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BEFORE THE
ENERGY RESOURCES CONSERVATION AND DEVELOPMENT
COMMISSION OF THE STATE OF CALIFORNIA
CALIFORNIA ENERGY COMMISSION

In the matter of,)
) Docket No. 16-RGO-01
)
Regional Grid Operator and)
Governance)

**JOINT AGENCY WORKSHOP ON THE PROPOSED
REGIONALIZATION OF THE INDEPENDENT SYSTEM OPERATOR**

CALIFORNIA SECRETARY OF STATE BUILDING
FIRST FLOOR AUDITORIUM
1500 11TH STREET
SACRAMENTO, CALIFORNIA

TUESDAY, JULY 26, 2016

9:08 A.M.

Reported By:
Peter Petty

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Arne Olsen, Energy + Environmental Economics (E3)

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P R O C E E D I N G S

1
2 JULY 26, 2016

9:08 A.M.

3 CEC CHAIR WEISENMILLER: Welcome to this
4 workshop today. Basically, under SB 350, the California
5 Independent System Operator was given a couple of
6 assignments. And today will be a report on those
7 assignments.

8 Again, at a very high level, the first one was
9 to prepare Governor's modifications needed to transform
10 itself into a regional organization. And the other was
11 to conduct one or more studies of the impacts of a
12 regional market enabled by such Governor's
13 modifications. Including, overall benefits to
14 ratepayers, including the creation or retention of jobs
15 and other benefits to the California economy,
16 environmental impacts on California and elsewhere,
17 impacts in disadvantaged communities, emissions of
18 greenhouse gases and other air pollutants, and
19 reliability and integration of renewable energy
20 resources.

21 So, we're going to hear reports from the ISO
22 today, on that. And then, we will take public comments
23 on those reports and the proposal.

24 We will then give them a chance to respond, and
25 we'll have some discussion up here, among ourselves.

1 Just to remind everyone, first, that we're going
2 to cover first the studies on the impacts and this
3 afternoon on the governance.

4 For those of you who are not familiar with the
5 Energy Commission, we have a Public Adviser here,
6 somewhere. Raise your hand.

7 MR. BARKER: She hasn't shown up, yet.

8 CEC CHAIR WEISENMILLER: She hasn't shown up.

9 MR. BARKER: She will be up here.

10 CEC CHAIR WEISENMILLER: She'll be up there.

11 MR. BARKER: Yeah.

12 CEC CHAIR WEISENMILLER: Certainly Kevin, my
13 Chief of Staff. Fill out a card if you want to speak.
14 We'll collect all the blue cards and then call people in
15 order on that. We have three minutes. We're looking
16 for one speaker from each organization in that period of
17 time.

18 And there will be written comments later so,
19 please, just do sort of a summary as opposed to detail.

20 And with that, let me turn to Chairman Nichols.

21 CARB CHAIR NICHOLS: Thank you. It's a new and
22 different sound system. I don't have any opening
23 remarks.

24 CEC CHAIR WEISENMILLER: Okay. Mr. Florio.

25 CPUC COMMISSIONER FLORIO: Yes, thank you.

1 Appreciate everyone being here today. Looking forward
2 to hearing about the studies and, particularly, the
3 thoughts of people in the audience about the strengths
4 and weaknesses, and your thoughts about the basic
5 conclusions.

6 We don't have any -- this is not an action item
7 for any of the agencies. We're just providing a forum
8 here, today. So, we're learning along with you and look
9 forward to hearing your thoughts. Thank you.

10 CPUC COMMISSIONER RANDOLPH: I'll just echo what
11 Commissioner Florio said. I have participated in
12 several of these workshops and I am very interested to
13 hear further dialogue and input on the studies, and the
14 detail that was provided. And I appreciate all the work
15 and stakeholder input that went into that process.
16 Thank you.

17 CEC COMMISSIONER MC ALLISTER: Sure, I've been
18 looking forward to this. I'll just echo what Chair
19 Weisenmiller said. Certainly, in all my interactions
20 with the ISO I have a lot of faith in sort of their
21 ability to take in lots of different perspectives, and
22 look at all the different angles. And looking forward
23 to what the various studies and ISO presentations have
24 in store for us. So, thanks a lot, everybody, for all
25 your preparation and all of you for being here.

1 MR. BARKER: So, if I may, just a few more
2 housekeeping remarks. We also, as highlighted by Chair
3 Weisenmiller, before we jump into public comment we do
4 have a government official remarks period. So, if you
5 are a member of Government, either here in California or
6 outside California, here in the room or on WebEx,
7 please, if you're in the room come see me. We can set
8 you up for having remarks there. And if you're on
9 WebEx, Tom Cuccia, from the ISO, he's going to explain
10 for both the government, but then public remarks, how to
11 make comments remotely.

12 MR. CUCCIA: Good morning, folks. In order to
13 make public comments on the web, we would ask that you
14 hit #2 on your phone to enter the call queue, and we'll
15 get you in order that you've entered the queue.

16 As well as you can hit the raised "raised hand"
17 button on the top left-hand side of your screen. And
18 depending on what application you're using or what type
19 of computer you're using, it may be at the lower left-
20 hand corner of your screen. And you can adjust your
21 screens.

22 Accordingly, if you do have questions, feel free
23 to send a note to the operator and the operator will be
24 able to assist you.

25 CEC CHAIR WEISENMILLER: Actually, just to

1 check, so why don't you also give them your e-mail so,
2 if per chance, the operator and other issues that they
3 can e-mail you.

4 MR. CUCCIA: Very good. We'll actually have you
5 send them to Kristina Osborne. So, it would be
6 kosborne@caiso.com. And she'll send a note out to you
7 via the chat service, so that you'll see that on your
8 screen.

9 CEC CHAIR WEISENMILLER: Okay, Keith? Actually,
10 Keith, why don't you hold on one second so we can see if
11 Commissioner Peterman wants to say a few words.

12 CPUC COMMISSIONER PETERMAN: Good morning.

13 (Laughter)

14 MR. CASEY: All right. Well, good morning,
15 Chair Weisenmiller, Chair Nichols, Commissioners Florio,
16 Peterman, Randolph and Commissioner McAllister.

17 I'm Keith Casey. I'm a Vice President of
18 California ISO and was tasked with leading this effort
19 to study the impacts of the proposed regionalism under
20 SB 350. And we're here today, of course, to present the
21 results to you.

22 So, I just have some brief comments before I
23 turn it over to the consultants. Chair Weisenmiller
24 touched on the overall scope of the study effort. So,
25 as you know, SB 350 was a landmark legislation passed

1 last fall, furthering California's global leadership in
2 addressing climate change through very aggressive
3 climate change policies for 2030.

4 Importantly, and the reason we're here today, is
5 the provision in the legislation indicating the intent
6 to provide for the transformation of the Independent
7 System Operator to a regional organization. And that
8 that transformation should only occur where it's in the
9 best interest of California and the ratepayers.

10 And as Chair Weisenmiller noted, the legislation
11 called for the ISO to conduct a study on the impacts of
12 a regional market. The scope of that study was quite
13 extensive to look at the overall benefits of California
14 ratepayers, the impacts on emissions, greenhouse gases,
15 other air pollutants. The impact on the California
16 economy in terms of impacts to jobs and other benefits
17 to the economy. And environmental impacts to California
18 and elsewhere. And, importantly, impacts to
19 disadvantaged communities, and the impacts to
20 reliability, and the integration of renewable resources.

21 And an important requirement of this analysis
22 also was that all the modeling assumptions, detailed
23 methodology would be made available for public review.

24 So, I wanted to just highlight for you the
25 consulting team we engaged to do this analysis. We have

1 a very capable team of consultants, with international
2 expertise in these areas. So, I'll just introduce each
3 of the companies.

4 The Brattle Group was hired to lead the overall
5 study effort. They also had a specific role of
6 assessing kind of the market efficiency benefits that
7 could come from a regional market.

8 Energy and Environmental Economics, otherwise
9 known as E3, lead the development of the renewable
10 portfolios and quantifying some of the integration
11 benefits.

12 The Berkeley Economic Advising and Research,
13 BEAR Consulting, lead the assessment of the impact to
14 regionalism on jobs and overall impact to the California
15 economy, including the economic impact to disadvantaged
16 communities.

17 And last, Aspen Environmental Group assessed the
18 environmental impacts to California and elsewhere, as
19 well as examining the environmental impacts to
20 disadvantaged communities.

21 So, before I turn it over to the consultants to
22 present the results, I wanted to just briefly go through
23 the study process that we undertook to do this analysis.
24 We really tried to provide a very robust process, with
25 lots of opportunity for public input along the way. So,

1 I just kind of wanted to quickly walk you through what
2 that process entailed.

3 So, essentially, beginning in November we
4 assembled the study team. It started with a review of
5 the existing studies that have been done to date on
6 issues of regionalism and renewable integration.

7 The team developed a set of scenarios to analyze
8 and a study framework. We had a stakeholder meeting on
9 February 8th to walk through the proposed study
10 framework, and scenarios, and assumptions. And we had
11 stakeholder comments submitted on the proposed study
12 approach. We received over 35 different stakeholder
13 comments, which we thoroughly reviewed.

14 We issued, in mid-March, a 100-page document
15 responding, summarizing and responding to all the
16 stakeholder feedback we received. And, importantly, we
17 made numerous changes and refinements to the study
18 approach and assumptions that you'll hear highlighted in
19 today's presentation, in response to the stakeholder
20 feedback we received.

21 Moving on, in March, late March we provided
22 additional documentation to the public, highlighting all
23 the details, analytic inputs that were being used. So,
24 there was a lot of technical documentation that was made
25 available to the public.

1 And we held a webinar in mid-April to review and
2 discuss all the details surrounding the methodology.

3 And then, of course in May, May 24th and 25th,
4 we had a two-day workshop at the ISO, it was very well
5 attended, to review the preliminary results.

6 And shortly after that, in early June, we
7 provided all the detailed analytic inputs, data,
8 assumptions were all made available to stakeholders.
9 most of that was public information that stakeholders
10 could access at our website.

11 There was a small set of it that, due to
12 confidentiality restrictions and critical infrastructure
13 information, could only be accessed with a nondisclosure
14 agreement. But that's a very straight forward process.
15 We can typically turn around nondisclosure agreements in
16 a few days. So for those who wanted that very detailed
17 confidential information, and many did, they had easy
18 access to that.

19 And then, subsequent to those data releases in
20 early June, we had a lot of requests for additional
21 details. People were reviewing the data, had questions
22 and clarifications. So, throughout the latter part of
23 June and early July we provided additional detailed
24 modeling assumptions and explanations.

25 And on June 21, we actually held another webinar

1 to walk through some of the detailed analyses we did on
2 assessing the ratepayer benefits.

3 The comments we received, in late June we had
4 over 33 different stakeholders comment on the
5 preliminary results. And we had an opportunity to take
6 that input into consideration in refining and finalizing
7 the material.

8 And I would note, in late June we also published
9 a very detailed Q&A response to a lot of the detailed
10 modeling questions we received. That was a 40-page
11 document that was posted on our website.

12 So the final report, that we published on July
13 12th, is quite an extensive document. It's 12 volumes,
14 almost 700 pages, just to give you an idea of the
15 magnitude of this. Lots of in-depth analyses and
16 explanations of how each of the key areas were examined.

17 And in addition to the report, we also published
18 a stand-alone, 150-page document responding to all the
19 stakeholder comments we received. And that was made
20 available on July 12th, as well.

21 So, I just want to really reiterate that we had
22 a very transparent and robust stakeholder process in
23 producing these results. We took seriously all the
24 stakeholder input we received. We took seriously the
25 charge to make all the study assumptions, methodologies

1 made available to stakeholders. And as I noted, we did
2 that. And did our best to consider and respond to all
3 the stakeholder input we received.

4 Now, that doesn't mean that every stakeholder
5 recommendation was adopted. Many were not. And I
6 suspect in the public comment today you'll hear some
7 stakeholders express their concern or dissatisfaction
8 that we didn't adopt a specific ask or recommendation
9 that they requested. But, you know, that's kind of the
10 nature of these studies, you get a lot of comments, a
11 lot of requests. Often, the requests are diametrically
12 opposed. And our job is to process all that and, at the
13 end of the day, make a decision on what we think are the
14 best assumptions to incorporate into the study.

15 And importantly, to the extent we don't
16 incorporate recommendations, explain why we didn't. And
17 we really made an effort to do that.

18 I would also note that in many cases we were
19 able to address stakeholder recommendations through
20 sensitivities. And as you'll see in the results
21 presented today, in addition to the base cases that we
22 rely on, we'll try to highlight a lot of the
23 sensitivities we ran to test the robustness of the
24 results.

25 So, at the end of the day I think we feel we had

1 a very robust and meaningful stakeholder engagement
2 process. And as you'll hear in the presentation today,
3 you'll see numerous changes we made in response to
4 stakeholder feedback.

5 So, our goal today is to, you know, present to
6 you the final findings from the study. And I want to
7 introduce the speakers we have. We have representatives
8 from each of the consulting firms here today.

9 Hannes Pfeifenberger is a principal with the
10 Brattle Group. He'll be kind of orchestrating the
11 presentation this morning.

12 Arne Olsen is a Partner at Energy and
13 Environmental Economics. He'll focus on presenting the
14 renewable portfolios and the renewable integration
15 benefits.

16 Susan Lee is a Vice President of Aspen
17 Environmental Group and she'll be presenting the
18 environmental analysis.

19 And last, by not least, David Roland-Holst is
20 Managing Director and Principal for BEAR Consulting and
21 he'll be going over the impacts to the California
22 economy.

23 So, before I turn it over to Hannes, I did also
24 want to acknowledge and recognize Debbie Le Vine. She's
25 a Director at the ISO and just did an amazing job at

1 leading this overall effort. We wouldn't be here today
2 without her. So, thank you, Debbie, for all of that.

3 So with that, I will --

4 CEC CHAIR WEISENMILLER: Actually, Keith, I was
5 going to ask you a few clarifying questions on process.

6 MR. CASEY: Sure. Yes.

7 CEC CHAIR WEISENMILLER: So, first of all, how
8 many parties signed the NDA, roughly? Or, if you don't
9 know, you can just --

10 MR. CASEY: I'm guessing we probably had a dozen
11 to 20, around there.

12 CEC CHAIR WEISENMILLER: Okay.

13 MR. CASEY: I signed most of them, so I'm ball
14 parking just based on my recollection.

15 CEC CHAIR WEISENMILLER: Okay. You talked about
16 critical infrastructure.

17 MR. CASEY: Yeah.

18 CEC CHAIR WEISENMILLER: So that is -- is that a
19 Homeland Security requirement?

20 MR. CASEY: Yeah, yeah.

21 CEC CHAIR WEISENMILLER: Okay.

22 MR. CASEY: We do have NRT standards for
23 protecting information. I know I'm hearing chuckles in
24 the audience, but the details of the electric grid are
25 highly sensitive. And, you know, it's something we have

1 to be careful and guard, and we're required under
2 Federal standards to protect it.

3 CEC CHAIR WEISENMILLER: No, I've struggled with
4 that in siting cases to try to make sure that your
5 interconnection studies that --

6 MR. CASEY: Yeah.

7 CEC CHAIR WEISENMILLER: -- you know, certainly
8 the applicant has access, some way of trying to have a
9 public discussion --

10 MR. CASEY: Yes, right.

11 CEC CHAIR WEISENMILLER: -- realizing the
12 constraints on that.

13 The next question is how many -- or, I guess,
14 let's start the framing this way. Who asked the most
15 discovery questions?

16 MR. CASEY: Oh, you want me to reveal names?

17 CEC CHAIR WEISENMILLER: Yeah, sure.

18 MR. CASEY: Well, I would say, without a doubt,

19 TURN --

20 CEC CHAIR WEISENMILLER: Okay.

21 MR. CASEY: -- it's an advocacy group. We
22 received seven data requests from TURN.

23 CEC CHAIR WEISENMILLER: Roughly how many
24 questions, roughly?

25 MR. CASEY: We're guessing around 75 questions.

1 CEC CHAIR WEISENMILLER: Okay. And who was
2 next?

3 MR. CASEY: You know, they were really an
4 outlier. I think, you know, we received follow-up data
5 requests from -- the CEC had some questions we followed
6 up with.

7 CEC CHAIR WEISENMILLER: Right.

8 MR. CASEY: LSA, Large-Scale Solar, had some
9 questions. Not so much data requests, but specific
10 questions about modeling assumptions. Help me out here,
11 guys? I'm sorry? Union of Concerned Scientists also
12 had some data requests.

13 And I would note a lot of those, too, in
14 addition to providing the data, we also had conference
15 calls to, you know, kind of walk through what they were
16 wanting and understand -- you know, tried to help them
17 as best we could.

18 CEC CHAIR WEISENMILLER: Okay. Thanks, that was
19 the major.

20 MR. CASEY: Okay. Great, thank you.

21 CEC CHAIR WEISENMILLER: Okay.

22 MR. PFEIFENBERGER: Good morning. My name is
23 Hannes Pfeifenberger. I'm with the Brattle Group.
24 Thank you for having me here.

25 In case my accent sounds familiar, I grew up in

1 Austria, like other people in the State, yeah.

2 (Laughter)

3 MR. PFEIFENBERGER: I'd like to give you a brief
4 overview of the study design and how the various
5 modules, and the assignments to each of the four
6 consulting groups fit together.

7 First of all, a table summarizing, briefly, what
8 we've analyzed. These are the six specific requirements
9 in SB 350. The overall benefits to ratepayers, the
10 greenhouse gas and other air pollutant impacts, job and
11 economic impacts, environmental impacts, impacts on
12 disadvantaged communities, and reliability and renewable
13 integration impacts.

14 Our study was focused on California. But as you
15 can see here, in the second column, we have to a fair
16 amount also analyzed WECC-wide impacts. But we have
17 tried to not get into individual other states, or other
18 utilities. Even within California we have focused on
19 California as a state, rather than the individual
20 utilities or regions.

21 Overall benefits to ratepayers. There are two
22 main components, the operating cost savings, the fuel
23 cost savings, the efficiencies of better planned
24 dispatch. And then the capital savings, fewer
25 investment dollars needed in a regional market

1 environment.

2 The metrics, I won't go through all of them.
3 But the cost of producing and purchasing power, net of
4 off-system sales made by California utility, a big
5 factor of the operating cost savings. And on the
6 capital cost savings, we really are mostly talking about
7 reduced investment needed for renewables because the
8 renewables are higher quality or are not as frequently
9 curtailed in a regional market environment.

10 Greenhouse gas and other impacts are fairly
11 understandable.

12 Next, there are different analyses that had to
13 be pieced together. We basically had four major
14 thrusts. The one, which is in the upper left corner, is
15 the renewable energy portfolio analysis. In the
16 regional market, on the different scenarios, you have
17 different options of procuring the renewables to get to
18 50 percent. And E3 has used its Resolve model to
19 optimize that procurement, depending on whether it's
20 more state focused or more regionally focused, in both a
21 stand-alone environment and a regional market
22 environment. And I'd like to stress that even in a
23 regional market you can choose to procure renewables
24 more on a state-focused level.

25 Once that portfolio was determined, we could get

1 into the product cost simulation. That's a detailed
2 transmission line-by-transmission line, power plant-by-
3 power plant simulation of the entire western market.
4 And that flows into many of the ratepayer and
5 environmental impacts.

6 We also took a load diversity analysis because
7 as you have a market that has more diverse load
8 patterns, you actually need less generating capacity to
9 serve the loads in that region.

10 And lastly, I would like to stress we reviewed
11 about two dozen other studies on regional market and
12 renewable integration and we used the insights from
13 those studies, both as a reality check to our results
14 and in the study design.

15 CARB CHAIR NICHOLS: Do we have printed copies
16 of the design that --

17 MR. PFEIFENBERGER: Yes, we do. If somebody
18 could --

19 CARB CHAIR NICHOLS: Thank you.

20 MR. PFEIFENBERGER: A quick word on how we used
21 stakeholder input in the study design. We received a
22 lot of very valuable input on our February presentation,
23 on the proposed study design and on our May
24 presentation, on preliminary results.

25 Obviously, many of these changes were made in

1 response to the February comments. But we refined the
2 portfolio. We changed the analyzed hypothetical
3 footprint. I'll show you that in a second. We have
4 gone from a CAISO-focused analysis to a State of
5 California analysis. We estimated WECC-wide production
6 cost savings, emissions and load diversity.

7 We added many sensitivities, including different
8 footprints, different degrees of lateral flexibility,
9 different carbon pricing in the rest of WECC, outside
10 California, a high energy efficient scenario, a high RPS
11 scenario, and a scenario without the renewables beyond
12 RPS that I will explain in just a second.

13 So, there are probably, a least a dozen or so
14 scenarios that have been analyzed in response to
15 stakeholder requests.

16 We also updated the case that we started out
17 with, which was a WECC planning case, to factor an
18 additional coal retirement announcements and
19 conventional planned additions. Oregon and other states
20 have increased their renewable portfolio standards. We
21 have factored that in and made sure there is enough
22 renewables in the whole region to satisfy all the
23 states' standards.

24 We changed the reserve and load following
25 requirements in accordance with the renewable build out.

1 We've included the municipal utilities, California's
2 requirements. And we updated all input assumptions to
3 be consistent with the CEC's 2015 Integrated Energy
4 Policy Report, the CPUC's 2016 Long-Term Procurement
5 Plan, and then the renewal of the Federal Production Tax
6 Credit and ITC.

7 Quickly, on the footprint, we analyzed a small
8 footprint near term, 2020. It doesn't have to be 2020
9 per se, but 2020 as a proxy for the near term, the
10 initial start of a regional market. That just includes
11 CAISO plus PacifiCorp. Those are the red circles.

12 And then a larger footprint for 2030, when 50
13 percent renewables need to be procured in California.
14 And there, initially, we wanted to analyze the entire
15 U.S. WECC. People felt that it was an unrealistically
16 large footprint. So, we created a hypothetical
17 footprint that is less than the region and that, in this
18 case, excludes the federal power marketing agencies.
19 It's not an indication that we know whether the power
20 marketing agencies would be a part of the regional
21 market or not. As you know, WAPA in fact has joined the
22 SPP in the east. But just for the illustration, a large
23 regional market that's less than the entire western
24 power market.

25 And lastly, in about April of this year we

1 received data from the Berkeley, Lawrence National Lab,
2 on renewable developments in the west and the rest of
3 the country by region. And it shows, which is
4 consistent with studies, finding that regional, not
5 regional markets, that include low-cost renewable areas
6 have developed renewables much faster than other
7 regions.

8 And you see here that in the Midwest, in Texas,
9 in the last five years we have about 16,000 megawatts of
10 wind developed, just in the last five years, that goes
11 beyond any renewable portfolio standards. This has not
12 happened in the west.

13 And based on this data, we have also made a
14 similar assumption that this facilitation of regional
15 market to develop renewables would also happen here.
16 And we've conservatively assumed that about 3 percent of
17 additional renewables, serving about 2.6 percent of
18 retail sales, would be developed in the west as part of
19 the regional market. And we think that's a conservative
20 assumption.

21 With that, let me turn it over to Arne Olsen to
22 talk about the portfolio selection.

23 MR. ARNE OLSEN: Thank you, Hannes. Good
24 morning, Mr. Chair, Madam Chair and Commissioners. I'm
25 Arne Olsen and I'm a Partner with E3.

1 And my section is on the renewable portfolios,
2 under a regional market, that would help California to
3 meet its 50 percent renewable portfolio standard
4 targets.

5 And I just want to say at the outset that this
6 is an -- the portfolios that were -- that I'll describe
7 are to help California meet its 50 percent RPS. So, as
8 Hannes mentioned, this has really been a study that's
9 focused on the benefits to the California ratepayer of a
10 regional market.

11 We haven't, here, tried to go and say how would
12 a regional market help Washington, or Oregon, or any
13 other state meet its RPS targets? Although,
14 undoubtedly, there will be benefits to those states, as
15 well. But this is really a California 50 percent RPS
16 portfolio analysis.

17 So, to do that we developed optimal portfolios
18 of renewable resources and renewable integration
19 solutions to meet a 50 percent RPS. And the model had
20 available to it energy storage, flexible capacity, and
21 other solutions in addition to the renewables, which
22 becomes important as you get to higher levels of
23 penetration.

24 Renewables are added to meet the 50 percent RPS
25 target. And the target is met in all cases. We do find

1 that in some cases there's curtailment of renewable
2 resources because there simply isn't enough load, or
3 there's over-supply conditions and we can't absorb all
4 the renewables. And in that case, the model over-builds
5 the California renewable portfolio. It builds in more
6 capacity to make sure that the delivered quantity of
7 renewable energy actually meets the California 50
8 percent RPS target.

9 MR. AGUIRRE: Excuse me, do you have any numbers
10 to go along with this?

11 CEC CHAIR WEISENMILLER: Wait. We're having the
12 presentations now. We're not taking questions from the
13 audience. You'll have your comment period later.

14 MR. AGUIRRE: Do you have a numbers here?

15 CEC CHAIR WEISENMILLER: Well, please, as I said
16 right now we're not taking comments or questions from
17 the audience. Thank you.

18 MR. AGUIRRE: So, there's no numbers, I guess --

19 CEC CHAIR WEISENMILLER: Let's -- thank you.

20 MR. AGUIRRE: Do we have those?

21 CEC CHAIR WEISENMILLER: There's volume
22 somewhere. But again, that's not a -- no comments at
23 this stage. That's fine.

24 MR. ARNE OLSEN: I'll be showing a lot of
25 numbers as we go through my presentation and Hannes will

1 have lots of numbers to show, as well. There was a lot
2 of calculations done in the study, believe me.

3 I want to highlight on the over-build piece that
4 this is really an environmental benefit that the
5 regional market provides. It allows more renewable
6 resources to be delivered to the grid. It allows fewer
7 megawatts of capacity to be built to meet the same RPS
8 target.

9 Now we're not, in the study, claiming any CO2
10 benefits from this because, in all cases, we're over-
11 building the renewable portfolio to get the same
12 quantity of delivered renewables.

13 But this really -- so, we're showing the
14 benefits of this as a cost savings, not as an
15 environmental benefit. But to me it really is an
16 environmental benefit. And I think that's an important
17 thing to keep in mind as we go through the discussion
18 about the CO2 emissions is that this really helps
19 California meet its GHG and RPS targets much more cost
20 effectively.

21 On slide 17, there are two major effects, we
22 think, of the regional market. And we wanted to test
23 these separately, with different scenarios.

24 The first effect is just the effect of regional
25 operations. A larger footprint for operations over a

1 larger part of the west, with load and resource
2 diversity across a large region and we think this gives
3 us increased access to flexible capacity on other
4 systems that may not be fully utilized, today, to help
5 absorb California renewables.

6 There's a reduction in the quantity of operating
7 reserves that need to be carried to maintain reliability
8 under high renewable cases. Just this effect, alone, it
9 improves the economics of in-state solar resources and
10 in-state wind resources. So just this change, alone, in
11 operations can also have an impact on the optimal
12 portfolio of renewable resources in California.

13 So, there's a second effect, which is the effect
14 that the regional market has in facilitating access to
15 the highest quality wind resources throughout the west.
16 The model really warrants a diverse portfolio of
17 resources. As you get to higher and higher levels of
18 renewable penetration it's really important to have, and
19 not just all solar resources, but to have as much wind
20 and geothermal as we can. The best wind resources in
21 the west are located over here, on the eastern side of
22 the western interconnection and it's very difficult to
23 get to those resources in the absence of a regional
24 market. And, especially, a regional transmission entity
25 that can identify and plan the transmission additions

1 that are needed to unlock those resources.

2 So, we test these two effects separately, with
3 three different scenarios, on slide 18. The first
4 scenario is sort of the counterfactual, the current
5 practice scenario where we have current practices in
6 renewable procurement and current practices in
7 operations. So, we're effectively looking largely, but
8 not exclusively, at an in-state renewable build out.

9 In the second scenario, called Regional 2, we
10 test the effect of regional operations, only. So, we
11 still are procuring a largely, but not exclusively, in-
12 state renewable portfolio but we're looking at the
13 benefits that regional operations can have on the
14 construction of that portfolio.

15 Then, in Regional 3, we now allow an additional
16 quantity of very high quality out-of-state wind
17 resources to be available to be selected for the
18 California portfolio.

19 On slide 19, I want to take a couple of minutes
20 on a couple of slides to highlight some of the key
21 assumptions that really drive the results. So on slide
22 19 it talks about the potential for exports of what we
23 call surplus null power. So, under a 50 percent RPS, as
24 I've mentioned, California's going to have surplus
25 renewable energy during many hours of the year. That

1 means there will be simply more renewables than
2 California load, on its own, can absorb.

3 So, one potential option for that is to export
4 some of that energy to our neighbors. We think that the
5 ability to -- that California's ability to export
6 surplus null power to its neighbors is going to be
7 restricted under the current bilateral arrangements with
8 39 separate balancing authorities, pancaked wheeling
9 charges, the need to arrange physical transmission
10 schedules across multiple systems.

11 And when I say surplus null power, what I mean
12 there is that we want trading arrangements where
13 California can sell energy to our neighbors, while
14 keeping for ourselves the environmental attributes.
15 Meaning both the renewable attribute and the greenhouse
16 gas attribute. That is, after all, why we're investing
17 in renewables for California in the first place is
18 really because of those attributes. So, what we're
19 selling to our neighbors is really a very low value.
20 It's really just surplus energy without the attributes.
21 So, it's difficult to make those kind of arrangements in
22 today's bilateral system.

23 We've reflected that with two very simple
24 assumptions about the quantity of this energy that can
25 be exported. In the current practice scenario we've

1 assumed that that's limited to 2,000 megawatts. And in
2 the regional market scenarios, as we've assumed, that
3 that can be expanded to 8,000 megawatts of exports at
4 any given time.

5 The next slide, slide 20, highlights the other
6 key assumption, especially for Scenario 3, which is the
7 availability of resources for the California portfolio.
8 You'll see that under both the current practice and
9 Regional 2 scenarios we've assumed that there are some
10 resources from out of state that are available to be
11 selected for the California portfolio.

12 And this is really despite the fact that there's
13 been very, very little of this type of procurement
14 activity over the last several years on the part of
15 California utilities. But we wanted to be conservative
16 and make sure we weren't overstating the benefits of a
17 regional market, so we allowed up to 5,000 megawatts of
18 out-of-state resources to be selected even under the
19 current practice scenario. And for the Regional 2 case,
20 we kept that same supply curve of out-of-state
21 resources, 5,000 megawatts.

22 For the Regional 3 case, now this is where we're
23 testing the potential benefits of the market in
24 unlocking remote, high quality wind. So in this case we
25 made available 3,000 additional megawatts of wind

1 resources from Wyoming and a separate, 3,000 megawatts
2 from New Mexico. Again, a very high quality wind. And
3 these are just resources that are available to be
4 selected. They aren't all always picked across all the
5 cases, as you'll see.

