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## APPEARANCES

### Commissioners Present

Andrew McAllister, Lead Commissioner, IEPR Committee  
Robert Weisenmiller, Chair CEC  
Karen Douglas

### Staff Present

Heather Raitt  
Martha Brook  
Danielle Osborn Mills  
Shawn Pittard, Public Advisor's Office

### Also Present (\* Via Phone)

### Guest Speakers

Jonathan Bishop, State Water Resources Control Board  
Bruce Watson, USNRC

### Panelists Present

Stu Nishenko, PG&E  
Norm Abrahamson, PG&E  
Chris Wills, California Geological Survey  
Jeff Billington, CAISO  
Valerie Winn, PG&E  
Rochelle Becker, Alliance for Nuclear Responsibility  
L. Jearl Strickland, PG&E  
Manuel Camargo, SCE  
David Lochbaum, Union of Concerned Scientists  
\*David Victor, San Onofre Community Engagement Panel  
Peter Lam, Diablo Canyon Independent Safety Committee

### Public Comment

Donna Gilmore, San Onofre Safety  
Bruce Gibson, Second District County Supervisor for the  
County of San Luis Obispo  
Larry Chaset, Keyes, Fox and Wiedman  
Gene Nelson, Californians for Green Nuclear Power  
William Gloege, Santa Maria, California  
Joseph Ivora, Retired PG&E Employee  
Ben Davis, Jr., California Nuclear Initiative  
Nancy Nolan  
Sandra Bauer, Citizens' Oversight  
Alexander Cannara, Menlo Park, California

APPEARANCES (Continued)

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David Weisman, Alliance for Nuclear Responsibility

Jean Merrigan

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\*Ray Lutz, Citizens' Oversight

\*Richard Margo, Ramona, California

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1

P R O C E E D I N G S

2 APRIL 27, 2015

1:03 P.M.

3 MS. RAITT: Welcome today's IEPR Joint  
4 Lead Commission IEPR Workshop on Nuclear Power  
5 Plant Issues. I'm Heather Raitt, Manager for the  
6 IEPR.

7 I'll begin by going over a few  
8 housekeeping items. Restrooms are in the atrium.  
9 A snack room is on the second floor at the top of  
10 the atrium under the white awning. If there's an  
11 emergency and we need to evacuate the building,  
12 please follow the staff to Roosevelt Park which  
13 is across the street and diagonal to the  
14 building.

15 Today's workshop is being broadcast  
16 through our WebEx conferencing system. And  
17 parties should be aware that you're being  
18 recorded. We'll post the audio recording on the  
19 Energy Commission's website in a couple of days,  
20 and the written transcript in about a month.  
21 Also, please be aware that one or more parties  
22 will be video recording today's workshop.

23 We have a very full agenda. And I'd like  
24 to remind the speakers to please limit your  
25 presentations to the time allotted. This will

1 help make sure we can get through all the  
2 material and that all the speakers have the time  
3 they need. Raquel will give a sign when have two  
4 minutes and when time is up.

5           We encourage workshop participants to  
6 make comments today but ask that folks be brief  
7 as we have the full agenda. We're asking parties  
8 to limit their comments to three minutes so that  
9 the maximum number of an opportunity to speak.  
10 We will take comments first from those in the  
11 room, followed by people participating on WebEx,  
12 and finally from those who are phone-in only.

13           For those in the room who would like to  
14 make comments, please feel out a blue card and  
15 give it to Shawn Pittard who is the back of the  
16 room. When it's your turn to speak please come  
17 to the center podium and speak into the  
18 microphone. It's also helpful to give the court  
19 reporter your business card.

20           For WebEx participants, you can use the  
21 chat function to tell our WebEx coordinator that  
22 you'd like to make a comment during the public  
23 comment and he'll relay your comment or open your  
24 line at the appropriate time.

25           For phone-in participants, we'll open

1 your lines after hearing from in-person and WebEx  
2 participants.

3           If the room becomes full we also have  
4 additional seating at the Charles Imbrecht Room  
5 which is directly across the atrium.

6           If you haven't already, please sign in at  
7 the entrance to the hearing room. Materials for  
8 this meeting are available on the website, and  
9 hardcopies are at the table at the entrance to  
10 the hearing room.

11           Written comments on today's workshop are  
12 due May 11th. The workshop notice provides  
13 instructions for submitting comments.

14           And with that, I'll turn it over to  
15 Commissioner McAllister for opening remarks.

16           LEAD COMMISSIONER MCALLISTER: Thanks,  
17 Heather.

18           Thank you all for coming. We've got a  
19 full -- mostly full house, and overflow, if  
20 necessary, across the way.

21           My name is Andrew McAllister. I'm the  
22 Lead Commissioner on this year's IEPR. And  
23 pleased to be sharing the dais with Chair  
24 Weisenmiller today.

25           Obviously, this is a very important topic

1 for the state. There are two facilities in  
2 various stages of their lifetimes in the state.  
3 And we're certainly very much aware of their role  
4 in supplying power, historically and presently,  
5 as well as all of the other various issues that  
6 we'll -- some of which we'll delve into today  
7 that inspire many opinions and lots of passions.

