 So just the characteristics of the

1 signature that we saw says that we're in the
2 plume. Plus the pilot reports of, you know, a
3 slight bit of turbulence, looking very carefully
4 for it as we flew over indicates that they were in
5 a plume.

6 Q And did you design the study using a
7 light, a relatively light aircraft?

8 A Oh yeah. Well we designed it using the
9 R-44, which is the helicopter that we had
10 available to us. It's a four seat helicopter.
11 It's weight at the time of the study was about
12 2200 pounds. That's kind of in the middle of
13 light airplanes. You know, small, four seat
14 airplanes are a similar weight. There are lighter
15 planes and there are a lot heavier ones.

16 Q And did you select the helicopter as a
17 means of getting good turbulence data, for the
18 lack of a better --

19 A We selected the helicopter because we
20 actually looked into the use of the light aircraft
21 and we had one available to us that was already
22 instrumented that would have been able to measure
23 actually quite a bit more than we were able to
24 measure in the helicopter. The problem was that
25 the FAA regulations require you to stay 500 feet

1 away from buildings and people and animals and
2 other things.

3 You need to get a waiver to fly a fixed-
4 wing aircraft lower than 500 feet, whereas the
5 helicopter can legally fly below 500 feet. We
6 talked to the FAA in Reno, the Flight Standards
7 District Office there, and they said it would have
8 taken about a month to get the waiver. So we
9 decided -- the concern was mostly about
10 helicopters anyway, at least that was our
11 impression of it, that we would go with a
12 helicopter and do that experiment. And that we
13 could do without a special waiver or anything.

14 MR. MASSEY: I have a recross question
15 based on his response.

16 MS. LUCKHARDT: Do you want me to finish
17 first?

18 MR. MASSEY: Okay, go ahead and finish
19 and I'll ask my question, thank you.

20 MS. LUCKHARDT: Just make sure I'm done
21 so that we can do this all at once.

22 REDIRECT EXAMINATION

23 BY MS. LUCKHARDT:

24 Q Mr. Graves, there was some discussion
25 about the g force numbers and the light turbulence

1 numbers and how those were derived and what the
2 FAA source for that was. Could you describe that.

3 A The source I got for that was taken out
4 of the book that was referenced by Mr. Butterfield
5 that identifies the FAA classification of
6 turbulence based on g force limits. I would have
7 to defer to Mr. Butterfield where that actually is
8 or have him dispute that it is not in FAA but I
9 think we both agree that there is no reason to
10 contradict that.

11 MS. HOLMES: Is there a reference to an
12 exhibit that is being sponsored by Mr. Butterfield
13 that you can point us to?

14 MS. LUCKHARDT: No, we were discussing
15 the exhibit in Mr. Graves', that's attached to
16 Mr. Graves' testimony. It's Attachment 2 to
17 Exhibit 20 of Mr. Graves' testimony. And we don't
18 have -- I believe he has the reference somewhere
19 in there of where he got it from.

20 MR. GRAVES: It's in the text. It's
21 this one, it's this book.

22 MS. LUCKHARDT: Yes, it's in the text.
23 The reference to the book is in the text.

24 MS. HOLMES: Is there a reference to an
25 FAA document? I'm sorry, I'm just trying to --

1 MS. LUCKHARDT: No, it is not an FAA
2 document.

3 MS. HOLMES: Thank you.

4 MS. LUCKHARDT: It's the -- whatever it
5 is.

6 MS. HOLMES: It's the textbook.

7 MS. LUCKHARDT: It's the textbook.

8 MS. HOLMES: Thank you.

9 MR. GRAVES: It's the textbook used all
10 over the world, including the FAA.

11 HEARING OFFICER GEFTER: And tell us the
12 next of the textbook.

13 MS. LUCKHARDT: Can you read the --

14 HEARING OFFICER GEFTER: What is the
15 name of the textbook?

16 MS. LUCKHARDT: Read the name of the
17 textbook.

18 MR. GRAVES: It is referenced in my
19 testimony but it's Aviation Weather by Peter F.
20 Lester and it is published by Jeppesen Sanderson
21 Training Products.

22 HEARING OFFICER GEFTER: Thank you.

23 MR. GRAVES: It is probably the most
24 widely used book on aviation weather in the world.
25 Mr. Butterfield may concur with that, maybe not.

1 MR. BUTTERFIELD: It's fine.

2 HEARING OFFICER GEFTER: You need to get
3 that --

4 MR. GRAVES: But it's here.

5 HEARING OFFICER GEFTER: Okay.

6 Mr. Butterfield, we can't hear you.

7 MR. BUTTERFIELD: I recognize the book.
8 My point earlier was that in searching the FAA
9 databases I couldn't find, I couldn't substantiate
10 what Mr. Lester wrote in his book.

11 HEARING OFFICER GEFTER: Okay, thank
12 you. All right, anything else, Ms. Luckhardt?

13 MS. LUCKHARDT: No, nothing further.

14 HEARING OFFICER GEFTER: All right.
15 Okay, Mr. Massey had some recross and then we're
16 going to wind up.

17 MR. MASSEY: Very briefly.

18 RE CROSS EXAMINATION

19 BY MR. MASSEY:

20 Q Mr. Blumenthal, you mentioned that you
21 chose the R-44 helicopter because it was
22 moderately lightweight and that it was something
23 that was used in training at the Hayward Airport.

24 A Well --

25 MS. LUCKHARDT: I don't believe that's

1 what he --

2 MR. BLUMENTHAL: I didn't choose it
3 because it was used in training at the Hayward
4 Airport, I learned that actually after the fact.
5 I chose it because it was a lightweight helicopter
6 that would reasonably simulate lightweight
7 training aircraft and because it was available. I
8 mean, this was a very short-fuse study and I had
9 to get something that would meet the needs.

10 BY MR. MASSEY:

11 Q It's not the lightest helicopter on the
12 market, is it?

13 A It is not the lightest helicopter on the
14 market.

15 Q When you investigated or subsequently
16 learned that the R-44 was used at the Hayward
17 Airport for training did you learn whether any
18 other helicopters were used for training other
19 than the R-44?

20 A I'm sure that they are. In fact
21 somebody this afternoon gave me a little note
22 saying that R-22s are used as well. The R-44 is a
23 four seat helicopter.

24 One other reason that we chose the four
25 seat helicopter was so that we could put an

1 observer in it and some equipment in. We probably
2 could have stuffed it in a two seat helicopter but
3 I didn't feel that would be real safe. So we were
4 able to put our instrumentation and our computer
5 in the back seat on one side and the observer on
6 the other side. So we used three of the four
7 seats in the helicopter and that's another reason
8 we liked the R-44.

9 If we'd had to make do with the R-22 we
10 probably could have done it but we felt the E-44
11 was safer. Again not knowing what we would expect
12 to see in the plume when we started.

13 Q And the R-22 is a lighter helicopter?

14 A It is lighter. I think Claudio could
15 better describe what it's all about. But as I
16 mentioned, the R-44 is typical of training
17 aircraft. There are some lighter.

18 Q To your knowledge is the R-22 used for
19 student training?

20 A Oh yes, sure.

21 MR. MASSEY: Thank you.

22 HEARING OFFICER GEFTER: We need to
23 admit the exhibits into the record and let's do
24 that.

25 MS. HARGLEROAD: If I could just on --

1 this is kind of double housekeeping and redirect
2 of Mr. White concerning his exhibits.

3 HEARING OFFICER GEFTER: We can't hear
4 you.

5 MS. HARGLEROAD: I'm sorry. Okay. This
6 just to do with some housekeeping and redirect
7 concerning Mr. White's exhibits that the applicant
8 stated --

9 HEARING OFFICER GEFTER: Why don't we
10 wait until we get to your exhibits.

11 MS. HARGLEROAD: Well he can simply --

12 HEARING OFFICER GEFTER: No, wait until
13 we get to your exhibits. I am going to ask the
14 applicant now to move her exhibits, we'll get to
15 you at the end. Just wait a minute, hold on.