6 And lastly, before I get into the results, I
7 want to assure you that we really went to a lot of
8 effort to make sure that we incorporated a lot of
9 renewable integration solutions into all of our cases.
10 We didn't just assume that California sat here and did
11 nothing through 2030 and the regional market was the
12 only solution. We added a number of solutions, which
13 I've listed here.

14 We added, across all scenarios, time-of-use
15 rates that encourage daytime use of power to soak up
16 solar over supply.

17 We added 5 million electric vehicles with near-
18 universal access to workplace charging, with a lot of
19 that EV charging taking place during the daytime.

20 We added, manually, 500 megawatts of pumped
21 storage and geothermal into all of the scenarios, all of
22 the portfolios, even though those wouldn't have made it
23 in based on strict economics. So, these are integration
24 solutions that we kind of forced in across all of the
25 cases.

1 We have 5,000 megawatts, as I mentioned, of out-
2 of-state resources available to be selected on a least-
3 cost basis.

4 We have unlimited energy storage that can be
5 selected on a least-cost basis across all of the
6 scenarios, including the current practice scenario.

7 And the last two are a little bit technical, but
8 they turn out to be very important, is that we allow the
9 renewables to provide operating reserves and we allow
10 storage and hydro to provide all operating reserves, as
11 well as frequency response. And this section has the
12 effect of shrinking down the stack of thermal resources
13 that need to be online for reliability during all hours
14 and, really, making room for a lot more of that
15 renewable energy under the current practice scenario and
16 all of the scenarios.

17 So, all these things tend to reduce the cost of
18 the current practice scenario much more than the
19 regional cases. So, these all help to make our benefit
20 estimates very conservative.

21 So, I have just a couple of slides on the main
22 results and then I'll take you through the
23 sensitivities. So, on slide 23, we didn't have the non-
24 ISO balancing areas in our Resolve model. So, we
25 effectively hand-picked the portfolios for those

1 utilities and I've shown you what those look like on
2 slide 23. There's kind of a shift as you go from
3 Scenario 1, across to Scenario 3, of procurement from
4 in-state wind and lower quality out-of-state -- or in-
5 state solar. And lower quality out-of-state towards a
6 higher quality wind from Wyoming and New Mexico. And
7 I'll show you, there's some relatively modest benefits
8 associated with that.

9 Slide 24 is now where the real action is in
10 terms of the model optimization. So, these are the
11 portfolios to meet the 50-percent RPS for all of
12 California, including the hand-picked portfolios for the
13 non-ISO areas and the optimized portfolios for the ISO
14 areas.

15 So, there's a lot of numbers on this table. So,
16 rather than walking you through all of them, I'll just
17 highlight a few of them. In the current practice case,
18 the model picks all of the available in-state wind, all
19 3,000 megawatts. So, it really wants to have diversity
20 in that current practice case. Now, it picks most of
21 the northwest wind RECs, but not quite all of them.

22 If you move to -- and it adds a few batteries.
23 It adds 472 megawatts of battery storage in that
24 scenario.

25 If you move to Regional 2, the main impact that

1 you see is a reduction in California wind and a
2 reduction in northwest wind. So, the Regional 2 is not
3 as constrained. It doesn't need the diversity quite as
4 much in Regional 2 because it can export a lot of that
5 surplus solar to our neighbors. So, actually it
6 enhances the economics of California solar. You see 200
7 more megawatts of California solar being procured in
8 Regional 2 and a big reduction in the less -- the more
9 expensive and less desirable wind resources.

10 And you'll also note that there's a reduction
11 just in the pure quantity of resources procured, from
12 16,600 to 15,300 in Regional 2. That's due to the
13 reduced amount of curtailment.

14 In the Regional 3, now you see 2,000 megawatts
15 each, roughly, of Wyoming and New Mexico wind coming
16 into the portfolio. And that's displacing, again, more
17 of the out-of-state wind, which was kind of the marginal
18 resource, and a bit of the in-state solar as well. And
19 you can see that the total megawatts needed under
20 Regional 3 are now down to 13,500 megawatts. So, it's a
21 3,000-megawatt reduction in the quantity of resources
22 that are needed to deliver the same amount of energy to
23 the grid. And again, that's because of reduced
24 curtailment and the improved capacity factor of
25 resources.

1 Slide 25 shows you the financial savings from
2 that. The total California annual renewable procurement
3 costs are \$3.3 billion under the current practice
4 scenario, and they're \$2.5 billion under scenario 3, the
5 Regional 3. So, it's a savings of about \$800 million
6 per year. And between 1 and 2 it's about \$700 million
7 per year.

8 And I'll just note that these numbers assume
9 that California pays its full share of any out-of-state
10 transmission that's needed to integrate those out-of-
11 state resources in Regional 3.

12 Just quickly, I'll walk you through some of our
13 sensitivities. It turns out that I can't count.
14 There's actually nine additional sensitivity cases on
15 slide 27, even though it says eight. And I'm not going
16 to go through all of these, I'll just highlight a few of
17 what I think are the key ones.

18 Some of these we worked with stakeholders on and
19 added after receiving comments at the February workshop
20 and even the May workshop.

21 B is the high energy efficiency case, on slide
22 28. So, this is where, if we assume the doubling of
23 energy efficiency efforts under SB 350, we wanted to
24 make sure -- really, across all these sensitivities,
25 wanted to make sure that our results weren't driven by

1 overly optimistic assumptions in any one of these areas.
2 So, we're testing them kind of one by one.

3 This shows you that even under a doubling of
4 energy efficiency under SB 350 we still see between \$600
5 and \$700 million of annual renewal procurement benefits
6 under the regional market. So, the energy efficiency
7 reduces the benefits a little bit, but they still are
8 quite substantial.

9 Slide 29 shows results of our high rooftop PV
10 sensitivity. So, rooftop PV, because it reduces retail
11 sales, actually reduces the quantity of renewable energy
12 that needs to be procured to meet the 50-percent RPS
13 target. So, we wanted to test does this have -- if we
14 had a lot more rooftop PV, would this have a big impact
15 on the benefits of a regional market? And it turns out
16 that it actually increases the benefits of the regional
17 market. Because when we add 5,000 megawatts of rooftop
18 PV, what you're really doing is adding to that solar
19 over-supply that is a big driver of the benefits. So,
20 you really are increasing the benefits of the regional
21 market as you add rooftop PV.

22 So, what I take away from this is the regional
23 market is actually really important to helping to
24 integrate rooftop solar. There's a big benefit from
25 rooftop, behind-the-meter solar from a regional market.

1 These two things aren't in opposition to each other at
2 all.

3 On slide 30, we worked with the Large-Scale
4 Solar Association on a sensitivity on solar costs.
5 After the February workshop, we went back and look at
6 our solar costs and reduced them for the results that
7 you see today. Even still, we wanted to have a
8 sensitivity of what if the solar costs went even lower,
9 since a lot of our benefits are from out-of-state wind
10 displacing in-state solar.

11 So, we worked directly with the Large-Scale
12 Solar Association on a sensitivity where we had
13 installed costs dropping to a dollar per watt by 2025.
14 And you can see here that even under this low cost solar
15 case we have \$500 million worth of benefits for the
16 scenario 2, and still over \$600 million worth of
17 benefits for Scenario 3.

18 And lastly, we wanted to test, we say that our
19 50-percent case in the current practice scenario was
20 becoming constrained. So, we thought it would be
21 interesting to see what happens if you go to higher
22 levels of renewables. So, we did a 55-percent RPS case
23 and a 60-percent RPS case just to see what that does to
24 the regional benefits.

25 So, on slide 31, the middle bar is the results

1 of the 55-percent case and the golden bar is the results
2 of the 60-percent case. And you can see the benefits
3 are increased dramatically as you go to higher levels of
4 renewables, up to about, you know, up to \$1.3 billion
5 per year in 2030, under a 55-percent RPS case. And over
6 \$2 billion per year under a 60-percent RPS case.

7 This, I think, just kind of underscores the
8 point this really is an environmental benefit of the
9 regional market to allow more renewables to come onto
10 the grid easier, and at a lower cost.

11 So, slide 32 compares the cost of meeting a 55-
12 and 60-percent RPS under the regional market to the cost
13 of meeting a 50-percent RPS under the current practice
14 case. And what we see is that you can actually get to a
15 60-percent RPS under our Regional 3 case for about the
16 same cost that you can get to a 50-percent RPS under the
17 current practice case.

18 So, that \$3.3 billion, that we've showed you
19 under the current practice case, that's enough to buy
20 you up to 60-percent RPS under the Regional 3 case. And
21 this is just the renewable procurement cost before
22 considering any of the fuel savings and the GHG savings
23 that you would get from going to these higher and higher
24 levels of renewables.

25 And then, slide 33 just sort of shows you, in

1 one table, the results of all of our cases. I want to
2 also highlight, quickly here, sensitivity A is the high
3 coordination under bilateral markets. I know there's
4 some stakeholders that think this might be a better
5 baseline. Even under this scenario, we're showing \$400
6 to \$500 million worth of renewable procurement benefits,
7 at a 50-percent RPS. So, there's a range of benefits,
8 but they're all substantial, I think, in all cases.

9 So with that, I'll turn it back over to Hannes.

10 CEC CHAIR WEISENMILLER: Can I ask you just a
11 couple of clarifying questions? The first question was
12 on page 19 you talk about a current practices scenario
13 of a 2,000 megawatt export number. What are the
14 historic level of exports from California?

15 MR. ARNE OLSEN: Yeah, Hannes or Keith can speak
16 to this, too. But we've never seen net exports from
17 California, across all the data that I've looked at.
18 I've seen exports going in one direction to the
19 northwest, but during all of those hours we always have
20 imports coming in from the southwest. So roughly, the
21 minimum amount of imports we have today are about 4,000
22 megawatts.

23 CEC CHAIR WEISENMILLER: Okay.

24 MR. ARNE OLSEN: So, even this 2,000 megawatts
25 of exports is a turnaround of 6,000 megawatts from what

1 we see today to this future grid, where we're exporting
2 up to 2,000 megawatts.

3 CEC CHAIR WEISENMILLER: And so that's the
4 conservative assumption?

5 MR. ARNE OLSEN: Yeah, we think that's a
6 conservative assumption. That's challenging to do under
7 the current bilateral framework.

8 CEC CHAIR WEISENMILLER: Yeah, I was going to
9 say, is there any mechanism to do that flip, other than
10 regional market, or EIM, or something?

11 MR. ARNE OLSEN: Yeah, I mean there is bilateral
12 trading that goes on today, on a day-ahead basis. This
13 requires all this energy to be scheduled as exports on a
14 day-ahead time frame. It's renewable, so it's variable
15 and it has to be firm. It certainly is possible to
16 change the way that things are being done today. And I
17 think there's some uncertainty about just how much you
18 could rely on our neighbors to soak up -- how much we
19 want to rely on our neighbors to soak up this over-
20 supply in the current bilateral market.

21 We thought, the study team thought, the 2,000
22 megawatts was a reasonable case as our base case. But
23 again, we wanted to test the sensitivity of that. So,
24 we have the high bilateral flexibility case assumes that
25 you can get to the 8,000 even under the bilateral

1 market. And we still see significant benefits of a
2 regional market.

3 CEC CHAIR WEISENMILLER: Did you have a sense of
4 the magnitude if you were assuming more the historic
5 number, the magnitude to the impact?

6 MR. ARNE OLSEN: Yeah, we didn't run that case
7 but it would be -- yeah, I mean you see how constrained
8 Case A is. As you add more renewables, the benefits get
9 larger and larger. So, I think you would see the same
10 thing. If we restricted the amount of exports back to
11 historical levels, I think you'd see a very large
12 increase in the benefits of the regional market.

13 CEC CHAIR WEISENMILLER: Okay. Now, when you
14 talk about in-state and out-of-state renewables, if a
15 renewable connects to the California Balancing Authority
16 is that considered in-state or out-of-state?

17 MR. ARNE OLSEN: If it connects to the
18 California Balancing Authority that's considered in-
19 state, as far as the modeling goes.

20 CEC CHAIR WEISENMILLER: Okay. So, because
21 right now, my recollection, we have about 25 percent of
22 our renewables have that sort of direct connect from out
23 of state?

24 MR. ARNE OLSEN: It's been shrinking because
25 some of those deals have rolled off. So, when we looked

1 at it, there were about 2,000 megawatts, maybe 2,300
2 megawatts of out-of-state resources that are either
3 directly connected or scheduled into the ISO on a --

4 CEC CHAIR WEISENMILLER: On a dynamic
5 scheduling.

6 MR. ARNE OLSEN: -- dynamic transfer basis,
7 yeah.

8 CEC CHAIR WEISENMILLER: Yeah. The other one is
9 you talk about, on page 21, you know, you sort of have
10 what's actually sort of an aggressive list of things
11 we're trying to accomplish, like the 5 million electric
12 vehicles, et cetera.

13 Do you have a sense, again -- so, what's the
14 magnitude, the impacts of those assumptions? You know,
15 time of use, et cetera, storage. I mean, I'm just
16 trying to get a sense of how conservative or how
17 optimistic your numbers are.

18 MR. ARNE OLSEN: Yeah, these are very
19 aggressive. And if you roll them off one by one, then I
20 think, again, you'd see much larger benefits from the
21 regional market.

22 We did run a low portfolio diversity case, where
23 we took out the 500 megawatts of manually added pump
24 storage and geothermal, and we saw the benefits
25 increasing by about \$200 million per year once we did

1 that.

2 CEC CHAIR WEISENMILLER: Okay.

3 MR. ARNE OLSEN: You know, the other thing I
4 wanted to mention on this is that all of these things
5 require effort and capital investments. Whereas, the
6 regional market returns benefits from production from
7 fuel cost savings before you even get to the renewable
8 integration benefits.

9 So, all these things are costlier than the
10 regional market. But we assumed they were all done
11 first and the regional market was done last. Again,
12 that's really in an effort to be conservative and make
13 sure that we weren't overstating the benefits of the
14 market.

15 CEC CHAIR WEISENMILLER: And if you were, you
16 know, God knows how you could achieve it, but if you
17 were assuming the PMAs were to join, again, do you have
18 a sense of the magnitude of the impacts?

19 MR. ARNE OLSEN: Yeah, I think Hannes is going
20 to address that in his talk. But in the production
21 simulation modeling, he's assumed that all of the out-
22 of-state hydro really isn't moved at all by the regional
23 market, so whether it's PMAs or not. So, that's a very,
24 very conservative assumption.

25 And if you could get the capability of the hydro

1 system brought to bear, both the federal and the other
2 systems, I think you'd see, potentially, a big increase
3 in the benefit to the market.

4 CEC CHAIR WEISENMILLER: Okay. Thanks.

5 CPUC COMMISSIONER PETERMAN: Hi, I have some
6 follow-up questions, as well, about the RPS assumptions
7 here. So, my recollection of the study was that the
8 5,000 megawatts of out-of-state wind was going to serve
9 needs in other states, not California. Is that
10 accurate?

11 MR. ARNE OLSEN: Yeah, maybe, let me clarify
12 that quickly. So, on slide 20, this is a different
13 5,000 megawatts, okay. So, these are 5,000 megawatts of
14 out-of-state, it's both wind and solar. And these are
15 available to be selected for California ratepayers. So,
16 again, this is a very California ratepayer-centric
17 analysis.

18 Separately, Brattle has, through their
19 investigations, you know, learned that regional markets
20 have, in other places, incented renewables to come
21 online without the benefit of an RPS. So, resources
22 that are added just purely based on economics because
23 the regional market gives you a place to sell that
24 energy and, you know, gives you liquidity.

25 So, those are separate from these resources.

1 There's no California ratepayer benefit claimed from the
2 beyond RPS renewables. These are the ones that we added
3 and were able to be selected for California ratepayers.

4 CPUC COMMISSIONER PETERMAN: Okay, so there is
5 an assumption in Cases 2 and 3 that part of the 50-
6 percent RPS in California is met with some out-of-state
7 resources, as per this slide?

8 MR. ARNE OLSEN: Yeah, these are the resources
9 that are available. And then on slide 24, it shows you
10 what's selected for the portfolio from among those
11 resources.

12 CPUC COMMISSIONER PETERMAN: And in terms of
13 what's selected for the portfolio, so in terms of the
14 availability of in-state renewables to meet the 50-
15 percent RPS, do you see an infrastructure constraint to
16 that or is that technically California could do that,
17 but in terms of economic dispatch this would be the
18 preferred outcome? Or, are there some transmission or
19 infrastructure limitations?

20 MR. ARNE OLSEN: The big limitation on
21 California meeting a 50-percent RPS, alone, is the
22 availability of non-solar renewable resources. So, we
23 found there's about 1,800 megawatts of geothermal
24 available in our supply stack. There's a few hundred
25 megawatts of biomass that are available. That we

1 assumed 3,000 megawatts of wind is available for
2 development in California. And CALWEA told us that was
3 too aggressive.

4 So, really, you know, that's all there is that's
5 not solar. Now, we do have fantastic solar resources in
6 California, some of the best solar resources in the
7 world. What that creates is an operational challenge.
8 It creates the challenge of being able to absorb all
9 that solar, which always produces only when the sun
10 shines, and is very heavily concentrated in the April,
11 May, June, July kind of a time frame.

12 So, that's what's really driving the benefits of
13 Regional 2, which allows you to export more of that
14 solar, and Regional 3, which allows you to bring high
15 quality Wyoming wind as a part of the portfolio in
16 addition to California solar.

17 CPUC COMMISSIONER PETERMAN: Okay, so that
18 answers my last question. So, I'm trying to figure out,
19 in terms of the economic benefits to the State and as it
20 pertains to the RPS, is it mostly about the export of
21 excess solar or the opportunity to import out-of-state
22 wind, and it sounds like it's a combination?

23 MR. ARNE OLSEN: It's a combination. And we
24 tested those two things separately. So, if you can
25 refer to slide 33, it has both of those sets of benefits

1 listed for you. So, Scenario 2 versus 1a here, that's
2 the benefit of the operations of increased ability to
3 export. You can see that's probably most of it.

4 But then, if you go to Scenario 3, the
5 incremental from 2 to 3 is the additional benefit that
6 you get from the Wyoming and New Mexico wind.

7 CPUC COMMISSIONER PETERMAN: And you may touch
8 on this more when we talk about greenhouse gas benefits,
9 but I'm interested to what extent is the reduction in
10 coal-fired generation, outside of California, dependent
11 on one of these two conclusions? And it seems like it's
12 mostly dependent on the development of the out-of-state
13 wind. And so, I'm interested in the sensitivities
14 around that.

15 MR. ARNE OLSEN: Yeah, I think Hannes will
16 address those.

17 CPUC COMMISSIONER PETERMAN: Thank you.

18 MR. ARNE OLSEN: Uh-hum.

19 CEC CHAIR WEISENMILLER: Yeah, just one, again,
20 definitional. California, obviously, by law doesn't
21 include large hydro under renewables. If you look at,
22 say, Germany, or if you look at the national level, they
23 do.

24 I'm assuming all of our labeling of renewables
25 out of state corresponds to the California law and

1 excludes large hydro?

2 MR. ARNE OLSEN: Yeah, that's correct that what
3 we've made available are some wind from the northwest,
4 some wind REC-only deals from the northwest, and some
5 solar RECs, and some solar or existing transmission from
6 the southwest. So, it's all RPS-compliant for
7 California rules.

8 CEC COMMISSIONER MC ALLISTER: So, I have just a
9 couple of questions, clarifications. So, on sort of
10 slides 27 through 29. By the way, I really appreciate
11 your doing a scenario on the high energy efficiency
12 case. You know, obviously, we have a goal to be
13 aggressive and go for our existing buildings, and really
14 increase energy efficiency.

15 And so, you know, that is a good thing, right,
16 because it actually decreases our obligations under RPS
17 if we reduce -- you know, 50 percent of a smaller number
18 is a smaller number.

19 MR. ARNE OLSEN: Yes.

20 CEC COMMISSIONER MC ALLISTER: So, sort of from
21 an economic, a global economic perspective that's sort
22 of towards the optimal.

23 So, here you've got a slide on 28 that says, you
24 know, that aggressive efficiency decreases the benefit
25 of regionalization. So, I just want to sort of make

1 sure you put that in context of we're just talking about
2 the regionalization of the ISO, not sort of an overall
3 kind of policy call.

4 And similarly, with rooftop solar, so, you know,
5 you might argue that over-supply of rooftop is not the
6 optimal from a broad policy perspective, but it does
7 increase the benefits of regionalization because you
8 have to deal with the over-supply from those solar
9 systems. So, two sides of the coin that are a little
10 bit counter intuitive from a broad policy perspective.
11 Maybe you can elaborate on that a little bit?

12 MR. ARNE OLSEN: Yeah, we really were kind of
13 laser focused on what's the difference between Scenario
14 2 and 3 versus Scenario 1 under these different kind of
15 assumptions. We're really not trying to draw broad
16 policy conclusions about the benefits of rooftop solar
17 versus energy efficiency, or testing the effect of if I
18 have more or less of those resources how does that
19 affect the benefits of a regional market.

20 And my conclusion, from the energy efficiency
21 case, is it does reduce it a little bit because you have
22 fewer renewables that you have to procure to come up
23 with a 50-percent RPS. That's a good thing from a
24 societal perspective. But we think the benefits are
25 still very, very significant, even under this doubling,

1 very aggressive doubling of energy efficiency goals
2 under SB 350.

3 And similarly, for the rooftops, it actually
4 increases the benefits of a regional market. Again,
5 because it gives you the ability to export that surplus
6 solar, which is now exacerbated by having 5,000 more
7 megawatts of rooftop systems installed.

8 CPUC COMMISSIONER PETERMAN: I have one more
9 follow-up question. Thank you. Just specifically on
10 the question of accessing out-of-state wind. Did you
11 explore what are the pathways, are there other pathways
12 to access that outside of regionalization?

13 Because the curtailment issue, I understand,
14 gets to the combined market. But why can't we access
15 the wind through other mechanisms?

16 MR. ARNE OLSEN: Yeah, and that's a hard one. I
17 mean, we've been looking at these Wyoming wind resources
18 for ten years, right, and doing studies that show there
19 are probably some ratepayer benefits if you were ever
20 able to get that resource developed and delivered to
21 California.

22 You know, the challenge is that you have to
23 reserve a physical transmission path from Wyoming all
24 the way to California, across two or three different
25 systems. So, there's pancaked transmission rates that

1 you incur along the way. There's just the need to
2 secure that path, which just doesn't really exist under
3 the bilateral system because there's no available
4 capacity. It's all reserved for the use of the native
5 loads along the way. Or, you have to build a
6 transmission line across two, or three, or four states
7 to get there. And how do you get all of the pieces
8 arranged and all the states coordinated to make that
9 happen?

10 We see a regional transmission system operator
11 having a very significant benefit at unlocking those
12 resources because it can identify the transmission
13 investments that are needed. It has a way to approve
14 them and allocate the cost of them, frankly. So,
15 there's a mechanism to do that which doesn't exist, even
16 under FERC's best efforts, under Order 1000, which
17 really isn't spurring these kind of lines to get
18 developed.

19 MR. PFEIFENBERGER: Thank you. So, I'm briefly
20 going to talk about the ratepayer impact and taking the
21 investments that come out of the E3 model, and putting
22 it into the Western Power Market. We've simulated,
23 through production, through hourly production cost
24 simulation at the power plant level, at the transmission
25 line level what the change in fuel costs, power flow

1 generation dispatch is, and will be. And we did that
2 for all the scenarios.

3 So, most of the results that I will show you
4 compare Scenario 2 and 3, the regional market scenarios
5 with Scenario 1, the stand-alone case. So, the
6 difference between Scenario 1 versus the other cases is
7 the ratepayer impact or, on the WECC-wide basis, the
8 WECC-wide cost savings.

9 Before we go to California-specific result, just
10 a brief summary here, on slide 36, of WECC-wide fuel
11 cost savings. They're quite limited in 2020 because we
12 only have PacifiCorp as a member and there's only a 700-
13 megawatt transmission path between the two systems. So,
14 that is very limiting. That really doesn't achieve too
15 much in terms of WECC-wide fuel cost savings, of course.

16 By the time you have a larger region join the
17 market, the dispatch cost savings, including the
18 integration of additional renewables attracted in a
19 market environment are about \$800 to \$900 million a
20 year.

21 If you assume that a market does not attract any
22 additional renewables, which is contrary to what we've
23 seen in other markets, you would still have about \$330
24 million in fuel cost savings WECC-wide alone.

25 And just to highlight, the NREL/CEERT, High

1 Carbon Grid Study, came up with about \$600 million
2 dollars in fuel cost savings. So, these savings are
3 very much in line with the results from other studies,
4 including in the WECC. So, that's about a four or five
5 percent fuel cost savings.

6 When we come to ratepayer impact, of course
7 that's more than just fuel costs. What you see on slide
8 37 is three bars. And if we take one of them, they're
9 composed of the renewable procurement cost saving,
10 that's what Arne just talked about. That's the pale
11 blue bar at the bottom. That's the investment cost
12 savings of not having to procure as much renewables.

13 On top of that, the dark blue bar is the
14 California cost of producing, purchasing -- producing
15 and purchasing the energy that you need to supply your
16 load, less any revenues that you achieve from off-system
17 sales, from export sales, and things like that. That is
18 calculated consistent with the team methodology, the
19 transmission economic assessment methodology that was
20 developed here, in California.

21 On top of these production and purchase cost
22 savings you have generation capital cost savings from
23 higher load diversity. In the regional market,
24 everybody can reduce their install capacity requirement
25 because of load diversity. That's that light blue bar,

1 the third from the bottom.

2 That is a cost savings that is being realized in
3 other markets already. For example, when Entergy joined
4 the Midwest ISO, they could reduce their reserve margin
5 from 18 percent to 12 percent because of load diversity.
6 So, these are very significant installed capacity cost
7 savings.

8 And then, on top of that, the cost per megawatt
9 hour of grid operations goes down in larger markets.
10 The ISO has estimated that the share of grid management
11 cost allocated to California customers would decrease as
12 the market increases.

13 Overall, the ratepayer impact is between a
14 billion dollars a year and \$1.5 billion a year by 2030.
15 So, that is a savings of a regional market or the cost
16 of not having a regional market. In some ways, it's
17 easier to understand from a risk perspective, given that
18 these are very conservative estimates, the cost of not
19 being part of a regional market can be between at least
20 a billion and a billion five a year.

21 We've talked a lot about sensitivities and many
22 stakeholders find that some assumptions would be more
23 reasonable than others. So, we did many sensitivities.
24 All of them are summarized from where we analyzed
25 ratepayer impacts, on slide 38.

1 And just to highlight a few of them, our
2 baseline assumptions are really quite conservative. One
3 assumption is that we have assumed that California would
4 never have to pay anybody to take the power, so the
5 prices would not drop below zero. That is a very
6 conservative assumption because in many markets, when
7 there's over supply, prices will go negative and that
8 will make it more expensive.

9 And there is a sensitivity here, to the left of
10 the baseline bar, that says negative \$40 floor. If
11 prices go down to negative \$40, those savings would
12 increase from \$1.5 billion in Scenario 3, to \$1.75
13 billion. It's actually very costly to give power away,
14 if you don't give it away for free, if you have to pay
15 people to take off that over supply. And that is, you
16 know, you already experience it today. You have
17 negative prices, at least in the real-time market,
18 today.

19 There has been a lot of discussion about, well,
20 maybe we can achieve the same amount of export sales in
21 the current practice, in the bilateral market. There's
22 the higher bilateral flexibility sensitivity that you
23 see the third bar from the baseline. And you see that
24 you do -- the cost of not having a regional market is
25 less if you can achieve that flexibility through other

1 means, obviously. So, the benefits of a regional market
2 decline marginally, by about going from \$1.5 billion to
3 \$1.3 billion a year if you can achieve that export --
4 that level of export sales through bilateral markets
5 that you can automatically achieve in a regional market.

6 High energy efficiency is about a 5 percent
7 difference in savings. You go from \$1.54 billion to
8 \$1.48 billion. There has been a lot of discussion about
9 our assumptions about, well, what if the markets cannot
10 attract renewables beyond RPS requirements? That 5,000
11 megawatts that are on top of anything that California
12 needs.

13 It doesn't make much difference to California
14 ratepayer impacts. It's more a WECC-wide environmental
15 benefit to attract renewables beyond RPS requirements.

16 And then you see our sensitivity -- our analyses
17 do include the retirement of Diablo Canyon, but does not
18 include the 55-percent commitment that comes with it.
19 So, if you go to 55 percent or, possibly at some point,
20 to 60 percent, you see that these savings, that these
21 ratepayer savings are increasing very quickly to \$2
22 billion or \$2.8 billion a year. So, the cost of not
23 having a market can be quite high.

24 Lastly, let me emphasize this is a very
25 conservative study. I think the cost of not having a

1 regional market or the benefit of having a regional
2 market are higher than what we've estimated for a number
3 regions. The Natural Resources Defense Council has
4 actually quantified some of these additional benefits
5 that we did not quantify in the effort of being
6 conservative.

7 One of it is that there are reliability benefits
8 that have value. We have not quantified the value of
9 that reliability benefit.

10 More importantly, the physical capability of the
11 existing grid can be utilized more strongly in a
12 regional market than we were able to simulate. For
13 example, just like in the CAISO transmission planning
14 models, there's almost no congestion in the State.
15 There's maybe a million dollars of congestion on COI,
16 when historically there have been \$100 million of
17 congestion on COI. So, there are scheduling constraints
18 that are not physical, that are costly to California
19 customers, that a regional market would take care of,
20 that create a benefit beyond what we've simulated.

21 Because in our model, the model can use all that
22 capacity and doesn't see any of these scheduling
23 constraints that you experience today.

24 Interregional planning is much easier with a
25 large regional grid operator. Risk mitigation, the more

1 diversified resources really get you other benefits.
2 For example, we've assumed there's normal weather in the
3 entire west. If you have a heat wave, or a cold snap,
4 or regional differences in weather that are not typical,
5 that will get you additional benefits that are not
6 reflected in our study. That is a very important
7 benefit.

8 There are no transmission outages in our model.
9 That's how these models run, that's industry standard
10 practice. But I want you to be aware how conservative
11 these models are.

12 And lastly, our results are consistent with what
13 other studies, in other regions and in the west, have
14 been finding.

15 So, with that, I'd like to go to greenhouse gas
16 emissions results.

17 CEC CHAIR WEISENMILLER: Okay, just a couple
18 questions.

19 MR. PFEIFENBERGER: Please.

20 CEC CHAIR WEISENMILLER: First, you talked about
21 load diversity and the benefits of that. Just to be a
22 little clearer on that, my understanding is the west is
23 winter peaking, while California is summer peaking. Is
24 that basically what you're trying to get to there?

25 MR. PFEIFENBERGER: A small portion of the west

1 is winter peaking, while the rest is summer peaking.
2 But even within the winter-peaking regions or summer-
3 peaking regions, the peaking doesn't occur on the same
4 day and the same hour.

