



SOUTHERN CALIFORNIA
EDISON

An EDISON INTERNATIONAL Company

ORIGINAL

Amber Dean
Attorney
Amber.Dean@SCE.com

December 12, 2005

Docket Clerk
California Public Utilities Commission
505 Van Ness Avenue
San Francisco, California 94102

RE: R.04-03-017



Dear Docket Clerk:

Enclosed for filing with the Commission are the original and five copies of the **SOUTHERN CALIFORNIA EDISON COMPANY'S (U 338-E) REPLY COMMENTS ON THE DRAFT DECISION ADOPTING POLICIES AND FUNDING FOR THE CALIFORNIA SOLAR INITIATIVE** in the above-referenced proceeding.

We request that a copy of this document be file-stamped and returned for our records. A self-addressed, stamped envelope is enclosed for your convenience.

Your courtesy in this matter is appreciated.

Very truly yours,

Amber E. Dean

AD:as:LAW-#1261062

Enclosures

cc: All Parties of Record
(U 338-E)

ORIGINAL

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE
STATE OF CALIFORNIA

Order Instituting Rulemaking Regarding Policies,	)	
Procedures and Incentives for Distributed Generation	)	Rulemaking 04-03-017
and Energy Resources	)	(Filed March 16, 2004)
	)	
	)	CEC Docket No. 04-DIS-GEN-1
	)	and 03-IEP-1

**SOUTHERN CALIFORNIA EDISON COMPANY'S (U 338-E) REPLY COMMENTS ON THE
DRAFT DECISION ADOPTING POLICIES AND FUNDING FOR THE CALIFORNIA SOLAR
INITIATIVE**

MICHAEL D. MONTOKA
AMBER E. DEAN

Attorneys for
SOUTHERN CALIFORNIA EDISON COMPANY

2244 Walnut Grove Avenue
Post Office Box 800
Rosemead, California 91770
Telephone: (626) 302-6961
Facsimile: (626) 302-7740
E-mail: Amber.Dean@SCE.com

Dated: December 12, 2005

**BEFORE THE PUBLIC UTILITIES COMMISSION OF THE
STATE OF CALIFORNIA**

Order Instituting Rulemaking Regarding Policies,	)	
Procedures and Incentives for Distributed Generation	)	Rulemaking 04-03-017
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DRAFT DECISION ADOPTING POLICIES AND FUNDING FOR THE CALIFORNIA SOLAR
INITIATIVE**

I.

INTRODUCTION

Pursuant to Article 19 of the Commission's Rules of Practice and Procedure, Southern California Edison Company (SCE) submits the following Reply to comments on ALJ Malcolm's Draft Decision Adopting Policies and Funding for the California Solar Initiative (Draft Decision). Many parties commented on the Draft Decision, raising issues related to program cost-effectiveness, funding allocation among utilities, ratemaking impacts, and incentive levels for different customer types. These comments highlight the prematurity of the Draft Decision and any expedited implementation of a California Solar Initiative (CSI). SCE continues to maintain that the Commission should address fundamental issues concerning cost effectiveness, funding, and ratemaking impacts before proceeding.

SCE is also disturbed by requests from parties urging the Commission to rely on an increasingly shrinking pool of ratepayers to fund a program with purported statewide, and in this case, global implications. Solar PV manufacturers and entities seeking to install solar PV equipment continue to ask the Commission for more money and expedited implementation of a long-term CSI. At the same time, other parties seek to remove themselves or their constituents as eligible funding sources for an expanded

solar program which, if implemented by the Commission without legislation, will already exclude publicly-owned utilities' customers. SCE maintains that there must be a fair balance between the cost to ratepayers and the benefits provided.

In these comments, SCE addresses some of the commenting parties' specific proposals concerning funding allocation and incentive levels.

II.

REPLY COMMENTS

A. The PV Solar SGIP Budget Increase Should Be Funded by Both Gas and Electric Ratepayers.

Southern California Generation Coalition (SCGC) argues that the 2006 SGIP budget increase should be funded solely by electric ratepayers, not gas ratepayers.¹ SCGC bases this argument on the notion that SB1 intended program funding to come exclusively through electricity rates. However, as the Draft Decision notes, SB1 did not pass. Thus, this incentive scheme was not adopted by the Legislature and does not limit the Commission's ability to fund the SGIP budget increase through both gas and electric distribution rates.

SCGC also argues that, based on the findings by Itron, Inc., a PV program is not cost-effective for gas ratepayers. As SCE and other parties discussed in their opening comments, Itron's findings indicate that the SGIP is not cost effective for *any* ratepayers. Nevertheless, solar manufacturers and proponents continue to tout the benefits that purportedly accrue to gas utilities and their ratepayers. For example, ASPv claims that gas ratepayers benefit from deferred gas transmission and distribution facility costs, greater security and diversity of energy supply, and reduced exposure to greenhouse gas production and global climate change.² As SCE has commented and testified in this proceeding, many such "benefits" cannot be verified or quantified. Nevertheless, if the Commission is increasing the solar PV SGIP budget and embarking on an expanded CSI based on these purported benefits, then gas ratepayers should be

¹ SCGC Comments, p. 4.