16 HEARING OFFICER GEFTER: Ms. Luckhardt,
17 can you move your exhibits at this point, please.

18 MS. LUCKHARDT: Okay, we move all of our
19 exhibits on traffic and transportation at this
20 point. Those would include Exhibit 20, Exhibit
21 26, Exhibit 28, Exhibit 29, Exhibit 30, Exhibit
22 31, Exhibit 32, Exhibit 33, Exhibit 35, Exhibit
23 36, Exhibit 37, Exhibit 38, Exhibit 39, Exhibit
24 41, 42, 43, 44, 45, 48, Exhibit 52.

25 MR. MASSEY: Did that include Exhibit 17

1 by any chance? I didn't catch it.

2 MR. CARROLL: That's land use.

3 MR. MASSEY: I thought so, I thought you
4 might have said that.

5 MS. LUCKHARDT: Exhibit 17 I believe is
6 going to come in under land use.

7 MR. MASSEY: That was my understanding.
8 I thought I misheard you, I thought you said that.

9 MS. LUCKHARDT: Okay.

10 HEARING OFFICER GEFTER: What about
11 Exhibit 40? I didn't hear you mention that.

12 MS. LUCKHARDT: No, Exhibit 40 should
13 come in now as well.

14 HEARING OFFICER GEFTER: And hearing no
15 objections applicant's exhibits are received into
16 the record. Staff please.

17 MS. HOLMES: Staff at this point moves
18 in Exhibits 203, 204, 205, 206, 207, 208 and 209.

19 HEARING OFFICER GEFTER: Thank you.

20 MS. HOLMES: And I have one housekeeping
21 matter. I am not sure if we moved Exhibit 201,
22 the Final Determination of Compliance in. So a
23 conditional, a contingent motion if we didn't, we
24 could move it in now.

25 HEARING OFFICER GEFTER: I think you

1 moved it in yesterday but all the other exhibits
2 you listed just now are received without objection
3 into the record.

4 MS. HOLMES: Thank you.

5 HEARING OFFICER GEFTER: City of
6 Hayward, please.

7 MS. GRAVES: We'd like to move Exhibit
8 402 and Exhibits 409 through Exhibit 418.

9 HEARING OFFICER GEFTER: You said 409,
10 410, 411, 413, 414, 416, 417 and 418.

11 MS. GRAVES: Correct.

12 HEARING OFFICER GEFTER: Okay. Hearing
13 no objection those exhibits are received into the
14 record. Alameda County.

15 PRESIDING COMMISSIONER BYRON:
16 Mr. Massey, just for the record, my crack staff
17 indicates an R-22 weighs about 800 pounds less
18 gross than an R-44.

19 (Laughter)

20 MR. MASSEY: That is a crack staff. I
21 appreciate that.

22 Are you ready for the County? The
23 County would like to move in Exhibits 511, 512,
24 513, 514, 515, 516, 517, 519, 520, 521. Thank
25 you.

1 HEARING OFFICER GEFTER: Hearing no
2 objection those exhibits are now received into the
3 record. Ms. Hargleroad, now you can let us know
4 what your housekeeping issues were.

5 MS. HARGLEROAD: Oh, yes. Simply that
6 Exhibit 7 -- We have the declaration of Jay White.
7 There was an earlier discussion concerning the
8 production of his exhibits attached to his
9 December 4 declaration and I just wanted to do a
10 quick redirect on Mr. White.

11 REDIRECT EXAMINATION

12 BY MS. HARGLEROAD:

13 Q Is that these exhibits that are attached
14 to your December 4 declaration are the same
15 exhibits that are attached to your October 24
16 declaration filed in the Russell City Energy
17 Center; is that correct?

18 A That is correct.

19 MS. HARGLEROAD: Okay. And so those
20 exhibits are attached and served via .pdf.

21 HEARING OFFICER GEFTER: Those are
22 Exhibits 711 and 712.

23 MS. HARGLEROAD: Seven-eleven and 712.
24 And also --

25 HEARING OFFICER GEFTER: What other

1 exhibits are you moving right now?

2 MS. HARGLEROAD: I would also like to
3 move in the declaration of Carol Ford dated
4 December 6, Exhibit 713; 714, the declaration of
5 Carol Ford. Also as part of her declaration in
6 fact but it's noted as listed as Exhibit 715 is
7 the FAA Grant Agreement Part One dated September
8 16, 2002.

9 HEARING OFFICER GEFTER: That's Exhibit
10 715, 715.

11 MS. HARGLEROAD: Oh, that's already
12 exhibit -- I have that listed as Exhibit 715.

13 HEARING OFFICER GEFTER: Yes, correct.

14 MS. HARGLEROAD: Okay, right. And then
15 also we have, and perhaps this is already in the
16 record, staff sponsored this, a duplicate, Exhibit
17 719, the letter dated November 2 to James Adams
18 from Carol Ford. That was also attached to her
19 declaration.

20 MS. HOLMES: I don't believe we
21 sponsored that.

22 MS. HARGLEROAD: It was attached to
23 Ms. Ford's most recent declaration November 6.

24 HEARING OFFICER GEFTER: So Exhibits
25 711, 712, 713, 714, 715 and 719 presented by group

1 petitioners are now received into the record.

2 MS. HARGLEROAD: Also I know there are
3 some issues concerning Mr. Cathey's declaration.
4 I believed that I included that in the stack of
5 things and it was on my list but inadvertently it
6 was not placed on this. And we can discuss that
7 later given our --

8 HEARING OFFICER GEFTER: We'll discuss
9 it later in housekeeping.

10 MS. HARGLEROAD: Yeah, because we did
11 have substantial discussions concerning his notes.

12 HEARING OFFICER GEFTER: At this point
13 we are going to go off the record and take a
14 break.

15 PRESIDING COMMISSIONER BYRON: Before we
16 do.

17 HEARING OFFICER GEFTER: And before we
18 do.

19 PRESIDING COMMISSIONER BYRON: I would
20 just like to thank all the participants, counsel
21 and particularly the witnesses. A tremendous
22 amount of expertise in the room today. Thank you
23 all very much for hanging in here with us,
24 providing the answers you did. I think we have
25 built a tremendous record and have a lot of

1 information here to work with. So I would like to
2 thank you all very much for your participation
3 today.

4 HEARING OFFICER GEFTER: Thank you.
5 We'll reconvene in 15 minutes at 5:30. While
6 we're off the record I want to talk to you about
7 your witness availability so don't leave yet,
8 Ms. Hargleroad.

9 (Whereupon a discussion was
10 held and a recess was taken.)

11 HEARING OFFICER GEFTER: As we said at
12 the beginning of today's session, we have to be
13 out of here because the City Council is meeting at
14 eight p.m. So we need to close at 6:59 because we
15 have to start taking everything out of here at
16 seven. So we have exactly an hour and a half
17 right now.

18 What we are going to do is this. Today
19 we are going to do the socioeconomics.
20 Ms. Hargleroad had wanted to cross examine staff
21 on socioeconomics. We are also going to do noise.
22 There are only a couple of issues on noise.
23 Applicant has some concerns about the condition of
24 certification and Mr. Haavik has a witness on
25 noise.

1 Then obviously we're not finished. We
2 have several other topics to finish up on the
3 evidentiary hearing. So we have a date in
4 January, Monday, January 14, and we'll go all day.
5 We'll start at ten and we'll go until ten at night
6 if we have to. We'll make time for public comment
7 during that day and we'll have several topics that
8 we need to finish. So we have that date.
9 Hopefully we'll be able to finish at that time and
10 also catch up with all the housekeeping issues in
11 terms of the record.

12 MR. HAAVIK: Ms. Gefter, is that going
13 to be here?

14 HEARING OFFICER GEFTER: It's here.

15 MR. HAAVIK: It will be here?

16 HEARING OFFICER GEFTER: Yes, Monday,
17 January 14.

18 MR. HAAVIK: Would there be a necessity
19 to possibly schedule a second day, which would be
20 the next day just in case?

21 HEARING OFFICER GEFTER: We can't
22 schedule anything here on a Tuesday. This is a
23 Monday, January 14. Tuesday night is when they
24 have their City Council, which is why we have to
25 leave today.