5 CEC CHAIR WEISENMILLER: Okay.

6 MR. PFEIFENBERGER: So, by diversifying that
7 within the footprint, the coincident peak of the
8 regional market is less than the sum of the individual
9 peaks of all of the 38 balancing areas.

10 CEC CHAIR WEISENMILLER: Okay. My other
11 question is when I talk to the Germans, they see a --
12 I'm assuming your modeling was hourly?

13 MR. PFEIFENBERGER: Yes.

14 CEC CHAIR WEISENMILLER: Okay. When I talk to
15 the Germans, they see a big impact on the amount of
16 reserves required for renewables when you go from hourly
17 to five-minute. So, presumably, that's a benefit,
18 again, you haven't really quantified here?

19 MR. PFEIFENBERGER: That is a very good point.
20 Our simulation is basically the day-ahead market. We
21 didn't want to get into real time because some of the
22 real-time benefits can be achieved by EIM. So, we
23 didn't want to double count anything that EIM may
24 achieve.

25 But as we know, EIM has its limits relative to a

1 true, real-time market. So, that difference between
2 what a true real-time market can achieve and what EIM
3 can achieve is not captured in our study.

4 Please?

5 CPUC COMMISSIONER FLORIO: I realize that your
6 study focused specifically on California and, you know,
7 that was what you were charged with doing. But I
8 wonder, if we look at slide 36, and compare it with 38,
9 slide 36 shows WECC-wide production cost savings. And
10 in slide 38, the dark portion of the bars reflects that
11 same -- that same benefit for California.

12 So, could we infer that the difference between
13 the WECC-wide savings and the California ratepayer
14 benefits go to consumers in other states?

15 MR. PFEIFENBERGER: No, not quite. On slide 37,
16 the dark blue bar is the California production costs
17 plus the purchase costs, net of the off-system sales
18 revenues.

19 CPUC COMMISSIONER FLORIO: Oh, okay.

20 MR. PFEIFENBERGER: So, there is -- there is the
21 additional transaction cost savings of purchases and
22 sales that have nothing to do with fuel costs.

23 CPUC COMMISSIONER FLORIO: Okay.

24 MR. PFEIFENBERGER: So, it is true that the
25 California production purchase and sales costs are about

1 \$500 million, which seems like most or half of the total
2 WECC-wide fuel cost savings. But the California portion
3 of these fuel cost savings is actually much less than
4 that.

5 CPUC COMMISSIONER FLORIO: Okay.

6 MR. PFEIFENBERGER: And, of course, there are
7 WECC-wide load diversity savings that are much larger
8 than California's load diversity savings and a few
9 things like that.

10 CPUC COMMISSIONER FLORIO: Okay.

11 MR. PFEIFENBERGER: So, we'd really have to do a
12 complete study. But this is just a WECC-wide metric
13 that is easy to calculate, that comes out very similar
14 in, say, the NREL/CEERT study. But you'd have to do a
15 more comprehensive analysis to figure out what the
16 benefits to other regions are.

17 CPUC COMMISSIONER FLORIO: Okay. But if someone
18 wanted to do a study of what would be the benefit to
19 PacifiCorp customers, what you've already done gets you
20 a long way toward doing that. You'd just have to look
21 at a different aspect than you look at here?

22 MR. PFEIFENBERGER: Yes. And look at all the
23 other benefits, too. I mean, PacifiCorp did a study
24 last year and where the study results are overlapping,
25 the results are actually very similar. Obviously,

1 there's different assumptions being made here. They've
2 been updated for both CEC and CPUC updated assumptions,
3 and so on.

4 CPUC COMMISSIONER RANDOLPH: In the higher
5 bilateral flexibility sensitivity, how were those
6 flexibilities achieved? What were you identifying as
7 the flexibilities?

8 MR. PFEIFENBERGER: The main constraint that we
9 have used to capture the limitations of a bilateral
10 market is this export constraint. You know, it's not a
11 physical constraint. We actually don't know what the
12 actual physical constraint is because it's never
13 happened. WECC hasn't even done a study of what the
14 export constraint is.

15 In the regional cases, we assumed that that
16 simultaneous export constraint would be 8,000 megawatts.

17 In the Scenario 1, we assumed, as Arne has
18 explained, that California would be able to go from
19 being a net importer of 4,000 megawatts to becoming a
20 net exporter of 2,000 megawatts.

21 So, what we've done in the higher flexibility
22 case, we've said somehow the bilateral market gets you
23 all the way to 8,000 megawatts.

24 So, now what this study measures is, basically,
25 what are the regional market benefits? If you -- in the

1 bilateral case, you can swing from being a 4,000-
2 megawatt exporter to being an 8,000-megawatt exporter.
3 So, you're swinging 12,000 megawatts every day, from
4 importing 4,000 megawatts during the night to exporting
5 8,000 megawatts during the day.

6 While in the base case, that export has been
7 limited to 2,000 megawatts.

8 CARB CHAIR NICHOLS: Okay, so to pursue this
9 line a little bit, and I'm not sure if this is the
10 question that the others were trying to get at. But
11 you've been charged with looking at the ratepayer
12 impacts only in California. But at CO2 impacts more
13 broadly, because we care about greenhouse gases,
14 obviously, on a much larger scale.

15 However, one of the concerns that gets raised, I
16 think legitimately, is a question of whether benefits to
17 an out-of-state utility and its customers, from
18 operating in a way which does not benefit CO2 emissions
19 could lead to behavior which is not going to be helpful
20 overall.

21 So, I'm not finding exactly where, in the study,
22 you get at that question.

23 MR. PFEIFENBERGER: I think I'll get to that in
24 this next segment of the presentation. There's been a
25 lot of discussion about coal dispatch in the rest of

1 WECC, and I have a slide for you that will show you what
2 that looks like.

3 CARB CHAIR NICHOLS: Okay.

4 CPUC COMMISSIONER FLORIO: Yeah, just one more
5 question on your modeling. You're assuming that the
6 federal power marketing agencies and interconnected
7 Mexico and Canada are not part of this regional market.

8 But I believe the model covers the entire WECC.
9 How do you massage that to take those entities out of
10 the market?

11 MR. PFEIFENBERGER: Well, it is true, we model
12 the entire Western Interconnect, which includes part of
13 Mexico, Canada, and the power agencies that are modeled.
14 We are modeling bilateral transactions between balancing
15 areas that are subject to transmission charges, and
16 bilateral transaction costs and hurdles.

17 So, the model does trade between Canada and the
18 U.S., and between the larger regional market and the
19 PMAs. But those trades are subject to transactions
20 costs.

21 With that, let me talk about greenhouse gas
22 emissions. And I'll focus in on some of the questions
23 that have been raised by stakeholders. But slide 41
24 shows you just the simulation results for 2020 and 2030.

25 You see that the emissions are actually quite

1 similar in the case with the regional market and in the
2 case without a regional market. There has been much
3 discussion about the 2020 CAISO plus PacifiCorp case,
4 where the emissions are .3 percent higher than under the
5 current practice case.

6 The two bars on the left, you see the second bar
7 is just a tiny little bit higher than the first bar.
8 That relates to a dispatch of coal plants that we've
9 simulated in our model. And as we've explained in our
10 report, we've looked into this because that was a
11 concern for stakeholders. And it is mostly a modeling
12 artifact because our model, unlike EIM for example, does
13 not -- when California imports power, it just applies a
14 generic emission rate. And that generic emission rate
15 is that of the combined cycle unit.

16 So, it gives more of an economic advantage to
17 PacifiCorp coal plants than in reality would exist.

18 We also don't model the fact that coal plants in
19 the regional markets he really experienced a lot of
20 economic pressure, and there are quite a few coal plant
21 retirements in MISO and the SPP that are triggered by
22 the regional market, by prices being low and by the
23 ability to retire a coal plant, and immediately make up
24 for it at lower cost through market purchases.

25 You see that in 2030 -- and one thing is clear,

1 we have not analyzed the rest of WECC as much as we have
2 done in California. So, what the rest of WECC does with
3 RPS, for example, many states have implemented RPS
4 because it's easier to do that in a market than without
5 a market. But we've all held that the same.

6 Nevertheless, the emission from a regional
7 market in 2030 are decreasing by about \$10 million a
8 ton, a year. That's about a 3 to 3 and a half percent
9 decrease in emissions.

10 So, let's talk about coal plants. This is a
11 chart of the historical coal plant output and the
12 simulated outputs. And you see, irrespective of what's
13 going on with the regional market, dispatch from coal
14 plant is expected to decline substantially. They're
15 down significantly by 2020. They're down even further
16 by 2030.

17 The impacts of the market is measured by the
18 difference between the two dark bars, either in 2020 or
19 2030. So, what happens to coal plant is not as much
20 driven by a regional market as it's driven by
21 environmental policies, by state preferences.

22 We did simulate a modest coal price that will be
23 -- a carbon price that will be applied to the rest of
24 WECC, \$15 a megawatt hour. As it turns out, the rest of
25 WECC, in 2030, was not quite CPP compliant. We tested

1 that, even though CPP has not -- is not effective right
2 now because of the stay by the Supreme Court.

3 But because the rest of WECC was not quite CPP
4 compliant we said, well, let's try a low carbon price
5 and see if that gets us there. At \$15 a megawatt hour,
6 the rest of the region, as a whole, was easily CPP
7 compliant. And you can see the difference between the
8 dark bars and the gray bars, that environmental policies
9 are really critical to what happens with coal plants,
10 more so than whether you have a market or not.

11 But that small increase in 2020, that we've
12 circled there, it is a small increase. But as I said,
13 it's a modeling artifact because our model cannot apply
14 coal-specific rate on imports of coal power into the
15 State.

16 So, let's talk about California. California, we
17 see 2020, about 64 million tons a year of carbon
18 emissions associated with serving California loads.
19 That includes imports for California loads.

20 In 2030, that decreased to about \$54 million
21 [sic] a ton, without a regional market, and about 50
22 million tons with a regional market on the current CARB
23 account rules. That does not account for exports.

24 If you account for the fact that exports of
25 renewable resources is decreasing greenhouse gases in

1 the rest of WECC, then the regional market gets you from
2 -- these are the dark blue portions of those bars gets
3 you from 49 down to 45. So, it's about a 20 percent
4 improved or reduction in greenhouse gas emissions
5 associated with California loads.

6 And I'll show you how that goes across a few
7 sensitivities. We did run several sensitivities. One
8 is carbon pricing the rest of WECC. We did a regional
9 market with the portfolio on the current practices.
10 One, just to hold the portfolio constant to get a sense
11 of how much of the change is due to the change in
12 portfolios that Arne has calculated, versus not.

13 And then, because it has come up, what would it
14 look like if the regional market does not stimulate
15 additional renewable investments beyond RPS
16 requirements. And you see the results here, compared to
17 historical greenhouse emissions to serve California
18 load. And what we have is that we are about -- in 2020,
19 we're about 40 percent below historical levels. Also,
20 about 1990 levels. And in 2030, we're about 55 to 60
21 percent below 1990 levels. And in all cases, California
22 easily meets the CPP requirements.

23 But there, again, you see the impact on the
24 sensitivities. And if you look, that first blue bar on
25 the right, that if a regional market does not attract

1 additional renewables, as other regional markets have,
2 California greenhouse gas emissions would be slightly
3 higher, as well. Because even if you build renewables
4 in Wyoming for reasons other than RPS requirements, it
5 really reduces dispatch of fossil plants in the entire
6 WECC. And about a third of that would be reduction in
7 California fossil emissions.

8 You see that -- you also see that implementing
9 greenhouse gases in the rest of the region does not have
10 much impact on California. It's mostly an impact on the
11 rest of the region.

12 So with that, I would --

13 CPUC COMMISSIONER FLORIO: Could I ask a
14 question on this coal issue? Your base case assumes
15 coal plant retirements that have already been announced.
16 Is that correct?

17 MR. PFEIFENBERGER: That's right.

18 CPUC COMMISSIONER FLORIO: And nothing in the
19 model is set up to retire a coal plant. You assume that
20 those all keep -- are available to run?

21 MR. PFEIFENBERGER: Right. The model does not
22 change the retirement assumptions in the markets versus
23 the no-markets case. It's held constant. It's an input
24 into the model. The only investment-related costs that
25 change are California renewables.

1 CPUC COMMISSIONER FLORIO: Okay. But if we add
2 all these additional megawatts of renewables, eventually
3 something is likely to retire, wouldn't you think?

4 MR. PFEIFENBERGER: Yes, that's certainly the
5 experience in the other markets. If you look at Western
6 ISO SPP, a lot of retirements have been announced for
7 economic reasons because so much renewables have been
8 attracted, way beyond RPS requirements.

9 CPUC COMMISSIONER FLORIO: Okay, thank you.

10 CEC COMMISSIONER MC ALLISTER: So, yeah, one
11 further question. So, I want to just build on the WECC-
12 wide carbon question. So, on slide 45, yeah, you've got
13 the --

14 MR. PFEIFENBERGER: And 45 is California.

15 CEC COMMISSIONER MC ALLISTER: Yeah, so do
16 you -- can you or do you anticipate producing sort of
17 similar graphic so we can appreciate sort of the WECC-
18 wide carbon implications of this? I mean, given the
19 fact that we are concerned about the carbon across the
20 board?

21 MR. PFEIFENBERGER: We have the chart on slide
22 41.

23 CEC COMMISSIONER MC ALLISTER: Oh, I'm sorry, I
24 must have missed it.

25 MR. PFEIFENBERGER: And in the report we also

1 have a table that compares these emissions to CPP
2 requirements.

3 CEC COMMISSIONER MC ALLISTER: Oh, I got it.
4 Oh, okay, okay.

5 MR. PFEIFENBERGER: So that, you might also find
6 helpful.

7 CEC COMMISSIONER MC ALLISTER: Okay, great. A
8 little bit disaggregated in sort of looking at the
9 temporal aspect of this would be good.

10 MR. PFEIFENBERGER: Yes, most of our study was
11 forward looking. But when this question of, well, how
12 big is a .3 percent increase, really, came up we thought
13 it would be helpful, at least for some of our results,
14 like the coal plant issue on 42, to put in perspective
15 of what the year-to-year fluctuations are historically
16 and what the decline over time would look like.

17 The only place where we've done this, and
18 there's a slide in the appendix here, as well, is in the
19 CPP compliance test.

20 CEC COMMISSIONER MC ALLISTER: Okay. I guess,
21 so I'm really looking at these -- on 45, you know, these
22 20, 30 simulations where you've got all the scenarios
23 kind of broken out in terms of their carbon impact.

24 MR. PFEIFENBERGER: Yes.

25 CEC COMMISSIONER MC ALLISTER: And I'm sort of

1 imagining that the difference in the WECC-wide sizes of
2 those bars would be more diverse, say -- they would be
3 more different, those individuals bars, there would be
4 more variety or variation between them, than in the
5 California case, but I don't know.

6 MR. PFEIFENBERGER: Yeah, we have all these
7 results in the report and even in some of the appendix
8 slides.

9 CEC COMMISSIONER MC ALLISTER: Okay.

10 MR. PFEIFENBERGER: What you see, for example,
11 is on slide 42, a lot of the WECC-wide emissions are
12 driven by coal plant emissions.

13 CEC COMMISSIONER MC ALLISTER: Yeah.

14 MR. PFEIFENBERGER: So you can see that even a
15 small carbon price in the rest of WECC has a
16 disproportionately larger impact in whether you have a
17 market or not.

18 CEC COMMISSIONER MC ALLISTER: Okay, thanks.

19 CEC CHAIR WEISENMILLER: Well, I guess the other
20 metric to talk about is sort of cumulative greenhouse
21 gas savings. I don't know if you have a sense of what
22 the cumulative number looks like west point?

23 MR. PFEIFENBERGER: Yes, if you look at this
24 slide, for example, slide 45, the cumulative impact from
25 2020 to 2030 of having a regional market versus not is

1 about 20 to 25 million tons of carbon.

2 CEC CHAIR WEISENMILLER: Thanks. All right.

3 MS. LEE: Okay, I'm Susan Lee, with Aspen
4 Environmental Group. And Aspen was tasked with the
5 environmental study component.

6 Just an explanation of the type of work we did,
7 when you're looking at the environmental impacts that
8 relate to development across the entire Western U.S.,
9 this is nothing like an EIR or a staff assessment. It's
10 a much more high-level look and, really, a comparative
11 look of among the various scenarios to show what would
12 be different.

13 The four environmental resource categories that
14 we studied were biological resources, air quality, water
15 consumption and land use. And I'll give examples of
16 each of those studies and also refer you to Volumes 9
17 and 10 of the much more detailed report.

18 Just to start out, I wanted to show the
19 conclusions, you know, the big picture conclusions of
20 this study and how each of these conclusions relates to
21 environmental issues.

22 The first slide is that -- the first bullet here
23 shows that when regionalization happens we're allowing
24 power plants to operate more efficiently. Sorry, I'm on
25 48 now. And I'll call the numbers out.

1 So, the more efficient operation of power plants
2 in the environmental world means we have less NOx
3 emissions, the nitrogen oxides, because power plants are
4 starting up less frequently. And we also have less
5 water use because, again, gas-fired power plants are
6 used less frequently.

7 The second main conclusion, is that
8 regionalization shows that we would build less renewable
9 generation in total, means that we have less new
10 projects being built. And every new project has less
11 land use impact, less impact on biological resources,
12 and construction impacts.

13 The third big picture issue is that
14 regionalization allows us to access out-of-state
15 renewables. And this is a real tradeoff issue, and
16 there are a lot of tradeoffs in the environmental
17 discussion. But what this does is shift environmental
18 impacts from California to elsewhere. And there are
19 cases in which moving impacts out of California means
20 the impacts could be less severe. So, we'll go through
21 some of that, as well.

22 As an introduction to our approach, the way that
23 we looked at the environmental impacts within California
24 and within the renewable energy zones, the CREZs, which
25 were defined by the Resolve model, were that we defined

1 study areas within each CREZ. And the study areas were
2 the way that we could look at impacts that were specific
3 to one geography and not spread across an entire CREZ.
4 Because we didn't want to say that an impact could occur
5 anywhere in Riverside East, because Riverside East has
6 national parks and wilderness.

7 We defined, within each CREZ, the area where
8 renewable generation would actually be likely to occur.
9 So, that narrowed the study to places that, number one,
10 fit the megawatts that Resolve said would be required in
11 each CREZ, and also put the megawatts in places where
12 that generation could actually be built.

13 The two aspects of the output from Brattle and
14 E3 that we used. Number one, we used Resolve's build
15 out of the megawatts for each portfolio to define land
16 use impacts. Because the number of megawatts tells you
17 the number of acres we need to develop and also impacts
18 to biological resources.

19 And then we used the generator dispatch results
20 from Brattle's production cost simulations to look at
21 the air emissions and the water use. And again, those
22 are related to the operation of gas-fired plants.

23 So, slide 50 shows -- this is one of our first
24 slides filled with lots of data. This shows land use
25 impacts. And we're comparing the acres required for

1 development of renewable projects across all the various
2 scenarios. And what we're looking for is the overall
3 amount of land required to meet the RPS. And the
4 conclusion is that compliance with RPS would require
5 less land with regionalization, especially in
6 California. That's obviously a tradeoff issue.

7 If you look at the data in the first three
8 columns, which shows you the data from current practice
9 to Regional 2 and Regional 3, you'll see that the amount
10 of land affected in the renewable buildout in 2030 is
11 lower in California than it is for current practice.
12 So, just looking at California, alone, we've reduced the
13 amount of land required by over 70,000 acres. At the
14 same time, increased the out-of-state land by about
15 70,000 acres, almost 70,000 acres.

16 The thing that we're looking at there, when we
17 present these scenarios and the tradeoffs is that the
18 out-of-state land primarily is wind, and the wind is
19 primarily in Wyoming and New Mexico. The difference in
20 the land use and the land value, when you're looking at
21 those states where mainly it's grazing land, is that
22 there's a compatible use of wind and grazing land.

23 As opposed to building solar in California,
24 where solar occupies 100 percent of its land. So,
25 you're losing, for example, agricultural land or desert

1 habitat, as opposed to the more likely kind of
2 compatible land use that you can do with wind out of
3 state.

4 For biological resources and this, of course, is
5 a tough thing to look at across the entire west. But
6 fortunately, the Western Governors Association has
7 developed a really useful tool, called Crucial Habitat
8 Assessment Tool, the CHAT Tool. Where through each of
9 the states' departments of wildlife they've assembled
10 data that really can be looked at across the west in a
11 comparative way. Which, before this tool was available,
12 was very hard to do.

13 What you see in these two maps, the upper one is
14 California's Central Coast, the lower one is
15 Southeastern Wyoming, is the density of high-value
16 habitat. So, the darker orange. I'm sorry, we're on
17 slide 51. The darker orange color is the highest value,
18 most, called crucial habitat. The lower one is Wyoming,
19 which shows much less density of crucial habitat, which
20 is that dark orange.

21 The other thing you can see on this map is the
22 black outlines on there. And those, let's see if I can
23 find the mouse, the black outlines here show the bounds
24 of the study areas, within which we studied the biology
25 and the land use for each issue area.

1 And those boundaries, again, as I mentioned
2 earlier, were defined basically by reality. Those are
3 real proposed wind project areas or areas in California
4 where those projects have the potential to be developed.

5 So, like the land use, the biology resource
6 analysis comes up with a series of tradeoffs. We
7 acknowledge that while the resource value appears to be
8 greater in California, there are other tradeoffs that
9 don't show up on these maps. And one big one is bird
10 and bat collisions. You know, lots of wind in
11 California or outside of California has potential for
12 this type of impact. And that is a shift of impact.
13 It's not necessarily an improvement.

14 Okay, this slide is 52, it has lots of data on
15 it. And this basically gives an example of how we did
16 our air emissions analysis. The emissions analysis is
17 based strictly on the production cost simulation. So,
18 the data comes straight out of the Brattle work.

19 What we show here is we're really focusing on
20 two areas of California in our example, that are areas
21 that have historically persistent air quality problems.
22 This is the San Joaquin Valley Air Basin, which is the
23 one shown in the top two graphs, and the South Coast Air
24 Basin, shown in the bottom two graphs.

25 So vertically, on the left you see NOx

1 emissions. And on the right you see PM10 emissions.
2 So, what you're seeing, if you just look very high level
3 at all four of these bar graphs, is a decline, a small
4 decline, but a noticeable decline from the 2020 scenario
5 through the Regional 3 scenarios in every case.

6 The overall conclusion, in looking at the NOx
7 emissions, in particular if you focus on the left-hand
8 side, is that in Regional 2, as compared with the Base
9 1, the NOx emissions are almost -- are 6 and a half
10 percent reduction. And the PM2.5 or 4 percent
11 reduction. And the reductions percentage-wise are even
12 greater in Regional 3, and I'll give you an example of
13 that in a second.

14 To zoom into another component of data on here,
15 the little orange pieces of the bars, on the NOx side,
16 show just the component of the NOx emissions that result
17 from gas unit startups. And this was kind of a separate
18 analysis that we did to show what would -- which
19 component of these emissions came only from that. So,
20 we pulled that out. If you have good eyes or a good
21 hardcopy, you can actually read the numbers in the
22 orange bars, which show a very similar decline in NOx
23 emissions, from startups, that we got from NOx emissions
24 overall. The numbers actually go down from .68 tons per
25 day, that's the unit on all these slides, in current

1 practice 1, to .55, to .47 tons per day in Regional 3.
2 And again, this happens because in the regional market
3 the number of startups goes down overall.

4 And then, one point I wanted to make about air
5 emissions discussion in general here is to put this in
6 context of statewide emissions. The generation of
7 electricity in California causes a small part of
8 statewide emissions. And the natural gas-fired
9 electricity generation has a component of 1 to 2 percent
10 overall of the average daily emissions of NOx and PM2.5.
11 So, when you're looking at the percentage reductions
12 we're looking at here, that's a percent of that already
13 very small percent. So, just to put that in the context
14 of scale we wanted that to be clear.

15 I'm going to summarize some of the key findings
16 here and then I'll give a couple conclusions related to
17 our study of disadvantaged communities. It's hard to
18 condense the results of hundreds of pages of a report
19 into just a few bullets, but we'll kind of highlight
20 some of the important components here.

21 The first column shows the 2020 scenario. And
22 in the 2020 scenario, there's no new build in
23 California, so we're not looking at a build out because
24 we've got that covered already. So, the biological
25 impacts and the land use impacts would not occur at all.

1 The 2020 changes in water and air emissions that
2 are driven by small changes in the generator dispatch
3 are also very small. So, the changes there are in the
4 order of 1 to 2 percent.

5 The more dramatic changes, of course, come in
6 the second and third columns. And this is the Regional
7 2 and Regional 3 for 2030. And in this case, as I
8 mentioned earlier, so the size of the renewable build
9 out in California is decreasing as we move into Regional
10 3. So, the number of impacts related to conversion of
11 land use or effects on biological resources does
12 decrease here. These are offset by increases out of
13 California, primarily due to the large wind build out.
14 And, as we mentioned earlier, the transmission that's
15 required to import that wind.

16 The amounts of water use and the amounts of air
17 emissions from power plants would decrease from the
18 current practice to Regional 2 and 3 scenarios, both in
19 California and outside of California.

20 And let me leave it at that and move to a
21 summary of what we've done for disadvantaged
22 communities. And this will be covered, as well, in
23 David Roland-Holst's discussion on the economics.

24 The discussion, the analysis we did for
25 disadvantaged communities was done on a slightly

1 different scale. We actually mapped the disadvantaged
2 communities on air basins, rather than the CREZs,
3 because that's consistent with the data that is out
4 there, and we could then show how the air basin effects
5 kind of would overlies the areas of highest disadvantaged
6 concentration.

7 So, what you see on this slide 54 is a map
8 that's showing, in the different colors, just where the
9 25 percent of highest scoring, which is to say most
10 disadvantaged communities are located in the State.

11 And what you can see here, and we just reiterate
12 on the next slide, on 55, is that for the most part you
13 see a very large concentration in the Central Valley.
14 This is almost coincident with the San Joaquin Air
15 Basin. And also with the L.A. Basin, there's spotty
16 concentration down there, as well.

17 Just to help align the air basins with the CREZ
18 analysis, because most of the Resolve modeling output,
19 I'm on slide 55 now, is done with CREZs' in resource
20 areas, instead of the air basins.

21 The San Joaquin Valley Air Basin includes pretty
22 much all of the Westlands CREZ, and also the Central
23 Valley North and Los Banos CREZ. And then, separately,
24 there's the resource area of Kramer and Inyokern, which
25 is the high desert, basically, L.A. County and Kern

1 County, east of the Tehachapi's is another resource area
2 with a high population of disadvantaged communities.

3 To summarize the results of the disadvantaged
4 communities analysis, and here what we're looking at
5 again, we've gone back to air emissions. We're looking
6 for the overlay of where, in particular, the NOx
7 emissions would change in the areas where the
8 disadvantaged communities are focused.

9 The main two conclusions that we show here,
10 first is that ties with what we've already said, the
11 regional market would result in the reduced use of gas-
12 fired generators. Which means that the emissions are
13 lower statewide and water use is also lower in
14 California.

15 And second, the regional market would reduce the
16 amount of construction impacts because we're building
17 less new projects in California. And the construction
18 impacts include things like construction vehicle
19 emissions and dust.

20 And then to zoom in on some examples of that,
21 the table at the bottom of this slide 56 highlights just
22 some of the percentage changes. Again, we're looking at
23 NOx here. And the percentage different, illustrating
24 the statewide reduction in NOx of over 10 percent
25 between the current practice and Regional 3. And both

1 the San Joaquin Valley and the South Coast totals for
2 Regional 3 are nearly 6 and nearly 13 percent
3 reductions.

4 So, that is the conclusion of the high level
5 summary of environmental analysis. And as I mentioned,
6 David will speak more about the economic impacts related
7 to disadvantaged communities, as well.

8 MR. ROLAND-HOLST: Good morning, everyone. I'm
9 David Roland-Holst. I'm an economics professor at UC
10 Berkeley and a Partner in Berkeley Economic Advising and
11 Research. Thank you very much for the opportunity to
12 summarize our economic assessment today. I'd be also
13 happy to answer questions later.

14 But let me begin by summarizing the main drivers
15 of our results, just to sharpen our intuition. Anything
16 as significant as changing the energy system of the
17 State is going to have very pervasive economic effects.
18 But we focused our assessment on three specific
19 components of the policy.

20 The first is building out the capacity,
21 obviously renewable capacity. The second is
22 accompanying infrastructure investments that support
23 those buildouts. And finally, we looked at income and
24 expenditure effects of electricity rate changes. Which
25 are, in particular, reductions coming from more

1 efficient allocation of energy both within the State and
2 regionally.

3 In terms of actually calculating the impacts, I
4 think this might be familiar to some of you who have
5 seen economic impact assessment in the past. But there
6 are three components -- this is slide 59, by the way,
7 sorry. Three components of effects. The direct
8 effects, which are from a buildout or an investment
9 project are the most transparent. These are the so-
10 called visible impacts or the visible jobs created.

11 But then there are more pervasive effects going
12 through the economy. Through supply chains, the
13 indirect effects on suppliers of intermediate goods, and
14 materials, and services.

15 And then, finally, the so-called induced or
16 sometimes referred to as multiplier effects, which are
17 the invisible effects in many ways, the invisible jobs
18 created. And these often outweigh direct effects, so
19 it's very important to take account of them.

20 In terms of macroeconomic impacts, I know we're
21 pressed for time, so I'm going to go relatively quickly.
22 But the first thing to take account of is in the
23 scenarios that we are reporting, these are all economic
24 stimulus packages, let's be honest. Very substantial
25 commitments to construction activities and buildout of

1 the energy system. So, there are positive stimuli in
2 every scenario.

3 But the most positive effects are attributable
4 to regionalization. And the main reason for this, as
5 I'll elaborate in a moment, are the so-called indirect
6 effects through ratepayer savings that are realized
7 under regionalization.

8 In the three scenarios that we look at, the
9 Regional 2 scenario provides the most stimulus. Up to
10 100,000 additional jobs in California by 2030, and
11 significant increases in income for workers and
12 enterprises. So, we focused a little bit on this
13 Regional 2 scenario as an important one.

14 We looked at other sensitivity scenarios. I
15 think someone's already referred to the 1b scenario.
16 This scenario is -- it has some conceptual problems
17 associated with it. It was very ambitious energy export
18 assumptions and also higher ratepayer -- higher rates
19 for electricity ratepayers than the other scenarios.
20 So, these may be problematic. But it provides an
21 interesting bookend.

22 And we're focusing on policies that we think are
23 probably more within the bounds of what we'd expect to
24 see. And in that context, Regional 2 is the one that
25 provides the most stimulus. The reason for that is it

1 does a substantial commitment to domestic buildout, but
2 also takes advantage of the efficiency benefits of
3 regionalization.

