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<td>Building Energy Use Disclosure and Public Benchmarking Program Mandated under Assembly Bill 802</td>
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<td>AB 802 Benchmarking Express Terms (Proposed Regulations)</td>
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EXPRESS TERMS

Repeal of Provisions Implementing Nonresidential Building Benchmarking and Disclosure Program Implementing Assembly Bill 1103 (Saldana, 2007)

Implementation of Building Energy Use Data Access, Benchmarking, and Public Disclosure Procedures Implementing Assembly Bill 802 (Williams, 2015)

California Code of Regulations
Title 20. Public Utilities and Energy
Division 2. State Energy Resources Conservation and Development Commission
Chapter 4. Energy Conservation
Article 9. Nonresidential Building Benchmarking and Disclosure

Building Energy Use Data Access, Benchmarking, and Public Disclosure

Section 1680. Purpose

This article implements procedures, pursuant to Public Resources Code Section 25402.10, for disclosing energy use data and ENERGY STAR® Scores for nonresidential buildings in California.

This article implements procedures, pursuant to Public Resources Code section 25402.10, for providing energy use data, benchmarking energy performance, and publicly disclosing energy performance for buildings in California.

Note: Authority cited: Sections 25213, 25218(e) and 25402.10, Public Resources Code.

Section 1681. Definitions

The following definitions apply to this article:
(a) “Building Owner” means a person possessing title to a nonresidential building, or an agent authorized to act on behalf of a person possessing title.
(b) “Data Verification Checklist” means a report generated by Portfolio Manager that summarizes a property's physical and operating characteristics.
(c) “Energy Provider” means an entity providing sources of energy other than electricity or natural gas that are recognized by Portfolio Manager.
(d) “ENERGY STAR® Score” means an energy efficiency measurement created by Portfolio Manager, represented on a scale from 1 to 100 and normalized for a building's characteristics, operations, and regional weather.
(e) “Energy Use Data” means a record of kilowatt hours, therms, or any other measure of energy recognized by Portfolio Manager.
(f) “Nonresidential Building” means a building of occupancy type A, B, E, I-1, I-2, M, R1, S, or Type U parking garages, as defined in the California Building Code, Title 24, Section 302 et seq. (2007).
(g) “Portfolio Manager” means the U.S. Environmental Protection Agency’s ENERGY STAR® program online tool for managing building energy use data.

(h) “Prospective buyer” means a person who has submitted a written offer to purchase a building.

(i) “Prospective lessee” means a person who has submitted an application to lease an entire building.

(j) “Prospective lender” means a person who has received an owner’s application to finance an entire building.

(k) “Utility” means an entity providing electricity or natural gas to a nonresidential building owner or tenant.

(a) Active – A Utility Account is considered “Active” if it receives Energy in each month during the time period for which Energy use data is requested.

(b) Benchmark – To obtain information on the Energy use in an entire building for a specific period to enable that usage to be tracked or compared against other buildings.

(c) Building Identification Number - A number unique across California utilities assigned to each Disclosable Building by the California Energy Commission. If available, Building Identification Numbers will be listed on the Energy Commission website.

(d) Building Owner – The Person listed as the Building Owner on the current deed or the most recent mortgage statement for the property on which the building for which Energy use data is requested is located.

(e) Covered Building – Any structure used or intended to support or shelter any use or occupancy, other than a condominium project as described in section 4125 or 6542 of the California Civil Code, meeting either or both of the following:

   (1) Received Energy from a Utility during the period for which Energy use data is requested, and has no residential Utility Accounts.

   (2) With five or more Active Utility Accounts of any one Energy type, at least one of which is residential.

Two or more Covered Buildings on the same parcel, campus, or site, that are served by one common Energy meter without sub-metering, such that their Energy use cannot be tracked individually, shall be considered one Covered Building.

(f) Disclosable Building – A Covered Building of any property type defined by ENERGY STAR Portfolio Manager, meeting either of the following:

   (1) No Active residential Utility Accounts and more than 50,000 square feet of Gross Floor Area.
(2) **17 or more Active residential Utility Accounts of each Energy type serving the building and more than 50,000 square feet of Gross Floor Area.**

Notwithstanding the foregoing, neither of the following is a Disclosable Building:

(1) A building in which more than half of the Gross Floor Area is of a type or usage exempted through the process specified in section 1684(c).