1 MR. HAAVIK: We're here tonight.

2 HEARING OFFICER GEFTER: I know, we have
3 to leave. So no, we're going to try to do it in
4 that one day.

5 MS. HOLMES: Ms. Gelter, that's a date
6 for which another workshop has been established
7 for another siting project and my understanding is
8 there is a conflict with some of the staff.

9 HEARING OFFICER GEFTER: Well staff will
10 have to, will have to work on that conflict when
11 we get back to Sacramento. Okay.

12 MS. ALLEN: We'll get back to you.

13 HEARING OFFICER GEFTER: Yes, you'll get
14 back to us on that date.

15 MS. ALLEN: With our ability to appear.

16 HEARING OFFICER GEFTER: Because, you
17 know, the City of Hayward has been very generous
18 and gracious in letting us use this facility and
19 they have this facility booked up for the month of
20 January. So we have Monday, January 14.

21 Okay, let's move on. At this point
22 Ms. Hargleroad is the only one who has indicated
23 she wanted to cross examine staff on
24 socioeconomics. So Ms. Hargleroad, go forward
25 with your issue on socio and please keep it

1 focused and brief.

2 MS. HARGLEROAD: Thank you. First just
3 as a matter of --

4 THE REPORTER: Microphone please, thank
5 you.

6 MS. HARGLEROAD: First just as a matter
7 of housekeeping I'd also like to move in --

8 HEARING OFFICER GEFTER: The microphone.

9 MS. HARGLEROAD: It's on.

10 HEARING OFFICER GEFTER: You know what,
11 you could come forward to the table where the
12 microphones are.

13 MS. HARGLEROAD: Thank you. Is to move
14 in as direct testimony the declarations of Jay
15 White, which have already been admitted under 711
16 and 712 and also the declarations of Carol Ford,
17 Exhibit 713 and Exhibit 714. That also applies to
18 socioeconomic. That as our direct testimony.

19 HEARING OFFICER GEFTER: Thank you.

20 MS. HARGLEROAD: And our socioeconomic
21 staff person is here I gather? I just had a
22 couple of questions.

23 HEARING OFFICER GEFTER: Mr. Eric Knight
24 is staff's witness on socioeconomics.

25 MS. HARGLEROAD: Okay.

1 HEARING OFFICER GEFTER: And Mr. Knight
2 is still under oath.

3 MS. HARGLEROAD: Thank you.

4 CROSS EXAMINATION

5 BY MS. HARGLEROAD:

6 Q Mr. Knight, did you take into account
7 the economic impact on the airport if there was a
8 loss of utility of the airport due to these power
9 plants?

10 A No we did not.

11 Q Okay. And did you take into account the
12 value, the economic value of Chabot College and
13 the economic impact that that would have on the
14 community in your analysis?

15 MS. HOLMES: I'm sorry, can you rephrase
16 that question, I just didn't understand it.

17 BY MS. HARGLEROAD:

18 Q Did you take into account the economic
19 impact or the economic contribution that Chabot
20 contributes to the community and the impact that
21 this power plant would have on that contribution?

22 A The first part of your question, the
23 economic contribution of the college, that's not
24 the project we're evaluating so we wouldn't have
25 done that.

1 Q Well if you have a project that has an
2 impact on another institution isn't that a
3 socioeconomic impact? Isn't the project impacting
4 that institution?

5 A I don't know if that is the staff's
6 testimony, that it is being impacted.

7 MS. HOLMES: It sounds to me as though
8 you're -- Perhaps if you broke it up into two
9 questions. Why don't you ask him, first of all,
10 whether or not staff testified that there would be
11 an impact on Chabot College as a result of this
12 project. And then ask him whether or not --

13 MS. HARGLEROAD: Well, okay, let me --
14 BY MS. HARGLEROAD:

15 Q We've heard a lot of testimony
16 concerning Chabot College and that it has a lot of
17 employees, approximately 300 staff and employees.
18 And there is an economic value to that employment;
19 do you agree?

20 A That seems like a reasonable assumption.
21 I don't have any personal knowledge about that.

22 Q Okay. And if the viability of that
23 college is detrimentally impacted doesn't that
24 have a socioeconomic impact on the community?

25 A I would say theoretically speaking, if

1 it were impacted, if it were to shut down or
2 something like that. Yeah, I would agree it would
3 have some type of economic impact on the
4 community.

5 Q Okay, so your opinion is it only has an
6 impact if it was shut down?

7 A Well, I mean, or curtailed or whatever.

8 Q Let's say as a result of --

9 HEARING OFFICER GEFTER: Wait, wait,
10 Ms. Hargleroad. Did you read staff's
11 socioeconomic analysis?

12 MS. HARGLEROAD: And they say there is
13 no impact.

14 HEARING OFFICER GEFTER: So you know
15 what it says, okay. And you just told me what it
16 says. So if you would go through the staff report
17 and focus your questions on what is there that you
18 want to ask about because this is all theoretical.

19 And we already know that staff did not
20 include Chabot College, we've gotten plenty of
21 testimony on that. We need to move along.

22 MS. HARGLEROAD: I simply am making sure
23 that that is also --

24 HEARING OFFICER GEFTER: It's very clear
25 on the record.

1 MS. HARGLEROAD: It's also disputed
2 under the socioeconomic section. And if that you
3 believe is clear on the record I certainly will
4 take that, thank you.

5 HEARING OFFICER GEFTER: And that's --

6 MS. HARGLEROAD: That's it, those are my
7 questions.

8 HEARING OFFICER GEFTER: Dos anyone else
9 have any testimony on socioeconomics? Any cross,
10 any direct, any redirect?

11 MR. CARROLL: No, Your Honor.

12 HEARING OFFICER GEFTER: So
13 socioeconomics will be closed at this point and we
14 can move on to the next topic.

15 MS. LUCKHARDT: Okay, I have just one
16 point of clarification. You asked us to get
17 documents from the Air District regarding --
18 sorry. You asked us to obtain documents from the
19 Air District regarding fireplace, the fireplace
20 retrofit program. We have obtained those
21 documents. We would like to enter them into the
22 record. We have copies for everyone.

23 HEARING OFFICER GEFTER: Great.

24 MS. LUCKHARDT: I'll have Mr. Stein walk
25 around with the box and send them out, pass them

1 out.

2 HEARING OFFICER GEFTER: And we can
3 identify them as an exhibit. But in the meantime
4 we are going to move on to the next topic which is
5 noise. And if the parties can assemble their
6 witnesses for that. And what I would like to do
7 is ask Mr. Haavik to go first, actually, because
8 Mr. Haavik has some witnesses who have been
9 waiting all day and had raised a couple of
10 questions and then we'll ask the applicant to
11 raise your question on the condition.

12 Okay, Mr. Haavik, please introduce your
13 witness.

14 MR. HAAVIK: Thank you. I'd like to
15 open the noise and vibration section by calling
16 forward for testimony Beth Fancher. So Beth, if
17 you could come forward and be sworn, please.

18 And for information, I am going to be
19 referring to my Exhibit 302 and Beth's declaration
20 of 311. Thank you, Ms. Gefter.

21 HEARING OFFICER GEFTER: Thank you. And
22 Ms. Fancher, I am going to swear you in.

23 Whereupon,

24 BETH FANCHER

25 was duly sworn.

1 HEARING OFFICER GEFTER: Thank you.

2 Mr. Haavik.

3 DIRECT EXAMINATION

4 BY MR. HAAVIK:

5 Q Again, thank you very much, Ms. Fancher
6 for being here today as well as hanging in there,
7 I know it's been a long wait. Are you familiar
8 with the testimony that you provided to me on
9 November 19 that was filed with the Commission
10 where you indicated your not only history but also
11 indication of what the occurrences are at the
12 Fremont Bank in Hayward, California?

13 A Yes and I have a copy of it here with
14 me.

15 Q You do, very good. It's been indicated
16 in one of the exhibits, I believe it's 302, that
17 your bank is concerned that the closest property
18 line to some of the areas of public areas for your
19 employees is about 71 feet from your facility.

20 A That's correct.

21 Q And I was wondering if you could please
22 explain to me what you do there as well as
23 summarize your testimony, please.