² See ASPv Comments on Staff Solar Report, p. 10.

included in funding the program(s). Moreover, if the Commission believes that there are societal benefits related to solar PV power, the Commission should fund the subsidies for solar PV power from the broadest possible base. For these reasons, SCE urges the Commission to reject SCGC's request to fund the SGIP budget increase and any future CSI costs through electric distribution rates only.

B. The Commission Should Not Increase the SGIP Budget or the Level of CSI Funding.

Vote Solar and PV Now argue that the funding anticipated by SB1 (\$1.1-\$1.8 Billion) should be increased to cover the portion of funding that would have been provided by publicly-owned utilities under SB1, yielding a total Investor Owned Utility (IOU) funding level of \$2.5 Billion.³ First, the Commission has not yet adopted a CSI, and thus any discussion of funding for such a program is premature. More importantly, such requests highlight the inequity of funding a statewide program solely through IOU customers. Vote Solar acknowledges that municipal utilities serve approximately 30% of the State's energy consumers, yet without shame argues that IOU customers will just need to pick up the entire tab because they are under the Commission's jurisdiction.⁴ Such comments represent a growing trend of relying on an increasingly shrinking pool of ratepayers to fund a program with purported statewide, and in this case, global implications. The Commission should not merely determine a funding level based on solar industry requests and then place the burden on IOU ratepayers to come up with the money. Rather, the Commission should seek an equitable funding level by determining the cost to ratepayers and the demonstrated benefits they receive and look to other state-wide vehicles to help support the state's underlying environmental goals.

C. The Commission Should Not Assign Different Incentive Levels Based on Individual Customer Characteristics.

Various parties ask that municipal projects, churches, non-profits, and tax exempt participants receive a higher incentive than other private or tax-paying customers.⁵ These parties argue that certain entities or individuals may not be able to take advantage of tax credits or third party financing. It seems

³ Vote Solar Comments, p. 3; PV Now Comments, p. 9.

⁴ *Id.*

⁵ See, e.g., Oakland Mayor's Comments; Environment California Research and Policy Center's Comments (Environment CA), p. 4; PV Now Comments, p. 7.

illogical that an entity which already receives financial benefit from its tax exempt status should receive a higher subsidy for its solar PV project. More importantly, it is a slippery slope to begin assigning incentives based on an individual customer's characteristics. SCE urges the Commission to reject parties' proposals to apply different incentives to customers based on individual characteristics, including whether or not a customer qualifies for federal or state tax credits.

D. The Proposed Incentive Reduction Is Appropriate for Wait-listed Projects.

ASpv and PV Now claim that projects on the SGIP waiting list should receive the current SGIP solar incentive (\$3.50/W) or the incentive currently scheduled for 2006 (\$3.00/W), not the reduced incentive proposed in the Draft Decision.⁶ These parties claim that requiring customers to "go through the decision process" to install a solar project or negotiate with a contractor based on the new lower incentive would be "unfair."⁷ This is merely an attempt to secure a higher payment, notwithstanding the finding that the current incentive is higher than it needs to be and the desire to use limited funds in the most cost-effective way possible.

There is no good reason for the Commission to apply a different incentive to projects on the SGIP waiting list than new 2006 projects. Contrary to parties' arguments, projects on the waiting list have no guarantee of funding, and thus no guarantee of any particular incentive amount. Thus, there is no basis to claim that one has detrimentally relied on any scheduled incentive amount. A customer on the waiting list is still in a position to evaluate the project based on 2006 incentive levels and determine whether to proceed. If customers choose not to proceed, they will be reimbursed their application fees. Given that the reasons for the reduced incentive levels apply equally to wait-listed projects, the Commission should not allow a higher incentive level for those projects.

⁶ See, e.g., ASPv Comments, p. 4; PV Now Comments, pp. 6-7.

⁷ PV Now Comments, p. 7.

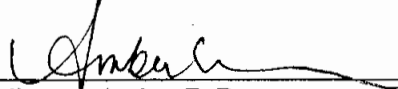
III.

CONCLUSION

Based on the foregoing and the points made in its opening comments, SCE respectfully requests that the Commission reject the Draft Decision's proposed SGIP budget increase. If the Commission determines it should take action notwithstanding the lack of record, the Commission should (1) clarify that the utilities may recover the cost associated with increasing the SGIP budget through their distribution rates, (2) retain existing SGIP funding allocations; and (3) lower the proposed incentive level consistent with the incentive provided under the Emerging Renewables Program for January 2006.