(2) A building in which more than half of the Gross Floor Area is used for manufacturing purposes, industrial purposes, or scientific experiments requiring controlled environments.

(g) **Energy** – Electricity, natural gas, steam, or fuel oil sold by a Utility to a customer for end uses addressed by the ENERGY STAR Portfolio Manager system.

(h) **ENERGY STAR Portfolio Manager** – The tool developed and maintained by the United States Environmental Protection Agency to track and assess the Energy performance of buildings.

(i) **Gross Floor Area** – The total building square footage, measured between the principal exterior surfaces of the enclosing fixed walls of the building(s). This includes all areas inside the building, including lobbies, tenant areas, common areas, meeting rooms, break rooms, atriums (count the base level only), restrooms, elevator shafts, stairwells, mechanical equipment areas, basements, and storage rooms.

(j) **Operator** – Defined the same as “Owner’s Agent.”

(k) **Owner’s Agent** - A Person with written authorization from the Building Owner to act on behalf of the Building Owner.

(l) **Person** – An individual, corporation, government or governmental subdivision or agency, estate, trust, partnership, limited liability company, association, organization, or other legal or commercial entity.

(m) **Portfolio Manager Property ID** – A unique identifier assigned by the United States Environmental Protection Agency to each property entered in Portfolio Manager.

(n) **Utility** – An entity providing Energy to a building. An Energy aggregator that does not directly bill an individual customer is not considered a Utility for this program.

(o) **Utility Account** – An agreement between a Utility and its customer to provide Energy to a pre-determined location, subject to the following exceptions:
(1) Where multiple postal addresses within a building are served by the same Utility Account for a single Energy type, those separate postal addresses will be treated as separate Utility Accounts under this Article.

(2) Where a single Utility customer has multiple Utility Accounts for service of a single Energy type, those Utility Accounts will be treated as a single Utility Account under this Article.

Note: Authority cited: Sections 25213, 25218(e) and 25402.10, Public Resources Code. Reference: Sections 25116 and 25402.10, Public Resources Code.

Section 1682. Schedule of Implementation Data Access

A building owner shall comply with this article according to the following schedule:
(a) On and after July 1, 2013, for a building with total gross floor area measuring more than 50,000 square feet.
(b) On and after January 1, 2014, for a building with a total gross floor area measuring more than 10,000 square feet and up to 50,000 square feet.
(c) On and after July 1, 2016, for a building with a total gross floor area measuring at least 5,000 square feet and up to 10,000 square feet.

(a) DATA REQUEST

(1) The Owner of a Covered Building, or the Owner’s Agent, may request Energy use data from each Utility serving a Covered Building by providing the following information:

(A) The building address.

(B) The Building Identification Number, if available.

(C) Information that verifies that the Person submitting the request is the Building Owner or Owner’s Agent.

(D) Whether the building had an Active Utility Account serving multiple postal addresses, as described in 1681(o)(1), during the period for which Energy use data is requested, and if so, the number of unique postal addresses served by the Utility Account.

(E) Whether the request is made for compliance with the Benchmarking and Public Disclosure requirements pursuant to section 1683.

(2) The request in subdivision (a)(1) of this section shall be made in writing or by a secure electronic method specified by the Utility.

(b) UTILITY REQUIREMENTS
(1) For each Energy type, the Utility shall deliver the following information to the Building Owner or Owner’s Agent:

(A) The last four characters of the meter number for each meter serving the building.

(B) The Building Identification Number, if available.

(2) For each Energy type, the Utility shall identify, aggregate, and provide all Energy use data for the requested building, in monthly intervals, for at least the previous calendar year, and all available data for the year in which data is requested, by one of the following methods:

(A) Utilities not using ENERGY STAR Portfolio Manager’s Data Exchange Services shall send the data to the Building Owner or Owner’s Agent using the spreadsheet template provided by ENERGY STAR Portfolio Manager.

(B) Utilities using ENERGY STAR Portfolio Manager’s Data Exchange Services shall provide the data by direct upload to the Building Owner’s or Owner’s Agent’s ENERGY STAR Portfolio Manager account, or, at the Building Owner’s or Owner’s Agent’s request, send the data to the Building Owner or Owner’s Agent using the spreadsheet template provided by ENERGY STAR Portfolio Manager.