8           You know, fundamentally we need to start  
9 where we are and try to look for pragmatic --  
10 have a pragmatic discussion about where we're  
11 moving forward, how we're going to move forward,  
12 and would ask folks to think about in that -- in  
13 those terms.

14           There are many overlapping jurisdictions  
15 in this area. And frankly, most of them don't --  
16 don't lie here at the Energy Commission, but we  
17 do do the forecasting, we do the supply planning,  
18 and we are obviously concerned about all the  
19 various issues that are part of our energy  
20 systems.

21           So with that, I want to encourage  
22 everyone to put their best ideas on the table but  
23 do it succinctly and with an eye towards  
24 solutions, pragmatic dialogue. And with that I  
25 will, without further ado, I'll pass it over to

1 the Chair so we can get -- get moving. Thanks  
2 for everybody's attention.

3 CHAIR WEISENMILLER: Yeah. Again,  
4 thanks, everyone, for being here. This is  
5 certainly an important topic. You know, as  
6 Commissioner McAllister indicated, we have  
7 actually at least four sites where have high-  
8 level waste, obviously Humboldt, Rancho Seco,  
9 Diablo Canyon and San Onofre, some various levels  
10 of being put into permanent casks in those sites.

11 At this point we're dealing with what  
12 Alvin Weinberg, who is actually a major nuclear  
13 proponent, always characterizes as -- a power  
14 source as a Faustian bargain that you get  
15 greenhouse gas-free power, and that end you're  
16 left with high-level waste. And so none of the  
17 reactors were sited with an expectation that they  
18 would be high-level waste sites, which they are  
19 now.

20 So anyway, we just want to look at the  
21 situation. We have one reactor that's operating  
22 in California, Diablo Canyon. And certainly that  
23 is, when it's operating well, a source of  
24 greenhouse gas-free electricity. But again, I  
25 think today we'll hear some of the other

1           issues -- some of the issues associated  
2 with it.

3           So with that, let's go to Danielle to set  
4 the stage.

5           MS. RAITT: Excuse me, Commissioner, can  
6 I just make one brief announcement?

7           In the audience today we do have an  
8 adviser for the -- the Chief of Staff for  
9 Commissioner Florio. And so we cannot discuss  
10 anything that part of an open proceeding at the  
11 CPUC today.

12           And also I just want to note that there  
13 is a change to the agenda. We have Manuel  
14 Camargo speaking in place of Jim Madigan for  
15 Southern California Edison. Thank you.

16           Okay, go ahead, Danielle.

17           MS. GILMORE: Could somebody repeat that  
18 again, what you just said we couldn't talk about?

19           MS. WINN: Actually, this is Valerie Winn  
20 from PG&E.

21           And if I could offer up, the CPUC -- PG&E  
22 is under an ex parte ban with commissioner  
23 advisers and commissioners until later this year.  
24 But there was notice of the CEC workshop that was  
25 circulated to the opening -- open proceedings

1 list at the CPUC, so that my understanding is  
2 that ex parte communication does not apply to  
3 this workshop.

4 CHAIR WEISENMILLER: Well, that's fine.  
5 But the question is what is the PUC staffer's  
6 understanding of those rules?

7 MS. KHOSROWJAH: My understanding is that  
8 you --

9 CHAIR WEISENMILLER: Please come to the  
10 microphone.

11 MS. KHOSROWJAH: My understanding is that  
12 you can talk about --

13 COURT REPORTER: State your name please?

14 MS. KHOSROWJAH: My name is Sepideh  
15 Kohosrowjah, S-E-P-I-D-E-H. And the last name is  
16 K-H-O-S-R-O-W-J-A-H. And I work at the  
17 California Public Utilities Commission.

18 And my understanding is that, yes, you  
19 can talk about it, but we need to file and ex  
20 parte. You need to file. That's all. Okay.

21 CHAIR WEISENMILLER: And I -- Sepideh, I  
22 assume that means anyone else who talks about  
23 issues that are pending at the PUC should also  
24 file --

25 MS. KHOSROWJAH: Yes.

1 CHAIR WEISENMILLER: -- an ex parte?

2 MS. KHOSROWJAH: So it doesn't mean they  
3 cannot talk about it. They just have to file an  
4 ex parte notice. And they know who they are and  
5 they know what they're going to talk about. I  
6 have no idea. We have -- we have had an all-  
7 party notice for the LTPP proceedings. So that's  
8 what we did because of PG&E ban.

9 CHAIR WEISENMILLER: Okay.

10 MS. KHOSROWJAH: Okay. Thank you.

11 MS. GILMORE: Thank you.

12 MS. RAITT: Okay.

13 MS. OSBORN MILLS: Hi everyone. I'm  
14 Danielle Osborn Mills. I want to thank Chair  
15 Weisenmiller and Commissioner McAllister for  
16 welcoming me back. For those of you who don't  
17 know me, I am the former Senior Nuclear Policy  
18 Adviser to the Energy Commission. And I was  
19 invited to come back as a volunteer today to sort  
20 of lay -- lay out the land and let you know where  
21 things have been for the Energy Commission, and  
22 also to review some of the 2013 Integrated Energy  
23 Policy Report recommendations that pertain to  
24 nuclear power plants.