24 A Yes. I'm a facility supervisor for
25 Fremont Bank. I have worked for Fremont Bank for

1 about four-and-a-half years in the facility at the
2 Clawiter location. I am responsible for the
3 maintenance of about 29 buildings that we own or
4 lease.

5 And as far as my testimony. Basically
6 what we're concerned about is that we have
7 approximately 300 employees that work at this
8 location. Where the power plant would be is about
9 74 feet to an entry door. We have employees that
10 frequently take lunches outside of our building,
11 walk and, you know, in general recreate around our
12 building. So there is some concern about the
13 conditions that they would be working in at that
14 time if the plant was put in.

15 Q I believe -- Are the employees there for
16 eight hours a day, 24 hours a day? What is the
17 shift pattern?

18 A Yes, we have employees there 24 hours a
19 day and on weekends. Now we do have a limited
20 amount of people there from about, I would say
21 from about seven o'clock until six in the morning.
22 We have two departments that are working at that
23 time.

24 PRESIDING COMMISSIONER BYRON: Excuse
25 me, did you say your bank has 24 hour, employees

1 there 24 hours a day?

2 MS. FANCHER: It is an operations
3 center.

4 PRESIDING COMMISSIONER BYRON: Oh, I was
5 hoping I could bank there perhaps.

6 (Laughter)

7 MS. FANCHER: It is an operations
8 center.

9 MR. HAAVIK: Right when we're done you
10 can go over and we'll take care of it. Thanks for
11 that levity.

12 (Laughter)

13 BY MR. HAAVIK:

14 Q with the 200 and almost 300 employees
15 that you have there, obviously you indicated that
16 they would be out taking breaks --

17 A That's correct.

18 Q -- during their lunch hours as well as
19 commuting to and from. Does everyone -- The
20 regular shift, which I would assume would be
21 Monday through Friday, is that eight to five?
22 What's the regular arrival and departure of the
23 employees?

24 A Our standard hours would range between
25 eight and about six o'clock for the largest number

1 of people.

2 Q And is that Monday through Friday?

3 A Yes it is.

4 Q Okay. So you would consider then a
5 smaller crew that comes on for processing both in
6 the evening time Monday through Friday as well as
7 on the weekend?

8 A That's correct. That would probably
9 include maybe about 35 to 40 people.

10 Q Now the folks that are overnight I
11 assume, are they locked in the building or can
12 they go outside? Do they break outside? I assume
13 you have a smoking area.

14 A They do. We have actually a patio area
15 where people can break to. We do have a smoking
16 area outside of the building as well.

17 Q About how many folks do you have that
18 are -- Let me ask another question.

19 Do you provide day care at your
20 facility?

21 A We do not.

22 Q Do not. Are there a number of elderly
23 or small children there on a regular basis or
24 irregular basis with your employees or visiting or
25 does any of that occur?

1 A It does occur occasionally.

2 Q Ms. Fancher, we have talked a bit about
3 noise levels and I am going to be asking some
4 things with not only the applicant's professional
5 staff but also with the Energy Commission staff.
6 And I know that you have spoken with a lot of your
7 employees there. In your opinion, being there for
8 four-and-a-half years and you're the supervisor
9 there at that facility, can you please summarize
10 the feelings of your employees as well as the fact
11 that there may be a large production facility
12 power plant 75 feet away.

13 A Well I think there is a large concern
14 about the noise level. We do have --
15 Predominately a lot of our work is done on the
16 telephone or we have clients that come in and we
17 have meetings. We go over loans, things of that
18 nature. So noise level is a huge concern.

19 The other part of it I think is just the
20 fact that we have the huge plant there and it's
21 just, it's not a very pleasant environment for our
22 type of business. We have clients that will be
23 coming, they're driving there, driving past a
24 plant like that. And I think it's just not very,
25 it doesn't make you feel very, you know, like

1 you're going to a bank. I think it very possibly
2 could affect our business.

3 Q And you're a facilities manager for 29
4 buildings?

5 A That's correct.

6 Q Of the other -- There are two buildings
7 there, I believe.

8 A There's two buildings.

9 Q So you have 27 buildings somewhere else.

10 A That's true, those would be the
11 branches.

12 Q The branches, okay. Are any of the
13 branches near any heavy industrial, heavy
14 manufacturing types of facilities like is
15 proposed?

16 A Not to my knowledge.

17 MS. LUCKHARDT: I guess I would just
18 want object, this is beyond the direct. Just to
19 make the objection.

20 HEARING OFFICER GEFTER: (Nodded.)

21 MR. HAAVIK: Thank you.

22 BY MR. HAAVIK:

23 Q One last question. Would your employees
24 feel more comfortable if there was a greater
25 separation between the facility that is proposed

1 and your existing property, i.e., sound wall,
2 i.e., any type of barrier?

3 A I don't think so.

4 Q Still would be upset?

5 A I think so.

6 Q Thank you very much.

7 A You're welcome.

8 HEARING OFFICER GEFTER: Does any party
9 wish to cross examine the witness?

10 MR. PULLIN: The applicant does.

11 HEARING OFFICER GEFTER: Ms. Luckhardt,
12 are you doing it or is there a co-counsel?

13 MS. LUCKHARDT: Mr. Pullin will be doing
14 it.

15 MR. PULLIN: Nick Pullin for the
16 applicant.

17 HEARING OFFICER GEFTER: Thank you. And
18 have you given your card to the reporter so they
19 can spell your name?

20 MR. PULLIN: Yes, this morning.

21 HEARING OFFICER GEFTER: Thank you.

22 CROSS EXAMINATION

23 BY MR. PULLIN:

24 Q Ms. Fancher, do you have any work
25 experience analyzing facility noise impacts?

1 A No.

2 Q Do you have any formal training in noise
3 analysis?

4 A No.

5 Q Were you working or employed at the
6 Clawiter location of the Fremont Bank when the
7 project site was used as an automotive parts
8 stamping facility?

9 A No.

10 MR. PULLIN: I have nothing further.

11 HEARING OFFICER GEFTER: Does any other
12 party wish to cross examine the witness on this
13 topic?

14 MR. HAAVIK: Might I?

15 HEARING OFFICER GEFTER: Would you like
16 to redirect?

17 MR. HAAVIK: One redirect.

18 REDIRECT EXAMINATION

19 BY MR. HAAVIK:

20 Q How long has Fremont Bank been in
21 existence there at that facility?

22 A You know, I'm not sure, I believe it's
23 about ten years. I believe it's ten.

24 MR. HAAVIK: I can make it a little
25 easier, one moment. In the audience there happens

1 to be a gentleman that could tell me the exact
2 date that the City moved from that facility. If I
3 may, Mr. Armas.

4 HEARING OFFICER GEFTER: You could just,
5 Ms. Fancher can ask Mr. Armas who was the former
6 City Manager of the City of Hayward. Just go over
7 there, get the information and then give it to us
8 in the microphone since you're the witness
9 testifying.

10 MS. FANCHER: December 1997.

11 HEARING OFFICER GEFTER: Thank you.
12 There we go, all right, thank you.

13 MR. HAAVIK: So about ten years. Thank
14 you very much.

15 HEARING OFFICER GEFTER: Thank you.

16 MR. HAAVIK: Thank you.

17 HEARING OFFICER GEFTER: Okay. Thanks
18 for being here, Ms. Fancher.

19 You wanted to cross examine staff's
20 witness? Mr. Haavik, is that the other witness
21 you wanted to -- or do you have some other direct
22 witnesses?

23 MR. HAAVIK: No, no more direct
24 witnesses. I would like to ask a few questions of
25 Mr. Khoshmashrab.

1 HEARING OFFICER GEFTER: Right, that's
2 staff's witness.

3 MR. KHOSHMAHRAB: Close.

4 MR. HAAVIK: Close.

5 HEARING OFFICER GEFTER: But before you
6 do that what we're going to do is to have the
7 applicant and then staff introduce their testimony
8 on this topic. Mister -- and I don't --

9 MS. HOLMES: Khoshmashrab.

10 HEARING OFFICER GEFTER: She's good.
11 Can I call you Khosh?

12 MR. KHOSHMAHRAB: She's been working on
13 it for a week.

14 HEARING OFFICER GEFTER: And then he'll
15 be available for you to cross examine.

16 MR. HAAVIK: Thank you very much.

17 HEARING OFFICER GEFTER: So applicant,
18 would you move your exhibits on noise and then
19 staff move your exhibit on noise.