(3) Within 14 calendar days of receiving a request as described in subdivision (a) of this section, a Utility shall review the request to determine whether it contains all of the information required by subdivision (a)(1) of this section, and determine whether customer permission has been provided if required by subdivision (b)(4) of this section.

(A) If the request contains all of the information specified in subdivision (a)(1) of this section, the Utility shall notify the person who submitted the request that the request is complete, and that the Building Owner or Owner’s Agent will receive the requested information within 28 calendar days, unless the request is one for which customer permission is required pursuant to subdivision (b)(4) of this section.

(B) If the request does not contain all of the information specified in subdivision (a)(1) of this section, the Utility shall notify the person who submitted the request that the request is missing information and must be resubmitted, specifying what information is missing.
If a Utility receives a request for Energy use data for a building that has: (1) fewer than three Active Utility Accounts of any Energy type the Utility provides, none of which are residential, or (2) fewer than five Active Utility Accounts of each Energy type the Utility provides, at least one of which is residential, the Utility shall not provide the information listed in subdivisions (b)(1) and (b)(2) of this section unless customer permission is obtained from each Utility customer other than the Building Owner.

(A) (i) For a request that is not made for compliance with the Benchmarking and Public Disclosure requirements pursuant to section 1683, either of the following options constitute customer permission:

1. A current lease or waiver, executed or signed by the Utility customer or a Person authorized to act on behalf of the customer, in which the customer gives permission to the sharing of his or her Energy use data with the Building Owner or Owner’s Agent.

2. In the absence of such a lease or waiver, the Utility shall notify the customer within 14 calendar days of receiving a data request that the customer’s Energy use data has been requested by the Building Owner or Owner’s Agent, and ask whether the customer allows the Utility to share their Energy use data with the Building Owner or Owner’s Agent. For buildings subject to subdivision (b)(4) of this section, the Utility may only share the Energy use data with the Building Owner or Owner’s Agent if the customer has provided permission.

(ii) For a request that facilitates compliance with the Benchmarking and Disclosure requirements in section 1683, the options described in subdivision (b)(4)(A)(i) of this section shall constitute customer permission, provided that the lease, waiver, or Utility notification additionally informs each Utility customer that their Energy use data will be shared with the Energy Commission and subject to public disclosure pursuant to section 1683(c).

(iii) If a Building Owner is the holder of an Active Utility Account in a Covered Building, the consent of the Building Owner shall not be required for the Utility to provide Energy use data for that Utility Account, whether or not that request facilitates compliance with the Benchmarking and Disclosure requirements in section 1683.
(B) Upon sending a permission request to a customer as described in subdivisions (b)(4)(A)(i)(2) and (b)(4)(A)(ii) of this section, the Utility shall notify the Building Owner or Owner’s Agent that customer permission has been requested. If customer permission has not been received after 30 calendar days, the Utility shall send a reminder to the customer and notify the Building Owner or Owner’s Agent that customer permission has not yet been received. If customer permission has not been received within 60 calendar days of sending a permission request to a customer, the Utility shall notify the Building Owner or Owner’s Agent that customer permission has not been received from all Utility customers in the building, and that Energy use data for the Utility Accounts for which permission has not been received will not be provided. If a Utility customer refuses permission to provide Energy use data, the Utility shall notify the Building Owner or Owner’s Agent that permission has been denied.

(C) The Utility shall provide to the Building Owner or Owner’s Agent Energy use data for those Utility Accounts for which customer permission has been received. When possible, the Utility shall aggregate usage of each Energy type across the Utility Accounts for which permission has been received.

(5) A Utility shall not require anything from the Building Owner or Owner’s Agent other than the information listed in subdivision (a) of this section.

(6) A Utility shall provide the information required by these regulations within 28 calendar days of providing notice that a request is complete. If customer permission is required pursuant to subdivision (b)(4) of this section, a Utility shall provide the information required by these regulations within 28 calendar days of receiving customer permission.

(7) If a Utility is unable to send the information listed in subdivision (b)(2) of this section due to an interruption in ENERGY STAR Portfolio Manager, the Utility shall notify the Building Owner or Owner’s Agent of the interruption and send the information listed in subdivision (b)(2) of this section directly to the Building Owner or Owner’s Agent by a secure electronic method.