4 In terms of employment gains on a sectoral
5 basis, using the BEAR model we have a very detailed
6 composition of employment by both occupation and sector.
7 You can look at those results in the Volume 8 of the
8 reporting.

9 But first of all, all scenarios stimulate the
10 economy, as I said. Power sector investments create two
11 types of jobs. Temporary jobs, you might call them
12 short-term jobs, during the construction phase. And
13 then, O&M jobs for the longer term.

14 But the advantage of the so-called induced
15 employment, particularly the ratepayer induced
16 employment creation is that these are jobs that go
17 across the entire spectrum of economics, goods and
18 services of the economy. They're long-term jobs that
19 last as long as the ratepayer savings last. And they
20 target, especially, bedrock employment in the California
21 State economy, which is the service sector.

22 As you may know, it's what we call the 70/70
23 rule, 70 percent of domestic demand in California is
24 consumption spending and 70 percent of consumption
25 spending is for services. So, we get two-thirds of our

1 employment in the State by giving each other haircuts
2 and espresso drinks. The services are a very
3 fundamental characteristic of employment.

4 And this ratepayer benefit in that way spreads
5 the benefits of regional efficiency across the economy.
6 And in particular to sectors and jobs, service sector
7 jobs which cannot be outsourced. These are,
8 essentially, non-tradable service jobs.

9 In any case, you can see widespread distribution
10 of employment benefits, particularly in the scenarios
11 for regionalization where ratepayer benefits are
12 substantial.

13 The same is true of household income effects.
14 In terms of real incomes for households, we see
15 significant benefits across the spectrum. This is 10
16 deciles of the income distribution in the State. The
17 biggest benefits and percentage terms are for the middle
18 and upper middle income families, who are relatively
19 energy-intensive consumers. But there are benefits
20 across the board and the largest benefits are for the
21 regional scenarios where there's greater efficiency and
22 lower energy costs.

23 In terms of the composition of statewide job
24 creation, we can look a little bit more carefully at the
25 direct versus indirect job creation. The first three

1 components of the bars there are the buildout jobs for
2 the various renewable categories, geothermal, wind
3 buildout and solar buildout. And these come directly
4 from the investment schedules of the projects that would
5 be committed.

6 Ratepayer savings come from estimates of our
7 team members E3 and Brattle. And we incorporate those
8 in the model and carry them out to 2030.

9 In the regional scenarios, those ratepayer
10 savings are more substantial and they translate into the
11 significant majority of the job creation. As I said,
12 the earlier indirect and induced job creation can be
13 much larger than the direct job creation benefits of
14 policies as significant as this one.

15 So, we really have to be mindful of the
16 potential to spread employment benefits across the
17 State, along with ratepayer savings which would effect,
18 in principle, every household and enterprise in
19 California.

20 To look at different in jobs, job creation with
21 a reference of the current practice scenario, this
22 figure, slide number 64, looks at the component
23 differences. So, in both cases we see a smaller wind
24 buildout, for example, in the regionalization scenario
25 since the wind is being imported, rather than produced

1 domestically.

2 We see a relatively lower solar buildout in
3 Regional 3 scenario because, again, we're substituting
4 imported wind for domestic solar.

5 But the ratepayer savings components are
6 strongly positive and outweigh those in both cases. So,
7 a more efficient energy system confers benefits much
8 more widely across the State, and those benefits
9 translate to downstream multiplier effects for workers
10 and other goods and service sectors.

11 Now, as you know, part of the mandate for this
12 assessment was to look carefully at disadvantaged
13 communities. And we've done that with a relatively high
14 level of spatial detail. The disadvantaged communities
15 have already been defined by Susan, but we use a similar
16 definition of a little bit higher resolution than the
17 environmental assessments.

18 But we're fortunate because the disadvantaged
19 communities are defined with respect to the census
20 tracts. So, we had very high resolution data on
21 socioeconomic characteristics and that enabled us to
22 disaggregate our economic assessment very carefully, and
23 identify the differences in disadvantaged and non-
24 disadvantaged communities of the buildout and the
25 ratepayer savings effects.

1 As you can see here, the disadvantaged
2 communities have a lower benefit in absolute terms, but
3 actually it turns out that it's a higher proportional
4 benefit. So that as a percent of, obviously,
5 disadvantaged communities have lower incomes, and it
6 turns out that their income benefit from these scenarios
7 is larger than their initial percentage of income. So,
8 this is what is sometimes called the progressive income
9 effect and we were relatively pleased to see that.

10 It's most strong, again, in the regional
11 scenarios because there, in that case, you can combine
12 employment benefits and cost of living benefits.

13 In slide 67, we look at the difference in job
14 creation across scenarios. And in the case of jobs, we
15 have a very similar result. The numbers look different
16 because they're different units. But job creation is
17 beneficial to both disadvantaged and non-disadvantaged
18 groups, but proportionally more beneficial to the
19 disadvantaged communities. And the primary reason for
20 this is that the buildout is occurring in areas that are
21 more likely to be disadvantaged.

22 As Susan pointed out, the concentration of
23 disadvantaged communities is in areas where the domestic
24 renewables buildout would be more likely to occur. So,
25 once again, we see that the positive effects for

1 disadvantaged communities are proportionally greater
2 than they are for non-disadvantaged communities,
3 contributing to a reduction in inequality, which we're
4 very happy to see.

5 Finally, in terms of real incomes across the
6 scenarios, in disadvantaged and advantaged communities
7 the same story, again. Positive in all cases, but more
8 proportionately positive for disadvantaged communities.

9 Now, we can look at the spatial distribution of
10 these effects with this relatively high resolution data
11 that we have. There are about 70 more slides, where we
12 look at nine different regions, but I can't possibly
13 cover those here. They're in an annex to this
14 presentation, but they're also discussed in more detail
15 in the documentation.

16 But just to summarize, very quickly, job
17 creation is relatively widespread across the
18 disadvantaged communities. There are positive job
19 impacts in the significant majority of the disadvantaged
20 communities. Very few have any negative job impacts.

21 But the job impacts, in numerical terms, might
22 look small to you. But the fact is that this sector,
23 itself, is relatively small compared to the California
24 economy.

25 Let me put this in perspective, with all due

1 respect to the power sector, total construction spending
2 in California is about 2 percent of gross State product.
3 So, if we up it by the construction -- and increment of
4 construction spending in one sector, electric power,
5 that will have a relatively small effect on the overall
6 economy. We have to accept that.

7 But having said that, there are lots of jobs to
8 allocate. As you can see, there are hundreds, actually
9 about 1,200 disadvantaged communities. And most of them
10 get, the majority of them get a few jobs from this
11 program.

12 In terms of Regional 3, we see even larger job
13 benefits and more generously distributed across the
14 disadvantaged communities. Again, we zoom in, in the
15 study to look at these things more closely.

16 In terms of differences in real income, this is
17 something we have to measure carefully, okay. This is
18 dollars per household of real income change in the
19 community. It does not mean that we're handing out
20 money to each household. Please don't get me wrong
21 here. This is the stimulus to the local community,
22 measured on a per-household unit basis.

23 So, you get a sense, in terms of an individual
24 household, of how much extra economic activity is in the
25 surrounding community. Most of these benefits go to new

1 job takers. It's not a handout. It's not a dividend
2 that's accrued uniformly across these households, but it
3 is a direct stimulus to the communities.

4 And we see, on a per-household basis, if you
5 look at average incomes, that it's a relatively
6 significant stimulus in those regions. Even more so in
7 the Regional 3 scenario.

8 Finally, let me summarize quickly, in all three
9 of the RPS scenarios we look at there is significant
10 stimulus to the California economy. These are good for
11 California's GSP, they're good for California's workers,
12 whether they're skilled workers or less skilled workers,
13 whether they're in advantaged or disadvantaged
14 communities, whether they're in the trades of the power
15 sector, or whether they're in the service sector,
16 depending on the choice.

17 But the fact is that the regional scenarios,
18 because they confer greater efficiency on the energy
19 system and that translates into lower energy costs for
20 households and enterprises, that tends to be more
21 inclusive. It creates more jobs, and more diverse jobs,
22 and it delivers them in a geographically more extensive
23 manner across the State. Thank you.

24 CPUC COMMISSIONER RANDOLPH: I have a question.

25 MR. ROLAND-HOLST: Yes, please.

1 CPUC COMMISSIONER RANDOLPH: So, just so I
2 understand your charts with the yellow total jobs bar --

3 MR. ROLAND-HOLST: Uh-huh.

4 CPUC COMMISSIONER RANDOLPH: -- there's a couple
5 of different charts that you use that.

6 MR. ROLAND-HOLST: Are we talking about 67,
7 yeah.

8 CPUC COMMISSIONER RANDOLPH: Yeah, 67. So,
9 there are -- there's a certain amount of buildout that
10 we -- there are certain numbers of jobs that we assume
11 get lost because of reduced buildout, but then those are
12 offset --

13 MR. ROLAND-HOLST: They're more than offset by
14 other factors, right.

15 CPUC COMMISSIONER RANDOLPH: -- by the ratepayer
16 benefits, which creates kind of an overall stimulus, for
17 lack of a better word, is that correct?

18 MR. ROLAND-HOLST: That's a very good usage.
19 Yeah, essentially they create multiplier effects across
20 a much broader spectrum of jobs.

21 CPUC COMMISSIONER RANDOLPH: So, the yellow bar
22 reflects the net of the other color bars.

23 MR. ROLAND-HOLST: That's essentially the net.
24 Yeah, that's the net with reference to the -- it's the
25 different between the current practice, which does have

1 some indirect effects, too. But this is the additional
2 stimulus over the current practice. And the current
3 practice is good for the economy, too.

4 CPUC COMMISSIONER RANDOLPH: Uh-hum.

5 MR. ROLAND-HOLST: And as you can see on slide
6 number -- well, 66 is good enough. You can see that
7 there are ratepayer savings benefits in the current
8 practice, too. So, these would just add on to that.
9 Because they have a bigger component of those multiplier
10 effects because of the ratepayer savings, right.

11 CPUC COMMISSIONER RANDOLPH: Uh-hum.

12 MR. ROLAND-HOLST: I mean, hiring construction
13 workers creates downstream jobs, too, because they go
14 and have coffee breaks, and they go to the restaurants,
15 and take their families to the movies, too. But it
16 turns out when you distribute the efficiency gains of
17 regionalism across the whole population, that really
18 spreads the benefits around.

19 CPUC COMMISSIONER FLORIO: Could you refer back
20 to slide 60?

21 MR. ROLAND-HOLST: Right here.

22 CPUC COMMISSIONER FLORIO: I find this kind of
23 interesting that going from Regional 2 to Regional 3 you
24 have about 9,000 fewer jobs, but 4,000 greater real
25 income. And that seems, on the surface, a little

1 counterintuitive. That if there are fewer jobs --

2 MR. ROLAND-HOLST: Yeah.

3 CPUC COMMISSIONER FLORIO: Can you elaborate on
4 that?

5 MR. ROLAND-HOLST: I'll try to explain that.
6 The first is the difference in jobs. The main cause of
7 the difference in jobs is the direct employment, and
8 because there's a lower buildout.

9 It turns out that the buildout, although it does
10 stimulate the economy and it's good for the energy
11 sector, has weaker multiplier linkage in the State
12 economy. Because a lot of the materials are imported.
13 So, it's a bit like the carbon fuel supply chain. And I
14 think most of you probably know this, one of the
15 problems with the carbon fuel supply chain is it just
16 doesn't generate that many jobs in-state, and that's
17 true here.

18 And when the job creation is more focused on
19 multiplier effects of ratepayer savings, then the income
20 effects are more self-contained. The in-state -- these
21 are called the multiplier loops, they're more in-state,
22 because of the 70/70 rule. Because most households are
23 going to take those savings and put them into services.
24 And those are more of a closed loop process. So, we get
25 a larger net income effect because we retain more of

1 that income.

2 Whereas, if we're importing turbines and other
3 kinds of hardware, then those multipliers will find
4 their way outside the State. But that's a very
5 important point. It really, as economists love to say,
6 it depends.

7 (Laughter)

8 MR. ROLAND-HOLST: And in this case it really
9 depends on the nature of the spending. So, frankly
10 speaking, ratepayer savings are a very potent catalyst
11 for growth inside the economy. Not just because they
12 target services, but because those are jobs that can't
13 be outsourced, right.

14 CPUC COMMISSIONER FLORIO: Thank you.

15 MR. PFEIFENBERGER: So, let me try to wrap this
16 up very briefly. There's another category of impacts
17 that we've measured, reliability and some renewables
18 integration, some transmission related impacts. These
19 are in Volume 11 of our report.

20 But very briefly, part of the reliability
21 impacts we have quantified. We've talked about load
22 diversity benefits. That is a reliability related
23 benefit that we have quantified.

24 We also, in our simulations, have factored in
25 that a more diverse regional footprint has a lower need

1 for flexible resources because a lot of the flexibility
2 need you can achieve by just having a more diverse
3 footprint. Whether it's diverse in terms of load,
4 whether it's diverse in terms of weather patterns,
5 whether it's diverse in terms of where the renewable
6 resources are located. So, some of that we've captured
7 in our production cost savings.

8 In addition to that there are operational
9 benefits of how you run the system on a day-to-day
10 basis. And we've done a very detailed assessment of the
11 reliability operator functions. And in Volume 11 of our
12 report, and in the appendix slides, you see a summary
13 table where, basically, having a regional market that
14 has full unit commitment, day-ahead visibility, and
15 real-time visibility gives you improved awareness of
16 reliability challenges in your system.

17 Both real-time awareness, but also day-ahead
18 awareness of weather patterns, improved forecasting and
19 things like that.

20 I'm not going to go through the whole list of
21 what we've identified. But in that table that we have,
22 you'll see that a lot of what a regional market operator
23 does exceeds NERC requirements and that would certainly
24 have a reliability benefit to the region, beyond the
25 benefits we've quantified.

1 A brief note on transmission planning. We have
2 not done a transmission plan for each of the scenarios,
3 even though in Scenario 3 there's more transmission in
4 the model because there's more Wyoming and New Mexico
5 renewables. But currently, the transmission planning is
6 done on a sub-regional basis. You see the sub-regions
7 here.

8 What has been shown in the WECC and in the rest
9 of the country is planning transmission across system
10 operators is challenging. And doing that within a
11 unified regional market has significant advantages.
12 Better planning models, better coordination, and so on.

13 So, let me summarize the conclusions. We have
14 analyzed all six impacts that have been specified in SB
15 350. In terms of the impacts we have seen overall
16 benefits to California ratepayers. We think the \$1.5
17 billion a year is a very conservative estimate. In some
18 of our scenarios it's \$2.5 billion a year and it doesn't
19 capture improved hydro dispatch, which we have held
20 constant. You know, weather patterns.

21 A lot of the real-time challenges, like Aliso
22 Canyon, would be an example. It's not reflected in our
23 model that really would make it easier to handle --
24 these challenges are easier to handle in a larger
25 regional market.

1 Lower greenhouse gas emissions and other air
2 pollutants, we see about a 5 percent impact. A regional
3 market will not be the primary driver of emissions
4 reductions. It will be the policies and carbon pricing
5 that have a big impact. But we do see some emission
6 impacts.

7 Job creation, David has just talked about that.

8 Reduced environmental impact from using land
9 more efficiently and being able to build renewables on
10 land that's not as sensitive.

11 Reduced impact on disadvantaged communities,
12 some reduced emissions in most of the cases, and also
13 income and jobs.

14 And then, improve reliability. And generally,
15 going to 50 percent, as the European experience shows,
16 really requires regional market. As you may know,
17 Demark has had a 140-percent generation from renewables
18 this year and they couldn't have managed that without
19 being part of the regional market that includes Nord
20 Pool. That is very hydro-rich and has a lot of
21 flexibility to accommodate that kind of outcome.

22 So, our report, I encourage you, if you're
23 interested in any specific details about data, as we had
24 the question earlier, we posted about 2,700 megabytes of
25 data of the study results. The report, itself, is

1 almost 700 pages, with different volumes for the
2 individual topics.

3 And to the extent you're interested in specific
4 sensitivity results, all the emission results,
5 production cost savings, ratepayer impact calculations
6 are presented in more detail in those report volumes.
7 Thank you.

8 CEC CHAIR WEISENMILLER: Okay, thank you. Any
9 questions?

10 Okay, we're going to take a 15-minute break. In
11 terms of reminding everyone, again, if you have
12 comments, we need a blue card. And again, we're going
13 to come back, we'll deal with government officials first
14 in the room, and on the line. And then we'll go to
15 public comment, first in the room and then on the line.

16 So, three minutes. Three minutes each. And
17 again, you have written comments later that are due. So
18 again, thanks.

19 (Off the record at 11:22 a.m.)

20 (On the record at 11:41 a.m.)

21 CEC CHAIR WEISENMILLER: Okay, let's start
22 again. Commissioner McAllister.

23 Okay, in terms of government officials, Seattle
24 City Light?

25 MR. CROMWELL: Well, good morning. Am I live?

1 Should I get closer? Right up on it. Okay, can you get
2 it up? That would be great. Carpool Karaoke it isn't.

3 Good morning, Robert Cromwell, Seattle City
4 Light. I'm the Director of Regional Policy and
5 Contracts there.

6 Just a few comments on the modeling results that
7 you've seen this morning. And I apologize, I have to
8 leave early this afternoon for a flight, but we will be
9 filing written comments regarding governance.

10 I just want to say that, first off, I appreciate
11 the hard work that's gone into the study results that
12 have been presented here today. I think it's important
13 to recognize that there has been a lot. And I would
14 encourage those who will, no doubt encourage you to
15 tease apart one assumption or another, that the more
16 critical question, ultimately, is whether the Governor
17 of this State and the Legislature have the information
18 that they need to make a material decision regarding the
19 future of the ISO.

20 And I say that as a utility, representing a
21 utility that's over 90 percent hydro and has been
22 greenhouse gas neutral for a decade. I really can't
23 make my portfolio any greener than it is, but I can help
24 others achieve those environmental goals. And that is
25 one of the reasons why we're here.

1 So, in sum, I would encourage everyone here to
2 work together, recognizing that perfection is a goal
3 rarely achieved, but our future generations can't afford
4 for us to fail on this. Accepting imperfections,
5 driving for continuous improvement is difficult. It
6 doesn't lend itself to press releases, but it will be
7 that good, hard work that will deliver what we need to
8 do to address climate change. Thank you.

9 CEC CHAIR WEISENMILLER: Well, thank you.
10 Thanks for being here.

11 Matt Freedman, you asked some of those
12 questions, so you get the next spot.

13 MR. FREEDMAN: Hello. Matt Freedman, with the
14 Utility Reform Network. We did ask a lot of questions.
15 We're quite curious and we have a lot of observations
16 about the study. I'll highlight a few.

17 First, I'd point out that although the SB 350
18 authorized that the studies must be complete by the end
19 of 2017, they're done now. And we're concerned that the
20 rush to create the results has compromised the process,
21 itself. There's been really a rush to, in our view,
22 ignore a lot of stakeholder comments. Very few changes,
23 almost none were made to the final study, based on the
24 comments on the preliminary study. And we think the
25 results show that inattention to many of the critiques.

1 In particular, we'd like to highlight one key
2 assumption, which has to do with the beyond RPS wind.
3 The model assumes that only under regionalization 5,000
4 megawatts of additional wind are developed in Wyoming
5 and New Mexico. None of the costs associated with that
6 wind are attributed to the model or to any particular
7 customers. No transmission costs are assumed. But many
8 of the operational benefits are included in the model.

9 These really drive the key environmental
10 benefits that are claimed by the study. And it's
11 important to point out that this assumption was added at
12 the last minute and was never vetted with stakeholders.
13 It wasn't part of the preliminary inputs. It never was
14 subject to comments. It just kind of showed up in the
15 study results.

16 And one of the things that we found, to sort of
17 push back on the notion that these are economically
18 valuable resources, we looked at the value that could be
19 obtained from the New Mexico wind. These are supposed
20 to be resources that are so cheap people will build them
21 just to realize economic value.

22 It turns out that, according to the CAISO's own
23 modeling, that that New Mexico wind would be selling
24 into the market where 40 percent of the hours the
25 pricing would be negative. And, in fact, the average

1 price that those wind resources would receive, across
2 their entire generation output, none of which is assumed
3 to be curtailed, is minus \$11. So, they'd be paying 11
4 bucks for every megawatt hour they put in the market.
5 These are supposed to be the resources that are so cheap
6 under a regional market that investors are going to rush
7 to build them.

8 The problem is that the assumption that these
9 resources show up produces most of the environmental
10 benefits. Without these resources in the model, under
11 the sensitivity, we see really marginal changes in
12 Western greenhouse gas emissions, higher greenhouse gas
13 emissions in California, more coal generation happening
14 in the west than under the base. More natural gas
15 generation happening in California than under the base
16 case.

17 The bottom line is regional markets actually
18 incentivize the dispatch of coal because it's one of the
19 cheapest resources in the western system. That's what
20 the modeling shows. Unless you add a bunch of free wind
21 that nobody pays for.

22 We have a lot of other critiques. I encourage
23 you to read our comments, which are voluminous because
24 we asked so many questions. And we will have more
25 comments that we will circulate to decision makers,

1 stakeholders, and other folks. Thank you.

2 CEC CHAIR WEISENMILLER: Okay, thank you.

3 Travis Ritchie, Sierra Club.

4 MR. RITCHIE: Thank you, Travis Ritchie with the
5 Sierra Club. One of our concerns, obviously, is about
6 greenhouse gas. And we acknowledge that in the 2030
7 scenario we do see some decrease in greenhouse gases in
8 the regional model. And I want to stress that's a good
9 thing, we like that. We want to find a way to get
10 there. We want to find a way to get those renewables
11 that Matt was talking about on to the system.

12 The question is, is this what's doing it and
13 what are the costs of doing it?

14 And what we're seeing in the model is those
15 greenhouse gas reductions in 2030 are largely a result
16 of gas displacement. Again, a good thing because you
17 have renewables coming online.

18 But one thing the model shows, and both in the
19 near term and the long term, in the near term there's a
20 bump up in coal dispatch increase. You know, PacifiCorp
21 is a very coal-intensive fleet. They have a lot of coal
22 units.

23 And as the model points out, one of the impacts
24 of this is that that coal fleet will face lower economic
25 and operational hurdles to meet California loads within

1 a regional market.

2 Now, today the study presenters talked about a
3 .4 percent increase. When they did a sensitivity in
4 2020, the immediate impact of WECC-wide was a 3 percent
5 increase in coal dispatch. That's a big increase and
6 that can have an effect.

7 Commissioner Florio, you mentioned that the
8 models may not take in account retirements from market
9 pressures, that we would see in depressed energy prices.
10 That's true. But what is also true is that as those
11 coal units dispatch more and they get more productive,
12 they're more profitable. They're more profitable in the
13 2020 time frame, which is when PacifiCorp is facing
14 investment decisions on whether or not to spend up to a
15 billion dollars in capital on its existing coal fleet to
16 keep it operating.

17 If we create a regional market, if we open up
18 California's market or just share our system in a way
19 that boosts the profitability of those coal plants, we
20 risk tipping the scale in favor of investing in those
21 coal plants, keeping them open for 15 to 20 years once
22 that billion dollars is spent.

23 So, what we're also looking at is while it's
24 true we may see more retirements coming online because
25 of depressed energy prices, we may also see coal plants

1 that get a lifeline and are able to operate much longer
2 than they otherwise would without a regional market.

3 Now, folks talked about how coal increase is a
4 modeling artifact and that we're looking at -- as we
5 start to impose the barrier of importing coal into
6 California, that will be solved.

7 Well, there are major problems with that
8 assumption. First of all, it assumes right now that
9 it's unspecified power, so it's already applying the
10 unspecified power hurdle to that. It's unclear whether
11 that is even going to be available to California as a
12 policy solution.

13 The issues going on with the greenhouse gas
14 adder and how that's being accounted for is showing that
15 there is dispatch outside of California that is not
16 being accounted for. It's not being incorporated into
17 the costs. That same problem is likely to be magnified
18 in the day-ahead market. So, that's a big concern for
19 us.

20 It's particularly a concern because what we're
21 going to talk about this afternoon is that greenhouse
22 gas proposals were stripped out of the governance
23 policy. We're no longer talking about setting up
24 greenhouse gas proposals before we launch this thing,
25 and that's a major concern for Sierra Club.

1 And I see my time is up. I'll point out one
2 last thing, if I may. Last week, PacifiCorp announced
3 its intentions to sue EPA to try and block the
4 implementation of the Regional Haze Rule for its coal
5 units in Wyoming.

6 There is active attempts to continue to prop up
7 that coal fleet in Wyoming, in Utah, and we're going to
8 continue to see that. Thank you.

9 CEC CHAIR WEISENMILLER: Thank you.

10 Mr. Aguirre?

11 MR. AGUIRRE: Thank you. In 14 years there will
12 be a \$1.5 billion savings due to less capital
13 investments, procurement costs, and less grid management
14 costs. A projection so many years out lacks any real
15 credibility, a 14-year projection.

16 Even after they were asked for, you have not
17 released the calculations showing how you got to your
18 projected savings. In the report, you promised to do so
19 in Chapter 7, and indicate that you were supplied that
20 in Chapters 3, 4, 5 and 6, but there are no calculations
21 on how you actually got to the \$1.5 billion savings in
22 14 years.

23 You have not provided the inputs for your
24 modeling because of Homeland Security? That,
25 unfortunately, if you do the legal research, is not an

1 appropriate objection under the Public Records Act, and
2 under Section 13 of SB 350, for which CAISO is now being
3 sued to try to get that released.

4 You should have started with the fact that the
5 California IOUs are, on average, 11 percent away from
6 their 50 percent goal, according to the RPS that's in
7 the CALPUC RPS publication.

8 Your reports assumes that there's no reduction
9 in load due to efficiency. You assume supply continues
10 to serve load and instead of load serving supply.

11 Weisenmiller, you keep talking about the
12 Germans, but the Germans have discovered that it's not
13 rational anymore to have supply serve load. Load needs
14 to serve supply. Meaning, we have to use efficiencies
15 to get where we need to go.

16 This proposal does nothing more than support the
17 current plans and the current way that we do business.

18 I will also remind you that per capita
19 consumption of megawatt hours in California is 6,800.
20 In the U.S., it's 11,772. Meaning that Californians are
21 willing to conserve, are willing to be more efficient.
22 This has nothing built into it with regard to that.

23 You used a simulation instead of exact analysis
24 of PacifiCorp's coal accepts. And your refusal to
25 answer Mary Nichols' question is another example of the

1 fact that you are here to advance PacifiCorp's business
2 plan. If any part of the payment -- well, let me stop
3 there.

4 So, what I mean by that is this is a plan that
5 has been adopted and asserted by PacifiCorp, which has
6 exercised improper control over the ISO, which is
7 supposed to be a nonprofit.

8 I asked before that there be a determination
9 made by the IRS that this proposal doesn't violate the
10 nonprofit status of the ISO. That still has gone un-
11 responded to.

12 You have conducted the review of the proposal in
13 private to privatize and to expand the CAISO. You've
14 done that with deceit, with tyranny, with secrecy,
15 instead of allowing a give and take. What a shame. I'm
16 closing. What a shame.

17 CEC CHAIR WEISENMILLER: Okay --

18 MR. AGUIRRE: Hold on. You let Sierra Club
19 close. What a shame that we have these wonderful group
20 of people and these fabulous experts who have to kowtow
21 to the corruption that you all represent. And I don't
22 mean Peterman and the other.

23 CEC CHAIR WEISENMILLER: Okay. Well, you're
24 time's up.

25 MR. AGUIRRE: The corruption that you represent.

1 CEC CHAIR WEISENMILLER: So, please, let's go on
2 to Marc Joseph. Marc.

3 MR. AGUIRRE: The corruption that you represent,
4 instead of allowing a real discussion to advance the
5 welfare of our State. Thank you.

6 CEC CHAIR WEISENMILLER: Okay, Marc.

7 MR. JOSEPH: Marc Joseph, on behalf of the State
8 Building Trades Council. I'm not sure if I should thank
9 you for calling me right after that, but thank you.

10 (Laughter)

11 MR. JOSEPH: Sure. Is this better? Okay. So,
12 I want to highlight one particular aspect of the studies
13 that you heard about today. And there's the differences
14 between Regional 2 and Regional 3, the two scenarios.

15 And by way of background, to recap, Regional 2
16 scenario is consistent with the current portfolio
17 content category or bucket system where new renewable
18 developed is concentrated in California. And the
19 Regional 3 scenario is we spread it out all over the
20 west.

21 So, I want to highlight the comparison between
22 Regional 2 and Regional 3 in four areas. Costs, CO2
23 emissions, regional integration and jobs.

24 If you look at slides 36 and 37 in your packet,
25 you'll see that with respect to costs there's a very

1 small difference in the cost between the modeled
2 benefits for Regional 2 and Regional 3. And you see
3 that on slide 36. On 37 you see, in the text on the
4 lower right, it's a difference of 2 or 3 percent in the
5 rates. The difference between the two scenarios is
6 maybe 1 percent of retail rates. So, it's a very small
7 difference between the benefits in Regional 2 and
8 Regional 3.

9 Now, if we turn to page 41, and look at the CO2
10 emissions, we see again a very small difference between
11 Regional 2 and Regional 3. In fact, Regional 2 is
12 slightly better than Regional 3 in terms of CO2 emission
13 reductions.

14 Now, with respect to renewable integration, you
15 can't turn to anything in your packet. But in the final
16 report there are several slides. There's a slide, and
17 you can sort of close your eyes and imagine this,
18 there's a slide which shows the base case regional
19 integration -- the over-generation percentage is about
20 4.6 percent. Regional 2, 1.6 percent, Regional 3, 1.2
21 percent. So, almost all of the regional integration
22 benefits you get with Regional 2, as compared to
23 Regional 3.

24 So, on these first three things, regional
25 integration, costs, ratepayer benefits very close

1 outcomes between 2 and 3.

2 Now, let's go to the punchline. If you look at
3 pages 63 and 64, you'll see that total jobs for Regional
4 2 are about 9,000 higher. And in particular, if you
5 look at slide 64, and this is my favorite slide in the
6 entire packet. If you look at the green bar, the solar
7 buildout bar, the real live jobs, with real live people,
8 building real live things here in California. Regional
9 2, it stays about the same. Not surprisingly because
10 that's the status quo with the current system of the
11 bucket footprint. Regional 3, 10,000 plus jobs per year
12 go away for the period 2020 to 2030, 110,000 jobs. Good
13 jobs, not baristas at Starbucks, but good jobs would go
14 away under Regional 3.

15 So, it's our view that if we're going to proceed
16 with regionalization and there's still a lot of open
17 questions, if we're going to proceed with it, we should
18 maintain the footprint of bucket one right now, capture
19 the real-live economic benefits without much sacrifice.
20 Thank you.