20 MS. HOLMES: Ms. Gefter, I take it from
21 that that you don't want a summary of the
22 testimony or is it --

23 HEARING OFFICER GEFTER: It is not
24 necessary. The only place it will be necessary is
25 for us to discuss the condition, which is a

1 concern that the applicant has but we'll get to
2 that.

3 MS. HOLMES: Fine, thank you.

4 MR. PULLIN: The witness needs to be
5 sworn in first.

6 HEARING OFFICER GEFTER: Okay. And who
7 is the witness?

8 MR. PULLIN: It's Farshad Farhang.

9 HEARING OFFICER GEFTER: Okay. And
10 Mr. Farhang, would you please be sworn.
11 Whereupon,

12 FARSHAD FARHANG
13 was duly sworn.

14 HEARING OFFICER GEFTER: Thank you.

15 DIRECT EXAMINATION

16 BY MR. PULLIN:

17 Q Mr. Farhang, was a statement of your
18 qualifications submitted with the applicant's
19 prehearing conference statement?

20 A Yes, I believe it was.

21 Q Are the exhibits that you're sponsoring
22 today attached to your testimony?

23 A Yes they are.

24 Q Do you have any corrections to your
25 testimony at this time?

1 A I do have corrections to answers three
2 and five.

3 HEARING OFFICER GEFTER: Before you
4 testify further you need to identify the
5 declaration where your testimony is contained.

6 MR. PULLIN: It is located in Exhibit
7 18.

8 HEARING OFFICER GEFTER: Okay. And any
9 other exhibits?

10 MR. PULLIN: Other exhibits that we'll
11 be moving is the noise section of Exhibit 1,
12 Exhibit 13, Exhibit 18, Exhibit 28, 29, 46, 53 and
13 10.

14 HEARING OFFICER GEFTER: Thank you. You
15 can go forward with your direct.

16 MR. PULLIN: Okay, thank you.

17 BY MR. PULLIN:

18 Q Insofar as your testimony contains
19 statements of fact are those facts correct to the
20 best of your knowledge?

21 A Yes they are.

22 Q Insofar as your testimony contains
23 statements of opinion do they represent your best
24 professional judgment?

25 A They do.

1 Q I'm sorry, we have to return to your
2 corrections for your testimony on Exhibit 18.

3 A With regard to corrections I have
4 corrections to Answer 3 to Question 3 of the
5 testimony, as well as Answer 5 to Question 5.

6 Q Please read those.

7 A Answer 3 to Question 3 correction is:
8 Eastshore would produce a project-only
9 contribution of 70 DBA at the northern wall of the
10 north Fremont Bank building. Based on a
11 conservative application of the City's guidelines
12 that commercial use guidelines would apply, such
13 levels combined with existing background LDN of 67
14 DBA would be 77 DBA LDN, which is in compliance
15 with the City's conditionally acceptable limits
16 for commercial areas.

17 MR. PULLIN: This is located in the
18 third paragraph of answer three.

19 MS. HOLMES: This goes to the heart of
20 some of staff's testimony. Is there a written
21 copy of this that we can look at?

22 MS. LUCKHARDT: We're working on
23 creating one right now.

24 MS. HOLMES: It would be very helpful to
25 have it written down in front of us in order for

1 our witness to be able to respond to those
2 changes.

3 It looks like it's a lot of words, I'm
4 not sure it's a significant change but it's
5 certainly a lot of words.

6 HEARING OFFICER GEFTER: We would just
7 need an updated version of the testimony,
8 including the changes.

9 MS. HOLMES: Are you in the process of
10 preparing one right now? Is that what's going on?

11 MR. PULLIN: Yes, yes we are, that's
12 correct.

13 MS. HOLMES: Perhaps we could just --

14 HEARING OFFICER GEFTER: We can go
15 forward with the testimony and then you can hand
16 the corrections to staff so they can look at them
17 for their cross examination. Let's go forward
18 with the testimony.

19 MR. FARHANG: In relation to Question
20 number 5 of the testimony, the correction is that
21 Eastshore proposes to commit to a 49 DBA noise
22 level from the project alone at R-1 using the
23 average nighttime hourly L-90 of 45.7 DBA. This
24 results in a combined level of 50 DBA.

25 HEARING OFFICER GEFTER: It's 49 DBA?

1 What did you say, 45?

2 MR. FARHANG: Forty-nine from the
3 project alone with combined background of 50 DBA.

4 HEARING OFFICER GEFTER: Okay.

5 BY MR. PULLIN:

6 Q And at this time could you please
7 summarize your testimony?

8 A With regard to noise, the purpose of
9 this testimony is to discuss EEC's comments
10 regarding the CEC proposed condition Noise-4.

11 Question number 3 is what noise standard
12 is applicable to the exterior of the Fremont Bank
13 building located immediately south of the
14 Eastshore Energy Center site. Our testimony in
15 answer to that particular question is that Fremont
16 Bank is a commercial use located in an industrial
17 zone.

18 The City of Hayward's land use
19 compatibility guidelines for industrial
20 manufacturing, utilities, and agriculture state
21 that levels up to 75 DBA are normally acceptable
22 and up to 80 DBA are conditionally acceptable.

23 The guidelines for office buildings,
24 business and commercial state that up to 70 DBA
25 LDN is normally acceptable and up to 77 DBA would

1 be conditionally acceptable. The conditionally
2 acceptable guideline --

3 HEARING OFFICER GEFTER: May I interrupt
4 for a moment because the witness is just reading
5 the testimony. We can read that ourselves.

6 MR. FARHANG: Yes.

7 HEARING OFFICER GEFTER: If you have
8 anything else to add that would be helpful.

9 MR. FARHANG: It's essentially
10 summarizing the testimony as submitted.

11 Our conclusion to Answer number 3 to
12 Question number 3 would be that the applicant
13 commits to producing a level of 70 DBA as
14 indicated in the application for compliance and
15 such levels would be in compliance with the
16 conditionally acceptable guidelines for commercial
17 zones, even those this is in an industrial area.

18 With regard to Question 4. The question
19 is, is it typical to evaluate project-related
20 increases in ambient noise in non-residential
21 areas as staff has done. Our assertion is that in
22 our experience that is not typical to occur for
23 non-residential or non-noise sensitive locations
24 in terms of increases in noise levels.

25 In relation to Question number 5. What

1 CEQA significant thresholds has the CEC typically
2 applied to establish noise limits applicable to a
3 residential receptor such as location R-1 and what
4 changes do we recommend to Noise-4 to be
5 consistent with this threshold of significance.

6 The applicant commits to producing a
7 level of 49 DBA at the residential location of
8 R-1, which combined with the existing nighttime
9 average noise level in terms of L90 of 45.7 DBA it
10 would amount to 50 DBA, which would be an increase
11 of 5 DBA above existing background levels and
12 therefore in compliance with the significance
13 threshold as established by CEC.

14 That concludes a summary of my testimony
15 regarding noise.

16 MR. PULLIN: Do you adopt all of the
17 exhibits as your sworn testimony?

18 MR. FARHANG: I do.

19 HEARING OFFICER GEFTER: So without
20 objection we'll accept those exhibits on noise
21 into the record. I don't think we need to repeat
22 the exhibit numbers because they already are in
23 the transcript.

24 So before we go to cross examination
25 staff could go forward with your witness.

1 MS. HOLMES: I'm getting the corrections
2 from the testimony right now.

3 HEARING OFFICER GEFTER: Sure.

4 MS. HOLMES: Could we go off the record
5 for just a moment. Thank you.

6 HEARING OFFICER GEFTER: Off the record.

7 (Brief recess)

8 HEARING OFFICER GEFTER: Back on the
9 record. We need to swear the witness.

10 MS. HOLMES: The witness is Shahab
11 Khoshmashrab.

12 Whereupon,

13 SHAHAB KHOSHMAHRAB

14 was duly sworn.