Note: Authority cited: Sections 25213, 25218(e) and 25402.10, Public Resources Code.

Section 1683. Disclosures Benchmarking and Disclosure

(a) A building owner shall disclose the Data Verification Checklist for the building to:
(1) A prospective buyer of the building, no later than 24 hours prior to execution of the sales contract.
(2) A prospective lessee of the entire building, no later than 24 hours prior to execution of the lease.
3. A prospective lender financing the entire building, no later than submittal of the loan application.

(b) Nothing in these regulations permits an owner to use tenant energy use data for purposes other than compliance with Public Resources Code, Section 25402.10.

(c) A building owner may supplement the above disclosure with forms from other sources, such as the ASTM International (formerly known as the American Society for Testing and Materials) checklist E2797-11 (2011), the Standard Practice for Building Energy Performance Assessment for a Building Involved in a Real Estate Transaction.

(a) SCHEDULE

The Owner of a Disclosable Building or the Owner’s Agent shall comply with subdivision (b) of this section on the following schedule:


2. All other Disclosable Buildings: 2019 and annually thereafter.

(b) BENCHMARKING AND REPORTING DISCLOSABLE BUILDINGS

1. For a Disclosable Building, the Building Owner or Owner’s Agent shall do the following:

   A. Open an ENERGY STAR Portfolio Manager account and complete all required fields as specified by Portfolio Manager for each Disclosable Building.

   B. By March 1 of the year specified in subdivision (a) of this section, and by each March 1 thereafter, request Energy use data for the building as described under section 1682(a).

2. For Disclosable Buildings with (1) three or more Active Utility Accounts, or (2) fewer than three Active Utility Accounts where all Utility customers have granted permission to have their Energy use data publicly disclosed consistent with section 1682, subdivision (b)(4)(A)(ii) of this section, the Building Owner or Owner’s Agent shall do the following:

   A. If the Utility did not provide data through Data Exchange Services, upload the Energy use data for the previous calendar year into the ENERGY STAR Portfolio Manager account.

   B. Once the Energy use data has been uploaded into ENERGY STAR Portfolio Manager, run the automated data checking tools and correct any errors.
(C) By June 1 of the year specified in subdivision (a) of this section, and by each June 1 thereafter, on the Energy Commission benchmarking website, select the appropriate ENERGY STAR Portfolio Manager reporting link, log into ENERGY STAR Portfolio Manager, and complete the reporting steps specified therein, including selecting the building(s) to report, reviewing the information to be reported for accuracy, and sharing the information with the Energy Commission.

(3) For Disclosable Buildings with fewer than three Active Utility Accounts of any Energy type serving the building, where one or more Utility customers other than the Building Owner have not granted permission to have their Energy use data publicly disclosed consistent with section 1682, subdivision (b)(4)(A)(ii) of this section, the Building Owner or Owner’s Agent shall, on the Energy Commission benchmarking website, select the appropriate ENERGY STAR Portfolio Manager reporting link, log into ENERGY STAR Portfolio Manager, and complete the reporting steps specified therein, including selecting the building(s) to report, reviewing the information to be reported for accuracy, and sharing the information with the Energy Commission.

(4) For a Disclosable Building with fewer than three Active Utility Accounts of any Energy type serving the building, one of which belongs to the Building Owner, where the other Utility customer, if applicable, has consented to the provision of data to facilitate public disclosure, the Building Owner or Owner’s Agent shall do one of the following:

(A) Include the Building Owner’s Energy use data in the report made to the Energy Commission pursuant to subdivision (b)(2) of this section.

(B) File a request for determination by the Energy Commission Executive Director that disclosure of the Building Owner’s Energy use data would result in the release of proprietary information that can be characterized as a trade secret.

(i) If the Executive Director grants the request, the Building Owner or Owner’s Agent shall, on the Energy Commission benchmarking website, select the appropriate ENERGY STAR Portfolio Manager reporting link, log into ENERGY STAR Portfolio Manager, and complete the reporting steps specified therein, including selecting the building(s) on which to report, reviewing the information to be reported for accuracy, and sharing the information with the Energy Commission.