21 CEC CHAIR WEISENMILLER: Okay, thank you.

22 Carl Zichella.

23 MR. ZICHELLA: Thank you. Can you hear me? Is
24 this okay?

25 CEC CHAIR WEISENMILLER: Yes.

1 MR. ZICHELLA: Thank you for the opportunity,
2 Chairman, Commissioners. Carl Zichella with the Natural
3 Resources Defense Council.

4 A couple of quick thoughts, introductory
5 thoughts. This is an important thing we're talking
6 about. It is about exercising California's leadership
7 across the rest of the western interconnection, helping
8 others reduce their greenhouse gas emissions. And also,
9 enabling us to transform the electricity sector from one
10 that's primary driven by carbon to one that's primarily
11 driven by renewable energy resources.

12 This is a big thing that we're engaging in right
13 now. It's one that we can really exercise and leverage
14 our leadership on.

15 I know of no studies that show going to deep
16 penetrations of renewable energy resources can be done
17 without consolidating the balancing areas across the
18 western interconnection, as they have done elsewhere in
19 the U.S.

20 And where we have seen these RTOs in operation,
21 elsewhere in the west, we've seen very rapid retirements
22 of coal plants, 30,000 megawatts of coal plants have
23 been retired, PJM and MISO in the last five years.
24 Another three gigawatts are projected to be retired in
25 the Southwest Power Pool.

1 Experience shows us that this is an important
2 improvement in operating the grid. Analysis that NRDC
3 and others, Western Grid Group, and others have done on
4 uncounted benefits from the studies that we're talking
5 about, where we can see up to and possibly beyond \$165
6 million a year.

7 The benefits themselves are enormous. They are
8 commensurate with what we have seen in other regional
9 transmission organizations. And we can have a lot of
10 confidence in the benefit study that we've talked about
11 because this experience is borne out, the ranges that
12 we've seen.

13 Finally, it's been said many times already today
14 that the assumptions in these studies are extremely
15 conservative. Think for a minute about 5 million EVs on
16 the road, what that means. The scale of what we're
17 talking about, that really depresses the benefits even
18 further, if there is somewhat of a less of an adoption.
19 I hope we get to those 5 million EVs. But doubling
20 energy efficiency, these things have been studies in
21 sensitivities. They're really, really important to keep
22 these things in mind. They really help us make the
23 judgment we need about whether or not to go forward with
24 this.

25 And I would submit to you that it's necessary

1 for us to meet our long-term goals on climate change and
2 renewable energy integration. We will not meet climate
3 change by ourselves. California is not an island, no
4 matter how much people would wish it to be. Any
5 opportunity to engage in other states in a collaborative
6 way, in a market that gives everyone a stake in the kind
7 of goals we're talking about is what we need.

8 And if we're looking for deeper reductions in
9 carbon and retirement of coal plants, this is what we're
10 going to need to be doing. Experience shows that it
11 works. Thank you.

12 CEC CHAIR WEISENMILLER: Thank you.

13 CBE, Communities for a Better Environment,
14 Shana.

15 MS. LAZEROW: Good afternoon, Shana Lazerow,
16 Staff Attorney at Communities for a Better Environment.
17 Can you hear me okay? It's not so loud in my own ears.

18 I first just wanted to say, you know, thank you
19 to all the staff who's here today. This is a tremendous
20 amount of work in a very short time. CBE strongly
21 supports the concept and effort of regionalization and
22 regional sharing. We really view it as an important
23 path forward to the energy system that we're going to be
24 needing in the near future and in the middle term
25 future.

1 I wanted to make just a couple of points. And I
2 apologize in advance if some of these go to the
3 governance portion. I'm not going to be here for public
4 comment this afternoon.

5 The timing has been problematic for CBE and for
6 many of the environmental justice and public interest
7 groups that have been trying to participate. We really
8 appreciate the amount of public outreach that has been
9 going forward. But it's very challenging to marshal all
10 of our resources in the many studies called for in SB
11 350. So, to the extent that we can take a little more
12 time so that our researchers can give a deeper look at
13 this information, we would really appreciate it.

14 I wanted to look at -- we appreciated the slide
15 that specifically called out the impacts from gas
16 startups. When we come to talking about rules for how
17 this could work, I would love to see results and
18 information about rules that limited the number of
19 startups and shutdowns, and forced technology that could
20 provide the services that those startups and shutdowns
21 are providing.

22 Looking from a regional perspective, we know
23 that there are a lot of technologies that can provide
24 the flexibility and we want to make sure that those
25 really get analyzed and put into a kind of governing or

1 operating requirements.

2 We had quite a few questions around the
3 transmission assumptions and what's going to flow from
4 transmission. The Wyoming wind, of course sounds like
5 the dream, and that's where we all want to wind up,
6 being able to use this Wyoming wind.

7 We had a concern, looking at the sort of
8 historic analyses coming out of CAISO about what happens
9 when you're reliant on a transmission line or two
10 transmission lines that could go down simultaneously.
11 And we're entertaining a concern about creating a local
12 capacity area that is California, where you would have
13 one or two transmission lines that are assumed to be
14 down, resulting in the necessity to procure resources
15 just in-state. The sort of duplicative procurement
16 scenario.

17 There was also a concern about whether the
18 actual rules concerning reserve margins would be changed
19 to reflect the fact that there would be less need for
20 reserve margins or whether we would continue to procure
21 for the reserve margins that are currently on the books.

22 And I see my time is up. Thank you so much for
23 the opportunity comment and for all this work.

24 CEC CHAIR WEISENMILLER: Great. Thanks for
25 being here.

1 Okay, Solar Energy Industries Association.

2 MR. SMITHWOOD: Chairman -- is this working?
3 Chairman Weisenmiller, first, apologies for my
4 handwriting. My name's Brandon Smithwood. I am the
5 California State Affairs Manager for the Solar Energy
6 Industries Association.

7 We are the national trade association for the
8 solar industry, representing over a thousand companies,
9 many of which are based or do business here in
10 California.

11 I'm going to keep my comments pretty high level.
12 The SB 350 studies, at a high level, their results show
13 what we would expect from a regional ISO. The benefits
14 include integration of higher penetrations of renewable
15 energy, improved reliability of the electric system, and
16 reduced greenhouse gas emissions.

17 We look at some of the comments about the
18 sensitivities around, you know, if you don't have these
19 5 gigawatts of beyond RPS, renewable energy deployments,
20 as really not being in line as what we see as the trend
21 lines.

22 And those trend lines are that there's
23 increasing amounts of renewable energy penetration
24 across the country and within WECC. That's because
25 renewable energy is increasingly the cost-competitive

1 resource. In quarter one, of 2016, 64 percent of all
2 electricity-generating capacity installed was solar. In
3 2015, solar capacity, alone, beat gas installs.

4 According to our Solar Market Insight Report,
5 that we do with Green Tech Media, by 2021, obviously we
6 expect California to be a robust market. But beyond
7 that, we see 20 states with over a gigawatt of installed
8 solar, including many states in the WECC. These states
9 include Arizona, Nevada, Colorado, Utah, New Mexico, and
10 Oregon.

11 And creating the regional ISO, creating that
12 broader footprint is going to provide an opportunity,
13 not only for California, but for the other states in the
14 WECC to maximize the value of those resources and
15 balance the system.

16 Thank you for the opportunity.

17 CEC CHAIR WEISENMILLER: Thanks for being here.
18 Northwest Energy Coalition.

19 MR. HEUETTE: Good morning. Thank you. It's
20 Fred Heuette, Northwest Energy Coalition. We represent
21 about 120 organizations in the four Pacific Northwest
22 States, consumer environmental community, and
23 progressive utilities, including Seattle City Light,
24 Puget Sound Energy, Portland General Electric, Emerald
25 PUD.

1 Naturally, we're very -- we look at this from a
2 northwest perspective, but also looking at it from a
3 regional, west-wide regional perspective because it
4 really is all one big grid.

5 Really appreciate the work that went into this.
6 I've been in the consulting business and running these
7 kinds of studies, under this kind of timeline, with this
8 kind of complexity and this kind of oversight is a
9 pretty challenging thing to take on. Both the ISO and
10 the consulting groups did a really, pretty terrific job
11 in assembling the data. That doesn't mean we agree with
12 everything, of course.

13 But as a friend of mine, who's pretty well known
14 in Northern California public power said, when you have
15 people like this producing these numbers, who's really
16 going to question the numbers? I think the numbers are
17 really solid overall.

18 We can argue about which assumptions and so
19 forth, but the rapid assembly of this information is
20 quite astonishing, actually.

21 It provides not just a picture, the big picture,
22 and we have a lot more clarity on it, but it also
23 provides focus on some areas, real areas of uncertainty.
24 I would particularly point out the area of
25 transportation electrification, electric vehicles, and

1 also storage. These are areas where we still really
2 don't have a clear idea whether they would have a very
3 significant impact, potentially, on a regional system
4 operator and what the effect would be.

5 It really highlights the importance of the RSO
6 concept as maybe not necessarily being a policy driver,
7 but helping to amplify the effects of policy.

8 We have one main concern, I think, which is that
9 we really do need a full footprint study, including the
10 two power marketing administrations. Obviously,
11 Bonneville, very important in our region, the Western.
12 And also to look at Alberta and especially British
13 Columbia, and Mexico. Although, a very small portion of
14 Mexico is currently in the WECC, there are very
15 important discussions going on between U.S., Canada and
16 Mexico, the "Three Amigos" process, and between WECC and
17 Mexican Power Authorities that may make Mexico much more
18 of an important part of our assessment going forward.

19 And we have also -- so, I think it would be
20 important, at some point soon, to run a full footprint
21 study, just so at least we can tell what the net
22 difference is with or without the PMAs, and with the
23 Canadians and Mexicans.

24 I want to add one area that I think would be
25 important to clarify, it's already come up this morning,

1 which is to take a look at the export constraints going
2 out of California. I think it was a good idea by
3 somebody, I think maybe Hannes, suggested maybe WECC
4 should study that. I think some of us might actually
5 propose that for the next WECC study program. I hope
6 the ISO will support that.

7 And I would also like to point out this is,
8 obviously, as has been said, a California-centric
9 approach. But there are important aspects that these
10 studies cover that other parts of the region will want
11 to extend, and take this analysis further.

12 And finally, I think we also have to recognize
13 these studies don't address some important questions.
14 For example, the production cost benefits from this
15 process, will they all flow to ratepayers or,
16 potentially, will market players take some of that
17 consumer surplus? Those are questions outside of the
18 scope, but are very important to those of us who have
19 consumer concerns. Thank you.

20 CEC CHAIR WEISENMILLER: Okay, thank you.
21 Carolyn Kehrein.

22 MS. KEHREIN: Good afternoon. Can you hear me
23 okay? I can't hear myself.

24 MR. CUCCIA: Pull it a little closer.

25 MS. KEHREIN: Get a little closer. Okay,

1 thanks, Tom.

2 I'm with -- I'm here representing Energy Users
3 Forum. We represent a broad group of energy users in
4 California, both direct access and bundled, all sorts of
5 consumers.

6 But mainly what I wanted to say is that we
7 applaud staff on the effort that they've undertaken and
8 appreciate the openness of the process.

9 This is an extremely important issue to
10 customers. And if we are going to move forward with the
11 California State policy of increasing renewable
12 penetration beyond 33 percent, intermittency is going to
13 be -- instead of now it's a big issue, it's going to be
14 a huge issue. And regionalization is necessary to deal
15 with intermittency.

16 So, it's tied hand-in-hand. Greater renewables
17 in California means we have to regionalize.

18 There have been a lot of critiques that I've
19 heard today regarding the ISO study. For instance,
20 somebody said that you didn't use real numbers. Well,
21 when we're talking 5, 10, 15 years out, real numbers
22 don't exist, anyway. You have to use assumptions.

23 And in any study that's done, whether it's done
24 by the PUC, the CEC, the ISO, every study uses
25 assumptions. And you have to make assumptions about,

1 for instance, what's going to happen with energy
2 efficiency and what's going to happen with load growth.

3 So, those assumptions have to be made and
4 they're never -- you know, they're never exact. But
5 this team's done the best they can on the broad level of
6 assumptions that they've had to make.

7 So, yes, the benefits shown are illustrative.
8 But the level of benefits identified, they may not be
9 exact, but they indicate that there are benefits for
10 California ratepayers and everybody across the West, it
11 looks like. And it confirms the need for
12 regionalization.

13 So, in end, I just wanted to say that
14 regionalization is necessary if we are going to increase
15 the number of renewables.

16 And lastly, wanted to thank the ISO staff for
17 their diligent -- and the rest of the study team for
18 their diligent effort under what is well beyond extreme
19 pressure, for all different types of pressure.

20 So, I know the ISO staff is known for doing
21 that, but thank you all very much, once again. Thank
22 you.

23 CEC CHAIR WEISENMILLER: Thank you for being
24 here.

25 I think that's everyone in the room, so let's go

1 to the phones. Actually, one more in the room, okay.

2 Okay, so Claire Broome, Emory University School
3 of Public Health.

4 MS. BROOME: Thank you. I'm a Professor of
5 Public Health at Emory, but a California resident and
6 ratepayer.

7 And I'd like to speak as a professor of public
8 health. I think what you're charged with here is
9 incredibly important. And I think as those of us who
10 look at renewable energy know, regionalization makes a
11 great deal of sense and has succeeded in other areas.

12 But I think it's really important to think that
13 what we are faced with here is a very concrete proposal
14 for a near-term merger between CAISO and PacifiCorp.
15 And I think the projections that we can rely on are most
16 reliable for 2020.

17 So, I think it would be really advisable to look
18 hard at what the implications are for adding a great
19 deal of coal generation to our energy mix for 2020.

20 I also think it's quite important, from the
21 point of view of cost, to again focus on that 2020
22 timeline and look at the cost of new transmission --

23 (Phone participant interruption)

24 CEC CHAIR WEISENMILLER: Hang on. Please stop,
25 we have a public member speaking. Please, mute the

1 phone. Sorry.

2 MS. BROOME: So, I think it's very important to
3 look at the cost of new transmission needed for the 2020
4 projections and whether that's been fully considered,
5 both in the model and in the impacts on California
6 ratepayers.

7 Finally, I very much appreciate the
8 consideration, but hope that you will take the time to
9 fully look at the implications for California and the
10 global environment. Thank you.

11 CEC CHAIR WEISENMILLER: Okay, thank you.

12 So, let's --

13 MR. BARKER: So, we have the first comment from
14 the phone is someone that didn't think their microphone
15 was going to work, so I was just going to read that
16 comment.

17 CEC CHAIR WEISENMILLER: Go ahead.

18 MR. BARKER: This comment comes from Michael
19 Kurnik, from Orion Renewable Energy Group.

20 His questions is for Arne Olsen. "What were the
21 modeled costs for energy storage? What was the model
22 sensitivity to changes in the price of storage?" And
23 lastly, "For the 5 million electric vehicles predicted,
24 were these modeled as energy consumers, energy storage
25 or both, and what was their capacity?"

1 And then let's first take -- we have two more
2 people from the public on the phone. Can we have the
3 operator take Caller Number 9? Operator, go ahead.

4 THE OPERATOR: Caller 9, please state your name
5 and affiliation?

6 MR. TANSEY: Is this my line?

7 THE OPERATOR: Yes.

8 MR. TANSEY: This is Ben Tansey at Clearing Up
9 in Seattle. And at the risk of taking a little bit more
10 of more of my shared time, I wanted to ask, considering
11 that a lot of the stakeholders, especially outside
12 California, are feeling pressure to make decisions about
13 this, given what the folks have been doing the research,
14 the E3 and those folks, I'm just wondering, given what
15 you know and the amount of time that you spent looking
16 at the effects and stuff, I realize I might be going out
17 on a limb, do you have a sense -- and I'm interested in
18 each one of the people who gave presentations this
19 morning responding -- whether in general the benefits of
20 expansion would accrue throughout the west and,
21 particularly, to other states as well?

22 CEC CHAIR WEISENMILLER: Okay, thank you. At
23 this point we're taking comments. We're not taking
24 questions, actually. We will give the ISO a chance to
25 give very brief comments after this.

1 But certainly, you can submit written comments,
2 but again just for today.

3 So, let's go on to the last person on the line,
4 I think Stephanie Chen at Greenlining.

5 THE OPERATOR: She's put her hand down.

6 CEC CHAIR WEISENMILLER: Okay. So, anymore
7 comments on the line? Put your hand up or let's --

8 MR. BARKER: As a reminder, folks, to get into
9 the queue hit #2 on your phone.

10 CEC CHAIR WEISENMILLER: Let's see, I think we
11 have one more in the room. Please come forward. Please
12 identify yourself?

13 MR. FURMAN: My name's Don Furman. And I did
14 fill out a card, but that's okay, these things happen.

15 I represent a coalition called Fix the Grid.
16 And Fix the Grid includes a number of companies and
17 environmental organizations. Let me just tell you a few
18 of them. General Electric, Sun Power, EDP Renewable
19 Energy, EDF Renewables, Pattern Energy.

20 On the NGO side, Advanced Energy Economy, NRDC,
21 who has already spoken, Union of Concerned Scientists,
22 Volt Solar, and I mentioned NRDC.

23 The purpose of our coalition is to support, in
24 general, then specifically this transaction for
25 PacifiCorp to be allowed to enter the California ISO.

1 We think this is the single most important thing that
2 you can do to support de-carbonization of the grid.

3 Unless you expand to a broader footprint, you're
4 not going to be able to integrate all of the renewable
5 energy that you have now and, certainly, it's going to
6 be a lot harder for those other states, in the Western
7 States, to take on renewables.

8 You know, this is a moral issue. At the end of
9 the day, we are a very wealthy company in the country
10 because we have an economy that's based on carbon. And
11 driving a Prius is a good thing to do, and I would
12 encourage everybody to do that, who's not already doing
13 it. But unless government acts to change the way this
14 electricity grid is structured, and the way carbon is so
15 deeply embedded into it, it's going to be very hard to
16 achieve the goals that you've set for yourself.

17 Personally, I'm a former executive of
18 PacifiCorp. I retired quite some time ago. I worked
19 for a number of years in the renewable energy business.
20 I've operated plants in every single organized part of
21 this country.

22 We have organized markets in every other part of
23 the world that's developed. You can go to Chile and
24 work in an organized market down there. You can do more
25 things in Chile than you can do right now in the rest of

1 the Western United States.

2 So, it's a hugely important thing to do. It's
3 important to get it right. There are a lot of things,
4 you can argue with the assumptions that went into the
5 models, but at the end of the day they were very well
6 done. I agree with Fred Heutte's comments.

7 There are things that are important. We have to
8 have greenhouse gas accounting. There has to be some
9 way for the public to know where their electricity is
10 coming from.

11 It's very importance the governance is done
12 right. And we're going to talk about governance later
13 this afternoon.

14 But the point that I would like to make is this
15 broad coalition of companies and environmental
16 organizations, who have their differences, have come
17 together to support this concept. It's an important
18 concept. It requires that it be done deliberately and
19 carefully, but it's the future. It's what has to happen
20 if you want to have a low carbon future. Thank you.

21 CEC CHAIR WEISENMILLER: Thank you.

22 Anyone else in the room?

23 Okay, so ISO, Keith, five minutes. We've had a
24 lot but, again, I'm just looking for high point
25 comments.

1 CPUC COMMISSIONER PETERMAN: And, Chair
2 Weisenmiller, I'm going to ask another question to be
3 addressed by the ISO in their five minutes.

4 So, as it relates to ratepayer benefits,
5 particularly the benefits that are outlined in slide 30,
6 the Brattle Group presentation, can you give us a sense
7 of the benefits relative to ratepayer expenditures? I'm
8 just trying to get my head around that is this a one
9 percent increase in benefits, 10 percent? Thank you.

10 MR. PFEIFENBERGER: Yes, thank you for these
11 comments and thank you for that question. Commissioner,
12 if you don't mind, I will answer your last question,
13 first.

14 CPUC COMMISSIONER PETERMAN: I don't mind.

15 MR. PFEIFENBERGER: Simply because it's still in
16 my mind. We have a slide, slide 102, in the appendix
17 that shows the ratepayer benefits as a percentage of
18 retail rates. And it's a 3.1 percent rate reduction
19 relative to the current practices case in the 2030
20 Regional 3 case.

21 I'd like to comment on a couple of the points
22 that have been made. The first question that has come
23 up on the renewable, the 5,000 megawatts that we assumed
24 would come in beyond RPS requirements. The study
25 assumption, it was first discussed qualitatively because

1 many regional markets have been -- market studies have
2 seen that. But we did get some data from LBNL, which I
3 have projected now.

4 And what you can see there is the WECC has
5 really lagged by the extent to which -- that's slide 13
6 -- by the extent to which renewables have been developed
7 independent of RPS requirements.

8 You can see that in the Midwest, that's sort of
9 the Kansas, and Oklahoma areas, and Texas, Western
10 Texas, a tremendous amount of wind has been developed
11 beyond our RPS.

12 And you might also recall that 60 companies have
13 just committed to purchase 60,000 megawatts of new
14 renewables by 2025, in the U.S. A lot of that will have
15 to happen in the west.

16 The renewables integration challenges will be
17 significantly more severe than we have simulated in our
18 study because of these additional renewables that
19 invariably will come into the market, and have already
20 come into the other markets. And these are all markets
21 that have sued the EPA over clean power plant.

22 But, you know, if you have good wind and a good
23 market design, that doesn't hold back the renewable
24 development, and that doesn't hold back the public power
25 companies, and the Googles, and other companies in the

1 world to sign up for that capacity beyond RPS.

2 I'd also like to clarify a couple points made
3 about our sensitivity without additional renewables in
4 the regional market case. So, these are the cases where
5 the -- let me see if I can project that larger. This is
6 slide 99. And these are the actual results of Regional
7 3, without any of those additional renewables beyond
8 RPS.

9 And Mr. Freedman has pointed out, as I'm trying
10 to point out here, that here the in-state California
11 emissions, greenhouse gas emissions have gone up from
12 46.2 percent to 46.5 percent. That is not a valid
13 comparison because it excludes all the imports.

14 As you can see, the total emissions associated
15 with California load actually go down in the Regional
16 Market 3 case, even without the 5,000 megawatts. So, I
17 think that 5,000 megawatts is mostly Red Herring.

18 The other thing I want to point out, I think the
19 statement has been made that in the rest of WECC
20 emissions go up. But as we can see here, even without
21 the additional renewables in Regional 3, emissions go
22 down. Greenhouse gas emissions go down slightly on the
23 WECC-wide basis.

24 Moving on to the issue of coal dispatch. It is,
25 of course, a concern that has to be taken seriously. We

1 did receive comments in response to our May 25
2 presentation.

3 And unlike TURN has suggested that we haven't
4 addressed any of these comments, we have run half a
5 dozen additional sensitivities in response to the May
6 comments. We've calculated ratepayer impact
7 calculations for additional scenarios. We've analyzed
8 the coal dispatch in great detail. And we've explained
9 many of our results in our report, in more detail, in
10 the response to the May 25th comments.

11 One of these topics was the coal dispatch issue.
12 I've briefly addressed this in my earlier comments, so I
13 want to expand on that a little bit.

14 The issue here is the slight increase inside the
15 circle on slide 42. We have explained, in May, that we
16 believe that is related to the generic import hurdle
17 that's based on a combined cycle unit, not a unit-
18 specific hurdle.

19 If PacifiCorp was in the market, just like an
20 EIM that would be a unit-specific hurdle, we have done a
21 sensitivity case where we increased the generic import
22 hurdle halfway between a combined cycle unit and a coal
23 unit, and that increase of that import hurdle has
24 eliminated that delta by half.

25 So, we think it's mostly not effect of the

1 modeling.

2 But in addition, we'd like to point out that we
3 have not considered any of the additional retirement
4 pressures that are created in a regional market. These
5 retirement pressures are severe. We've seen coal plants
6 getting retired in the Dakotas because the regional
7 market prices put out a clear, transparent signal that
8 doing so is more efficient.

9 The other thing I need to note, which I haven't
10 mentioned earlier, we have assumed that under current
11 practices these coal plants are dispatched fully
12 economically, even within the balancing areas.

13 The reality is that at least some of the coal
14 plants in the west are currently dispatched as must-run
15 units. We have several coal plants in the combined
16 California/ISO/PacifiCorp footprint, some of them are
17 owned by California utilities, that are dispatched at 80
18 percent baseload factor. There might be fuel contracts
19 and so on and so forth.

20 In our model, even under the current practices,
21 some of these plants would not run at all or only at 25
22 percent. So, our current practices case assumes that
23 people will change the dispatch preference away from
24 baseload, which reduces the emissions even in our
25 current practices case.

1 We've seen that does not happen in many places,
2 unless there is a regional market ready to replace the
3 output of that baseload coal unit.

4 I think I'll limit my comments to that.

5 CEC CHAIR WEISENMILLER: No, that's good. I was
6 going to ask just, yeah, I think at this point we're
7 going to have to break for a short lunch, back at 1:15.

8 And, certainly, one of the things which, you
9 know, I'd encourage the ISO and PacifiCorp to talk about
10 is ways to mitigate in this area on the sort of coal
11 questions.

12 (Off the record at 12:32 p.m.)

13 (On the record at 1:23 p.m.)

14 MR. BARKER: We're going to get started with the
15 afternoon session. Since we jumped to lunch a little
16 early, the Chair has asked Arne to answer one of the
17 questions that was previously asked. Go ahead, please.

18 MR. ARNE OLSEN: Yeah, the slide deck, is
19 that --

20 MR. BARKER: Would you like the PowerPoint?

21 MR. ARNE OLSEN: Yes.

22 MR. BARKER: You can drive it from there.

23 MR. ARNE OLSEN: Okay. So, there was a question
24 about what storage costs were used and a question about
25 the electric vehicle assumptions. And so, I thought I

1 would address these very quickly.

2 And direct your attention to slide 106, where
3 there are some details about the storage costs. The
4 technology characterization is a little bit complex and
5 hard to summarize because there are a number of
6 different costs components. There's a component that
7 represents a dollar per kilowatt hour, basically
8 reservoir size component. There's a component that
9 represents the power system conversion cost in dollars
10 per kilowatt, basically of capacity. There are some
11 O&M. There's an inverter replacement. So, it's
12 relatively complex.

13 But we did a lot of detailed sort of research on
14 what storage cost to use. This is one of the things
15 that we updated after the February workshop, going back
16 and kind of sharpening our pencils and making sure we
17 had the most recent information about storage cost
18 which, kind of like solar, had been changing rapidly.

19 The other thing I'll note is that we assumed a
20 pretty aggressive cost reduction between 2015 and 2030.
21 You can see for lithium-ion it's on the order of, you
22 know, a 40 percent reduction. And for full batteries,
23 it's about a 50 percent reduction in cost between 2015
24 and 2030.

25 And that does drive some of the results.

1 Depending on these battery storage costs, in particular,
2 we might see storage in the portfolio, we might not see
3 it in the portfolio. We might see pumped hydro in the
4 portfolio, depending on the relative cost differences.

5 With these assumptions, we did see about 470
6 megawatts of battery storage added in the current
7 practice case, mostly to provide reserves. And those
8 resources weren't needed in the Regional 2 or Regional 3
9 case, when you had the big regional grid to rely on for
10 some of those services.

11 With respect to the electric vehicles, the
12 question was whether we had modeled them as being
13 flexible, vehicle to grid, or just one way. The answer
14 to that is that we modeled them as being one way.
15 Basically, charging during both daytime and nighttime
16 hours on a pattern that was identified as kind of a --
17 you know, it's partly at home because that's when it's
18 most convenient. But assuming that there's universal
19 access to workplace charging so that people are getting
20 a good charge during the daytime as well.

21 We did not model them as being entirely flexible
22 to the grid. But I'll note, on slide 33, that we did
23 run a sensitivity. Sensitivity C is the high flexible
24 loads sensitivity. So, this is a case where we added
25 3,000 megawatts of four-hour batteries to all of the

1 cases. Just to represent if we had a whole lot more
2 flexible load, or a lot more batteries, you know,
3 something, a big, new flexible resources would that
4 severely reduce the benefits of the regional market?

5 And we find that it does reduce them somewhat
6 because we don't -- you know, there's less for the
7 regional market to do that the current practice case
8 can't do. But we still have benefits of the regional
9 market on the order of \$500 to \$600 million per year by
10 2030. And again, these are just the renewable
11 procurement benefits. And on top of these would be all
12 the ratepayer benefits and the production simulation
13 savings that Hannes talked about this morning.

14 CEC CHAIR WEISENMILLER: Okay, thank you. I'm
15 trying to -- let's move over to the governance issue.
16 We have some constraints from some folks on the dais and
17 I want to make sure.

18 Dave Olsen, are you going to introduce the
19 staff?

20 MR. DAVE OLSEN: So, Mr. Chairman, Chairman
21 Nichols, Commissioners, I'm Dave Olsen from the
22 California ISO Board of Governors. As we move into a
23 discussion of regional governance, it's pertinent to say
24 a word about the role of the ISO Board.

25 We are appointed by the Governor of California

1 and confirmed by the Senate to provide independent
2 oversight of the ISOs' operations and management.

3 We have been concerned for several years, we
4 have been working actively as a Board for several years
5 to find ways to advance California energy and
6 environmental policies in ways that protect California
7 policy prerogatives. And you can see that by looking at
8 our strategic plans that we've issued for the last three
9 years.

10 And as we begin to explore regional governance,
11 we certainly understand the importance of protecting the
12 prerogatives of other state policies as we move forward.

13 Just a word about these studies. The ISO Board
14 has been involved in the studies, the results of which
15 you saw this morning, from the beginning in the
16 development of assumptions, and in choice of
17 methodology, in review of results, and certainly in
18 monitoring of the process.

19 We greatly appreciate the amount of stakeholder
20 input and involvement throughout this process. It has
21 really helped us to come up with better results, we
22 think, more robust, stand up to more scrutiny. We thank
23 you all. We know it's been an intense effort.

24 But most of all, on behalf of the ISO Board, I
25 want to thank Dr. Casey and the ISO staff, and an

1 outstanding team of consultants for doing an enormous
2 amount of work in a relatively short time. Again, I
3 think it's work that decision makers can really base
4 reasoned conclusions on.

5 The role of the ISO, really, in this particular
6 case, is to provide analysis and perspective on the
7 benefits and the risks of moving to regional governance.
8 Ultimately, it will be up to the Governor of California,
9 the California Legislature, in our particular case, and
10 up to regulators and political leaders in other states
11 to weigh the benefits, the substantial benefits we've
12 seen this morning against real risk to policy
13 prerogatives.

14 We have heard from other states and from
15 stakeholders loud and clear that in order for other
16 states to be able to fairly evaluate the benefits and
17 the risks of moving to a regional electric system, we
18 first have to come to some kind of agreement on a
19 framework for regional governance. And that's what
20 we're going to talk about now.