15 HEARING OFFICER GEFTER: Thank you.

16 DIRECT EXAMINATION

17 BY MS. HOLMES:

18 Q Mr. Khoshmashrab, did you prepare the
19 noise section of Exhibit 200, which is the FSA,
20 and Exhibit 202, which is the PSA?

21 A Yes.

22 Q And was a statement of your
23 qualifications included in Exhibit 200?

24 A Yes.

25 Q Do you have any corrections to make to

1 your testimony?

2 A No.

3 Q Are the facts contained in your
4 testimony true and correct to the best of your
5 knowledge?

6 A Yes.

7 Q And do the opinions contained in your
8 testimony represent your best professional
9 judgment?

10 A Yes.

11 Q I think what I would like to do now is
12 have Mr. Khoshmashrab summarize his testimony
13 briefly with an emphasis on Noise-4, which is the
14 contested condition of certification.

15 A Staff typically evaluates the project
16 based on CEQA and all the CEQA requirements and
17 also the local noise LORS. My conclusion was
18 basically that the project could be certified as
19 far as noise goes but that it will have to comply
20 with the conditions of certifications.

21 At R-1, which is the monitoring location
22 near the residential, the closest residential
23 neighborhood to the project, I determined that for
24 the project to create less than significant impact
25 there has to be a limitation of 46 decibels coming

1 only from the project. And it is included in the
2 condition of certification, Noise-4.

3 Secondly, in order for the project to
4 comply with the applicable noise LORS the noise
5 from the project at the bank, the exterior noise
6 level of the project at the bank should be no
7 greater than 60 decibels. Basically it would be
8 ten decibels less than what the applicant had
9 projected.

10 HEARING OFFICER GEFTER: Thank you. And
11 the reason for that?

12 MR. KHOSHMAHRAB: The reason for that
13 is, let's start with the, with the residential
14 neighborhood, R-1. The applicant initially
15 provided the noise level of 49 coming from the
16 power plant at that location. The four
17 consecutive quietest hours of the nighttime at
18 this location average to 44 decibels. This is the
19 background noise level that we call N90. If you
20 add 49 to 44 you will get 50. So that is six
21 decibels above the ambient.

22 And therefore to me, since the impact
23 will potentially be felt by many homes, and
24 because this location is densely populated
25 residential area, the six decibels would be

1 considered significant.

2 HEARING OFFICER GEFTER: That's the
3 staff's --

4 MR. KHOSHMAHRAB: And that's because --

5 HEARING OFFICER GEFTER: I want to ask
6 you a question. Is that staff's threshold on CEQA
7 if it's over five decibels?

8 MR. KHOSHMAHRAB: It's over five. If
9 it's between five and ten we determine based on
10 the facts and circumstances of each project.

11 Now going to the commercial building,
12 the bank, which is next door. The project owner
13 provided a noise level of 70 decibels that would
14 be heard at the exterior of the bank. If you look
15 at the -- Basically to evaluate this against the
16 LORS the City's guidelines have a 70 decibel LDN
17 requirement that is normally acceptable with a 77
18 decibel of conditionally acceptable.

19 Now I don't think the condition will
20 apply in this case because the condition as
21 written applies to the interior noise levels. And
22 since there are many employees who would like to
23 enjoy their breaks and they're constantly outside
24 on the patio taking lunches and walking around,
25 there will be an impact that I would consider

1 significant.

2 But we're not -- Let me go back, please.
3 So therefore because of this particular reason I
4 don't think that the condition as written and the
5 conditionally acceptable criteria applies to this.
6 So going back to what LORS limit applies, it would
7 be 70 decibel LDN. For a power plant that
8 produces a constant steady-state noise level, a 70
9 decibel LDN would be equal to a 64 LEQ.

10 Now if we have the 64 LEQ so that we can
11 compare it to the average of the noise that is
12 going on all the time, that is basically not all
13 the time but is the average of the most noise
14 sources in the environment. When you look at the
15 LEQ level at the bank, the ambient level of 60
16 decibels is what you are going to get for an
17 average daytime LEQ.

18 And if you add that to the power plant's
19 noise of 70 decibel then you will get 71. This is
20 in excess of the 64 LORS by 7 decibels so it
21 violates the LORS. In order for this, for the
22 noise of this project to comply with the LORS at
23 the bank it should not be greater than -- it
24 should not be greater than 60 DBA. Because if you
25 add that to the ambient then you will get 64 and

1 that complies with the LORS.

2 So the criteria here is not whether we
3 consider the bank a sensitive receptor or not. No
4 matter how we perceive this, how we look at the
5 bank as a sensitive or non-sensitive receptor,
6 this particular limitation here is not going to be
7 changed because it is a part of LORS compliance
8 requirements.

9 HEARING OFFICER GEFTER: Thank you. Do
10 you have further direct, Ms. Holmes?

11 MS. HOLMES: No.

12 HEARING OFFICER GEFTER: So is the
13 witness available for cross examination?

14 MS. HOLMES: He is.

15 HEARING OFFICER GEFTER: Okay, thank
16 you. At this point, Mr. Haavik, I know you wanted
17 to cross examine both the applicant's and the
18 staff's witnesses so it's your turn.

19 MR. HAAVIK: Thank you very much.

20 CROSS EXAMINATION

21 BY MR. HAAVIK:

22 Q I do have only one question after that
23 very succinct explanation, thank you
24 Mr. Khoshmashrab.

25 A You're doing well.

1 Q I'm getting better.

2 A Very good.

3 Q Thank you. Obviously the R-1 residence,
4 which is the closest residence, is noisy at night
5 and that's what you said. You had the background,
6 the ambient background noise, currently is noisy
7 at night. And adding the noise of the power plant
8 would then put it to a threshold of about 49 DBA;
9 is that correct?

10 A If you add the power plant -- Let me
11 just make one clarification. The noise, the
12 average noise level at nighttime at R-1 is typical
13 of an environment that we are looking at, such an
14 environment like a commercial, industrial
15 environment. So it doesn't seem to be too high.
16 So from my past experience I would see that, I
17 would think that this is a typical limit or a
18 typical ambient noise environment in the area.

19 Q Okay.

20 A And if you add the 44 to the 49, yes,
21 you will get 50 decibels, which is 6 decibels
22 above the ambient.

23 Q And that does not qualify, it would be
24 out of compliance then? It would be a significant
25 level.

1 A It would be considered a significant
2 impact in this case because we are talking about a
3 lot of homes that could potentially be impacted.

4 Q Certainly. And it's all those cars that
5 go to the 24 banking over at Fremont Bank that
6 Commissioner Byron will be participating in very
7 soon. (Laughter) Thank you very much.

8 A You're welcome.

9 MR. HAAVIK: I'm sorry, sir, I don't
10 have your name.

11 MR. PULLIN: It's Nick Pullin.

12 MR. HAAVIK: Nick?

13 MR. PULLIN: Yes, and this is
14 Mr. Farshad Farhang.

15 CROSS EXAMINATION

16 BY MR. HAAVIK:

17 Q Sir, you were responsible for the
18 measurements of R-1, the R-1 receptor? The
19 measurements that were taken at the R-1 receptor,
20 the residence.

21 A Measurements were taken by our staff,
22 that's correct.

23 Q So the staff took not only measurements
24 there but also at the Fremont Bank receptor; is
25 that correct?

1 A That is correct.

2 Q And then you evaluated those results.

3 A That is correct.

4 Q Okay. How can you justify, especially
5 with the bank -- is that considered R-4 or R-2?

6 A That's called R-2.

7 Q R-2. How do you justify -- In your
8 brief summary there you indicated that the
9 facility was located in a commercial zone and that
10 you felt as though the 70 DBA which you're
11 requesting would be theoretically acceptable with
12 the rules and regulations and LORS with the City
13 of Hayward; is that correct?

14 A That is correct. The statement that was
15 made was that this is a commercial use in an
16 industrial zone.

17 Q Okay. Does that take into account, as
18 the testimony of Ms. Fancher indicated as well as
19 some of the other information brought forth with
20 staff, that they are immediately adjacent to your
21 facility, proposed facility, within 75 feet,
22 upwards to 300-plus people every day? Is that a
23 concern or would that change the qualification of
24 the City's LORS and the criteria for going from a
25 60 DB level to a 70 DB level because it's a

1 commercial area?

