BEFORE THE CALIFORNIA ENERGY COMMISSION STATE OF CALIFORNIA

In the Matter of: Application for Certification for the Ivanpah Solar Electric Generating System

Docket No. 07-AFC-5

STAFF RESPONSE TO APPLICANT'S PROPOSED SCHEDULE AND REQUEST FOR REVISED SCHEDULING ORDER

INTRODUCTION

On October 1, 2008, the applicant for the Ivanpah Solar Electric Generating System Project (ISEGS) filed a proposed schedule and a request for a revised scheduling order, or (alternatively) for a scheduling conference. The California Energy Commission committee responsible for this project subsequently issued an order for such a conference on October 15, 2008, and requested that parties respond to the applicant's proposed schedule by October 10, 2008.

During the past two weeks, Energy Commission staff has conferred with the staff of the U.S. Bureau of Land Management (BLM) to determine the feasibility of applicant's proposed schedule. Such collaboration is necessary because the Preliminary Staff Assessment (PSA) for this project is a "joint" document that will also serve as the Draft Environmental Impact Statement (DEIS) for BLM's right-of-way permit, the federal land permit required for ISEGS. The DEIS satisfies federal National Environmental Policy Act (NEPA) requirements for BLM's issuance of right-of-way permits. After conferring with BLM, Commission staff subsequently met with the applicant to discuss the proposed schedule.

APPLICANT'S PROPOSED SCHEDULE IS IMPRACTICAL

Prior to the outset of the ISEGS proceeding, BLM staff and Commission staff entered into a Memorandum of Understanding (MOU) regarding the joint production of the PSA/DEIS document and the Final Staff Assessment/DEIS document.¹ The goal of the MOU is to provide simultaneous and consistent state and federal environmental review.

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Proof of Service (Revised 7/14/0) filed with original. Mailed from Sacramento on 10/10/09

¹ The MOU is titled "Memorandum of Understanding between the U.S. Department of the Interior, Bureau of Land Management California Desert District and the California Energy Commission Staff Concerning Joint Environmental Review for Solar Thermal Power Plant Projects." The MOU was signed by the Commission's Executive Director on August 8, 2007.

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Among other things, the MOU provides that the two agencies will share in the preparation and review of the environmental analyses for solar thermal projects, and indicates that the environmental documents will serve the dual purpose of satisfying both state California Environmental Quality Act (CEQA) and federal NEPA requirements. (MOU, p. 4.) According to the MOU attachment titled "BLM & CEC Combined Processing Plan," the PSA/DEIS is to be issued during the same approximate time frame as the circulation (for federal NEPA purposes) of the DEIS. In the federal NEPA process, BLM must submit the DEIS to a "Notice of Availability" (NOA) review process by the Department of Interior before the DEIS can be noticed in the Federal Register and publicly released. The NOA review period can take several weeks before the DEIS is publicly issued and BLM's 90-day comment period on the document can begin. During the NOA review period the PSA/DEIS will be virtually complete, but not yet publicly released. Thus, there can be little further schedule progress during this period.

Applicant's proposal is to try to avoid the delay caused by the NOA review period by having Commission staff publish the PSA first (apparently captioned solely as the PSA) and initiating Staff workshops on the document during the NOA review period. However, BLM staff believe that such a shortcut is inconsistent with the MOU and with the agencies' agreement to release the PSA/DEIS as a joint document that meets federal NEPA requirements, including NOA review and Federal Register publication before its release. BLM believes that participation in workshops on what is in essence the DEIS, but before the DEIS is officially reviewed and published for federal purposes, violates federal requirements. BLM and Commission staff believe that any departure from the joint document, including during the NOA review period, is contrary to the MOU, and BLM staff further believes that such departure would require BLM to produce its own separate DEIS.

If the applicant's proposal is accepted, and BLM proceeds to divorce itself from the Commission process and produce its own DEIS without the Commission's PSA, this breakdown of the joint document collaboration will add many months to the schedule for federal approval. Thus, in an effort to gain some weeks, applicant's proposed schedule risks significant project delay from the breakdown of the state/federal agency collaboration. For these reasons, Commission staff opposes applicant's proposed schedule.