Respectfully submitted,

MICHAEL D. MONTOYA
AMBER E. DEAN


By: Amber E. Dean

Attorneys for
SOUTHERN CALIFORNIA EDISON COMPANY

2244 Walnut Grove Avenue
Post Office Box 800
Rosemead, California 91770
Telephone: (626) 302-6961
Facsimile: (626) 302-7740
E-mail: Amber.Dean@SCE.com

December 12, 2005

CERTIFICATE OF SERVICE

I hereby certify that, pursuant to the Commission's Rules of Practice and Procedure, I have this day served a true copy of SOUTHERN CALIFORNIA EDISON COMPANY'S (U 338-E) REPLY COMMENTS ON THE DRAFT DECISIONS ADOPTING POLICIES AND FUNDING FOR THE CALIFORNIA SOLAR INITIATIVE on all parties identified on the attached service list(s). Service was effected by one or more means indicated below:

- ☒ Transmitting the copies via e-mail to all parties who have provided an e-mail address. First class mail will be used if electronic service cannot be effectuated.
- ☒ Placing the copies in sealed envelopes and causing such envelopes to be delivered by hand or by overnight courier to the offices of the Commission or other addressee(s).
- ☐ Placing copies in properly addressed sealed envelopes and depositing such copies in the United States mail with first-class postage prepaid to all parties.
- ☐ Directing Prographics to place the copies in properly addressed sealed envelopes and to deposit such envelopes in the United States mail with first-class postage prepaid to all parties.

Executed this **12th day of December, 2005**, at Rosemead, California.



Edna Vallecillo
Project Analyst
SOUTHERN CALIFORNIA EDISON COMPANY

2244 Walnut Grove Avenue
Post Office Box 800
Rosemead, California 91770

Monday, December 12, 2005

ABBAS M. ABED
TRANSMISSION PLANNING SECTION,
CP52A
SAN DIEGO GAS & ELECTRIC
8315 CENTURY PARK COURT, CP21D
SAN DIEGO, CA 92123
R.04-03-017

SCOTT J. ANDERS
RESEARCH/ADMINISTRATIVE CENTER
UNIVERSITY OF SAN DIEGO - LAW
5998 ALCALA PARK
SAN DIEGO, CA 92110
R.04-03-017

Philippe Auclair
CALIF PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE
AREA 4-A
SAN FRANCISCO, CA 94102-3214
R.04-03-017

BARBARA R. BARKOVICH
BARKOVICH & YAP, INC.
44810 ROSEWOOD TERRACE
MENDOCINO, CA 95460
R.04-03-017

Valerie Beck
CALIF PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE
AREA 4-A
SAN FRANCISCO, CA 94102-3214
R.04-03-017

TOM BEACH
CROSSBORDER ENERGY
2560 NINTH STREET, SUITE 316
BERKELEY, CA 94710
R.04-03-017

BRIAN BIERING
RESOURCES AGENCY
1416 NINTH STREET, SUITE 1311
SACRAMENTO, CA 95814
R.04-03-017

Werner M. Blumer
CALIF PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE
AREA 4-A
SAN FRANCISCO, CA 94102-3214
R.04-03-017

SCOTT BLAISING
ATTORNEY AT LAW
BRAUN & BLAISING, P.C.
915 L STREET, STE. 1420
SACRAMENTO, CA 95814
R.04-03-017

ANDREW B. BROWN
ELLISON, SCHNEIDER & HARRIS, LLP
2015 H STREET
SACRAMENTO, CA 95814
R.04-03-017

LISA BROWY
CASE ADMINISTRATOR
SAN DIEGO GAS & ELECTRIC COMPANY
8330 CENTURY PARK COURT, CP32D
SAN DIEGO, CA 92123-4150
R.04-03-017

SEAN CASEY
SAN FRANCISCO PUBLIC UTILITIES
COMMISSIO
1155 MARKET STREET, 4TH FLOOR
SAN FRANCISCO, CA 94103
R.04-03-017

STEVE CHADIMA
ENERGY INNOVATIONS, INC.
130 WEST UNION STREET
PASADENA, CA 91103
R.04-03-017

CORIE CHEESEMAN
301 VAN BUREN APT. 14
MONTEREY, CA 93940
R.04-03-017

ALEXANDER G. CHEN
THERMAL MANAGEMENT GROUP
UNITED TECHNOLOGIES RESEARCH
CENTER
411 SILVER LANE, MS129-16
E. HARTFORD, CT 6108
R.04-03-017

JILL K. CLIBURN
45 CRAZY RABBIT DRIVE
SANTA FE, NM 87508
R.04-03-017

Darryl J Conklin
President
Renewable Technologies, Inc.
PO BOX 1569
Sutter Creek, CA 95685
R.04-03-017