2 A The commercial noise guidelines are
3 currently for the City of Hayward 70 DBA exterior
4 LDN being normally acceptable and 77 DBA being
5 conditionally acceptable.

6 Q I guess what I am looking at is the fact
7 that you are trying to meld a three- to four-
8 hundred person office building next to a loud
9 power plant. Is that -- I guess by doing that you
10 can increase the DBA from 60 to 70 and be able to
11 qualify still within that particular guideline; is
12 that correct?

13 A The definition of conditionally
14 acceptable pertains to --

15 MR. PULLIN: Sorry, applicant objects to
16 the characterization of the plant as, quote, loud.

17 MR. HAAVIK: Okay, accepted, a power
18 plant. We'll strike loud.

19 MR. PULLIN: Thank you.

20 MR. HAAVIK: You're welcome. Go ahead,
21 sir.

22 MR. FARHANG: The definition of
23 conditionally acceptable as stated in the
24 testimony is a building with windows and doors
25 closed that is furnished with air conditioning or

1 an air circulation system and thereby allows for
2 interior activities that would be amenable to
3 higher noise levels on the exterior.

4 MR. HAAVIK: Thank you very much.

5 HEARING OFFICER GEFTER: Does that
6 conclude your cross examination?

7 MR. HAAVIK: Yes.

8 HEARING OFFICER GEFTER: Now I know
9 applicant wanted to talk to staff about the
10 condition. Do you have any cross examination of
11 staff?

12 MR. PULLIN: Yes we do.

13 CROSS EXAMINATION

14 BY MR. PULLIN:

15 Q Mr. Khoshmashrab, is Fremont Bank a
16 commercial use pursuant to the Hayward zoning code
17 and/or general plan?

18 A The zoning code?

19 Q Would it be considered a commercial use?

20 MS. HOLMES: If you don't know the
21 answer you can --

22 MR. KHOSHMAHRAB: I don't know the
23 answer.

24 HEARING OFFICER GEFTER: We need a
25 microphone over there.

1 MR. KHOSHMAHRAB: I don't know the
2 answer to that.

3 BY MR. PULLIN:

4 Q Would a bank or something of that use be
5 considered commercial in any other zone?

6 A Related to noise as defined, yes.

7 Q So is the Fremont Bank at that location
8 located within the industrial district of the City
9 of Hayward?

10 A I don't know the exact zoning where it's
11 located.

12 Q Okay. In the Russell City proceeding is
13 it true that the staff did not address increases
14 in noise at a non-residential area?

15 A I think they did. I read that the other
16 day. But they did address the noise impact of the
17 project at non-residential neighborhoods. They
18 did address it.

19 Q In your experience has the CEC ever
20 applied an increase in noise level at a commercial
21 building as a significant standard or has it been
22 strictly residential?

23 A It hasn't been strictly residential.
24 Everything that falls under the definition of
25 sensitive noise receptor would be treated that

1 way. A commercial office building is typically
2 not considered a sensitive noise receptor.

3 The bottom line is, if I may add. The
4 bottom line is, no matter now you look at this the
5 LORS limit of 64 LEQ of the City of Hayward needs
6 to be complied with. None of the requirements in
7 the conditions of certification related to noise
8 are there because of making a conclusion that this
9 place, this bank is a sensitive receptor.

10 Q And when you refer to the City of
11 Hayward's LORS you're referring to Appendix N?

12 A N, yes.

13 Q Of the noise guidelines?

14 A Of the noise guidelines.

15 Q Thank you. I know you stated before
16 that for normally acceptable under the noise
17 guidelines for commercial uses it's up to 70 DBA
18 for a day/night metric and conditionally
19 acceptable goes up to 77 DBA. And then
20 furthermore for industrial uses it's up to 70 DBA
21 and normally acceptable 80. I mean conditionally
22 acceptable for 80 DBA.

23 So even if the Fremont Bank was subject
24 as a commercial use, even though it is located
25 within an industrial zone, would you agree that it

1 is of conventional construction with closed
2 windows and fresh air supply or air conditioning
3 pursuant to Figure 1? Is that the type of
4 building?

5 A I don't understand your question the way
6 you're putting it. If you can make that, rephrase
7 it, please.

8 Q Under the conditionally acceptable uses
9 under Figure 1.

10 A Under Figure 1 of what?

11 Q Of Appendix N.

12 A Appendix N. Okay, I have to look at it.

13 HEARING OFFICER GEFTER: Appendix N to
14 what?

15 MR. PULLIN: To the Hayward noise
16 guidelines.

17 HEARING OFFICER GEFTER: And what
18 exhibit is that?

19 MS. HOLMES: Can the witness go retrieve
20 a copy of Appendix N?

21 HEARING OFFICER GEFTER: Sure.

22 MS. HOLMES: Thank you.

23 HEARING OFFICER GEFTER: But what
24 exhibit is Appendix N?

25 MR. PULLIN: It's referred to in the

1 FSA.

2 HEARING OFFICER GEFTER: Off the record
3 again while the witness --

4 MR. PULLIN: It is also attached to the
5 AFC as Exhibit 1.

6 HEARING OFFICER GEFTER: Okay, wait a
7 minute. Exhibit what?

8 MR. PULLIN: It's attached to the AFC
9 under the noise section, which is Exhibit 1.

10 HEARING OFFICER GEFTER: The AFC is
11 Exhibit 1. Okay, thank you.

12 HEARING OFFICER GEFTER: Now we'll go
13 off the record.

14 (Brief recess)

15 BY MR. PULLIN:

16 Q Would you consider a building such as
17 Fremont Bank's, which is about ten years old, if
18 it is of conventional construction with closed
19 windows and a fresh air supply and/or air
20 conditioning pursuant to Figure 1?

21 A Yes.

22 Q And also pursuant to Figure 1 of the
23 noise guidelines a noise level of 77 DBA, does
24 that fall within the conditionally acceptable
25 range for such commercial buildings?

1 A No. It does if you're looking at the
2 interior. Let me read it again, hold on. The
3 condition says that only after a detailed analysis
4 of the noise reduction requirements is made and
5 needed noise insulation features included in the
6 design, in which case the applicant has included
7 mitigation measures. But it doesn't mean that the
8 project will not need any more mitigation in the
9 future.

10 HEARING OFFICER GEFTER: Mr. Pullin, I
11 have a question.

12 MR. PULLIN: Yes.

13 HEARING OFFICER GEFTER: To cut to the
14 bottom line here, apparently the applicant is
15 objecting to staff's condition because it would
16 require additional noise abatement investment. So
17 the question is really, is it that the applicant
18 doesn't want to pay for additional noise abatement
19 or that it doesn't exist?

20 Because it's not a huge amount of
21 decibels that we're talking about here. And to
22 keep spending time on that where the staff witness
23 is telling us that the condition is based on
24 existing LORS. So my question is whether or not
25 it is applicant's position that it is infeasible

1 to install the noise abatement that would be
2 required in order to meet that staff's condition?

3 MR. PULLIN: I think that what we're
4 looking at here is an unreasonable request to
5 mitigate the noise level to only two DBA above the
6 existing ambient.

7 HEARING OFFICER GEFTER: Well why would
8 it be? Is it unreasonable because it's
9 infeasible? Is it economically infeasible, is it
10 technologically infeasible or can it be done?

11 MR. PULLIN: We don't know at this
12 point. Mr. Trewitt would have to answer this
13 question.

14 MR. TREWITT: It could be that 64 DBA,
15 which is two DBA above ambient at the site now
16 currently could be infeasible.

17 HEARING OFFICER GEFTER: In what way,
18 technologically infeasible --

19 MR. TREWITT: Yes.

20 HEARING OFFICER GEFTER: Or financially?

21 MR. TREWITT: Technologically.

22 HEARING OFFICER GEFTER: And do you have
23 evidence to prove that? Have you provided us any
24 testimony on that?

25 MR. TREWITT: No, I don't have anything

1 on that yet.