25 The Chair covered this well already, so I

1 won't go into too much detail. But as many of  
2 you know there are four nuclear -- there have  
3 been four operating nuclear power plants in  
4 California over the years. Today's presentation  
5 will focus mostly on Diablo Canyon which is on  
6 the upper left corner, and San Onofre which is on  
7 the upper right corner.

8           Our -- in the 2013 IEPR the Energy  
9 Commission made 15 recommendations overall. I  
10 won't go into detail about every single  
11 recommendation in this presentation. But a list  
12 of those recommendations has been added to the  
13 dockets. So you can find those online if you'd  
14 like more information on any of those. The  
15 recommendations fall generally into five topics,  
16 which is basically the format of my presentation  
17 today.

18           So I'll jump right into to  
19 seismic uncertainty. This is mostly related to  
20 Diablo Canyon given San Onofre's closure in 2013.  
21 But in 2008 the Energy Commission released the AB  
22 1632 report which essentially recommended  
23 biannual reports on seismic vulnerability, as  
24 well as other topics. The 2013 IEPR  
25 recommendation was for PG&E to make these

1 findings and conclusions available to the CEC,  
2 the Public Utilities Commission, and NRC during  
3 reviews of the license renewal application. And  
4 to our knowledge PG&E has done so, and I will go  
5 into greater detail about these studies later in  
6 the workshop today.

7           But in September of 2014 PG&E released  
8 the Central Coastal California Seismic Imaging  
9 Project. This was the topic of three public  
10 meetings with an Independent Peer Review Panel  
11 which is an appointed -- appointed panel of state  
12 experts who have been appointed to review these  
13 studies, as well as three public reports that are  
14 on the CPUC website for nuclear power plants. I  
15 believe that PG&E just responded to these reports  
16 in the public meetings late last week, so I'm  
17 sure that they'll provide an update on that, as  
18 will Chris Wills who's the Chair of the  
19 Independent Peer Review Panel.

20           I know one concern going into March was  
21 that in March PG&E was due to submit a  
22 reassessment of potential seismic and flooding  
23 hazards at Diablo Canyon to the NRC and did so on  
24 March 12th of this year. Some of the inputs and  
25 assumptions that were included in the Central

1 Coastal California Seismic Imaging Projects were  
2 the topic of concerns among the IEPR. And so how  
3 those are incorporated into -- into the March  
4 25th submittal to the NRC is something that's  
5 currently being discussed. And I believe the NRC  
6 is reviewing as well.

7           We've also made recommendations that PG&E  
8 keep the Energy Commission appraised of how the  
9 Seismic Hazard Analysis relates to the licensing  
10 basis of the plant. This is something that's  
11 being discussed in multiple venues, as well as  
12 the challenge of the Atomic Safety and Licensing  
13 Board. And I'm sure that the experts from PG&E  
14 and the chair of the Independent Peer Review  
15 Panel will discuss this graph on the bottom of  
16 the screen later today, at least I'm hoping that  
17 they will because I don't have time or the  
18 eloquence to go into it right now.

19           And then in addition, one additional  
20 recommendation that the Energy Commission made  
21 was the Edison should also complete the SONGS  
22 seismic studies and provide the results of these  
23 studies to the Energy Commission and the CPUC. I  
24 think the status of that is somewhat in question.  
25 To my knowledge Edison has completed these

1 studies and seen the results, but I don't think  
2 that they've been provided to the Energy  
3 Commission or the CPUC. So that may be a topic  
4 of ongoing discussion.

5           Moving into safe -- Safe Operations and  
6 Emergency Planning. In 2013 the Energy  
7 Commission recommendation -- recommended that  
8 PG&E provide evacuation time estimates for  
9 potential seismic events or other events at  
10 Diablo Canyon as part of the IEPR reporting  
11 process. So that is something else that they may  
12 want to consider in providing data to the Energy  
13 Commission.

14           And on a somewhat related note, an event  
15 earlier this year was that the NRC determined  
16 that an unauthorized change to Diablo Canyon's  
17 emergency plan was of low to moderate safety  
18 significance and issued a White Finding to PG&E  
19 for that. It was essentially a change that Staff  
20 made to the Emergency Plan that basically struck  
21 the requirement for PG&E to notify ocean-going  
22 vessels within a ten-mile radius of some sort of  
23 emergency. So I believe that -- that PG&E may  
24 discuss that or it may be the topic of additional  
25 data to the CEC. But it's something that the

1 Energy Commission has been tracking as well.

2 National Fire Protection Programs is  
3 another topic of the 2013 IEPR recommendations.  
4 In June of 2013 PG&E expressed their intent to  
5 transition to the Fire Protection Program based  
6 on 2004 standards, which is one of the  
7 recommendations that the Energy Commission made  
8 in 2013. However, in 2012 -- oops, sorry, I need  
9 to go back. However, in 2012 I believe that the  
10 NRC filed an Event Notification Report finding  
11 three fire protection deficiencies at Diablo  
12 Canyon. So that may have been the reason for  
13 this transition to a Fire Protection Program. So  
14 an update on that would -- would probably be  
15 helpful to the Energy Commission in this process.