ROCCO COLICCHIA
HARRIS & ASSOCIATES
120 MASON CIRCLE
CONCORD, CA 94520
R.04-03-017

R.04-03-017

Monday, December 12, 2005

JOE COMO
CITY AND COUNTY OF SAN FRANCISCO
1 DR. CARLTON B. GOODLETT PLACE, RM.
234
Dennis Herrera and City & County of San
Francisco
SAN FRANCISCO, CA 94102
R.04-03-017

STEVE COONEN
CONNECT ENERGY
14790 MOSSWOOD LANE
GRASS VALLEY, CA 95945
R.04-03-017

BRIAN T. CRAGG
ATTORNEY AT LAW
GOODIN MACBRIDE SQUERI RITCHIE &
DAY LLP
505 SANSOME STREET, SUITE 900
SAN FRANCISCO, CA 94111
R.04-03-017

MICHAEL B. DAY
ATTORNEY AT LAW
GOODIN MACBRIDE SQUERI RITCHIE &
DAY LLP
505 SANSOME STREET, SUITE 900
SAN FRANCISCO, CA 94111
R.04-03-017

REGINA M. DEANGELIS
ATTORNEY AT LAW
CALIFORNIA PUBLIC UTILITIES
COMMISSION
505 VAN NESS AVENUE
ROOM 4107
SAN FRANCISCO, CA 94102-3214
R.04-03-017

SCOTT DEBENHAM
DEBENHAM ENERGY LLC
11317 VALLE VISTA ROAD
LAKESIDE, CA 92040
R.04-03-017

LISA DECARLO
STAFF COUNSEL
CALIFORNIA ENERGY COMMISSION
1516 9TH STREET
SACRAMENTO, CA 95814
R.04-03-017

BERNADETTE DEL CHIARO
ENVIRONMENT CALIFORNIA
ENVIRONMENT CALIFORNIA
1107 9TH STREET, SUITE 601
SACRAMENTO, CA 95814
R.04-03-017

WILLIAM F. DIETRICH
DIETRICH LAW
2977 YGNACIO VALLEY ROAD, 613
WALNUT CREEK, CA 94598-3535
R.04-03-017

Shannon Eddy
CALIF PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE
ROOM 4102
SAN FRANCISCO, CA 94102-3214
R.04-03-017

CHRISTOPHER T. ELLISON
ELLISON, SCHNEIDER & HARRIS
2015 H STREET
SACRAMENTO, CA 95814
R.04-03-017

ROB ERLICHMAN
SUNLIGHT ELECTRIC, LLC
57 ASHBURY STREET, 6
SAN FRANCISCO, CA 94117
R.04-03-017

CLAY FABER
SAN DIEGO GAS & ELECTRIC COMPANY
555 WEST FIFTH STREET, GT14D6
LOS ANGELES, CA 90013
R.04-03-017

DIANE I. FELLMAN
ATTORNEY AT LAW
LAW OFFICES OF DIANE I. FELLMAN
234 VAN NESS AVENUE
SAN FRANCISCO, CA 94102
R.04-03-017

VICTORIA P. FLEMING
NAVIGANT CONSULTING, INC.
3100 ZINFANDEL DRIVE, SUITE 600
RANCHO CORDOVA, CA 95670-6078
R.04-03-017

PATRICK J. FORKIN III
TEJAS SECURITIES
7700 BONHOMME AVE. STE 575
CLAYTON, MO 63105
R.04-03-017

MATTHEW FREEDMAN
ATTORNEY AT LAW
THE UTILITY REFORM NETWORK
711 VAN NESS AVENUE, SUITE 350
SAN FRANCISCO, CA 94102
R.04-03-017

SUSAN FREEDMAN
SAN DIEGO REGIONAL ENERGY OFFICE
8520 TECH WAY, SUITE 110
SAN DIEGO, CA 92123
R.04-03-017

R.04-03-017

Monday, December 12, 2005

JOHN GALLOWAY
UNION OF CONCERNED SCIENTISTS
2397 SHATTUCK AVENUE, SUITE 203
BERKELEY, CA 94704
R.04-03-017

LORI A. GLOVER
PRESIDENT
S.O.L.I.D. USA, INC.
10645 N. TATUM BLVD., SUITE 200-306
PHOENIX, AZ 85028
R.04-03-017

NOAH GOLDEN
GOLDEN ENERGY
2630 LA CIENEGA AVE.
LOS ANGELES, CA 90034
R.04-03-017

STEVEN A. GREENBERG
DISTRIBUTED ENERGY STRATEGIES
4100 ORCHARD CANYON LANE
VACAVILLE, CA 95688
R.04-03-017

HILLARY GROSS
CAMPAIGN & ADVOCACY COORDINATOR
GLOBAL GREEN USA
2218 MAIN STREET, 2ND FLOOR
SANTA MONICA, CA 90405
R.04-03-017