(ii) If the Executive Director does not grant the request, the Building Owner or Owner’s Agent shall complete the reporting process in subdivision (b)(2) of this section.
(5) If a Building Owner or Owner’s Agent is unable to comply with subdivision (b) of this section by the specified date due to an interruption in ENERGY STAR Portfolio Manager, the Building Owner or Owner’s Agent shall complete compliance within 14 calendar days of ENERGY STAR Portfolio Manager resuming service.

(c) PUBLIC DISCLOSURE

(1) For Disclosable Buildings with no Active residential Utility Accounts, the Energy Commission will not make building-level data reported in 2018 public. For these buildings, the Energy Commission will publicly disclose building-level data received in 2019 and thereafter.

(2) For Disclosable Buildings with Active residential Utility Accounts, the Energy Commission will not make building-level data reported in 2019 public. For these buildings, the Energy Commission will publicly disclose building-level data received in 2020 and thereafter.

(3) For Disclosable Buildings, except as provided in subdivision (c)(4) of this section, the Energy Commission may make available on a public website the following information and derivatives thereof:

(A) Building Identification Number.

(B) Building address.

(C) County.

(D) Year built.

(E) Gross Floor Area.

(F) Latitude and longitude.

(G) Property or Building name, if any.

(H) Primary property type, United States Environmental Protection Agency calculated.

(I) Primary property type, self-selected.

(J) Property floor area (buildings and parking).

(K) Open "comments" field for the Building Owner or Owner’s Agent to provide additional information about the building.

(L) ENERGY STAR Portfolio Manager Property ID.

(M) Percentage of space occupied (Occupancy).
(N) Number of occupants.

(O) Number of buildings (if served by one common Energy meter without sub metering).

(P) ENERGY STAR Score, for eligible buildings.

(Q) Number of hours operated per week.

(R) Monthly and/or annual site and/or source Energy use by energy type.

(S) Monthly and/or annual weather-normalized site and/or source Energy use intensity.

(T) Total greenhouse gas emissions.

(4) For Disclosable Buildings with fewer than three Active Utility Accounts of any Energy type serving the building where Energy use data is not available, the Energy Commission may make available on a public website items (A) through (O) from subdivision (c)(3) of this section.

(5) The Energy Commission may collect from ENERGY STAR Portfolio Manager information regarding building characteristics and Energy use beyond the items listed in subdivision (c)(3) of this section for analytical and program evaluation purposes. The Energy Commission will not post building-level information beyond the items listed in subdivision (c)(3) of this section on its public website.

(d) If the Owner of a Disclosable Building benchmarks and reports Energy use data for that building to the United States Department of Housing and Urban Development in combination with Energy use data of other buildings on the same parcel, campus, or site, the Owner may comply with subdivisions (a) and (b) of this section for the same combination of buildings.

(e) In the event that the Energy Commission determines that ENERGY STAR Portfolio Manager is unsuitable to meet the needs of this program, the Energy Commission may designate other benchmarking tools in addition to, or instead of, ENERGY STAR Portfolio Manager for the requirements of this program.

Note: Authority cited: Sections 25213, 25218(e) and 25402.10, Public Resources Code. Reference: Sections 25116 and 25402.10, Public Resources Code.

Section 1684. Data Releases, Report Exemptions

(a) At least 30 days before a disclosure is required by Section 1683, a building owner shall open an account or update an existing account for the same building on the EPA's ENERGY STAR® program Portfolio Manager website, and within the account:

(1) Provide the owner name and the owner e-mail address;
(2) Provide the building name, the building street address, city and ZIP code, and the year in which the building was constructed;
(3) Identify all sources of energy use data for the entire building, for at least the most recent 12 months;
(4) Provide space use characteristics as specified by Portfolio Manager for all space types in the entire building; and
(5) Request all utilities and energy providers serving the building to release energy use data for the entire building from at least the most recent 12 months for specified meters or accounts to the owner's Portfolio Manager Account; or, the owner may manually enter all energy use data for the entire building from at least the most recent 12 months to the owner's Portfolio Manager account.