16 And then in terms of the more economic  
17 side of Emergency Planning, this recommendation  
18 has to do with the Price-Anderson Liability Act  
19 which is essentially a program that ensures the  
20 availability of a large pool of funds to  
21 compensate members of the public from a large  
22 radiological release or a significant  
23 radiological release. Currently these funds are  
24 about \$13.6 billion according to the Nuclear  
25 Energy Institute. So the Energy Commission in

1 2013 recommended that PG&E provide a study on  
2 whether \$13.6 billion or whatever the actual  
3 amount of funds in the Price-Anderson Act funds  
4 would be sufficient to cover any liabilities  
5 resulting from this release and if not, to  
6 identify and quantify any additional sources of  
7 funding that may be necessary.

8           And then moving on to decommissioning,  
9 these two images are from San Onofre. The first  
10 image on the left is the current independent  
11 spent fuel storage installation. And the drawing  
12 on the right is the proposed Holtec storage or  
13 the -- I'm sorry, the selected Holtec storage  
14 system that will be used for decommissioning of  
15 Units 2 and 3.

16           In 2013 the Energy Commission recommended  
17 that Edison submit a decommissioning plan and  
18 proceed swiftly with decommissioning. And  
19 indeed, in June of 2013 Edison first announced  
20 that it would permanently retire SONGS at San  
21 Onofre. And then in June and July of 2013,  
22 quickly removed the fuel from the reactors which  
23 is now in the spent fuel pools.

24           In September of 2014 Edison did submit  
25 the Post-Shutdown Decommissioning Activities

1 Report to the NRC, as well as a detailed cost  
2 estimate for decommissioning and an irradiated  
3 fuel management plan, so they've met that  
4 recommendation. One, though, decommissioning is  
5 still very much underway, and we'll have an  
6 update on that today.

7           One additional update on the  
8 decommissioning and Emergency Planning is that in  
9 March of this year the NRC voted to approve  
10 certain exemptions from the Emergency Planning  
11 requirements at San Onofre. This is a  
12 significant -- this was a significant decision to  
13 the Energy Commission because, one, voting --  
14 one, the Commissioners voting record did indicate  
15 some concern with these exemptions as they relate  
16 to both the seismic activity of the region, as  
17 well as, you know, whether potentially a phased  
18 exemption process may be more appropriate giving  
19 the level of risk -- given the level of risk with  
20 the fuel being stored in spent fuel pools. And  
21 that ties into a number of the Energy  
22 Commission's recommendations on spent fuel  
23 management.

24           Essentially, what you see here is, on the  
25 left, an image of Diablo Canyon's spent fuel

1 pool, and on the right an image of the  
2 independent spent fuel storage installation.  
3 Common practice is for utilities to move the  
4 spent fuel into the pools immediately for  
5 cooling. The cooling water is recirculated to  
6 keep it cool, as well as to shield the  
7 radioactivity from, you know, the building and  
8 staff working in the area. The fuel can cool for  
9 about five years and then should be, according to  
10 the Energy Commission's recommendations,  
11 expedited into dry storage. This has been a  
12 recommendation that the Energy made in 2013 to  
13 both Southern California Edison and PG&E for  
14 SONGS and Diablo Canyon. There are a variety of  
15 reason for this, which I believe we'll also  
16 discuss in greater detail today.

17           A series of evaluations were also  
18 suggested or recommended in the 2013 IEPR. These  
19 include that PG&E evaluate the structural  
20 integrity and concrete reinforcing steel of the  
21 spent fuel pools, evaluate the potential long-  
22 term impacts and costs of storing high burnup  
23 fuels, either in the pools or in dry storage,  
24 inventory the spent fuel pools and determine the  
25 maximum number of bundles that could be moved to

1 dry storage given the number of constraints  
2 including, you know, thermal limits of dry casks  
3 and the availability of staff to actually make  
4 that transition. And all of this, of course, is  
5 with the recommendation that the utilities stay  
6 within NRC regulations too. We're not proposing  
7 anything different from what the NRC requires.

8           More generally the Energy Commission  
9 committed in 2013 to continuing to engage in a  
10 Federal Nuclear Waste Management Program and  
11 tracking those activities, as well as engaging at  
12 the federal level. The Energy Commission  
13 represents California in the Yucca Mountain  
14 licensing proceeding and is interested in  
15 protecting Californian's groundwater interests  
16 and any potential impacts from transport of  
17 nuclear waste to Yucca Mountain, and is  
18 supporting federal efforts to develop either an  
19 interim or a final repository for the disposal of  
20 nuclear waste with, hopefully, a consent-based  
21 approach from the states too.