Dated: October 10, 2008

Respectfully submitted,

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RICHARD C. RATLIFF Staff Counsel IV

BEFORE THE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION OF THE STATE OF CALIFORNIA

APPLICATION FOR CERTIFICATION FOR THE IVANPAH SOLAR ELECTRIC GENERATING SYSTEM DOCKET NO. 07-AFC-5

PROOF OF SERVICE (Revised 7/14/08)

<u>INSTRUCTIONS:</u> All parties shall 1) send an original signed document plus 12 copies <u>OR</u> 2) mail one original signed copy AND e-mail the document to the web address below, AND 3) all parties shall also send a printed <u>OR</u> electronic copy of the documents that <u>shall include a proof of service declaration</u> to each of the individuals on the proof of service:

CALIFORNIA ENERGY COMMISSION Attn: Docket No. 07-AFC-5 1516 Ninth Street, MS-15 Sacramento, CA 95814-5512 docket@energy.state.ca.us

APPLICANT

Solar Partners, LLC John Woolard, Chief Executive Officer Alicia Torre, Project Manager 1999 Harrison Street, Suite #500 Oakland, CA 94612 <u>ATorre@BrightSourceEnergy.com</u>

*Steve De Young Ivanpah Solar Electric Generating System Director, Environmental, Safety and Health 1999 Harrison Street, Ste. 2150 Oakland, CA 94612 sdeyoung@brightsourceenergy.com

APPLICANT'S CONSULTANTS

John L. Carrier, J. D. 2485 Natomas Park Dr. #600 Sacramento, CA 95833-2937 jcarrier@ch2m.com

COUNSEL FOR APPLICANT

Jeffrey Harris Ellison, Schneider & Harris L.L.P. Attorneys at Law 2015 H Street Sacramento, CA 95814-3109 jdh@eslawfirm.com

INTERESTED AGENCIES

*California ISO P.O. Box 639014 Folsom, CA 95763-9014 <u>e-recipient@casio.com</u>

Tom Hurshman, Project Manager Bureau of Land Management 2465 South Townsend Ave. Montrose, CO 81401 tom_hurshman@blm.gov

Sterling White, Field Manager Bureau of Land Management Needles Field Office 1303 South Highway 95 Needles, CA 92363 Sterling White@blm.gov

Becky Jones California Department of Fish & Game 36431 41st Street East Palmdale, CA 93552 dfgpalm@adelphia.net

INTERVENORS

California Unions for Reliable Energy ("CURE") Tanya A. Gulesserian Marc D. Joseph Adams Broadwell Joseph & Cardozo 601 Gateway Boulevard, Suite 1000 South San Francisco, CA 94080 tgulesserian@adamsbroadwell.com

ENERGY COMMISSION

JEFFREY D. BYRON Commissioner and Presiding Member jbyron@energy.state.ca.us

JAMES D. BOYD Commissioner and Associate Member jboyd@energy.state.ca.us Paul Kramer Hearing Officer pkramer@energy.state.ca.us

Che McFarlin Project Manager Cmcfarli@energy.state.ca.us

Dick Ratliff Staff Counsel dratliff@energy.state.ca.us

Public Advisor pao@energy.state.ca.us

DECLARATION OF SERVICE

I, Janet Preis, declare that on October 10, 2008, I deposited copies of the attached Staff Response to Applicant's Proposed Schedule and Request for Revised Scheduling Order in the United States mail at Sacramento with firstclass postage thereon fully prepaid and addressed to those identified on the Proof of Service list above. AND/OR

Transmission via electronic mail was consistent with the requirements of California Code of Regulations, title 20, sections 1209, 1209.5, and 1210. All electronic copies were sent to all those identified on the Proof of Service list above.

I declare under penalty of perjury that the foregoing is true and correct.

Legal Secretary