21 We, once again, have benefitted greatly from a
22 lot of stakeholder comment, from papers from industry
23 experts, and from a lot of conversations with the other
24 states directly. So, we've attempted to incorporate
25 what we have heard into a revised proposal for

1 governance.

2 To present that, I'm happy to introduce our Vice
3 President of Regional and Federal Affairs, Stacey
4 Crowley.

5 CEC CHAIR WEISENMILLER: Dave, I wanted to thank
6 you for your public service and the public service of
7 all the ISO Board members, and leadership on this issue.

8 And also, remind everyone about blue cards.
9 Those of you who want to speak this afternoon, Kevin,
10 Public Adviser, blue card. Thanks.

11 MS. CROWLEY: Thank you, Chairman, thank you,
12 Dave for that introduction. Thank you, Chairman
13 Weisenmiller, Chair Nichols, and Commissioners. We
14 appreciate the opportunity to discuss the revised
15 proposals for principles for regional governance.

16 And to start with, I just wanted to reiterate,
17 Keith Casey went over the intent of Senate Bill 350 in
18 regards to the study work that was conducted and
19 discussed this morning. But I wanted to also explain
20 additional language in that bill that relates to both
21 the study work and the work on governance.

22 So, this is just a clip, an excerpt of the bill
23 language that says that it is the intent of the
24 Legislature to provide for the transformation of the ISO
25 into a regional organization where it would be in the

1 best interest of California and its ratepayers.

2 And it goes on to talk about certain things. It
3 shall not alter the obligation to State laws. We
4 recognize that. It shall maintain open meetings and
5 public access to records, which we do now and we would
6 continue to do. It would be a voluntary transformation,
7 with the approval of other utilities, state or local
8 regulatory authorities.

9 And that these modifications to governance
10 structure would be needed. And that's what we're here
11 this afternoon to talk about.

12 And as Governor Olsen mentioned, that was
13 critical to all the states in which we had these
14 discussions throughout the west, that a change in
15 governance was essential to allow for this
16 transformation to occur.

17 So, I've just talked a little bit about the
18 process here and this is just a simplification of what's
19 in the bill. But it first says that the ISO will
20 conduct the studies and that the three agencies, the
21 Public Utilities Commission, the Energy Commission, the
22 Air Resources Board would then jointly hold a public
23 workshop where the ISO would present the study results
24 and the governance modifications, which is today.

25 It goes on to say that the ISO would then submit

1 the studies and the governance proposal to the Governor,
2 and that the Governor then would transmit to the
3 Legislature.

4 So, we have worked with key stakeholders and the
5 states throughout the past several months, all the way
6 back from the beginning of the year, to conduct the work
7 of the studies and discuss concepts around governance.
8 And so, I'd like to just walk through those with you,
9 today.

10 The approach that we took in developing these
11 principles we discussed in some of the workshops that we
12 had. But it really was based on the foundation of the
13 discussions we had and the feedback we had from
14 stakeholders, from state officials, which included state
15 energy commissioners, state energy advisors, legislative
16 staff and conversations with even consumer advocate
17 groups within states, and others.

18 There were also, as Governor Olsen mentioned,
19 conceptual papers that were produced by industry
20 leaders, including the Hewlett Foundation. We had
21 Public Power present a paper. We had some commissioners
22 work very hard on developing key principles. Those
23 papers were presented at a workshop, led by the CEC, on
24 May 6th.

25 We then, the ISO then presented its initial

1 proposal, which did take into account comments that were
2 received from the May 6th workshop, both in-person and
3 written comments. And as well as discussions that we've
4 had throughout the year with legislative staff and the
5 Governor's office.

6 That was followed up by receiving comments from
7 our initial proposal, which were extremely helpful, and
8 broad we had over 42 -- we had 42 sets of comments that
9 were very detailed and very thoughtful. And we
10 submitted then, on July 15th, the revised proposal that
11 we're going to talk about here, today, which does revise
12 the principles significantly to address stakeholder
13 comments.

14 So, generally, the revised proposal represents
15 sort of three types of changes. One important
16 principle, we removed the principle of tracking for
17 greenhouse gas emissions out of the governance proposal,
18 but we left it in the paper as a discussion of
19 importance. And I'll talk a little bit about that in a
20 minute.

21 We added a principle at the end and that is
22 really to talk about what we see is the final process
23 for how the final governance plan would become
24 effective. And we also made refinements throughout the
25 paper and the principles to add more detail, where folks

1 had asked for more detail, and make some changes along
2 the way.

3 So on -- I'm going to back up here. I wanted to
4 just make a comment about the GHG principle being
5 removed. I know this is an important topic for all of
6 those here, engaged in this process. And while we
7 removed it as a principle from the governance paper, we
8 kept it in, in the introduction, and as a commitment
9 from the ISO to develop a transparent tracking
10 methodology for greenhouse gas emissions within a multi-
11 state ISO. That is important to us. It's important to
12 California and those states that have carbon emission
13 standards and goals, and we think that's important to
14 continue.

15 We believe that as a regional grid operator we
16 can enhance the transparency of these types of resources
17 used to serve load and, at the same time, support the
18 distinct policies of each state, including allocating
19 any of the associated administrative costs to those
20 compliance obligations. We did hear that from
21 stakeholder comments and we think that's an important
22 principle.

23 So, while not a governance principle it's a
24 market principle, it's an ISO principle that we are
25 committed to doing. And we will continue to discuss the

1 greenhouse gas emissions in a future stakeholder
2 initiative that we have underway or about to be underway
3 on this topic.

4 So, the first principle in the paper is the
5 preservation of state authority which is, by far, the
6 key component to governance of a regional ISO and what
7 we heard across the board from stakeholders. The
8 question is how to do that?

9 We did hear from stakeholders. We did clarify
10 how some key -- the bylaw provisions would be modified.
11 We refined the restriction on capacity markets. And we
12 developed a process for deciding if a proposed action
13 would be considered at all to diminish state authority.
14 So, those are the key modifications of the first
15 principle.

16 So, the principle now addresses the idea that --
17 to ensure that the provisions that are specific to
18 maintaining state authority are upheld. It would take a
19 unanimous approval -- just for clarification, a
20 unanimous approval by both Western States Committee,
21 which I will talk about later, and the ISO Board to make
22 any changes to those provisions that protect state
23 authority.

24 In addition, the development of a Transitional
25 committee, which I'll also discuss later, will help

1 develop a process for deciding when state authority is
2 impaired. And that process will involve the
3 consultation with the ISO Board and this Western States
4 Committee.

5 The revised proposal and principle number one
6 also clarifies the restriction on capacity markets. And
7 this was based on several comments that were made
8 through the process. States indicated the importance of
9 participating in the capacity market, that it was a
10 state decision to do so and that was an important
11 component. And that's why this principle was developed
12 in the first place.

13 The language that we have ensures that all
14 states would have to authorize such a decision for a
15 capacity market and that the ISO would not, in any way,
16 be able to propose or endorse such a market absent that
17 agreement by all states.

18 We also enhanced the language to allow states,
19 an individual state to approve participation in other
20 types of forward capacity markets. Again, this was
21 based on stakeholder comments to say there are tools
22 that states might want to use in the future and it would
23 be up to the states to make those decisions, but we
24 didn't want to close the door to those opportunities.

25 The second principle is about transmission

1 owners withdraw. And this was a principle that I think
2 generally stakeholders agreed with, that there should be
3 a clear way for participating transmission owners to
4 withdraw from the ISO. We provided some background on
5 how our current withdraw process works in the document.
6 And it emphasized that that withdraw would be voluntary
7 or at the direction of their state or local regulatory
8 authority, and that there would not be any exit fee, per
9 se. There may be some costs associated with leaving
10 that have to do with assets that were developed while
11 they were in the ISO, but there would be no exit fee per
12 se.

13 We added a reference to the fact that we would
14 need state or local regulatory authority to make that
15 withdraw. We just didn't have the local regulatory
16 authority mentioned there. But otherwise, we did not
17 make any substantial change to this section.

18 So, this slide just goes into what I said. But
19 it does, our current transmission control agreement does
20 require two years' written notice. The withdrawing
21 owner is required to make a good faith effort to not
22 unduly impair the ISO's responsibilities. And again, it
23 does not impose any specific exit fee.

24 Most of the other ISOs, we were asked the
25 question whether -- how other ISOs do this. And most

1 other ISOs have a similar practice. Although we do know
2 that MISO, the Midcontinent ISO, has a provision that
3 existing transmission organizations pay their share of
4 an outstanding bond debt. So, that's the one indication
5 that we saw in other ISOs that had a fee. But most
6 other ISOs do not have a fee.

7 So, the third principle is the transitional
8 committee of stakeholders and state representatives.
9 Now, this is where we made some significant -- we
10 provided some significant detail over the original
11 proposal. And that was really based on stakeholder
12 feedback. And, really, we wanted that stakeholder
13 feedback to be able to inform, really, the best method
14 for developing this transitional committee and the scope
15 of that work.

16 So, we did add some language in this revised
17 proposal that provided much more detail about the
18 composition of the group, the scope of their work, the
19 timeline for their work, and some of the decision making
20 processes.

21 So, the revised principle does set out sort of
22 the structure and composition of this transitional
23 committee. We are proposing that there would be one
24 representative from each state within the expanded ISO
25 footprint.

1 We do include a footnote as defining the
2 footprint as the footprint in which the ISO currently
3 operates, which is California and part of Nevada, as
4 well as any state in which a utility has expressed
5 interested in joining the ISO, either through an MOU or
6 some similar mechanism. So, as it stands now, with
7 PacifiCorp's MOU and interest that would be a seven-
8 state -- seven states represented in this transitional
9 committee.

10 And it also included, then, one representative
11 from stakeholders of nine sectors. And these sectors
12 were developed through stakeholder comments. In part,
13 they are sectors that we've used in other ISO selection
14 processes in the past, but we also acknowledged and
15 added some sectors to address stakeholder comments.

16 We did recognize, through stakeholder comments,
17 that each state would decide how they wanted to select
18 their own representative and that they would do that on
19 their own. Those folks would be brought forward without
20 question.

21 And then the sectors, what we've done is we've
22 asked that each sector would bring two names forward as
23 potential candidates to the Transitional committee. And
24 that those two representatives or candidates would have
25 to come from two different states.

1 And what that does is that really encourages the
2 sectors to discuss the candidates and really be
3 comfortable with both of those candidates coming
4 forward. Because ultimately, then, the board would pick
5 one of those two. The current ISO Board would pick one
6 of those two candidates to serve on the Transitional
7 committee. Recognizing and emphasizing regional
8 diversity in that selection as a whole. So, that's a
9 key component of this design.

10 We also have to recognize that we want a
11 workable size committee. We had experience with the EIM
12 Transitional committee that I think got up to, I think,
13 13 members. That was a workable size. You don't want
14 to get too much bigger than that. This, I think, stands
15 at 16 as it is.

16 But we would also -- we also suggest that the
17 ISO Board could make additional appointments to one-per-
18 sector, if regional diversity needed to be met and
19 wasn't that way originally. So, that is more clearly
20 defined in the proposal.

21 We also suggest that the Transitional committee
22 would work out a plan that is consistent with these
23 principles. So, there would be a charter developed that
24 would clearly describe the work of the Transitional
25 committee so that was clear going in.

1 We are asking the Transitional committee to work
2 expeditiously. We're suggesting 9 to 12 months. We had
3 originally said six, but recognizing the breadth and the
4 work that we're asking them to do, we think that 9 to 12
5 months is more realistic.

6 We also suggest, and importantly, that the plan
7 that's developed by the Transitional committee would
8 need to be approved at least, as we suggest, by each
9 state representative. So, that really brings the states
10 together to reach consensus, and a voice in the process,
11 and a proposal that is broadly acceptable. And that was
12 an important way to reflect stakeholder comments.

13 We also describe a process, in part we'll get to
14 in the last section of these principles, but that we do
15 expect and would like the Transitional committee to be
16 overseeing the adoption of the proposed governance
17 documents, once they create the plan.

18 The fourth principle is regarding the
19 transitional period. We make a significant change. We
20 had an initial board concept in this transitional
21 period. But through the majority of the stakeholder
22 comments, they didn't feel that a transition board or an
23 initial board was necessary. Most felt that we should
24 really get right to a new board and under a new
25 selection and nomination process.

1 So, we removed the concept of an initial board
2 and we provided some details for this transition, in
3 this modified proposal.

4 So, as we modified it, the board, the current
5 board would transition right into a new board through a
6 new board through a new selection process. And what
7 we've suggested is that as existing board members term
8 out, we would start to develop a nomination and approval
9 process that would bring new board members to the board,
10 with a total of 9 members in total, as we go through the
11 process.

12 We set forward a timeline. This is just a
13 timeline within which this process could happen. That
14 we would expect the board members would start to be
15 selected within 18 months of the approved process.

16 We also acknowledge that the Transitional
17 committee, through its work, might decide to extend the
18 terms of the existing board members to provide some
19 consistency and institutional knowledge in the board as
20 its going through and starting the new process of
21 nomination and approval.

22 The fifth principle is the composition and
23 selection of a regional ISO board. In this revised
24 proposal, we do describe a two-step process that we're
25 suggesting. The core of the regional governance will be

1 the method, a new method of selecting ISO board members.
2 Currently, we have a nominating committee. That
3 nominating committee brings names to the Governor and
4 the Governor can select from those names or choose
5 somebody else.

6 What we're suggesting is that there's a
7 nominating committee, made up of stakeholder sectors,
8 and that that nominating committee bring a slate to an
9 approval committee. And we're suggesting that that
10 approval committee is made up of the voting members of
11 the Western States Committee. So, the states really
12 have a significant role in the approval of the initial
13 board.

14 And we're suggesting this at least at the
15 outset. And we know that as the transitional committee
16 develops more details they might review that on an
17 ongoing basis.

18 So, again here, this just reflects what I had
19 just mentioned, that a nominating committee would be
20 working with an executive search firm. It would be
21 sectors that would work together to develop a slate of
22 members needing to fill the number of seats that are
23 vacant. And that that slate would be approved by the
24 committee made up of Western States Committee members.

25 So, to the establishment of the Western States

1 Committee. First, we changed the name. The name that
2 was originally in the proposal, the body of state
3 regulators. That's currently the name of our EIM body
4 of regulators and that just was a little confusing. But
5 we also addressed stakeholder concerns that each state
6 should be able to choose who they want to serve on that
7 committee, and that person may or may not be a state
8 regulator. So, to have that name, we needed to be more
9 generic in that name and Western States Committee seemed
10 appropriate.

11 This is an important mechanism for protecting
12 state interests. And we feel that through stakeholder
13 comments, through discussions, and through looking at
14 examples of other ISOs that the establishment of this
15 committee was an important step in the process.

16 And we revised the proposal, obviously, to
17 change the name. And it also refines the proposal
18 related to the exercise of the committee's primary
19 authority.

20 So again, the representatives of this committee
21 may be any official selected by the state, themselves.
22 So, they can choose how they do that and who they
23 decide. We are asking that that representative be
24 familiar with utility regulation and energy policy
25 issues.

1 We also include two non-voting members. One,
2 publicly owned utilities, which we had in the original
3 proposal. And two, we've added a non-voting seat for a
4 federal power marketing administration representative.
5 And that, again, was based on significant stakeholder
6 feedback. PMAs, a power marketing administration, such
7 as Bonneville Power and Western Area Power
8 Administration, play a significant role in the west and
9 we wanted to recognize that in this committee.

10 This body, I'll just mention, also has, again,
11 while not stated here, has a role in approving the slate
12 of candidates as I mentioned here. That gives states,
13 again, a voice in this process.

14 So, we also refined the scope of the committee's
15 authority over Section 205 filing rights. And this was
16 an area of significant stakeholder comment. In our
17 proposal we state that the committee has primary
18 authority over specific areas of two market areas, the
19 transmission cost allocation and resource adequacy.
20 That scope, the detail scope of those areas of primary
21 authority will be detailed by the transitional
22 committee, which will have representatives of states, as
23 well as sectors on there.

24 We also revised it so that even in areas of the
25 primary authority the ISO may file, in limited

1 circumstances they may file on these two specific issues
2 if there re exigent circumstances, whether that's an
3 emergency on the system, whether reliability is being
4 imminently impacted, or whether there's a period of
5 inaction by the Western States Committee and that may
6 materially impact ratepayers. So, we do provide some
7 possibility for the ISO to file on those two specific
8 areas, should those circumstances occur.

9 The ISO would not be able to file on those two
10 specific issues without the prior approval of the
11 Western States Committee in all other cases.

12 The transitional committee will also develop a
13 voting rule for the Western States Committee exercise of
14 primary authority. In our original proposal we
15 suggested what we call the WIRAB model, which is the
16 Western Interstate Liability Advisory Board, made of
17 Western State representatives.

18 That proposal suggests that something to be --
19 something that went through approval must be approved by
20 both the majority of the states and the majority of
21 load. We've received a lot of comments on that being
22 too heavily weighted in favor of California. But we
23 also recognize the importance and the proportional load
24 that California serves.

25 So, we modified the proposal to state that the

1 transitional committee could develop a voting mechanism
2 or structure that did have weighted voting. So, we know
3 that that's something that the transitional committee
4 will spend some time on. So, rather than formulate a
5 definite rule, such as the WIRAB model, we did leave
6 that to the transitional committee to determine.

7 Just two notes, important notes. First of all
8 that voting rule would only apply to decisions within
9 the committees primary authority. So, there will likely
10 be other decisions that this committee needs to make,
11 whether it be about funding, or administrative issues,
12 that kind of thing. We are only talking about a
13 weighted voting rule for the areas in which this body
14 has primary authority. And so that the other voting
15 mechanisms can be worked out through the transitional
16 committee and other discussions.

17 So, the seventh principle is stakeholder
18 processes and participation. We didn't make any
19 substantive changes in this. We did receive comments.
20 Many folks felt that some sort of market or member
21 advisory committee was something to consider. We do
22 state that that's something the transitional committee
23 should consider, but we didn't make any substantive
24 changes to the proposal.

25 We also think it's important for the

1 transitional committee to look at the possibility of
2 finding for consumer advocate groups, and any other
3 improvements to our stakeholder processes as we go down
4 the road.

5 And finally, the eighth principle is a new
6 principle and it deals with the requirement for the plan
7 to become effective. And this starts to set forward a
8 process. And on the last slide, I'll show you a little
9 bit more about what we're picturing.

10 First, the development of governance details
11 would be developed by the transitional committee. And
12 as we said earlier, that that plan needs to be approved
13 or supported by at least the state representatives on
14 the transitional committee. That there allows and sort
15 of sets the stage that all states need to support the
16 plan going forward.

17 Then it goes to the ISO board for approval.
18 That the board would give due deference to stakeholder
19 comments and the suggestions by this transitional
20 committee.

21 And then, the ISO staff would develop the key
22 governance documents, with the oversight of the
23 transitional committee, and obtain any regulatory
24 approvals that it might need. Whether it be review by
25 FERC or another authority.

1 And then we discuss the approval by the Governor
2 of California. What we're suggesting is that the
3 Governor would certify that the regional governance plan
4 not only complied with the principles that were laid out
5 in the transitional committee, or in the governance
6 language, but also that it continues to be in the best
7 interest of California ratepayers.

8 This certification is really meant to be
9 additional assurance to California Legislature and
10 ratepayers that the work that was set forth in any
11 potential legislation is done.

12 So, this slide here, it's slide 26, represents a
13 possible timeline, describing what we put forward in
14 this proposal. And so, it just goes through the various
15 aspects of the proposal and identifies certain time
16 blocks that may be appropriate under each of those
17 initiatives.

18 First, as we do lay out, we hope that the
19 transitional committee can do their work within 9 to 12
20 months. That would include both the formation of the
21 committee, itself, which we know will take some time, as
22 well as the developments of all the details around the
23 governance plan.

24 At that point, then, the ISO board would approve
25 that plan or at least review it for approval. And then

1 we would go forward developing the governance and go
2 through any regulatory approval processes that the ISO
3 would need to do.

4 At that point, then, the Governor would be able
5 to certify that the regional governance plan did comply
6 with the principles and was in the best interest of
7 ratepayers. And that it would go on to become effective
8 and a new regional governance plan would be underway.
9 The nomination and approval process would kick in and
10 new board members would be selected.

11 So that, in itself, is about a two-year process.
12 And that goes to the comments that we've heard
13 throughout the process about sort of are we going too
14 fast? Well, we know this is going to take a while.
15 Certainly, getting to this governance, this governance
16 set of principles took some time and it took a lot of
17 effort by all the stakeholders and the state
18 representatives. But this is only the beginning, there
19 needs to be some more details to work out here.

20 So, the last slide is just a set of reference
21 materials for folks about the history of SB 350 and some
22 information on the ISO website.

23 I just want to echo Governor Olsen's comments
24 about the hard work that went into the development of
25 these governance principles. We had extreme engagement

1 by all the states, really both their commissioners, and
2 energy advisors, and other folks from the states. They
3 really, as we said, rolled up their sleeves. They
4 thought about the consequences and the possibilities of
5 regional governance and really tried to work together to
6 find consensus and solutions.

7 And I can't thank them enough for all their hard
8 work and real dedication to this effort.

9 As well as the stakeholders who, throughout the
10 process, were supported and provided very detailed
11 comments, which helped us create the proposal that we
12 have now, which I think is much improved over the
13 initial proposal because of those stakeholder comments.
14 So again, thank you. And I'll take any questions.

15 CARB CHAIR NICHOLS: This is not a question.
16 I'm going to make some comments at this point, if I may.
17 Thank you for that presentation. It's very helpful to
18 understand your thinking and all the work that's gone
19 into the preparation.

20 I wanted to make a couple of comments at this
21 stage in the proceeding because I'm going to have to
22 leave to go to a meeting with our Environmental Justice
23 Advisory Committee on the next stage of the Scoping
24 Plan. And I passed over any opportunities to make
25 opening comments, but I actually have more useful things

1 to say now that I've heard more this morning, anyhow.

2 So, I would like to just mention that the Air
3 Resources Board is paying very close attention to these
4 issues. We are partners with the Energy Commission, the
5 PUC, and the CAISO in energy planning on a variety of
6 fronts in California.

7 We do have particular jurisdiction and concern
8 over the air quality and climate change issues that are
9 addressed in the studies.

10 I would say, first of all, that we are, in
11 general, in favor of regional activities, regional
12 partnerships. We are believers that there's a need to
13 work at a regional level, particularly when it comes to
14 implementing the Obama Administration's Clean Power
15 Plan, which we do believe will move forward under the
16 Clean Air Act in some fashion or another, in the
17 reasonably near future.

18 And also, we've devoted a great deal of time and
19 effort to designing a cap and trade program. Which,
20 although currently it is not operating at a regional
21 level, is capable of being operated at a regional level
22 and is something that could well be adapted to dealing
23 with some of the issues that we're talking about here.

24 We are a regulatory agency and so we tend to
25 think in terms of things that can be incorporated into

1 enforceable regulations and plans that include
2 mitigation measures, if things don't work out as you
3 plan. So, we're not afraid of planning for things that
4 happen 10 or 15 years into the future. Indeed, we're
5 required to do that in order to meet health-based
6 standards.

7 But we always design our plans with backup
8 measures and provisions that can be put into place if
9 things don't work out as planned.

10 We understand very well that other states are
11 not eager to sign up for a regional body in which they
12 are going to become subject to California's
13 environmental regulations because we tend to move in a
14 way that is much more aggressive than others may wish
15 to. But we also don't want to be put in a position
16 where we are under any pressure or any expectation that
17 we would be backing off or weakening any of the
18 provisions of our current regulations and programs,
19 either.

20 So, the governance structure is certainly one
21 important aspect of that, making sure that we don't give
22 up anything in terms of our ability to move forward on
23 our State activities where we have already begun to
24 implement programs that are leading the world and
25 attracting others to think about doing things the same

1 thing California does, whether with respect to
2 electricity, or fuels, or vehicles.

3 So, I think that's a given going in. And we've
4 certainly not had any sense of a lack of appreciation or
5 understanding of those issues on the part of the CAISO,
6 as well. But it's nice to see the studies that were
7 presented here today, the level of analysis that's been
8 done, the quality of the analysis. I'm sure there's
9 always more than can be done and things that could be
10 tested, different sets of assumptions and so forth.

11 But overall, I'm really impressed by the work
12 that we heard here this morning.

13 Our main issues and concerns going forward are
14 going to have to do with a couple of issues which have
15 been mentioned, but kind of in passing. One of which is
16 the issue of accounting and transparency about
17 greenhouse gas emissions, where they're coming from.
18 Because under our program, any entity that is selling
19 electricity into the California market has to be
20 accountable for having allowances that we issue to cover
21 their emissions.

22 And if there's any suggestion that we're keeping
23 a double set of books or that we don't understand where
24 the emissions are actually going, that is a problem for
25 our program, and its credibility, and its effectiveness.

1 And it's something that we've worked very hard to design
2 in.

3 So, we're going to have to find a way that we
4 can accommodate that. I appreciate very much the
5 commitment that the CAISO has made to deal with that
6 issue. The models have to be able to talk to each other
7 and people have to be able to look at them, and to
8 interpret the information.

9 And then, the other key point is what happens if
10 our best estimates and projections about how things
11 should work out don't work out. And if, in fact,
12 somehow, for reasons probably completely extrinsic to
13 what we're doing, the old coal plants find a new lease
14 on life and do not go away as we're anticipating that
15 they're going to, we do need to have some assurance,
16 some form of commitment, I think, to a mitigation
17 approach that would make sure that we get the continued
18 progress that we all anticipate and I think everybody
19 wants.

20 I'm quite confident that with good will we can
21 work these things out. But we're in new territory here
22 because we're basically forming a new constitution for a
23 new entity, and we're asking people to do things on a
24 voluntary basis, including utilities, and generators,
25 and so forth that, you know, we don't have necessarily

1 the ability to require.

2 So, while we all want to join hands and jump
3 into the pool here, we all want to make sure that we've
4 also anticipated all the sharks that may be there and,
5 you know, found ways to protect ourselves if and when
6 they emerge.

7 That's really all I want to say expect that I am
8 leaving behind three extremely capable members of the
9 Air Resources Board staff, who are sitting over there.
10 Rajinder Sahota, who is the lead person working on these
11 issues for Air Resources Board, can operate in my stead
12 here, if you would like to have her come up and ask
13 questions or participate in the discussions. Rajinder,
14 if you don't mind, you can come on up.

15 And with that, I just want to thank everybody
16 for the seriousness of the effort and the level of
17 participation, it's been terrific. Thank you very much.

18 CEC CHAIR WEISENMILLER: Thank you.

19 CPUC COMMISSIONER PETERMAN: Thank you for the
20 presentation. A follow-up question on the voting rule
21 options as it relates to voting related to weighted to
22 load. Were there any more specific proposals provided
23 by stakeholders regarding that, in terms of options,
24 other than the WIRAB model that you expect the
25 transitional committee will be considering?

1 MS. CROWLEY: Thank you, Commissioner Peterman.
2 Certainly, there was the concept of one state/one vote,
3 which didn't have a weighted voting option. But I
4 think, I'm not remembering any other suggestion for a
5 weighted voting model that came through stakeholder
6 comment. Of course, I could be wrong but -- a super
7 majority.

8 (Off-mic audience comment)

9 MS. CROWLEY: The super majority model, yes,
10 that was certainly one. I mean, I think there are other
11 models that the transitional committee can look to.

12 CPUC COMMISSIONER RANDOLPH: I had a question
13 about the Western States Committee. So, there are three
14 -- there's the two areas of primary authority, resource
15 adequacy and transportation access charge. And then, it
16 has a role in the board selection process.

17 What other things do you envision that committee
18 doing or is the balance just basic administrative tasks?

19 MS. CROWLEY: I think we're looking to other
20 ISOs' state committees. We reference the Mid-Continent
21 ISO and the Southwest Power Pool state committees. The
22 Southwest Power Pool is called the Regional State
23 Committee. And MISO is called the OMS, the Organization
24 of MISO States.

25 And I think it's a body -- outside of those

1 areas of primary authority, it's also a body for those,
2 in this case those energy regulators to, retail
3 regulators to be educated on some of the issues around
4 the ISO and, potentially, have advisory opinions on
5 things that are outside of those areas of primary
6 authority.

7 So, they're not defined here, but I think that
8 through examples of those other ISOs that they may
9 decide to have an advisory opinion on things outside
10 those two areas.

11 CEC COMMISSIONER MC ALLISTER: So, I have a
12 question. So, maybe this overlaps a little bit with
13 this morning, but I think it also goes to governance.
14 So, I want to kind of ask the flip side. So, we have
15 California-specific concerns, right, and so the Energy
16 Commission does the forecast, and three agencies now
17 have this process that works pretty well, where we get
18 together and we sort of select the forecast set that's
19 going to go into the various planning processes that
20 follow on from that at the PUC, and the transmission
21 planning at the ISO, and many people out there in the
22 world.

23 So, I guess I'm wondering how might
24 regionalization and sort of the evolution towards a more
25 broad-based governance, you know, a geographically broad

1 governance affect how the ISO approaches those
2 activities that are, indeed, California-specific,
3 California policy-specific in practical ways?

4 MS. CROWLEY: Well, I just think, practically
5 speaking, we would do that for all the states that had
6 similar processes, which most of them do. Most states
7 operate under an integrated resource plan model.

8 And so the ISO would, like it does with
9 California, make sure that it reviews the resource
10 portfolios and things, and identifies any areas of
11 reliability issues, that kind of thing.

12 But I imagine that the ISO would work with all
13 states and states' processes, no matter what they are,
14 to provide that same level of coordination,
15 collaboration, and sort of compliance with state
16 policies.

17 CEC COMMISSIONER MC ALLISTER: Okay. I mean
18 that makes sense. In particular, you know, I'm
19 concerned about making sure that we have the right
20 information and data that sort of has the right
21 boundaries around it, so that it's functionally relevant
22 to be incorporated in our state-specific processes.

23 We talked a bit this morning about energy
24 efficiency. Well, as we build that up and say, okay,
25 well, how is that going to affect the demand forecast in

1 California, I want to make sure there's no sort of
2 cross-pollution with other policies, in other states, so
3 we're not doubling counting and we're sort of keeping
4 everything clean with the right information.

5 MS. CROWLEY: Right.

6 CEC COMMISSIONER MC ALLISTER: So, maybe that's
7 more, you know, implementation details, but I think it's
8 important to kind of get out there.

9 MS. CROWLEY: Yeah, absolutely. And that is
10 being discussed in the context of the Regional Resource
11 Adequacy Stakeholder Initiative, exactly how do we make
12 sure we're comparing apples-to-apples in terms of folks
13 bringing together the right resources to the mix. So,
14 absolutely, it is in the details, but will need to be
15 sort of an agreed upon way of working.

16 CEC COMMISSIONER MC ALLISTER: All right, thank
17 you.

18 CPUC COMMISSIONER PETERMAN: Can you speak to
19 what are some examples of circumstances that might
20 result in sustained inaction by the committee that would
21 require ISO to act independently?