22           There will be ongoing discussions around  
23 continued storage of nuclear waste at operating  
24 and decommissioned power plants given the lack of  
25 a federal program right now. And I think that

1 the Energy Commission's goals are to -- to  
2 minimize the current risk at the plants and to  
3 maximize the safety as long as the fuel is being  
4 stored at all four of these reactor sites, and  
5 also to plan in the longer term for the  
6 thoughtful transport and the interim storage or  
7 final solutions for nuclear waste.

8           There's also a large degree of  
9 uncertainty around Diablo Canyon's future which  
10 we'll be discussing today, that's with regard to  
11 seismic uncertainty, the once-through cooling  
12 policy at the State Water Resources Control  
13 Board. And as a result we'll be doing some -- or  
14 the Energy Commission will be doing some  
15 contingency planning on that as well. And just  
16 to draw kind of a broad scope around the Energy  
17 Commission's work on nuclear issues, I believe  
18 they're committed to continued coordination with  
19 the state and federal agencies, as well as the  
20 public and the utilities on plant safety  
21 transport and storage of nuclear waste.

22           Here's just a rundown of what the next  
23 steps are for the IEPR process. I want to thank  
24 the IEPR team who's been putting together this  
25 workshop and has done a great job and who will

1 be, I'm sure, pulling together a lot of comments  
2 as well. And I look forward to a very thoughtful  
3 and robust discussion today.

4 MS. RAITT: Thank you, Danielle. We'll  
5 move on to the panel on Diablo Canyon seismic  
6 update. And we'll hear from Stu Nishenko and  
7 Norm Abrahamson from Pacific Gas and Electric.

8 MR. NISHENKO: Okay. Good afternoon,  
9 Commissioner McAllister, Chairman Weisenmiller.  
10 Thank you for the opportunity to provide you with  
11 an update on the Central Coastal California  
12 Seismic Imaging Project.

13 I guess I'll just signal for next slide?

14 MS. RAITT: That's fine.

15 MR. NISHENKO: Okay. So next slide  
16 please.

17 PG&E's Long-Term Seismic Program is  
18 designed to continually assess the seismic safety  
19 at Diablo Canyon. The advanced seismic research  
20 that we have recently conducted as part of the AB  
21 1632 process has provided a more detailed picture  
22 of the region's complex geology. The studies  
23 published in September 2014 provided an  
24 unprecedented look into the earth around Diablo  
25 Canyon and helped to further define the levels of

1 seismic activity that earthquake faults in the  
2 area are capable of producing.

3           Next slide.

4           What we found in this report and  
5 summarized in our September submittal is that the  
6 plant is designed to withstand the ground motions  
7 and shaking from earthquakes and the major  
8 components at the facility can continue to  
9 perform their safety functions during and after a  
10 major seismic event.

11           Next slide.

12           Just a brief background on the -- the AB  
13 1632 process. In 2006 Assembly Bill 1632  
14 required that the Energy Commission carry out a  
15 compilation assessment of existing seismic  
16 studies to determine the potential vulnerability  
17 to a major disruption due to either aging or a  
18 major seismic event of a large base-load  
19 generation facility of 1,700 megawatts or  
20 greater, so specifically Diablo Canyon and SONGS.

21           Next slide.

22           In 2008 the California Energy Commission  
23 issued the assessment of California's nuclear  
24 power plants, the AB 1632 report, and recommended  
25 that, first, PG&E update their seismic hazard

1 assessment, and then directed us to use 3D  
2 geophysical seismic reflection mapping and other  
3 techniques to supplement previous and ongoing  
4 research programs in the area.

5           Next slide.

6           In response to these recommendations the  
7 California Public Utility Commission then  
8 directed PG&E to complete these 3D seismic  
9 studies and convened an Independent Peer Review  
10 Panel to review, evaluate and report on PG&E's  
11 study plans and results. And the membership of  
12 that Independent Peer Review Panel is shown at  
13 the bottom of the slide, consisting of six state  
14 agencies and the County of San Luis Obispo.

15           Next slide.

16           The coordination between PG&E, the Public  
17 Utility Commission and the Independent Peer  
18 Review Panel has resulted in 18 public and  
19 information meetings between 2010 and today where  
20 the IP has issued nine reports, in addition to  
21 the evaluation poster that you see on this slide.  
22 So we have been very responsive to the IPRP and  
23 worked very closely with them in terms of  
24 designing the -- specifying the work that we're  
25 going to do, designing the experiments that we're

1 going to conduct, and then looking at the results  
2 of those studies.

3           The next slide actually goes into this in  
4 a little more detail. This is what we all a  
5 tornado diagram. And this is a comparison of  
6 some of the hazards significant parameters that  
7 we identified working with the IPRP to understand  
8 what geologic or geophysical parameters had  
9 significance to the hazard at the plant, and what  
10 studies could we do that would carry some  
11 likelihood of success that we would be able to  
12 collect information and then reduce the  
13 uncertainty in these parameters. So the  
14 parameters cover things such as how fast these  
15 faults are moving or slip rates, the geometry of  
16 the faults, the dip of the Hosgri at Los Osos,  
17 and questions about whether faults can link up  
18 and rupture together in large earthquakes that  
19 heretofore recognized.