MICHAEL HALL
BORREGO SOLAR SYSTEMS
727 ALLSTON WAY, SUITE B
BERKELEY, CA 94710
R.04-03-017

GLENN HAMER
DIRECTOR, GOVERNMENT AFFAIRS
FIRST SOLAR ELECTRIC COMPANY
4050 E. COTTON CENTER BLVD., STE. 68
PHOENIX, AZ 85040-8864
R.04-03-017

ARNO HARRIS
EI SOLUTIONS
20 GALLI DR., SUITE 8
NOVATO, CA 94949
R.04-03-017

CHRIS HARRIS
PACIFIC GAS & ELECTRIC COMPANY
PO BOX 770000
SAN FRANCISCO, CA 94177
R.04-03-017

LYNN M. HAUG
ATTORNEY AT LAW
ELLISON, SCHNEIDER & HARRIS, LLP
2015 H STREET
SACRAMENTO, CA 95814-3109
R.04-03-017

RANDY HAYES
OAKLAND MAYOR'S OFFICE
ONE FRANK H. OGAWA PLAZA
OAKLAND, CA 94612
R.04-03-017

Martin Homec
CALIF PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE
ROOM 4205
SAN FRANCISCO, CA 94102-3214
R.04-03-017

DARCIE L HOUCK
MONTEAU & PEEBLES LLP
1001 SECOND STREET
SACRAMENTO, CA 95814
R.04-03-017

HEATHER HUNT
W.H. ROBERT & H.F. HUNT, LLC
242 WHIPPOORWILL LANE
STRATFORD, CT 6614
R.04-03-017

TAMLYN HUNT
COMMUNITY ENVIRONMENTAL COUNCIL
26 W. ANAPAMU ST., 2/F
SANTA BARBARA, CA 93101
R.04-03-017

MICHAEL HYAMS
SAN FRANCISCO PUBLIC UTILITIES COMM
1155 MARKET ST., 4/F
SAN FRANCISCO, CA 94103
R.04-03-017

RONALD K. ISHII
AESC, INC.
1945 CAMINO VIDA ROBLE, SUITE A
CARLSBAD, CA 92008
R.04-03-017

ROB JOHANNSEN
DIRECTOR OF MARKETING
FIRST SOLAR ELECTRIC COMPANY, LLC
4050 E. COTTON CENTER BLVD., STE. 68
PHOENIX, AZ 85040-8864
R.04-03-017

R.04-03-017

Monday, December 12, 2005

MARK JOHNSON
GOLDEN SIERRA POWER
2872 B MOSQUITO ROAD
PLACERVILLE, CA 95667
R.04-03-017

MARTIN KAY
PROGRAM SUPERVISOR
SOUTH COAST AIR QUALITY
MANAGEMENT DISTR
21865 COPLEY DR.
DIAMOND BAR, CA 91765-3252
R.04-03-017

GREG KENNEDY
OCCIDENTAL POWER SOLAR AND
COGENERATION
3629 TARAVAL ST.
SAN FRANCISCO, CA 94116
R.04-03-017

BREENE KERR
27261 SHERLOCK ROAD
LOS ALTOS HILLS, CA 94022
R.04-03-017

MICHAEL KYES
7423 SHAUN CT.
SEBASTOPOL, CA 95472
R.04-03-017

PAUL C. LACOURCIERE
ATTORNEY AT LAW
THELEN REID & PRIEST LLP
101 SECOND STREET, SUITE 1800
SAN FRANCISCO, CA 94105
R.04-03-017

DONALD C. LIDDELL
DOUGLASS & LIDDELL
2928 2ND AVENUE
SAN DIEGO, CA 92103
R.04-03-017

TODD LIEBERG
CALIFORNIA ENERGY COMMISSION
1516 NINTH STREET, MS-45
SACRAMENTO, CA 95814
R.04-03-017

RONALD LIEBERT
ATTORNEY AT LAW
CALIFORNIA FARM BUREAU FEDERATION
2300 RIVER PLAZA DRIVE
SACRAMENTO, CA 95833
R.04-03-017

KAREN LINDH
LINDH & ASSOCIATES
7909 WALERGA ROAD, NO. 112, PMB 119
CMTA
ANTELOPE, CA 95843
R.04-03-017

RANDY LITTENEKER
ATTORNEY AT LAW
PACIFIC GAS AND ELECTRIC COMPANY
PO BOX 7442
SAN FRANCISCO, CA 94120
R.04-03-017

Mark R. Loy
CALIF PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE
ROOM 4205
SAN FRANCISCO, CA 94102-3214
R.04-03-017