2 HEARING OFFICER GEFTER: Because I think
3 where staff's witness continues to tell us that it
4 meets the LORS requirements, what you would be
5 asking us to do here is disregard the LORS
6 requirement. So I am trying to find out on what
7 basis you would ask us to do that.

8 MR. PULLIN: Applicant would like to be
9 able to brief the LORS issues on this.

10 HEARING OFFICER GEFTER: Well of course
11 you have that right. Do you have any additional
12 cross examination of the witness?

13 MR. PULLIN: Okay, we'll move on. I
14 just have a few questions on the residential R-1.

15 HEARING OFFICER GEFTER: Sure.

16 BY MR. PULLIN:

17 Q Regarding the nearest residence at 2765
18 Depot Road using an L90 metric you arrived at an
19 ambient noise level of 44 DBA; is that correct?

20 A For the four quietest consecutive hours
21 of the nighttime.

22 Q Right, for the four quietest. Yes, that
23 was my next question. I'm not sure if you are
24 familiar with the 2002 Russell City Final Staff
25 Assessment or the Amendment, both of which used an

1 eight hour average from ten p.m. to six a.m.; is
2 that correct?

3 A No, I am not aware of that.

4 MR. PULLIN: No further questions.

5 HEARING OFFICER GEFTER: Thank you. Do
6 you have any redirect of the witness?

7 MS. HOLMES: No.

8 HEARING OFFICER GEFTER: What we have
9 now then is you've submitted your revised proposed
10 condition Noise-4 and the staff has given us their
11 testimony as to why they support Noise-4 the way
12 it's written. So when briefing you'd be entitled,
13 of course, to indicate, to establish to us why we
14 should accept your changes to Noise-4.

15 And Mr. Haavik, I don't know if you have
16 any more cross examination of the witnesses or
17 your one.

18 MR. HAAVIK: Not at this time.

19 HEARING OFFICER GEFTER: We're going to
20 close the topic except for the briefing.

21 MR. HAAVIK: None.

22 HEARING OFFICER GEFTER: Okay, thank
23 you.

24 MR. HAAVIK: My address is 2765 Depot
25 Road.

1 (Laughter)

2 HEARING OFFICER GEFTER: Okay.

3 Commissioner Byron.

4 PRESIDING COMMISSIONER BYRON: I have
5 one question. Mr. Khoshmashrab or whoever on
6 staff may be able to address this. Have we given
7 any consideration as to what the applicant might
8 do in order to reduce the noise output from the
9 plant?

10 MR. KHOSHMAHRAB: Are you referring to
11 specific mitigation?

12 PRESIDING COMMISSIONER BYRON: In order
13 to meet, in order to meet Noise-4.

14 MR. KHOSHMAHRAB: Mitigation measures.

15 PRESIDING COMMISSIONER BYRON: Have you
16 put any thought into how they might meet that?

17 MR. KHOSHMAHRAB: We have included
18 basically a list of possible mitigations.

19 PRESIDING COMMISSIONER BYRON: In the
20 Noise-4?

21 MR. KHOSHMAHRAB: No, not in the
22 Noise-4.

23 PRESIDING COMMISSIONER BYRON: I didn't
24 think so. I read that, I didn't see it.

25 MR. KHOSHMAHRAB: Yeah, it's not in

1 Noise-4 but it is in the body of the testimony.

2 PRESIDING COMMISSIONER BYRON: Okay,
3 thank you.

4 MR. KHOSHMAHRAB: You're welcome.

5 HEARING OFFICER GEFTER: At this point
6 with that we're going to close noise and we will
7 -- if you want to move your exhibits in. I think
8 the applicant has already done that. I had
9 actually a question. Applicant moved Exhibit 10
10 and Exhibit 10 relates to alternatives so I'm not
11 sure why you were moving that exhibit. Is there
12 something about noise in that exhibit?

13 MS. LUCKHARDT: No, Exhibit 10 should
14 not be included, that should come in under
15 alternatives.

16 HEARING OFFICER GEFTER: Okay, so we're
17 going to hold on Exhibit 10. And then Exhibit 53
18 includes revisions to air quality conditions. It
19 also includes the noise revisions?

20 MR. PULLIN: Yes, that's all the
21 conditions.

22 MS. LUCKHARDT: Yes.

23 HEARING OFFICER GEFTER: Okay. And then
24 the applicant just distributed a document called
25 Spare the Air in the Bay Area, Santa Clara County

1 Woodsmoke Rebate Program. We want to identify
2 that document as Exhibit 55. The Committee asked
3 the applicant to obtain this document, it's been
4 circulated to the parties. Ms. Luckhardt, do you
5 want to move this into the record, Exhibit 55? Is
6 it complete?

7 MR. MASSEY: I would ask that we get a
8 better printout. It looks like they hadn't scaled
9 it so the right side is cut off on every single
10 page and it's hard to read.

11 HEARING OFFICER GEFTER: Okay, fine,
12 that's fine. We'll get you, applicant will make
13 sure that better copies are provided. But at this
14 point do you want to move 55 into the record?

15 MS. LUCKHARDT: Exhibit 55 contains a
16 variety of different reports and PowerPoint
17 presentations and other documents from the Bay
18 Area Air Quality Management District regarding its
19 Woodsmoke Program. And we'd like to have that
20 marked and -- I think the next one in order would
21 be 55.

22 HEARING OFFICER GEFTER: Okay. And
23 without objection that will be received into the
24 record. However, the applicant is going to
25 provide the parties with a better copy since

1 apparently this copy is cut off on the right side
2 margin. The other items that are pending --

3 MS. LUCKHARDT: I think it's just the
4 first page but we'll check it all and make sure.

5 HEARING OFFICER GEFTER: Well thank you.

6 MR. MASSEY: I appreciate that. Pending
7 items are Condition Public Health-1 and Condition
8 AQ-SC8. And we have asked the parties to consult
9 to try to coordinate on Public Health-1 with AQ-24
10 and so we'll look for those revisions in terms of
11 timing and perhaps some better language.

12 MS. LUCKHARDT: We appreciate that
13 direction.

14 HEARING OFFICER GEFTER: AQ-SC8, also
15 the parties were going to discuss that further as
16 far as I understand from yesterday's testimony.
17 So those two items are still pending.

18 And then in terms of our schedule for
19 Monday, January 14, 2008. The hearing would
20 continue in this room, we have reserved it from
21 the City of Hayward. Thank you very much,
22 Mr. Bauman, and all the people you work with.

23 At this point we will schedule it from
24 ten a.m. to eight p.m. like we did yesterday. We
25 can consult about additional time during that day

1 but we also want to provide time for the public to
2 again address us during that process that day.

3 And we are going to do land use, local
4 system engineering and alternatives. Then we'll
5 discuss briefing and probably discuss the issue of
6 override in the context of the local system
7 effects topic.

8 MS. LUCKHARDT: Okay. Is the record
9 then closed on the subject areas that we have
10 completed as of today but for those items that you
11 identified specifically?

12 HEARING OFFICER GEFTER: As far as I
13 know. Unless anyone else has anything else to add
14 on that we are closed on all the other items. All
15 the other topics are closed except for the ones
16 that we are going to do on January 14 and the air
17 quality and public health conditions.

18 MS. LUCKHARDT: Okay, thank you.

19 HEARING OFFICER GEFTER: At this point
20 them Commissioner Byron would like to say goodbye
21 and then we're going to adjourn.

22 PRESIDING COMMISSIONER BYRON: Well it
23 is not really a goodbye, is it. It's until we
24 meet again.

25 I would like to thank you all very much

1 for the way that you conducted yourselves today.
2 I am very sorry that we were not able to complete
3 in the two days that we allocated, or that I
4 should say we had available to us. But I look
5 forward to being back here on the 14th and we'll
6 see you all then.

7 Thank you, we are adjourned.

8 HEARING OFFICER GEFTER: Off the record.

9 (Whereupon, at 6:35 p.m., the
10 Evidentiary Hearing was adjourned.)

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CERTIFICATE OF REPORTER

I, JOHN COTA, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Prehearing Conference; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said conference, nor in any way interested in outcome of said conference.

IN WITNESS WHEREOF, I have hereunto set my hand this 8th day of January, 2008.

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