20                       So one case of that is the  
21 linkage of the Hosgri and the San Simeon Faults  
22 near Point Estero which previously had been  
23 thought not to be able to link up. And also  
24 the -- the linkage of the newly defined Shoreline  
25 Fault Zone right off of Diablo Canyon and the

1 Hosgri Fault could rupture, jump from the  
2 Shoreline onto the Hosgri or vice versa and  
3 basically bring that earthquake closer to the  
4 plant vicinity.

5           And finally, parameters regarding to what  
6 is the actual extent of the Shoreline Fault Zone.  
7 This is something that was first discovered in  
8 2008. And so we spent a lot of time to just  
9 better understand the geometry and the extent of  
10 that fault as part of understanding the -- the  
11 hazards of the -- the plant.

12           The two color bars that you see in the  
13 (inaudible) diagram, the gold and the blue, the  
14 gold bars refer to the uncertainties as we  
15 understood them in 2011 when we issued the first  
16 Shoreline Fault Zone report in response to  
17 Nuclear Regulatory Commission inquiries. The  
18 blue is our current estimate of how much we've  
19 been able to reduce the uncertainty in some of  
20 those parameters as a result of the work we've  
21 done. And we'll be discussing more about that  
22 during this afternoon's session.

23           Next slide.

24           One of the things that allows us to, I  
25 think, have a lot of success in addressing these

1 issues is that there have been tremendous  
2 improvements in geophysical data acquisition over  
3 the last 20 years since the original LTSP was  
4 conducted in the late 1980s. Improvements in  
5 geophysical instrumentation, data processing,  
6 bigger faster computers and software, the advent  
7 of differential GPS navigation so you know your  
8 location on the surface of the earth to about the  
9 width of a dime or a quarter.

10           The use of geographic information --  
11 information systems that collect all this  
12 information has allowed us to be able to start  
13 producing 3D seismic imaging of the earth's  
14 crust, analogous to going to the doctor's office  
15 and the difference between getting an x-ray and a  
16 CT scan. So an x-ray just gives you a static  
17 view, a cross-sectional view, whereas a CT scan  
18 allows you to look at it in many different  
19 orientations and positions so you can fully  
20 understand what you're looking at and the volume.  
21 So basically what we've seen in the last 20 years  
22 is a revolution in spatial resolution that we've  
23 been able to use to help inform our studies in  
24 the area in and around Diablo Canyon.

25           Next slide.

1           The California -- the Central Coastal  
2 California Seismic Imaging Project was a very  
3 aggressive program. So in the course of about  
4 four years we conducted a number of  
5 investigations both onshore and offshore, the  
6 area around Diablo Canyon on the continental  
7 shelf and the Irish Hills. In the picture you  
8 see here it shows the general study area. I wish  
9 I had a pointer but we'll just -- Diablo Canyon  
10 itself is located near where that number one is,  
11 just to the north of the number one.

12           Ah, thank you, Norm. Let's see if we can  
13 get some range. Perfect.

14           Okay, so Diablo Canyon is located right  
15 here, Estero Bay, San Luis Obispo Bay. The town  
16 of San Luis Obispo is right here. The major  
17 controlling fault for Diablo Canyon is the  
18 Hosgri. The trace of the Hosgri Fault runs right  
19 along the edge of the continental shelf there.  
20 The Shoreline Fault, as discovered in 2008, is  
21 located here as it juts up against the coastline.  
22 And what we want to do is see how far south it  
23 goes into San Luis Obispo Bay as part of these  
24 studies.

25           So what we did initially was look at the

1 area on the continental shelf with echo sounding  
2 and potential field mapping, and then gradually  
3 expanded our field of investigation in 2010 using  
4 low energy seismic surveys of the Shoreline Fault  
5 Zone here where the Shoreline butts against the  
6 Hosgri Fault and down here in the south to see a  
7 southern continuation, as well as initiating  
8 investigations of the structures, the geologic  
9 structures within the Irish Hills behind the  
10 power plant.

11           Next slide.

12           This was continued in 2012 with more  
13 focused investigations looking at the area of the  
14 Hosgri Fault in Estero Bay and points south and  
15 get specific information about what the slip rate  
16 of the Hosgri Fault was in the offshore  
17 environment, as well as studies here in San Luis  
18 Obispo Bay to improve our understanding of the  
19 slip rate of the Shoreline       Fault Zone, as well  
20 as map its southern continuation. Additional  
21 studies onshore, located here in the number  
22 three, continued to determine the structure of  
23 the Irish Hills, as well as conduct very detailed  
24 geophysical surveys of the area right around the  
25 Diablo Canyon footprint.

