

## DOCKETED

<b>Docket Number:</b>	07-AFC-06C
<b>Project Title:</b>	Carlsbad Energy Center - Compliance
<b>TN #:</b>	203770
<b>Document Title:</b>	City of Carlsbad Letter to U.S. Environmental Protection Agency
<b>Description:</b>	A letter submitted to the EPA from Carlsbad, Ca. June 12, 2009-Docketed June 12, 2009 in Docket 07-AFC-6
<b>Filer:</b>	Kerry Siekmann
<b>Organization:</b>	Terramar Association & Self
<b>Submitter Role:</b>	Intervenor
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<b>Docketed Date:</b>	3/5/2015



# City of Carlsbad

## Office of the City Manager

June 12, 2009

**DOCKET**

**07-AFC-6**

DATE JUN 12 2009

RECD. JUN 12 2009

Mike Monasmith  
Siting Project Manager  
California Energy Commission  
1516 Ninth Street, MS-15  
Sacramento, CA 95814

**Re: Carlsbad Energy Center Project (07-AF-6) – June 11, 2009 EPA Letter**

Dear Mr. Monasmith:

The City of Carlsbad respectfully submits the following letter to the U.S. Environmental Protection Agency (EPA) for docketing. This letter, dated June 11, 2009, is regarding the Prevention of Significant Deterioration (PSD) review.

If you have any questions, please feel free to contact me at 760-434-2820.

Sincerely,

A handwritten signature in black ink, appearing to read "Joe Garuba", written over a horizontal line.

Joe Garuba  
Municipal Projects Manager

JG:ad

c: Proof of Service List (Revised 5/11/2009)





# City of Carlsbad

## Office of the City Manager

June 11, 2009

Mr. Gerard Rios  
Air Division AIR-3  
U.S. Environmental Protection Agency  
73 Hawthorne Street  
San Francisco, CA 94105

Dear Mr. Rios:

The City of Carlsbad is writing in response to NRG's proposed Carlsbad Energy Center Project (CECP). In a letter dated June 5, 2009, NRG requested that the U.S. Environmental Protection Agency (EPA) determine that the proposed plant would not trigger a Prevention of Significant Deterioration (PSD) review.

The City of Carlsbad has reviewed NRG's request and strongly disagrees with their conclusions. Specifically the City objects to the operational years of the Encina Power Station (EPS) Units #1-3, which it is proposing to be considered for the air emission baseline for PSD evaluation.

In the letter, NRG highlights the emission baseline which the San Diego Air Pollution Control District (APCD) is using in reviewing the CECP. It is worth noting that the baseline (32.8 tons per year of NOx) the APCD established for the existing EPS Units 1-3, was based on a methodology in which it took the five years preceding the date of application and averaged the annual amount of emissions over that period. However, it should be recognized that the APCD does not currently have PSD permit authority and its baseline methodology was predicated on regulations which differ from those of the EPA's.

After a review of federal regulations, it appears that a different baseline methodology than that of the APCD's should be applied when considering if the CECP has triggered a PSD review.

Based on information provided by NRG to the California Energy Commission as part of the CECP, it is clear that annual emissions from the EPS have substantially decreased over the past several years. Table 1 reflects the annual NOx emissions in tons from EPS Units #1-3 for the years 2002 - 2008.



**Table 1 – EPS Units #1-3 NOx emissions tons/year**

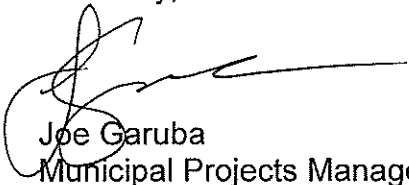
	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>
NOx	39.5	30.8	46	31.8	16.2	10.1	6.2

Furthermore, it is apparent that due to ongoing delays in project permitting and the numerous government agencies which still need to consider the proposed power plant, the CECP will not be permitted during 2009 and may not be permitted until late 2010/beginning 2011.

The City of Carlsbad believes the EPA's regulations are clear and encourages it to follow its baseline calculation methodology as established by Section 52.21(b) (48). Based on this methodology, the CECP's available baseline for NOx credits associated with the EPS would be the five years immediately preceding construction. Construction on CECP could begin at the earliest in 2010 which would set the baseline years from 2005-2009. Selecting the two highest years of emissions which are 2005 and 2006, the 24 month average is approximately 24 tons of NOx. Using this calculation, the CECP would cause a net increase of 49 tons NOx per year, which triggers both the NOx and the Ozone threshold for significance (40 tons per year). Recognizing the trend of EPS's decreasing usage and the substantial changes in the region's power supply, it is foreseeable that the net increase in air emissions related to the CECP would grow if the construction schedule for the CECP was delayed beyond 2010.

The City of Carlsbad appreciates your consideration of this matter. If you have any questions, please feel free to contact me at 760-434-2820.