22 And, is there such a provision in other state
23 committees in other markets?

24 MS. CROWLEY: I'm looking at my lawyers here.
25 But I think in terms of examples, it could just be that

1 they can't get to a decision. That's sort of what we
2 envisioned. And I don't know if Commissioner Florio,
3 because he's been involved in some of these
4 conversations, can help.

5 CPUC COMMISSIONER FLORIO: Particularly, if
6 there's a weighted voting or a super majority you could
7 get to a deadlock. And what we were thinking about was,
8 you know, allowing a fair amount of time for some
9 compromise to be reached. But if you ended up, you
10 know, like we used to have with the State budget, where
11 it required a super majority vote. After some period of
12 time, things have to move on. And that would need to be
13 spelled out by the transitional committee.

14 But it also puts some pressure on, you know, the
15 Western States Committee to come to a resolution and
16 make some compromises. If you just have people hanging
17 on to their entrenched positions, they could lose their
18 right to make the decision. So, it's a little spur in
19 that regard.

20 CPUC COMMISSIONER PETERMAN: Thank you, that's
21 helpful. Although, I'm mindful that sometimes deadlock
22 is action in itself. And so, I don't want to preclude
23 disagreement to be a signal that that's not the
24 appropriate solution not to move forward in whatever the
25 matter is.

1 And so, I would just recommend that the
2 transitional committee, if it is approved, moves forward
3 with defining an action that's very clear you would want
4 to do that in circumstances where there is a material
5 impact on ratepayers, as is noted here. But not losing
6 that component of the exception.

7 CPUC COMMISSIONER FLORIO: Right.

8 MR. BARKER: So, I think we're at the stage,
9 again, of public comment. And reminder, blue cards.
10 Three minutes, one spokesperson per party.

11 And we'll start out, once more, with public
12 agencies. Do we have a card from Kevin? Okay, good.

13 So, let's start out with BPA.

14 MR. GENDRON: Thank you. Thank you, Chairman,
15 and substitute for Chairwoman, Commissioners.
16 Bonneville appreciates the opportunity to comment on the
17 governance proposal.

18 My name is Mark Gendron, Senior Vice President
19 for Power Services at the Bonneville Power
20 Administration.

21 Bonneville's a Federal Power Marketing Agency
22 which markets electric power from 31 federal
23 hydroelectric projects and some non-federal projects in
24 the Pacific Northwest. Bonneville is statutorily
25 obligated to sell wholesale firm power to meet net load

1 requirements of our utility customers in the Pacific
2 Northwest.

3 We own and operate nearly 75 percent of the high
4 voltage transmission system in the northwest, providing
5 most of the transmission connections and market access
6 between states as far east as Wyoming and Montana, and
7 connecting to British Columbia and California.

8 About half of Bonneville's preference customers
9 are directly connected to the Bonneville transmission
10 system. But the other half of our customers receive all
11 or a portion of their electricity through the
12 transmission systems of other utilities, such as
13 PacifiCorp.

14 As members of the panel know, I believe,
15 Bonneville participated in the Denver workshops on the
16 draft governance principles and submitted written
17 comments. We are committed to engaging in this
18 discussion because of the reliance of an integrated
19 regional system on Bonneville's transmission system, as
20 well as the fact that Bonneville serves load located
21 within the proposed regional ISO.

22 BPA is pleased with the proposed revisions to
23 the governance principles. The revised draft reflects
24 consideration of the diverse objectives and obligations
25 of western states, while also recognizing the unique

1 role of federal entities in the region.

2 BPA is ready to engage in this collaborative
3 effort on the next steps needed to help establish a
4 better foundation from which regional entities can focus
5 on common goals for efficiency and reliability of the
6 Western Electric System.

7 Thank you for the opportunity to comment.

8 CEC CHAIR WEISENMILLER: Thanks for being here.

9 IID, Kevin Kelley, please.

10 MR. KELLEY: Well, thanks for the opportunity to
11 comment. As you know, IID's opposed. So, too, is our
12 own county, Imperial County. IID's likely to be opposed
13 for some time.

14 But this particular governance piece is what I'm
15 most interested in speaking about. It seems to me that
16 you're placing a lot, a heavy burden on the people in
17 the building just north of us. And it looks to me like
18 they're only going to get one shot at this and it will
19 be sometime in August. And we don't know about the
20 elements of the structure.

21 All we really know is that they would be asked
22 to vote on a separate group in charge of governance, in
23 the name of governance, that's going to work the
24 governance out.

25 I'm also concerned that this insistence that

1 California should be less California-centric, when it's
2 California's place to be more California-centric.
3 California leads. It doesn't follow.

4 And these other states that require constant
5 reassurance that they're not going to be led around by
6 the nose, by California's ambitious climate and
7 renewable energy goals, that appears to me to be simply
8 unacceptable.

9 My suspicion is that the driver in all this is a
10 for-profit corporation. And I don't believe that the
11 ratepayers benefit by exporting jobs outside California.
12 And somehow, they enjoy increased buying power because
13 electric rates go down.

14 At the same time, it seems counterintuitive that
15 we expect the environmental impacts outside the State
16 and that somehow that benefits disadvantaged
17 communities.

18 The region of the State that I represent is not
19 only its own balancing authority, it's a disadvantaged
20 community, and it's fiercely independent. And we want
21 to preserve all those things. And under this scenario,
22 I don't see how we can.

23 So, I would urge you to take the time that's
24 allowed in SB 350 and not to hurry it up simply because
25 PacifiCorp is demanding that you do.

1 CEC CHAIR WEISENMILLER: Thank you.

2 Let's go to Seattle City Light.

3 MR. CROMWELL: Good afternoon. My name is
4 Robert Cromwell. I'm the Director of Regional Policy
5 and Contracts at City Light.

6 We appreciate the opportunity to participate in
7 this workshop, hosted by the joint agencies, and we'll
8 be providing more detailed written comments.

9 We would like to express our appreciation for
10 the ISO and acknowledge that its revised principles
11 address many of our previously addressed concerns in our
12 written comments.

13 We do recognize that in a number of areas the
14 ISO's revised proposal deferred consideration of very
15 significant matters to the transition committee process.
16 We look forward to participating in that process,
17 however it may be most helpful to consideration of those
18 policy questions.

19 We do remain concerned about a couple of
20 specific areas we wish to address today, which several
21 of you have addressed already.

22 In terms of the Western States Committee, while
23 we're certainly supportive of publicly-owned utility
24 representation on that committee, it's not clear to us
25 what purpose is served by restricting that

1 representation to within the current ISO, when the very
2 primary function of this exercise is to consider
3 expansion. And whether entities outside the current ISO
4 footprint would determine whether joining that ISO is in
5 their customers' interests, not simply just
6 participating via EIM.

7 Second, on weighted voting. We would recommend
8 that the weighted voting question should be a matter
9 expressly reserved to the transmission committee for
10 resolve. We think that not stating as a matter of
11 principle at this time would be preferable.

12 We'd also recommend that in that transitional
13 committee process you consider whether, if there is
14 going to be a weighted voting approach, whether there's
15 a soft cap on that, that would ameliorate some of the
16 concerns that have been expressed.

17 With that, and with much to be resolved still,
18 we're certainly heartened by the ISO's responsiveness to
19 the concerns we've raised to date. We recognize that
20 there's also a value in the sense of urgency that we're
21 all feeling around this issue. It's focusing our
22 thinking on what's critical and important to those we
23 represent. Thank you.

24 CEC CHAIR WEISENMILLER: Thank you.

25 Let's go on to Tony Braun.

1 MR. BRAUN: Thank you, Mr. Chairman. I would
2 like to divide the three minutes that I've given. The
3 clock hasn't started, yet, this is good. To have a --
4 on the governance and a couple of items, and we will
5 provide some detailed written comments and suggestions
6 and then, perhaps, a little bit on the process going
7 forward.

8 So, on governance there's been a tremendous
9 effort by many, many people to get the proposal as far
10 as it is. And a lot of those people are not in this
11 room. They're over at NARUC meetings right now. But
12 just a lot of time and effort outside of their normal
13 day jobs, and we greatly appreciate that.

14 A couple items stand out to us. We've been
15 strong advocates for some sort of stakeholder committee,
16 what we call a market advisory committee, highly
17 analogous to what's in other RTOs. And that is one of
18 the matters that has been comprehensively deferred to
19 the transitional committee. And that's getting a lot of
20 attention within the public power community.

21 I had one CEO of a very, a fairly significant,
22 long hydro utility, say this is my number one issue, and
23 the fact that they're deferring it is not giving me any
24 comfort that this is the organization that I want to be
25 a part of moving forward.

1 To put this in context, we see Arne and Hannes
2 put up those maps of the Western United States. The ISO
3 is not the only RTO out there. They're having active
4 discussions in other parts of the west, through the
5 Mountain West Transmission Group and other places, where
6 the calling card of the ISO's competition, and I use
7 that term advisedly, is their collaborative stakeholder
8 process.

9 So, when we, in California, resist that
10 stubbornly, moving in that direction, it really puts us
11 at a position where the chances of getting, achieving
12 the benefits that are being touted here by a broad
13 footprint are greatly diminished. So, I think we need
14 to get over that.

15 We're also going to have some comments on the
16 transitional committee. We think its scope is a little
17 too broad. I don't think the states are going to think
18 too kindly that a group of stakeholders are going to --
19 even though they're part of it, are going to decide what
20 their fate is going to be within the regulatory process.

21 So, we'll provide detailed written comments on
22 these matters.

23 And finally, going forward. I think we've sat
24 here and we've talked about governance. We've just
25 heard, within the last couple hours, how many unanswered

1 questions there are moving forward on this. We know
2 that the TAC is still outstanding. We know that RA and
3 GMC issues are in front of us. We know that carbon
4 attribution is going to be a major issue.

5 We don't have any answers to those questions.
6 We shouldn't be rushing forward, now. Let's not make
7 any mistake. The train is not going to come off the
8 tracks. If we don't have legislation in August, the
9 transitional committee will move forward. The ISO
10 stakeholder processes will move forward. The FERC
11 filings will be made. This train will come off the
12 tracks. Let's not get embedded and embroiled in a
13 discussion in the Legislature about a bill this year.
14 Thank you.

15 CEC CHAIR WEISENMILLER: Thank you. Actually,
16 it's public comment.

17 Carolyn Kehrein, please.

18 MS. KEHREIN: Good afternoon, again. I'll get
19 closer.

20 The activities of the ISO are very important to
21 the customers of Energy Users Forum. I probably should
22 start off with an introduction. Carolyn Kehrein,
23 representing Energy Users Forum.

24 As I was saying, the activities of the ISO are
25 very important to customers that Energy Users Forum

1 represents, as well as all consumers in California.

2 For that reason, EUF has been active in the
3 stakeholder process going back to the days, you two in
4 the middle can smile, of the Trusted Advisory Committee.

5 Regionalization is one of the largest issues
6 that is facing the ISO in its history. And EUF and
7 other customer representatives will be involved in
8 various stages of the development and in the regional
9 ISO going forward.

10 I would like to comment the ISO staff for their
11 efforts and attempts to incorporate stakeholder
12 comments. Based on the comments received, the ISO made
13 modifications in an attempt to address those comments.
14 Unfortunately, those changes were made to meet a need
15 for a quick turnaround.

16 One area where the ISO made substantial changes
17 was the composition of the transitional committee, where
18 significant detail was added. The prior version only
19 described a broad process and did not have any details.

20 And what was probably an oversight, the ISO
21 staff left end-users out of the process and limited
22 customer interaction to only the State-sanctioned
23 ratepayer advocate sector, a term which is not defined.
24 And if stretched really thin, might include
25 organizations that represent residential customers and

1 small commercial customers, such as TURN. But there's
2 no way to stretch that term to represent commercial and
3 industrial, agricultural, institutional and other types
4 of end-use customers.

5 Historically, all prior structures for anything,
6 for development of policy, design or governance have
7 included positions for end-use customers. I would note,
8 however, that unfortunately the influence of customers
9 was reduced a little bit with respect to the EIM
10 Nominating and Technical Committees. Where, instead of
11 having our own sector, our sector was merged with the
12 public interest group sector. Some interesting
13 discussions there.

14 I ask that the principles be changed to add
15 another category for nonresidential end-use customers
16 and modify the term "State-sanctioned ratepayer
17 advocates", such that the organization represents
18 clearly residential and small commercial customers --
19 sorry, so that it represents residential and small
20 commercial customer representatives, such as TURN.

21 So, to start over again, to modify the term so
22 that it clearly includes folks like TURN, and not just
23 governmental entities.

24 Okay, thank you very much. And we'll be
25 involved going forward, and appreciate the work of the

1 ISO staff.

2 CEC CHAIR WEISENMILLER: Okay, thank you.

3 Let's go to Rachel Gold.

4 MS. GOLD: Hi, good afternoon. Can you hear me?

5 Rachel Gold, with the Large-Scale Solar Association.

6 I'm pleased to be here this afternoon and representing
7 the majority of the owners and developers of large scale
8 solar in California, who also have other development
9 interests outside of the State.

10 First, I wanted to start by saying a very large
11 thank you to ISO staff and their consultants for their
12 continued and ongoing hard work on this, particularly on
13 the governance proposal.

14 As we have been looking at this issue, there
15 have been really three things that we have been looking
16 for. Will the expansion bring us real integration
17 benefits, real climate benefits, and ratepayer benefits?

18 And we saw from the studies this morning, and
19 you heard a little bit that we've been asking a lot of
20 questions, along with others, and that's because we want
21 to really understand what the scope of those benefits
22 may be and what they're going to mean for our future
23 development, both in-state and out-of-state.

24 And I think that as we've seen this development,
25 we really see that there is a range of benefits, but

1 they're in the positive direction. And we feel
2 comfortable with the progress that has been made to date
3 on the governance structure, that the work can go to the
4 transitional committee and we can work out on some of
5 these other, serious issues that will be critical for
6 making sure we have those benefits. But that the
7 structure really has been developed to a very good point
8 right now.

9 So, we continue to look closely at all of these
10 issues and look forward to being engaged going forward.
11 But I just wanted to say that we are very interested in
12 seeing a regional ISO that brings real benefits on
13 integration. And that means that we can continue to use
14 our amazing solar resource in the State, and use it
15 really efficiently. So, thanks.

16 CEC CHAIR WEISENMILLER: Thank you.

17 Jan Strack, SDG&E.

18 MR. STRACK: Well, I think as others have said,
19 we're really preparing for the future. We're not just
20 here today, this is for our kids 20 years from now.

21 And in that regard, I'm happy to report that I
22 have a six-week-old grandson.

23 (Laughter)

24 MR. STRACK: And my daughter sent me a video and
25 he was waving his arms around, and he actually hit some

1 hanging stuffed animals. I think it was intentional,
2 we're pretty sure he's a genius. But let me move on.

3 (Laughter)

4 MR. STRACK: SDG&E's been supportive of
5 expanding efficient markets for a long time. I think
6 we're one of the original ones here, in California, and
7 we support it now.

8 I think one thing that's important to remember
9 is the infrastructure's already in place. We spent a
10 lot of money to set up the ISO. And it turns out, of
11 course, that now that all the institutions are in place,
12 the systems are in place, the building's in place, it
13 doesn't cost much money to expand it. But yet, it
14 returns a lot of benefits. And I think that's what the
15 ISO's results show.

16 And those economic benefits flow down to
17 customers. Customers have more money, they spend it,
18 not surprisingly. It creates a lot of jobs.

19 And so, I think the bottom line here is we can
20 get to our greenhouse gas goals at a lot lower cost.
21 And I think people maybe missed the point that if you do
22 it that way, it gives policymakers a lot more
23 maneuvering room. If you can save money and reach the
24 goals, then you've got additional degrees of freedom to
25 pursue those policies even further. So, I think that's

1 an important point.

2 And one last set of points here, as we take the
3 next step towards the Legislature. We need to avoid
4 some roadblocks. And there's a couple here that I've
5 identified.

6 And the first one, I think is preserving state
7 authority. States have historically exercised authority
8 over a number of areas, resource adequacy, procurement,
9 and I think we need to preserve that. I think we
10 support that.

11 At the same time, we need to recognize that FERC
12 has authority of interstate commerce and I think we have
13 to recognize that that has to be preserved as well, or
14 recognized as well. And to that point, I think this is
15 maybe the one area where our company's uncomfortable
16 with the proposal in as much as it would give the state
17 organization, or the Western States Committee, some
18 authority over transmission cost allocation. I think
19 that's the one we need to re-look at.

20 And lastly, I think we all need to trust the
21 transmission committee to get the governance right. And
22 I think they will. And when we look to the EIM, I think
23 that provides a really good roadmap of how it can work
24 successfully. And I think our company's willing to
25 entrust that they will get that right.

1 So with that, let's do this for my grandson,
2 Emmett.

3 CEC CHAIR WEISENMILLER: Okay, thank you.

4 Let's go on to Robin Smutny-Jones. Please.

5 MS. ROBIN SMUTNY-JONES: Good afternoon. Can
6 you hear me?

7 Robin Smutny-Jones, with Avangrid Renewables,
8 formerly Iberdrola Renewables.

9 Good afternoon, Chair Weisenmiller,
10 Commissioners, Rajinder.

11 So, I actually have a three-year-old grandson,
12 and he lives in Utah. And he recently said, Mimi, when
13 are we going to have a regional ISO?

14 (Laughter and applause)

15 MS. ROBIN SMUTNY-JONES: Seriously, I wanted to
16 offer a few comments in support today of moving forward
17 with regionalization.

18 We support regionalization of the ISO and the
19 associated markets because, frankly, they work. I think
20 there was a gentleman earlier this morning who
21 suggested, said a few words, this really is one big
22 grid. And that's really why we're all here, it's the
23 way the grid works.

24 That's why there's been a proliferation of RTO-
25 like structures across the U.S. and even worldwide

1 because, frankly, it's physically, economically, and
2 even environmentally logical to do so.

3 It's not news to any of you or rocket science
4 that taking advantage of a diverse set of generation
5 technology, across a broad geographical footprint,
6 expands options and tools for the ISO to manage the
7 grid. If the wind isn't blowing in California, but it
8 is blowing in Oregon, or Washington, or Wyoming the ISO,
9 if expanded, can have immediate access to that regional
10 generation and possibly avoid having to ramp up natural
11 gas plants, at least not as much. And I'm not saying we
12 don't need natural gas. We probably will for a while.

13 Clearly, we need to work through issues such as
14 TAC, and resource adequacy, and governance. These are
15 not small issues. But other states have done it and I
16 think that California and the West would be able to do
17 so as well.

18 In the meantime, I wanted to suggest something
19 and, hopefully, this makes sense. In the interest of
20 maintaining stability in the market and some
21 predictability, it would be helpful if California and
22 the Western States could act sooner, rather than later,
23 to signal their joint intent to move forward with
24 regionalization.

25 This is not saying we should rush things. I've

1 heard a lot today and elsewhere that we don't want to
2 rush into things. The details of the TAC and other
3 things will take time. But this might take a couple of
4 NARUC or Western PUC meetings to get it together. But
5 to the extent that you could all sort of agree this is
6 the path we want to move down, that provides a little
7 bit of certainty to the market.

8 If there's one thing I've learned in the few
9 years I've been in the private sector, it's that the
10 slightest mumblings and -- oops, I'm out of time, sorry.
11 They make a difference.

12 CEC CHAIR WEISENMILLER: Okay, thank you.

13 MS. ROBIN SMUTNEY-JONES: Thank you. Thank you
14 very much.

15 CEC CHAIR WEISENMILLER: Okay.

16 MS. ROBIN SMUTNY-JONES: Sorry, I have trouble
17 hearing. I've got water in my ear from vacation. So,
18 if I didn't stop, I didn't hear you.

19 CEC CHAIR WEISENMILLER: Okay. Mr. Aguirre,
20 you're next.

21 MR. AGUIRRE: You know, I was sitting here
22 thinking to myself don't you think it's kind of weird
23 that we have 3 million pounds of radioactive nuclear
24 waste going in at the shoreline, in San Diego, a hundred
25 feet from the ocean and all of you, after we've asked

1 you to do something about it, hide behind jurisdictional
2 and constitutional issues.

3 But yet, in this case, with regard to the
4 governance of this whatever monstrosity that you're
5 hoping to create, you're actually engaging in an
6 unconstitutional delegation of legislative and
7 administrative rulemaking to some nebulous group.

8 What you're proposing is unworkable. You say
9 each state is going to select someone. Who, in the
10 state? How are they going to select them? Is it the
11 governor? And how can you decide here what some other
12 state is going to do? You can't. It's an unworkable
13 proposal.

14 And then the other is who appoints all the
15 individuals to the committee? The energy owners and the
16 IOUs? I was so happy to see my dear friends from SDG&E
17 here because you might remember, back in 1997, when
18 SDG&E, and SCE and PG&E surrendered jurisdiction of the
19 CPUC under the deregulation, which resulted in the
20 catastrophe of energy prices going from \$7 billion to
21 \$28 billion in one year.

22 And by the way, with regard to the idea of
23 deregulation, this entire proposal was the second stage
24 of deregulation that was enacted in law back in 1999,
25 that was discarded as a debris of that failure that was

1 a disaster for California.

2 And it was only glommed onto SB 350, and tried
3 to be resurrected as a renewable energy concept when, in
4 fact, it was the same old exercise of market power.

5 The EIM is being used as an example but, yet, we
6 know the governing board of the EIM was selected
7 entirely by the energy owners and by what you call the
8 so-called stakeholders.

9 Your definition of a stakeholder is a very
10 narrow definition. Real stakeholders involve real
11 democracy. They don't try to cut people off. They
12 don't have people like yourselves, Weisenmiller, that
13 everyone can see here, the way that you run the clock is
14 based upon the content of what the person is saying.

15 If you like what they're saying, then they can
16 go over as far as they want. If you don't like what
17 they're saying, you exercise inappropriate authority to
18 cut that off. That's what's known as censorship.

19 And what people should understand is this is
20 just the tip of the iceberg about this whole process.
21 Thank you.

22 CEC CHAIR WEISENMILLER: Thank you. Matt
23 Freedman.

24 MR. FREEDMAN: Thank you, Commissioners. Matt
25 Freedman on behalf of TURN. We provided oral comments

1 on the first version of the governance principles, at a
2 workshop that was held at the Energy Commission.

3 And there have been significant revisions in
4 this version. I think our biggest concern going forward
5 is how many more revisions will there be before it
6 becomes final? This feels like a working draft and the
7 changes happen, you know, certainly in theory taking
8 into account comments that have been put into the
9 record. But it feels like they're happening as results
10 of negotiations of other states that have expressed
11 specific concerns.

12 I'm not sure where this draft ends up and if the
13 Legislature is being asked to authorize changes in
14 governance this month, don't think anybody has a good
15 sense of where these principles end up evolving into by
16 the time they turn into tariff filings at FERC next
17 year.

18 In our view, a lot of the changes really go in
19 the wrong direction. First of all, the elimination of
20 all the references to greenhouse gas tracking. I know
21 that perhaps that's not a core issue related to
22 governance. But it is important to recognize the Air
23 Resources Board, itself, has recently recognized that
24 the greenhouse gas tracking approach used in the energy
25 imbalance markets is inaccurate and it doesn't address

1 resource shuffling concerns. That's something that
2 needs to be figured out before any decision is made to
3 move forward with a regional market.

4 The allowance for a voluntary centralized
5 capacity market is a little bit puzzling. I'm not quite
6 sure what that means. But capacity markets feel like an
7 invitation to litigation and preemption. That's how a
8 lot of litigation has happened in the east and a lot of
9 challenges between state and federal jurisdiction come
10 through capacity markets. So, we're very concerned
11 about watering down the prohibition.

12 In terms of the Western States Committee, there
13 seems to be an effort to really limit the scope of what
14 that committee would be able to address. Originally, it
15 was any issue, really, that had an impact on state
16 policy, or costs to be passed through the states. Now,
17 it's transmission, cost allocation, and resource
18 adequacy. That's a pretty major reduction in the scope
19 of review. And there's already several ways that have
20 been proposed for the board to get around any
21 unfavorable outcome from the state committee.

22 On top of that, the elimination of the load
23 share weighted voting raises a concern about whether
24 California ends up just being the sort of endless wallet
25 for the rest of the west. A lot of other states seem to

1 think that we'll pay for anything. And if we don't have
2 the ability to block adverse outcomes for California
3 ratepayers, not to force other people to accept our
4 outcomes, but to block bad outcomes, we may be severely
5 taken advantage of in a regional market. Because we're
6 seen as being infinitely wealthy and with an insatiable
7 appetite for whatever folks want to build.

8 So, what other changes are going to get made
9 after the legislative session is complete, I don't know.
10 But it feels like this is not a document that we could
11 recommend that the Legislature endorse at this time. We
12 think a lot more work probably needs to be done. Thank
13 you.

14 CEC CHAIR WEISENMILLER: Thank you.

15 Let's go to Jennifer Gardner.

16 MS. GARDNER: Good afternoon. All right, can
17 you hear me all right?

18 Good afternoon, my name is Jennifer Gardner.
19 I'm a Staff Attorney with Western Resource Advocates, or
20 WRA. For those of you who aren't familiar with our
21 organization, we are a regional nonprofit conservation
22 organization. We are based in Boulder, Colorado, but we
23 have offices throughout the Western United States. I,
24 for example, am based in Salt Lake City, Utah and I've
25 been fully engaged on the regional market work,

1 particularly as it pertains to regional governance.

2 I do want to clarify that WRA has strongly
3 supported the formation of a regional market throughout
4 this process as we believe it offers the best
5 opportunity for improvement on what we consider business
6 as usual in terms of grid operations.

7 It also allows the potential for the most
8 effective means to large scale integration of renewable
9 energy, which offers immense environmental benefits from
10 our perspective.

11 We have submitted a number of comments. I
12 certainly won't be repetitive by speaking to those now.
13 But I would like to start off by offering compliments to
14 the ISO, as well as the California Energy Commission.

15 We do feel like this process has been very
16 transparent. We feel like stakeholders, representing
17 public interest organizations, that our voice has been
18 heard throughout the process.

19 We've been pleasantly surprised to see
20 substantive changes from the first version of the
21 governance proposal to the second version, in which a
22 number of our recommendations were taken into account.
23 So, thank you to everybody who's worked so hard on this
24 process, we really appreciate that.

25 I would like to reiterate that any final

1 governance proposal that goes to the California
2 Legislature should be as broad as possible in nature.
3 The reason I want to iterate this now is because our
4 concern is that any type of detail that could possibly
5 tie the hands of a future stakeholder committee would
6 work against the successful operation of a future
7 regional market. And so, we do discourage that kind of
8 outcome from actually happening.

9 Also, we did notice and we do take note that the
10 greenhouse gas language has been removed from the final
11 version. Stacey did an excellent job of clarifying why
12 that language was removed. It's not a governance
13 proposal, per se.

14 But we do want to take the opportunity to
15 reiterate here that we feel like greenhouse gas tracking
16 on a regional scale is incredibly important as it offers
17 the potential to show one of the many benefits of a
18 regional market. By tracking those emissions reductions
19 over time, we can continue to show how valuable the
20 regional market really is to the Western Region.

21 All right, I'm running very short on time. Just
22 making sure I haven't missed anything here. It looks
23 like I've covered everything. I do appreciate the
24 opportunity to provide comments. We do look forward to
25 providing written comments, coming up on August 2nd.

1 And, once again, thank you for your time.

2 CEC CHAIR WEISENMILLER: Thank you.

3 Jonathan Weisgall.

4 MR. WEISGALL: Jonathan Weisgall with Berkshire
5 Hathaway Energy Company. We are the parent company of
6 PacifiCorp, as well as two other utilities.

7 I want to respond, Chairman Weisenmiller, to
8 your comments at the end of the morning session,
9 inviting comment on the mitigation issue, as well as
10 Chairman Nichols' comments this afternoon.

11 It's the GHG issue, as Jennifer said, not
12 governance per se, but certainly a very critical one and
13 does deal with some of the governance issues that come
14 up regarding the priority of state principles, and kind
15 of the Golden Rule of, you know, do not -- do unto
16 others as you would not have them do unto you.

17 With respect to the GHG issues, it's really
18 important to focus on the long term. The studies make
19 very clear that by 2030 we're going to see 4 to 5
20 million metric ton reductions in greenhouse gases in
21 California, and an 8 to 10 percent reduction in the
22 market. Greater reductions throughout the West. Simply
23 put, this would not happen without a regional market.
24 This is why our company, as well as other environmental
25 groups, believe regionalization is the key to greater,

1 more efficient, and lower cost renewables, and to GHG
2 emission reductions throughout the West. That's the
3 path that our companies are on.

4 Look at the energy imbalance market as a small
5 example. We are dispatching, PacifiCorp is dispatching
6 much less coal, now, into that market. PacifiCorp has
7 closed two coal plants for -- excuse me, four coal
8 plants in April and May, in the PacifiCorp territory
9 because of the economics of the energy imbalance market.
10 Due, in no small part, to PacifiCorp's participation in
11 the energy imbalance market, the company's year-to-date
12 carbon emission in 2016 are 18 percent lower than
13 average greenhouse gas emissions for the previous five
14 years.

15 PacifiCorp's Integrated Resource Plan includes
16 the retirement or conversion to natural gas of
17 approximately 2,800 megawatts of coal generation.

18 And lastly, the percentage of PacifiCorp's
19 generation capacity that comes from coal is expected to
20 drop from about 60 percent today down to 24 percent by
21 2035. That's the path the company is on, as well as the
22 other Berkshire Hathaway Energy Companies.

23 So, we don't see the greenhouse gas emission
24 blip happening, that .2 percent that was raised earlier.
25 But in the unlikely event that regionalization leads to

1 an increase in greenhouse gas emissions, we will use
2 options available to us to identify and address
3 mitigation issues. It's very important for California.
4 Mitigation has to be defined, of course, and it's
5 unclear exactly what that means, it's got to be tracked.
6 But whatever form it does take, we do intend to work
7 within our six-state regulatory format to deal with that
8 issue.

9 And I'll lastly say that in our Midwest utility,
10 where we're moving to 85 percent wind, we could not
11 possibly do that without being part of a regional ISO.
12 That kind of goes without saying. Thank you very much.

13 CEC CHAIR WEISENMILLER: Okay, thank you.

14 Travis Ritchie.

15 MR. RITCHIE: Thank you, Commissioners. Travis
16 Ritchie with the Sierra Club.

17 I want to follow up a little bit more on the
18 greenhouse gas issue. And Sierra Club was concerned to
19 see that the greenhouse gas principles were removed from
20 the governance proposal.

21 It may not be explicitly governance, but I agree
22 with what Jonathan just said and that it is critically
23 important. And it's critically important that we figure
24 it out in the early stages of this process.

25 So, Sierra Club submitted written comments on

1 the draft governance proposals, they're on the docket.
2 So, I won't repeat a lot of that information.