1           Next slide.

2           This is just a cartoon of some of the way  
3 the marine geophysical surveys were conducted  
4 using a ship, like you see in the bottom, with  
5 what we call a P-Cable streamer that has 14  
6 individual streamers about 50 meters long  
7 trailing behind a large vessel with the sound  
8 source located here and a cross-section of just  
9 how sound produced by that source is then bounced  
10 or reverberates off the sea floor and is recorded  
11 to give us a detailed 3-dimensional images.

12           Just so you know, Dr. Abrahamson has  
13 conceded his time to allow me to finish this  
14 presentation.

15           In addition to deeper penetration imaging  
16 of the sea floor we also used what we call multi-  
17 beam echo sounding to produce high resolution  
18 imagery of the sea floor itself.

19           And the next slide provides a  
20 comparison of our ability to map the sea floor  
21 circa 1990 versus 2010. So the image here on the  
22 left is a contour map of the sea floor just  
23 offshore Diablo Canyon here based on available  
24 sounding data that was available in the 1980s.  
25 What you see here on the right now is that multi-

1 beam image, digital elevation model, which has a  
2 resolution of -- horizontal resolution of between  
3 one to two meters. And what you clearly see is a  
4 sharp linear feature here between the two red  
5 arrows which we associated with the surface trace  
6 of the Shoreline Fault Zone immediately offshore  
7 of the plant. So it's something that we could  
8 not have necessarily appreciated 20 or 30 years  
9 ago when we first started doing that work with  
10 the available technology.

11           Next slide.

12           This is a cartoon view of just what you  
13 can do with 3D surveys. So this is a cube of  
14 data that we collected in San Luis Obispo Bay.  
15 And the first thing you can do is strip off the  
16 seawater layer -- next slide -- to expose the sea  
17 floor. And then based on what you're interested  
18 in studying you can identify a particular horizon  
19 in this cube. Here we'll look at the contact  
20 between basement, older rocks, and younger  
21 unconsolidated tertiary sediments in this area  
22 here -- next slide -- identify that layer, and  
23 then to strip off the overlying sediments or rock  
24 units -- next slide -- to reveal the surface  
25 topography of that layer.

1           So the -- so this -- and then for this  
2 particular view, then you can look at it, take  
3 cross sections in different angles, both  
4 vertically and horizontally, what we call time  
5 sections, to aid in the identification of  
6 faulting and other geomorphic features.

7           The next slide shows the actual  
8 horizontal time slice of the bedrock surface in  
9 the area of San Luis Obispo Bay. And you can see  
10 the Shoreline Fault Zone as identified here, just  
11 a very narrow, almost pencil-thin feature that  
12 cuts through the survey area, as well as other  
13 faults here, the Oceano and Los Berros Fault up  
14 here in the north. One of the key things that  
15 we're able to do with this kind of imagery is  
16 look at ancestral channels that have been cut  
17 across the continental shelf in previous low sea  
18 level stands and see how much those channels have  
19 been offset by fault motion in the intervening  
20 time.

21           Next slide.

22           This is an example of another feature, a  
23 paleo shoreline or shore face that we were able  
24 to shore face that we were able to image in the  
25 San Luis Obispo volume. And right here, I don't

1 expect you can see it too clearly, but there is  
2 an offset of about nine to ten meters of that old  
3 shoreline face that we used to help set the slip  
4 rate for the Shoreline Fault in the area. So  
5 again, this is, by the way, an image of a feature  
6 that's now about 50 meters below the current sea  
7 floor, to be able to successful remove the  
8 overburden and take a look at that digital  
9 process and techniques.

10           Next slide.

11           Another area we're able to have some  
12 success is looking at them, again, the Hosgri  
13 Fault Zone, the controlling fault in the area.  
14 And this is an image of three stream channels  
15 that originate from the Point Sal area that are  
16 progressively offset in a right lateral sense by  
17 the Hosgri Fault. So having an idea about what  
18 the age of the stream channel is and then the  
19 total amount of offset from the western end to  
20 the eastern end can give us valuable constraints  
21 on the slip rate of the Hosgri offshore.  
22 Currently we just have one measurement onshore at  
23 San Simeon. So now we've been able to expand the  
24 number of observation points or measurements in  
25 the marine environment.

1           Next slide.

2           In addition to a fairly aggressive marine  
3 program, we also instituted an aggressive onshore  
4 program that was designed to image crustal  
5 structure in the Irish Hills from the top to the  
6 bottom, so starting with surface geologic mapping  
7 and then using rather low energy weight-drop  
8 sources to get high resolution shallow imaging,  
9 i.e. the first one or two kilometers, and then  
10 supplement that with the equivalent of high-  
11 energy imaging on land called VibroSeis units was  
12 able to give us imaging down to perhaps six or  
13 eight kilometers beneath the Irish Hills. Again,  
14 this is a very challenging environment to work  
15 with in terms of both the topography and the rock  
16 types that we're trying to image. But we were  
17 using the latest oil company-based technology  
18 that was available to address these questions.