Sincerely,



Joe Garuba  
Municipal Projects Manager

JG:ad

c: Packard Government Affairs  
Caridad Sanchez, Senator Boxer's Office



BEFORE THE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT  
COMMISSION OF THE STATE OF CALIFORNIA  
1516 NINTH STREET, SACRAMENTO, CA 95814  
1-800-822-6228 – [WWW.ENERGY.CA.GOV](http://WWW.ENERGY.CA.GOV)

APPLICATION FOR CERTIFICATION  
FOR THE **CARLSBAD ENERGY  
CENTER PROJECT**

**Docket No. 07-AFC-6  
PROOF OF SERVICE**  
(Revised 5/11/2009)

**APPLICANT**

David Lloyd  
\*George Piantka, PE.  
Carlsbad Energy Center, LLC  
1817 Aston Avenue, Suite 104  
Carlsbad, CA 92008  
[david.Lloyd@nrenergy.com](mailto:david.Lloyd@nrenergy.com)  
[george.piantka@nrenergy.com](mailto:george.piantka@nrenergy.com)

**APPLICANT'S CONSULTANTS**

Robert Mason, Project Manager  
CH2M Hill, Inc.  
6 Hutton Centre Drive, Ste. 700  
Santa Ana, CA 92707  
[Robert.Mason@ch2m.com](mailto:Robert.Mason@ch2m.com)

Megan Sebra  
CH2M Hill, Inc.  
2485 Natomas Park Drive, Ste. 600  
Sacramento, CA 95833  
[Megan.Sebra@ch2m.com](mailto:Megan.Sebra@ch2m.com)

**COUNSEL FOR APPLICANT**

John A. McKinsey  
Stoel Rives LLP  
980 Ninth Street, Ste. 1900  
Sacramento, CA 95814  
[jamckinsey@stoel.com](mailto:jamckinsey@stoel.com)

**INTERESTED AGENCIES**

California ISO  
[e-recipient@caiso.com](mailto:e-recipient@caiso.com)

**INTERVENORS**

Terramar Association  
Kerry Siekmann & Catherine Miller  
5239 El Arbol  
Carlsbad, CA 92008  
[siekmann1@att.net](mailto:siekmann1@att.net)

City of Carlsbad  
Allan J. Thompson  
Attorney for the City  
21 "C" Orinda Way #314  
Orinda, CA 94563  
[allanori@comcast.net](mailto:allanori@comcast.net)

\*City of Carlsbad  
Joseph Garuba,  
Municipals Project Manager  
Ron Ball, Esq., City Attorney  
1200 Carlsbad Village Drive  
Carlsbad, CA 92008  
*E-mail preferred*  
[Joe.Garuba@carlsbadca.gov](mailto:Joe.Garuba@carlsbadca.gov)  
[Ron.Ball@carlsbadca.gov](mailto:Ron.Ball@carlsbadca.gov)

California Unions for Reliable Energy  
("CURE")  
Gloria D. Smith & Marc D. Joseph  
Adams Broadwell Joseph & Cardozo  
601 Gateway Boulevard, Suite 1000  
South San Francisco, CA 94080  
[gsmith@adamsbroadwell.com](mailto:gsmith@adamsbroadwell.com)

Center for Biological Diversity  
c/o William B. Rostov  
EARTHJUSTICE  
426 17<sup>th</sup> St., 5<sup>th</sup> Floor  
Oakland, CA 94612  
[wrostov@earthjustice.org](mailto:wrostov@earthjustice.org)

Power of Vision  
Julie Baker and Arnold Roe, Ph.D.  
P.O. Box 131302  
Carlsbad, California 92013  
[powerofvision@roadrunner.com](mailto:powerofvision@roadrunner.com)

Rob Simpson  
Environmental Consultant  
27126 Grandview Avenue  
Hayward CA 94542  
[rob@redwoodrob.com](mailto:rob@redwoodrob.com)

**ENERGY COMMISSION**

JAMES D. BOYD  
Vice Chair and Presiding Member  
[jboyd@energy.state.ca.us](mailto:jboyd@energy.state.ca.us)

KAREN DOUGLAS  
Chair and Associate Member  
[kldougla@energy.state.ca.us](mailto:kldougla@energy.state.ca.us)

Paul Kramer  
Hearing Officer  
[pkramer@energy.state.ca.us](mailto:pkramer@energy.state.ca.us)

Mike Monasmith  
Siting Project Manager  
[mmonasmi@energy.state.ca.us](mailto:mmonasmi@energy.state.ca.us)

Dick Ratliff  
Staff Counsel  
[dratliff@energy.state.ca.us](mailto:dratliff@energy.state.ca.us)

Elena Miller  
Public Adviser's Office  
[publicadviser@energy.state.ca.us](mailto:publicadviser@energy.state.ca.us)

## DECLARATION OF SERVICE

I, Andrea Dykes, declare that on June 12, 2009, I served and filed copies of the attached document. The original document, filed with the Docket Unit, is accompanied by a copy of the most recent Proof of Service list, located on the web page for this project at: [\[http://www.energy.ca.gov/sitingcases/carlsbad/index.html\]](http://www.energy.ca.gov/sitingcases/carlsbad/index.html). The document has been sent to both the other parties in this proceeding (as shown on the Proof of Service list) and to the Commission's Docket Unit, in the following manner:

**(Check all that Apply)**

**For service to all other parties:**

  X   sent electronically to all email addresses on the Proof of Service list;

       by personal delivery or by depositing in the United States mail at Sacramento, California with first-class postage thereon fully prepaid and addressed as provided on the Proof of Service list above to those addresses **NOT** marked "email preferred."

**AND**

**For filing with the Energy Commission:**

  X   sending an original paper copy and one electronic copy, mailed and emailed respectively, to the address below (preferred method);

**OR**

       depositing in the mail an original and 12 paper copies, as follows:

**CALIFORNIA ENERGY COMMISSION**

Attn: Docket No. 07-AFC-6  
1516 Ninth Street, MS-4  
Sacramento, CA 95814-5512  
[docket@energy.state.ca.us](mailto:docket@energy.state.ca.us)

I declare under penalty of perjury that the foregoing is true and correct.