3 But I did want to go over a few numbers of why
4 this matters. You know, PacifiCorp, while they are
5 making gains, as the rest of the country is, in moving
6 off of coal, the carbon intensity of what we're talking
7 about joining with is great.

8 You know, California, our greenhouse gas profile
9 from the electric sector, in-state, out-of-state, within
10 CAISO and non-CAISO is about 96 million metric tons.
11 PacifiCorp, by itself, is about 45 million metric tons.
12 So, they're about half our greenhouse gas impact,
13 despite being much, much, much smaller, from both a
14 customer base perspective and from a generation capacity
15 perspective.

16 So, this is an issue where greenhouse gases,
17 they haven't been addressed in PacifiCorp's territory
18 the way that we have addressed it in California.

19 And so, we're going to be facing a lot more
20 headwinds in working with states on how to come to an
21 understanding of greenhouse gases.

22 With respect to coal and their impact on CO₂,
23 one thing I very much agreed with Brattle on is their
24 conclusions, is that with the market, without the
25 marketing, sliding, a slight decrease, the thing that

1 drives CO2 reductions is policy. What are those
2 policies? How do we implement them?

3 The \$15 CO2 price that they modeled had, by far,
4 a greater effect in the region than the market with or
5 without, or whatever else was happening.

6 So, how is California going to be able to retain
7 the ability to manage those policies and to manage our
8 greenhouse gas issues? There is no off-the-shelf answer
9 for this. People have talked about the greenhouse gas
10 adder in the EIM. It has problems. Those problems are
11 going to take time to work out.

12 We think that there are ways that those probably
13 can be worked out, but it's going to take a lot of smart
14 people, working in a lot of rooms, for a long time to
15 get it right. We also need to make sure that we do this
16 in such a way so that it makes it into the tariffs and
17 the ISO ahead of time. This isn't something that
18 California can come back in later, and overlay a
19 regulation that's going to apply to out-of-state
20 entities.

21 This is something that we have to figure out,
22 agree what our fundamental principles are before we open
23 up this market, before we open up this organization to
24 outside states.

25 Because, finally, I do agree with some of what

1 the other states have been saying and their concerns.
2 At some point, California is going to have to kind of
3 let this baby go. And we need to set up our clear,
4 fundamental requirements first. And then, once we've
5 done that, we will have clarity on what the greenhouse
6 gas issues are that meet Arne's, and the other states
7 will be able to understand whether or not it makes sense
8 for them to do it.

9 Trusting to do it later, I think is extremely
10 risky, particularly given how some of the other states
11 of expressed concern for the greenhouse gas issues.

12 Thank you.

13 CEC CHAIR WEISENMILLER: Thank you.

14 Dede Hapner.

15 MS. HAPNER: All right, thank you. I just want
16 to address three points. In recognition of the time and
17 also the work that I think the ISO has done to refine
18 some of the issues that we've been talking about today.
19 More progress needs to be made and I think others have
20 addressed that.

21 With respect to the transmission committee, I
22 think there's more meat on the bones with that and it's
23 been tested with the EIM Governance Transition Committee
24 and the EIM Board. It's a process that has worked well.

25 I would add to that that the transition

1 committee, in this case, has an even greater
2 responsibility to stay in constant touch, regularly with
3 stakeholders on process, and progress, and getting
4 feedback along the way. This is certainly a different
5 order of magnitude.

6 And that the people who are selected to serve by
7 their states or by the stakeholder groups, and approved
8 by the ISO board, should be selected with that in mind.
9 That the best transition committee is one that works
10 together, collectively, towards consensus.

11 The governance and other recommendations that
12 have to be approved by a nominating committee and the
13 Western States Committee, we still don't have a timeline
14 that is necessarily supportive of managing all of those
15 things. It's a short turnaround time for something
16 quite important. But I do understand some recognition
17 from the Legislature that would give states, other
18 states some confidence in the ability to work
19 collaboratively with California and move forward.

20 The second is with respect to the Western States
21 Committee. We appreciate the clarifications and
22 recognition of the role that FERC has in approving a
23 proposal and even the role vis-à-vis the Western States
24 Committee. And the ISO should absolutely reach out to
25 them more and involve them in some of these discussions,

1 as we did in the formation of the first ISO.

2 We don't agree that the principle for primary
3 authority really has been limited with the explanation
4 of 205 rights at the primary entity. That 205 rights
5 are virtually anything that deal with cost and a rate
6 change at FERC, and cover a vast majority of the work
7 that the ISO has to do with respect to tariff revisions,
8 and new tariffs, et cetera. So, we really think more
9 work needs to be done on that.

10 And lastly, I think the certification by the
11 Governor is a good step forward. Hopefully, we'll take
12 some of the heat off the process. Thank you.

13 CEC CHAIR WEISENMILLER: Thank you.

14 Jan Smutny-Jones.

15 MR. JAN SMUTNY-JONES: Thank you very much,
16 Commissioners. And I'm Jan Smutny-Jones, with the
17 Independent Energy Producers. We represent the vast
18 majority of RPS resources here in California, as most of
19 the gas.

20 We've been generally very supportive of the
21 approach to expand the ISO into the Western Region
22 because we believe it is a way to continue to grow the
23 California renewable market and to, basically, also help
24 clean up the system with additional gas resources, as
25 well.

1 A couple of points. Earlier today, you know,
2 there was a reference to the impacts of the
3 regionalization on CO2, and whatever. California
4 currently, and has for quite some time, imported about
5 30 percent of our power. So, to a large extent there's
6 nothing new going on here, other than how efficient we
7 do that.

8 Our belief is, you know, a significant amount of
9 that power currently comes in as system power, which we
10 believe probably has a significant amount of coal in it.
11 We believe that actually having an expanded market with
12 the ISO will add a level of transparency that will help
13 us more fully understand exactly what is in the resource
14 mix out there.

15 So, we do have some -- we believe that the
16 parties have made great progress in terms of bringing
17 this. There have been some major improvements here.

18 Our primary concern has been one of independence
19 of the ISO board, as well as the ability to act
20 expeditiously. And that, you know, the ISO has had a
21 long history of basically following State policy and
22 actually helping advance that State policy goal. And I
23 would expect that in the future, as well. So, I think
24 the issue is largely one of making sure that it's clear
25 in terms of what are those State issues that folks are

1 concerned about.

2 We do have some concerns, which we'll make clear
3 in writing, with respect to the question of a super
4 majority in order to approve the governance issue, as
5 well as super majority to basically, if our
6 understanding is correct, to move forward on various 205
7 filings. We believe that that may be unwieldy and maybe
8 make it very difficult to actually implement timely
9 filings as they may be needed. But we'll basically add
10 that as we go forward.

11 So, thank you very much for your hard work on
12 this. And by the way, that three-year-old also drives
13 an electric car.

14 (Laughter)

15 MR. JAN SMUTNY-JONES: He's looking to solarize
16 it. So, thank you.

17 CEC CHAIR WEISENMILLER: Thank you.

18 Northwest Energy Coalition, again.

19 MR. HEUTTE: Thank you. Fred Heutte from the
20 Northwest Energy Coalition. This morning I talked about
21 our membership. This afternoon I want to mention our
22 mission, which is to promote clean energy and the rapid
23 transition to a low carbon and eventually zero carbon
24 grid that will be reliable, clean and affordable.

25 Also want to underscore, in that regard, the

1 comments we heard earlier from Seattle City Light, NRDC,
2 and Fix the Grid.

3 I read all of the comments, all 42 of them. And
4 I also want to mention your Governor Brown received
5 letters from Governor Inslee of Washington, and my
6 Governor, Kate Brown, of Oregon, in support of the
7 overall direction that this is going.

8 I think this is very important to start building
9 the multiple state collaboration progress, a good
10 recognition from our part of the country, I think.

11 I also want to note that with the new revised
12 proposal, my friend Bryce Freeman, from the Wyoming
13 Office of Consumer Affairs, was quoted in the *RTO*
14 *Insider*, saying, "I will say that the revised proposal
15 appears to be a step towards rather than a step away".
16 I think that's a pretty strong, positive response from a
17 state that has a lot of concerns about this whole
18 process.

19 It's also very significant that Commissioner
20 Phil Jones, from Washington, sent you 15 pages of very
21 thoughtful comments about the governance issues. And I
22 strongly recommend those who have not read it, to please
23 read that.

24 There's lots of -- many steps forward in the
25 revised proposal. But I think, particularly,

1 simplifying the process and making the RSO more of a
2 turnkey approach responded to a lot of concerns about
3 saying we need a clean break between California control
4 and regionalization. So, that was very helpful.

5 And a clear role for the transitional committee
6 and getting rid of the interim board idea has really
7 clarified things quite a bit.

8 The change from the Board of State Regulators to
9 a Regional States Committee is more important than it
10 may appear on the surface because that changes the focus
11 of regulatory bodies and regulated entities to broad
12 state interest and policy, and aligns with the overall
13 concept of preserving state authority.

14 In addition to provide for -- and in so doing,
15 that also helps provide a stronger role for public power
16 through the states. But also, the proposal's more
17 responsive to bringing public power more of a role, and
18 also to the power marketing authorities. As you heard
19 from Bonneville earlier, from Mark Gendron, this is very
20 important for us in the Northwest.

21 Whether or not the PMAs and public power join
22 the RSO as full participating owners in the future or
23 perhaps we have even a more federated kind of approach,
24 in the Northwest we expect to continue to be trading
25 partners and participants in a broader effort to

1 increase reliability and bring the value to the system.
2 particularly in the Northwest because we have a hydro-
3 based, and increasingly, not for the non-hydro part,
4 clean energy-based system that will have a lot of
5 flexibility and can provide value not only to
6 California, but to the whole west.

7 And likewise, that we can take advantage of that
8 in the other direction as well.

9 So that's all, thank you very much.

10 CEC CHAIR WEISENMILLER: Okay, thank you.

11 Claire Broome, do you want to speak again or --

12 MS. BROOME: Claire Broome, Professor of Public
13 Health at Emory University.

14 I'm really struck by the changes from the
15 previous version and I wanted to comment that I think we
16 all know we're in an energy system transformation that's
17 really very striking. And the opportunities for
18 regionalization are there, but also the opportunities
19 for distributed energy resources. So, I think we have
20 to be really strategic in balancing those.

21 As my friends from the CPUC know, we're looking
22 for reliable, least cost, and clean renewable power.
23 It's all three. And when you start out by striking the
24 principle of including tracking greenhouse gases that
25 gets my attention.

1 I'm really quite concerned that we're asked to
2 trust that there will be transparency of tracking. And
3 even though you say it's not a governance principle, I'd
4 remind you that in the first governance workshop one of
5 the panelists recommended that monetizing environmental
6 benefits would actually be one way of judging how well
7 the regionalization process was working. And I don't
8 see how you can do that without tracking, accurately and
9 transparently, the greenhouse gases.

10 Secondly, I'm struck that only one of the nine
11 transitional committee members is "public interest" and
12 that's not even specified. So, what the representation
13 for those, who really put their time into renewable
14 energy and environmental issues, is not at all clear in
15 this very important committee, which will also decide
16 what and if there will be any kind of stakeholder input
17 in the process.

18 So, I would say that it's all very well to
19 trust, but I think you'll be much better served by a
20 governance process which emphasizes inclusion and
21 participation by all relevant stakeholders. And I would
22 put environmental groups very high on the list of those
23 who should be active participants. This is not just
24 about reliable, least cost, it's also about renewable
25 and clean.

1 Finally, I actually think if you're going to
2 talk about monetizing environmental benefits, you really
3 have an opportunity and, as you look at this PacifiCorp
4 issue specifically, to include the EPA cost of carbon
5 when you decide about the economic dispatch of coal.
6 That may be off governance, but you can assign it to the
7 morning session.

8 Thank you very much.

9 CEC CHAIR WEISENMILLER: Thank you.

10 Could someone get a microphone over to Carl
11 Zichella. Oh, you have one. Okay, please.

12 MR. ZICHELLA: Thank you, Chairman,
13 Commissioners. A lot of what I was going to say has
14 been said. I just want to begin by thanking the ISO
15 staff and congratulating Jan on his new grandson. And
16 the other Jan, as well, on his electric car-driving
17 grandchild.

18 A couple of quick things I'd just like to
19 amplify, a lot of what Jennifer Gardner said. We joined
20 her comments, with Western Resource Advocates, so I
21 won't restate a lot of that.

22 But I think a key thing is the recommendation
23 that we have, in the spirit of what was just said about
24 stakeholder involvement, a member advisory committee
25 that would include market participants, but wouldn't be

1 limited to those. So, we say market advisory committee
2 or a member advisory committee. I think we're more
3 comfortable with the term member advisory committee
4 because that enables for a larger swath of stakeholders
5 to actually be heard.

6 And I think a lot of the changes that were made
7 have already been recognized, to the original proposal,
8 indicated a real willingness on the part of the ISO and
9 stakeholders here in California, frankly, to understand
10 the needs of the other states we're trying to work with
11 to try to create this market.

12 I would say one thing about states that have
13 high percentages of coal in their stacks right now, the
14 regional market is a great way to get at helping to
15 reduce those numbers over time. That's been the
16 experience in other RTOs and I think we would find it to
17 be so here.

18 So, having an open governance structure that
19 enables these states to participate in a way that
20 they're comfortable with, I understand we have a need to
21 make sure that we're protecting our own interests, as
22 well, in how that's structured. That's an important
23 consideration.

24 But having a transitional committee begin to
25 work out some of these details, it seems to me is an

1 imperative thing.

2 A real improvement over the original proposal,
3 as we're going from something that might have taken five
4 years, to spinning it out to something that could be
5 done in a year. That's a very significant improvement,
6 as far as I'm concerned.

7 It's going to take a lot of work, as Travis and
8 others mentioned, to really unwind this thing to get it
9 operational. And I would hope that even if we can't do
10 legislation this year, and we still may be able to, that
11 it's a high priority, as soon as possible next year to
12 begin to get this going. I'd like to see how people
13 respond to legislation that finally is offered. We can
14 make that judgment at that time, whether or not we can
15 move forward immediately. But unnecessarily delaying
16 this I think would be a big mistake.

17 Thank you.

18 CEC CHAIR WEISENMILLER: Thank you.

19 So, anyone else in the room? Do we have anyone
20 on the line? It looks like we have no one else on the
21 line and no one else in the room.

22 I think we've had a lot of conversation on GHG
23 and I was going to ask the ISO if they have any final
24 comment on that. I'm assuming on the governance
25 questions, unless you want to talk about the next steps?

1 Anybody? I'll just turn it to the ISO to wrap up and
2 then I'll give my folks on the dais a chance.

3 MR. BERBERICH: Chair Weisenmiller, Steve
4 Berberich. I didn't do anything to it.

5 (Laughter)

6 MR. BERBERICH: I guess I really have to be
7 close like a rock star.

8 Anyway, I'm Steve Berberich, the CEO of the ISO.
9 First, I appreciate everyone coming here today to talk
10 about these very important issues.

11 As it relates to greenhouse gas, we will commit
12 and we are committing right now, right here, that we
13 will track greenhouse gas emissions in our dispatch. We
14 will have it up and running probably by the end of the
15 year, even well before we move to a regional grid.

16 So, we wanted to make sure that we had that
17 commitment on the record. It's not a governance thing.
18 So, that's why it came out of the proposal. But I do
19 want to make sure that our organization was on record as
20 being committed to tracking that.

21 MS. SAHOTA: Steve, before you leave, may I ask
22 a follow-up question? Could you please let me know
23 which of the -- is it the ISO Board or the Western
24 States Committee that would be responsible for setting
25 up the transparent accounting system for the regional

1 GHG tracking?

2 MR. BERBERICH: Rajinder, I'm proposing we do it
3 now.

4 MS. SAHOTA: Okay, so it would -- okay.

5 MR. BERBERICH: So, it would be in place even
6 before we move to a regional grid.

7 MS. SAHOTA: Okay, and how does that process --
8 I'm sorry. How does that process relate to the work
9 that CAISO and ARB already undertaking to resolve the
10 misalignment between California's reporting and cap and
11 trade regulations, and the way that the EIM model is
12 functioning today?

13 MR. BERBERICH: I'm sure we will work closely
14 with the Air Resources Board to make sure that our
15 reporting is consistent with your regulations.

16 MS. SAHOTA: Okay, thank you.

17 CEC CHAIR WEISENMILLER: And just adding a
18 footnote to that is, obviously, our agencies, along with
19 the PUC, will also be working closely. Obviously, one
20 of the 350 requirements is coming up with tracking, for
21 utilities, the greenhouse gas reduction. So one of the
22 things is that, again, we're all working closely
23 together under the IRP process. Looking at Commissioner
24 Randolph on that. So that we have agreement on what
25 those baselines across our agencies for where the

1 utilities are.

2 So, we'll go back to take one comment on the
3 phone. Please identify yourself.

4 MR. TANSEY: Hi, this Ben Tansey, with Energy
5 News Data. According to in terms of a questionnaire or
6 is it a question and comment period so I can now ask a
7 question?

8 CEC CHAIR WEISENMILLER: Actually, again, I
9 would prefer if you have a question that you identify
10 who you want to question, such as Stacey or E3, or
11 someone. And just call them if you're trying to get a
12 quote for your paper, as opposed to right now.

13 MR. TANSEY: Okay. Well, I wanted to put my
14 question to the people present, the people representing
15 the studies. But okay, as you wish.

16 CEC CHAIR WEISENMILLER: Okay. So, let's go
17 across the dais in terms of comments, reflections on the
18 day.

19 CPUC COMMISSIONER RANDOLPH: A couple of things.
20 I just wanted to echo other thanks for the detailed and
21 important analysis that was done in the reports. It was
22 really useful to see the numbers, see the assumptions,
23 see the projections.

24 And with regard to governance, I think there
25 have been some positive changes in the proposals. I do

1 agree that it's important to consider some of the issues
2 that were sort of left to the transitional committee. I
3 think it is important to have some clear indication that
4 weighted voting is going to be part of their analysis
5 and decision making in terms of their recommendations
6 for governance.

7 And I'm pleased to hear about the commitment to
8 tackle the GHG tracking now. And going forward, if
9 regionalization does take place, to ensure that the
10 board is transparently and consistently tracking that
11 throughout the region. So, that's a key issue.

12 But I think the benefit study shows that there
13 are a lot of positive opportunities. As we look at
14 incremental opportunities to achieve grid optimization,
15 the bang for the buck that you potentially get with
16 regionalization is a pretty exciting concept. And I
17 look forward to seeing the Legislature tackle this issue
18 and move forward because I think it's an exciting
19 opportunity.

20 CPUC COMMISSIONER PETERMAN: Yes, thank you for
21 a very informative day. Thank you to the ISO staff and
22 all the consultants for the tremendous amount of work
23 that has occurred over the last several months.

24 Also, thank you to our staff at the Public
25 Utilities Commission that has been following this

1 process very closely and providing, I think, very useful
2 commentary to the consultants regarding how some of the
3 assumptions that interface with our work at the CPUC.

4 In particular, I've been very interested in the
5 extent to which the assumptions align with our RPS
6 portfolios and assumptions, and electric vehicle
7 assumptions. And also, appreciate that these clean tech
8 spaces are changing quickly and so at some point you do
9 have to make assumptions. And so, I appreciate the
10 scenario work that has been done and that's been very
11 helpful.

12 Every question I have had has been addressed by
13 the consultants and so, again, I appreciate your
14 thoroughness.

15 When waiting for the benefit study, first and
16 foremost I was looking to see whether the results would
17 be so extreme as to say that this is a no-brainer, or
18 it's a no-starter. And I think it's a positive thing
19 that the results aren't extreme in either direction.
20 There seem to be benefits more, smaller benefits in the
21 beginning, in the near term years, growing over time.
22 But that also, even though there are benefits, that
23 these are still proportionately a small percentage,
24 relatively, you know, 3 percent in the Scenario 3, in
25 2030, to ratepayer expenditures.

1 And so I think on some ways it's a positive note
2 because what we're really seeing some disagreement and
3 commentary on has been whether this is worth it. But I
4 think regardless of what direction is taken, we can
5 continue as a State and as a region in terms of de-
6 carbonizing the system and having greater levels of
7 integration.

8 So, I do hope that whatever happens we will use
9 this information to seek more opportunities for regional
10 collaboration and collective work because I do see some
11 benefits there. Although, I appreciate some of the
12 issues that we need to work through in terms of creating
13 a regional market now.

14 That being said, I do think that the responses
15 to the comments and the governance proposals are taking
16 steps in a good direction.

17 I do want to echo Commissioner Randolph's
18 comment regarding the importance around maintaining a
19 principle around weighted load. I find it peculiar, if
20 not concerning, that the WIRAB model, this model of
21 democratic compromise that is suitable, already, for our
22 state house and our congress is seen as a non-democratic
23 or acceptable process by some out there.

24 And so, I do think it's important to proceed
25 with something that is objectively fair. And I think

1 about that constantly, as a not only Californian. But
2 also, if I was representing a different state, as well.

3 What strikes me is that many of the issues that
4 we may face, we really don't have a full handle on at
5 this point because we're talking about some impacts that
6 may come forward in 2030, 15 years or so from now. And
7 that's why it's incredibly important to have a
8 governance structure where you have strong
9 representation from the different stakeholders that will
10 be affected, that can work well together. Because it's
11 hard to anticipate what some of the challenges may be in
12 terms of transmission development, or grid reliability,
13 and there are number of risks that will need a
14 cooperative governance structure to move forward with.

15 And so, I look forward to seeing the further
16 comments on that.

17 And then, I'll wrap up by adding, you know, a
18 lot of folks have talked about we're doing this for our
19 children. The Chair reminded me that I've got the
20 youngest child around, due in about 7 weeks. And so I
21 will say, honestly, that he has kicked a lot during the
22 day in response to a variety of comments on all sides.

23 (Laughter)

24 CPUC COMMISSIONER PETERMAN: So, I did not get
25 any warning from the future, but there is a lot of

1 interest.

2 And then my final comment will be I also have it
3 on good authority that he's already developing
4 blueprints right now for the next electric vehicle.

5 (Laughter)

6 CPUC COMMISSIONER PETERMAN: So, each generation
7 does a little bit better than the previous one. Thank
8 you for the day.

9 CPUC COMMISSIONER FLORIO: Yes, well, I'd like
10 to echo all the thank yous that have previously been
11 expressed. I think, you know, I've been working a lot
12 on this governance and I think the weighted voting issue
13 is one that's going to take some hard negotiation. But
14 I think the case for California being more than one out
15 of six is a pretty strong one. So, we're going to have
16 to continue to work that.

17 I mean, one of the challenges here, someone
18 mentioned the letters from the Governors of Oregon and
19 Washington. I think if this were just those three
20 states, this would be a lot easier. But the Mountain
21 States have a different set of concerns, a different
22 economic base, a different political culture. And, you
23 know, there's work to be done there, still. But I
24 think, you know, the signs are hopeful.

25 I guess one question I had in my mind is, well,

1 what if we don't get legislation this year? I think it
2 was Tony Braun who said, well, the transitional
3 committee can just go ahead and do its work. I'm not
4 sure about that because we don't -- we don't have
5 legislatively approved guiding principles absent
6 legislation. So, there is some risk of having to go
7 back and reinvent the wheel if when the Legislature
8 eventually speaks it has different ideas than those that
9 have been expressed so far.

10 But I'm going to remain stubbornly optimistic
11 that we can get this done and capture what I think are
12 pretty significant benefits for California and the rest
13 of the West, while protecting all of the values that we
14 want to protect in the process.

15 So, I'm prepared to keep working and see what we
16 can accomplish.

17 CEC COMMISSIONER MC ALLISTER: Yeah, so just
18 briefly. I won't echo all of the thank yous, but
19 clearly a lot of work went into the day. And I actually
20 learned a fair amount and I appreciated all of the
21 probing questions and comments from those of you in
22 attendance and on the phone.

23 So, I'll agree with the voting issue. I mean
24 going forward I think, you know, we need a structure
25 that ensures that as the sort of nuance and the issues

1 come up, you know, some of them, many of which have been
2 mentioned today, but probably many of which are yet to
3 pop up, we need to have a governance structure that can
4 deal with those things. And come up with answers, make
5 decisions, and move on. And so, I think that just has
6 to be an overriding condition of governance, or a result
7 of the governance decisions.

8 Again, I'm really very interested in making sure
9 that as a State we can do what we need to do, get the
10 benefits out of any regionalization that might happen
11 but also, you know, not tie our hands in terms of our
12 State environmental policy.

13 You know, it seems to me today's presentation,
14 in the morning particularly, but really was about -- it
15 was more about an economic benefit than sort of the
16 environmental part. And I think that's reflected in
17 many of the comments. That, hey, what are we going to
18 do about the greenhouse gases? How do we make sure that
19 our policy goals, you know, are respected and treatable
20 under this new, potential regime?

21 So, I think, you know, having the diversity and
22 all the benefits that presentations talked about are
23 certainly great. But a lot of the tenor has been, okay,
24 we can get where we need to go at a lower cost with some
25 scenarios, than others. And I think that's very good.

1 But again, the environmental aspects, we just want to
2 make sure that we don't leave those behind.

3 California has so much innovation going on, it's
4 really mind-boggling. And we're in the middle of this
5 rapid and foundational transformation in technology and
6 in markets, really. So, very challenging to be able to
7 sort of wade into the stream and do something with long-
8 term relevance.

9 And so, very much appreciate all of the heavy
10 lifting that's gone on, and all of the hard thinking,
11 and all the comments. It's really a key part of the
12 process to get to where we need to go, so thank you very
13 much. I've really enjoyed the day, so congrats.

14 MS. SAHOTA: And I'll just go ahead and echo the
15 thanks that were previously provided by the folks on the
16 panel. And Mary Nichols essentially made most of her
17 remarks on behalf of the Agency.

18 I also wanted to thank Kevin Barker, and the
19 folks at ISO, and CPUC, and CEC, the staff that worked
20 to work this day together. It's been a very thorough
21 and enlightening day for most of us, because there were
22 pieces that I wasn't aware of, so it's been very
23 educational for myself.

24 And I really want to thank the ISO for the
25 commitment, especially the more recent one that Steve

1 made, to continue working with us on transparency and
2 wanting to resolve the accounting issue, and have a
3 solution before there is a regional board or a regional
4 ISO. And the ongoing support to make sure that
5 California's climate programs are being reflected in a
6 way that works with the EIM model and makes sure that
7 California environmental protection goals and climate
8 goals are going to be successful, and we're able to
9 track our progress towards those goals.

10 And thank you all for being here today.

11 CEC CHAIR WEISENMILLER: Yeah, again, I'd
12 certainly like to thank, obviously, my Chief of Staff,
13 Kevin, for helping to pull this together. And,
14 certainly, the hard work of the ISO. And, basically,
15 the participation of all of the public and stakeholders
16 here today.

17 I think, again, I often go back to the basic
18 issue of we're obviously dealing a lot with climate,
19 greenhouse gas emissions, and remind people that
20 California is one percent of the world's greenhouse gas
21 emissions. So that we cannot solve things ourselves.
22 We can certainly act as a model or example of how you
23 can maintain a sustainable economy and grow the economy
24 while addressing climate issues.

25 Also, certainly one of the things that comes out

1 today is that, you know, the power sector is a small
2 part of our greenhouse gas. You know, transportation
3 really is a huge part of what we have to deal with,
4 electrifying that or dealing with that. You know, it's
5 more like roughly 40 percent, the power sector is more
6 like 20 percent, in-state is more like 10 percent.
7 So again, it's -- and even as we look at areas like the
8 South Coast and we go, oh, my God, what can we do to
9 clean it up? Even significant reductions in the utility
10 sector, NOx emissions or PM2 are sort of a real drop in
11 the bucket by the time you look at the bigger picture
12 of, basically, how much of the pollution air is coming
13 from the transportation sector.

14 I think in terms of opportunities, I come back
15 to thinking of Clean Energy Ministerial. I've been to a
16 couple of those. The last one was in San Francisco.
17 And, also, we had the subset, which was basically the
18 organization we have of over 130 sub-nationals, now,
19 trying to address climate issues.

20 And, you know, again, as we go forward we're
21 talking to China. We're talking to Mexico. And China
22 and Mexico are working on a lot with EDF, NRDC on trying
23 to address that. And again, it's sort of in many
24 respects on climate it's sort of game over unless we
25 move out of our comfort zone of California and reach

1 out.

2 And, you know, frankly, there's a lot of the
3 states in the West who don't have the same climate
4 values we have, the same greenhouse gas, but I think can
5 be enticed by the opportunities associated with clean
6 tech. You know, that at this point certainly solar and
7 wind are best buys. And so, certainly, are LEDs. It's
8 sort of mind-boggling out the cost reductions have been
9 and the opportunities there for energy efficiency.

10 So I think in terms of trying to enable the rest
11 of the West to embrace clean technology, wind and solar,
12 is a way to addressing climate issues. Although, again,
13 they have their own policies. You know, and frankly,
14 some of the states -- there's Idaho, and it's like when
15 you look at EIAs it will tell you that Idaho is like 82
16 percent renewable. Well, that's not our definition. A
17 lot of it's large hydro. I mean, but frankly, again,
18 you can't get much better from a greenhouse gas
19 perspective.

20 So again, I'm hoping that the clean technology
21 options can help unify us, not just in the West,
22 frankly, but globally. And again, when you look around
23 the world it's amazing -- you know, I mean Dubai, we're
24 talking about solar under three cents. I mean, think
25 about it.

1 Mexico, Mexico did its RFP, 4.7 cents for solar.
2 You know, the cheapest bid I think was around 3.7,
3 levelized. So again, it's just remarkable the
4 opportunities. And I think we have to be really pushing
5 that transformation.

6 And again, in the Clean Energy Ministerial, I
7 mean people basically understood this was a best buy.
8 But then I'm going to say how do we deal with the grid?
9 How do we deal with the grid issues?

10 I mean, you know, when you talk to Baja, Baja
11 has one wind machine, 15 megawatts. So they have 15
12 megawatts reserve for that.

13 So again, there's a lot of things we can do
14 collectively and to try to build off of this. Now,
15 governance is the toughest issue. I mean, obviously,
16 the ISO is very important to us in terms of maintaining
17 the system reliably as we go forward. Obviously,
18 frankly, we invested in it. You know, you can look at
19 the transitional committee and ask how much money did we
20 invest? We invested a lot.

21 So having said that, we would like to grow that,
22 get it more used. But again, it's a critical part of
23 our infrastructure from the Governor's perspective.

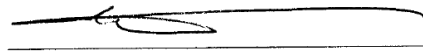
24 So, again, this is one of the thornier issues.
25 I certainly appreciate Mike's effort on trying to help

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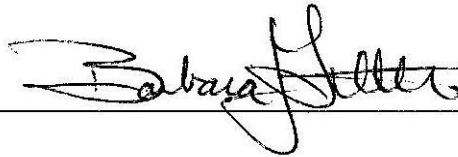
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