CARL C. LOWER
THE POLARIS GROUP
717 LAW STREET
SAN DIEGO, CA 92109-2436
R.04-03-017

Kim Malcolm
CALIF PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE
ROOM 5005
SAN FRANCISCO, CA 94102-3214
R.04-03-017

RACHEL MACDONALD
CALIFORNIA ENERGY COMMISSION
1516 NINTH STREET, MS 43
SACRAMENTO, CA 95814
R.04-03-017

ROBERT M. MARGOLIS
SENIOR ENERGY ANALYST
NATIONAL RENEWABLE ENERGY
LABORATORY
901 D STREET, S.W., SUITE 930
WASHINGTON, DC 20004
R.04-03-017

KEITH MC CREA
ATTORNEY AT LAW
SUTHERLAND, ASBILL & BRENNAN
1275 PENNSYLVANIA AVE., N.W. STE. 800
WASHINGTON, DC 20004-2415
R.04-03-017

KARLY MCCRORY
CONTRACTS ADMINISTRATOR
RWE SCHOTT SOLAR INC.
4051 ALVIS COURT, SUITE 1
ROCKLIN, CA 95677
R.04-03-017

R.04-03-017

Monday, December 12, 2005

JAN E. MCFARLAND
AMERICANS FOR SOLAR POWER
1100 ELEVENTH STREET, SUITE 322
SACRAMENTO, CA 95814
R.04-03-017

BRUCE MCLAUGHLIN
BRAUN & BLAISING P.C.
915 L STREET, SUITE 1420
SACRAMENTO, CA 95814
R.04-03-017

DAVID MCMANUS
SENIOR PROGRAMS MANAGER
3 PHASES ENERGY SERVICES
6 FUNSTON AVENUE, SUITE A
SAN FRANCISCO, CA 94129
R.04-03-017

LIZ MERRY
EXECUTIVE DIRECTOR
NORCAL SOLAR
2402 WESTERNESSE RD.
DAVIS, CA 95616
R.04-03-017

MICHAEL MONTOYA
SOUTHERN CALIFORNIA EDISON
COMPANY
2244 WALNUT GROVE AVENUE
ROSEMEAD, CA 91770
R.04-03-017

JERRY MOORE
CONNECT ENERGY
3625 CINCINNATI AVENUE
ROCKLIN, CA 95765
R.04-03-017

FREDERICK MORSE
MORSE ASSOCIATES, INC.
1808 CORCORAN ST., NW
WASHINGTON, DC 20009
R.04-03-017

CLYDE MURLEY
CONSULTING ON ENERGY AND
ENVIRONMENT
600 SAN CARLOS AVENUE
ALBANY, CA 94706
R.04-03-017

MEGAN MACNEIL MYERS
Americans for Solar Power
509 32ND AVENUE
SAN FRANCISCO, CA 94121
R.04-03-017

SARA STECK MYERS
ATTORNEY AT LAW
LAW OFFICES OF SARA STECK MYERS
122 - 28TH AVENUE
SAN FRANCISCO, CA 94121
R.04-03-017

LES NELSON
EXECUTIVE DIRECTOR
CALIFORNIA SOLAR ENERGY INDUSTRIES
ASSN
30012 AVENTURA, SUITE A
RANCHO SANTA MARGARITA, CA 92688
R.04-03-017

CHRISTOPHER O'BRIEN
SHARP SOLAR
VP STRATEGY AND GOVERNMENT
RELATIONS
3808 ALTON PLACE NW
WASHINGTON, DC 20016
R.04-03-017

THOMAS W. OAKES, PHD
SOLAR HYDROGEN CO.
10303 CENTINELLA DR.
LA MESA, CA 91941
R.04-03-017

FREDERICK M. ORTLIEB
ATTORNEY AT LAW
CITY OF SAN DIEGO
1200 THIRD AVENUE, 11TH FLOOR
SAN DIEGO, CA 92101
R.04-03-017

Lisa Paulo
CALIF PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE
AREA 4-A
SAN FRANCISCO, CA 94102-3214
R.04-03-017

ROBERT PANORA
TECOGEN, INC.
45 FIRST AVENUE
WALTHAM, MA 2451
R.04-03-017

LAURIE PARK
NAVIGANT CONSULTING, INC.
3100 ZINFANDEL DRIVE, SUITE 600
RANCHO CORDOVA, CA 95670-6078
R.04-03-017

PETER T. PARRISH
CALIFORNIA SOLAR ENGINEERING, INC.
820 CYNTHIA AVE.
LOS ANGELES, CA 90065
R.04-03-017

R.04-03-017

Monday, December 12, 2005

STEVEN D. PATRICK
ATTORNEY AT LAW
SEMPRA ENERGY
555 WEST FIFTH STREET, SUITE 1400
LOS ANGELES, CA 90013
R.04-03-017

NORMAN A. PEDERSEN
ATTORNEY AT LAW
HANNA AND MORTON LLP
444 SOUTH FLOWER STREET, SUITE 1500
LOS ANGELES, CA 90071-2916
R.04-03-017