(b) As soon as practicable and no later than 30 days after receiving a request under subdivision (a) of this section, a utility or energy provider shall upload all energy use data for the entire building from at least the most recent 12 months for the specified meters or accounts to the building owner's Portfolio Manager Account. If a building has a utility or energy provider account for which the owner is not the customer of record, the utility or energy provider shall aggregate or use other means to reasonably protect the confidentiality of the customer. A utility or energy provider may verify a request or ask for clarification before releasing data.

(c) After all utilities and energy providers serving a building have complied with subdivision (b) of this section, and before the disclosures required pursuant to Section 1683, the building owner shall generate the building's Data Verification Checklist from Portfolio Manager and electronically submit the Data Verification Checklist to the Energy Commission. The Data Verification Checklist shall expire 30 days after it is generated.

(d) In the event that the Energy Commission accesses the data submitted pursuant to subdivision (c) of this Section, the Energy Commission shall treat the data as confidential consistent with state and federal laws.

(e) If there is information missing from a disclosure, and if the owner has made a reasonable effort to ascertain the missing information, the owner may then use an approximation of the information, provided that the approximation is identified as such, is reasonable, is based on the best information available to the owner, and is not used for the purpose of circumventing or evading this article.

(a) Exemptions for Building Owners

A Building Owner is exempt from the reporting requirement of section 1683 for a building meeting any of these conditions:

(1) The building did not have a certificate of occupancy or temporary certificate of occupancy during the calendar year for which reporting to the Energy Commission is required.

(2) The building is scheduled to be demolished one year or less from the reporting date.

(3) The building was benchmarked pursuant to a local program listed on the Energy Commission website pursuant to subdivision (b) of this section.

(b) Local Benchmarking Program Exemption Process
(1) A local jurisdiction may request a determination from the Energy Commission that compliance with its benchmarking program fulfills the requirements of section 1683. The Energy Commission shall approve the request if:

(A) The program includes annual public disclosure of all information listed in 1683(c)(3) for buildings covered by the local benchmarking program; and

(B) The local jurisdiction agrees to transmit to the Energy Commission all information that is publicly disclosed for a calendar year by August 1 of the following year.

Where a local benchmarking program has been approved pursuant to this subdivision, any building benchmarked pursuant to that program in a given calendar year is exempt from compliance with section 1683 for that year. The Energy Commission shall list each local benchmarking program approved pursuant to subdivision (b)(1) of this section on its website.

(2) The Energy Commission may revoke a determination made pursuant to subdivision (b)(1) of this section if it determines that a local benchmarking program is not meeting the requirements of subdivisions (b)(1)(A) and (b)(1)(B) of this section. At least 30 calendar days before a determination is revoked, Energy Commission staff shall notify the government entity and the public that the Energy Commission will consider revoking the determination and provide an opportunity for public comment.

(3) If the Energy Commission revokes a determination pursuant to this subdivision, compliance with the local benchmarking program shall no longer constitute compliance with the requirements of section 1683, starting with the calendar year following the year in which the determination is revoked.

(4) If a determination is revoked, the Energy Commission shall indicate on its website the date of revocation and the calendar year in and after which compliance with the local program will no longer constitute compliance with section 1683.

(c) The Energy Commission may, on its own initiative or at the request of any person, specify additional building types or usages as exempt from the requirements of section 1683, if it determines there is minimal value from benchmarking buildings of these types or usages. The Energy Commission will post on its website a list of any exempted building types or usages.

Note: Authority cited: Sections 25213, 25218(e) and 25402.10, Public Resources Code. Reference: Sections 25116 and 25402.10, Public Resources Code.

Section 1685. Violations and Enforcement

The Energy Commission may enforce any of the following violations through the measures identified in Public Resources Code section 25321, after notifying the offending party of the violation and providing 30 days to correct the violation:
(a) VIOLATIONS BY A PERSON REQUESTING ENERGY USE DATA:

(1) Failing to complete the submission as required in section 1683(b).

(2) Knowingly submitting false information to a Utility in a request for Energy use data.

(3) Knowingly sharing false information with the Energy Commission.

(b) VIOLATIONS BY A UTILITY:

(1) Failing to comply with the requirements of section 1682(b).

(2) Knowingly sharing false data with a Building Owner or Owner’s Agent.

Note: Authority cited: Sections 25213, 25218(e) and 25402.10, Public Resources Code. Reference: Sections 25116 and 25402.10, Public Resources Code.