ANN PETERSON
TECHNOLOGY SYSTEMS DIVISION
CALIFORNIA ENERGY COMMISSION
1516 9TH STREET, MS 45
SACRAMENTO, CA 95814
R.04-03-017

JENNIFER PORTER
POLICY ANALYST
SAN DIEGO REGIONAL ENERGY OFFICE
8520 TECH WAY - SUITE 110
SAN DIEGO, CA 92123
R.04-03-017

Terrie D Prosper
CALIF PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE
ROOM 5301
SAN FRANCISCO, CA 94102-3214
R.04-03-017

EDWARD RANDOPHL
ASSEMBLY UTILITIES AND COMMERCE
COMMITTEE
STATE CAPITOL
SACRAMENTO, CA 95814
R.04-03-017

MARK RAWSON
CALIFORNIA ENERGY COMMISSION
1516 NINTH STREET, MS 43
SACRAMENTO, CA 95814
R.04-03-017

JOHN REDDING
ARCTURUS ENERGY CONSULTING
44810 ROSEWOOD TERRACE
MENDOCINO, CA 95460
R.04-03-017

KEITH ROBERTS
CITY ENERGY MANAGER
CITY OF SACRAMENTO
927 10TH STREET, 300, GENERAL
SERVICES
SACRAMENTO, CA 95814
R.04-03-017

JAMES ROSS
REGULATORY & COGENERATION
SERVICES, INC.
500 CHESTERFIELD CENTER, SUITE 320
CHESTERFIELD, MO 63017
R.04-03-017

JP ROSS
THE VOTE SOLAR INITIATIVE
182 SECOND STREET, SUITE 400
SAN FRANCISCO, CA 94105
R.04-03-017

J.A. SAVAGE
CALIFORNIA ENERGY CIRCUIT
3006 SHEFFIELD AVE.
OAKLAND, CA 94602
R.04-03-017

Don Schultz
CALIF PUBLIC UTILITIES COMMISSION
770 L STREET, SUITE 1050
RM. SCTO
SACRAMENTO, CA 95814
R.04-03-017

LORI SMITH SCHELL PH.D.
EMPOWERED ENERGY
N. ELK RUN
DURANGO, CO 81303
R.04-03-017

KURT SCHEUERMANN
ITRON, INC.
1104 MAIN STREET, SUITE 630
VANCOUVER, WA 98660
R.04-03-017

NORA E. SHERIFF
ATTORNEY AT LAW
ALCANTAR & KAHL LLP
120 MONTGOMERY STREET, SUITE 2200
SAN FRANCISCO, CA 94104
R.04-03-017

MARK SHIRILAU
ALOHA SYSTEMS, INC.
14801 COMET STREET
IRVINE, CA 92604-2464
R.04-03-017

GEORGE SIMONS
PRINCIPAL RESEARCH CONSULTANT
ITRON
1104 MAIN STREET, SUITE 630
VANCOUVER, WA 98660
R.04-03-017

R.04-03-017

Monday, December 12, 2005

SUSAN SKILLMAN
TEAM LEAD
PACIFIC GAS AND ELECTRIC COMPANY
MAIL CODE B10A
SAN FRANCISCO, CA 94177
R.04-03-017

Donald R Smith
CALIF PUBLIC UTILITIES COMMISSION
505 VAN NESS AVENUE
ROOM 4209
SAN FRANCISCO, CA 94102-3214
R.04-03-017

KARI SMITH
POWERLIGHT CORPORATION
2954 SAN PABLO AVENUE
BERKELEY, CA 94706
R.04-03-017

MERIDETH TIRPAK STERKEL
CALIFORNIA PUBLIC UTILITIES
COMMISSION
505 VAN NESS AVE. 4TH FLOOR
AREA 4-A
SAN FRANCISCO, CA 94102
R.04-03-017

IRENE M. STILLINGS
SAN DIEGO REGIONAL ENERGY OFFICE
8520 TECH WAY, SUITE 110
SAN DIEGO, CA 92123
R.04-03-017

KAREN TERRANOVA
ALCANTAR & KAHL LLP
120 MONTGOMERY STREET, STE 2200
SAN FRANCISCO, CA 94104
R.04-03-017

DAN THOMPSON
SUN POWER & GEOTHERMAL ENERGY CO.
INC.
863 E. FRANCISCO BLVD.
SAN RAFAEL, CA 94901
R.04-03-017

PATRICIA THOMPSON
SUMMIT BLUE CONSULTING
1766 LACASSIE AVE. STE 103
WALNUT CREEK, CA 94596
R.04-03-017

SCOTT TOMASHEFSKY
REGULATORY AFFAIRS MANAGER
CALIFORNIA ENERGY COMMISSION
180 CIRBY WAY
NORTHERN CALIFORNIA POWER AGENCY
ROSEVILLE, CA 95678
R.04-03-017

JIAB TONGSOPIT
ENVIRONMENTAL STUDIES DEPARTMENT
UNIVERSITY OF CALIFORNIA, SANTA CRUZ
1156 HIGH STREET
SANTA CRUZ, CA 95064
R.04-03-017

ANN TOOR
PACIFIC GAS & ELECTRIC COMPANY
77 BEALE STREET, RM. 1058, B10A
SAN FRANCISCO, CA 94105
R.04-03-017

ANN L. TROWBRIDGE
ATTORNEY AT LAW
DOWNEY, BRAND, SEYMOUR & ROHWER,
LLP
555 CAPITOL MALL, 10TH FLOOR
SACRAMENTO, CA 95814
R.04-03-017

DANIEL TUNNICLIFF
SOUTHERN CALIFORNIA EDISON
COMPANY
2244 WALNUT GROVE
ROSEMEAD, CA 91770
R.04-03-017

JANE H. TURNBULL
LEAGUE OF WOMEN VOTERS OF CA
64 LOS ALTOS SQUARE
LOS ALTOS, CA 94022
R.04-03-017

TIM TUTT
CALIFORNIA ENERGY COMMISSION
1516 9TH STREET, MS-45
SACRAMENTO, CA 95814
R.04-03-017

EBEN TWOMBLY
KW ENGINEERING
360 - 17TH STREET, SUITE 100
OAKLAND, CA 94612
R.04-03-017

DEVRA WANG
STAFF SCIENTIST
NATURAL RESOURCES DEFENSE
COUNCIL
111 SUTTER STREET, 20TH FLOOR
SAN FRANCISCO, CA 94104
R.04-03-017

LISA WEINZIMER
CALIFORNIA ENERGY CIRCUIT
695 9TH AVE. NO.2
SAN FRANCISCO, CA 94118
R.04-03-017

R.04-03-017

Monday, December 12, 2005

WILLIAM W. WESTERFIELD III
STOEL RIVES LLP
770 L STREET, SUITE 800
SACRAMENTO, CA 95814
R.04-03-017

JOSEPH F. WIEDMAN
GOODIN MACBRIDE SQUERI RITCHIE &
DAY, LLP
505 SANSOME STREET, SUITE 900
SAN FRANCISCO, CA 94111
R.04-03-017

JEFF WILSON
CALIFORNIA ENERGY COMMISSION
1516 NINTH STREET, MS 45
SACRAMENTO, CA 95814-5512
R.04-03-017

RYAN WISER
BERKELEY LAB
ONE CYCLOTRON ROAD
BERKELEY, CA 94720
R.04-03-017

VIKKI WOOD
PRINCIPAL DEMAND-SIDE SPECIALIST
SACRAMENTO MUNICIPAL UTILITY
DISTRICT
6301 S STREET, MS A103
SACRAMENTO, CA 95618-1899
R.04-03-017

HUGH YAO
SOUTHERN CALIFORNIA GAS COMPANY
555 W. 5TH ST, GT22G2
LOS ANGELES, CA 90013
R.04-03-017

CATHERINE E. YAP
BARKOVICH & YAP, INC.
PO BOX 11031
OAKLAND, CA 94611
R.04-03-017

CENTRAL FILES
SAN DIEGO GAS & ELECTRIC
8330 CENTURY PARK COURT
SAN DIEGO, CA 92123-1548
R.04-03-017

LEGAL & REGULATORY DEPARTMENT
CALIFORNIA INDEPENDENT SYSTEM
OPERATOR
151 BLUE RAVINE ROAD
FOLSOM, CA 95630
R.04-03-017

CALIFORNIA ENERGY MARKETS
517-B POTRERO AVE.
SAN FRANCISCO, CA 94110-1431-1431
R.04-03-017

CASE ADMINISTRATION
SOUTHERN CALIFORNIA EDISON
COMPANY
2244 WALNUT GROVE AVENUE
ROOM 370
ROSEMEAD, CA 91770
R.04-03-017

LOS ANGELES DOCKET OFFICE
CALIFORNIA PUBLIC UTILITIES
COMMISSION
320 W. 4TH STREET, SUITE 500
LOS ANGELES, CA 90013
R.04-03-017

MRW & ASSOCIATES, INC.
1999 HARRISON STREET, SUITE 1440
OAKLAND, CA 94612
R.04-03-017

LAW DEPT FILE ROOM
PACIFIC GAS & ELECTRIC COMPANY
PO BOX 7442
PO BOX 770000 MAILCODE B30A
SAN FRANCISCO, CA 94120-7442-7442
R.04-03-017