19           Now the next slide shows a map of the  
20 survey routes that were taken during this study.  
21 Diablo Canyon itself is right here. And again,  
22 for reference, San Luis Obispo in this area here.  
23 So all in all there's about 120 miles worth of  
24 survey routes that were done in and around the  
25 Irish Hills area. Again, regionally a very

1 rugged topography. Most of the access to the  
2 interior was through fire roads and other  
3 basically roads of opportunity because of the  
4 topography. But nevertheless, we used a wide  
5 variety of techniques and sources to try to image  
6 this to the best of our ability.

7           Next slide.

8           Just to kind of wrap this up and give you  
9 the punch line, going back to the tornado slide  
10 where there were a number of specific hazards,  
11 significant parameters, each identified, what  
12 I've tried to do here is identify some of the  
13 principal results that have come out of this  
14 study in yellow. So the Hosgrais' slip rate  
15 basically originally, you know, ran from half --  
16 half a millimeter a year up to six millimeters a  
17 year in the original LTSP. In 2011 we had  
18 presented evidence for a preferred rate of about  
19 two-and-a-quarter millimeters a year. The  
20 evidence that we have now at Point Sal and Estero  
21 Bay point to something less than two millimeters  
22 a year but certainly in a range of about one to  
23 three. So we've reduced that uncertainty by  
24 about a factor of two.

25           The Hosgri dip is something that we may

1 have been able to address with the proposed high-  
2 energy studies that were not permitted. However,  
3 given the available data we still believe that it  
4 is a steeply dipping fault; it dips to the  
5 northeast.

6           The slip rate of the Shoreline Fault in  
7 2011 we estimated was about a quarter millimeter  
8 a year, give or take. With the new evidence that  
9 we've collected it seems to be slipping about an  
10 order of magnitude less than that earlier  
11 estimate, about .6 millimeters a year, and hence  
12 about two orders of magnitude less than the  
13 Hosgri Fault itself. So it's role in comparison  
14 to the Hosgri is now greatly diminished.

15           Could the Hosgri rupture south of San  
16 Simeon? The whole issue about step over near  
17 Point Estero creating larger magnitude  
18 earthquakes, while we ourselves were not able to  
19 find information to definitively prove or  
20 disprove that hypothesis, we investigated the  
21 consequences of a length rupture with a larger  
22 magnitude earthquake and determined that it was  
23 still bounded by our design basis.

24           Let's see. I can't see around the side.

25                       So we can go to the next slide.

1 And the same issue was with a linked Hosgri-  
2 Shoreline Fault Zone rupture. Again, there's no  
3 definitive evidence that these faults have ever  
4 ruptured in the past, but given their proximity  
5 to each other allowed us to investigate the  
6 consequences and again determined that it is  
7 bounded by our design basis for the plant.

8           The -- the length of the Shoreline Fault  
9 as a result of these studies has now just about  
10 doubled from an original length of 23 kilometers  
11 in 2011 to 45 kilometers in 2013, primarily based  
12 on being able to trace it further through San  
13 Luis Obispo Bay.

14           Okay, one last thing that was in the  
15 previous slide, we just mentioned that the Los  
16 Osos Fault Zone was a parameter to the geometry  
17 to better understand that land fault zone. We  
18 have significantly improved our understanding the  
19 role the Los Osos Fault Zone plays in the Irish  
20 Hills. However, given the -- the quality of the  
21 imaging it's our determination that you need more  
22 than seismic data to evaluate the structure in  
23 many of these cases. So we've used a full suite  
24 of geological geophysical data available to us to  
25 help us come up with our evaluation of the

1 crustal structure in the Irish Hills.

2 Next slide.

3 In addition to this land and marine-based  
4 geophysical exploration, we also have an active  
5 ocean bottom seismometer project designed to  
6 record seismicity offshore Point Estero in the  
7 vicinity of the intersection of the Hosgri and  
8 Shoreline Fault Zones. And you can see in the  
9 right-hand panel is a picture of one of those  
10 ocean bottom seismometers. That concrete cap  
11 weighs about a ton and it's primarily put there  
12 to prevent damage from fishing and trolling in  
13 the area.

14 Next slide.

15 PG&E, of course, has a policy of  
16 transparency and openness for all the data that  
17 we have collected. And the next few slides will  
18 just talk about where you can find our seismic  
19 imaging report as presented in -- in September of  
20 2014. The URL is on the bottom of this slide.

21 In addition, in the next slide we have  
22 made arrangements with the US Geological Survey  
23 and IRIS, the Independent Research Institute in  
24 Seismology, consortium to post all of the  
25 geophysical data that we have collected on their

1 websites for public access. The marine data is  
2 posted on the USGS National Archive of Marine  
3 Seismic Data, NAMSS, for the three survey areas  
4 that you see here, as well as the -- the earlier  
5 one that we talked about and at Point Bushon.

6 And the next slide just shows the web  
7 page for the IRIS database that -- where our  
8 land-based data has been collected and posted,  
9 again, for others to take a look at and draw  
10 their own conclusions from.

11 Next slide.

12 Okay. Thank you.

13 MS. RAITT: All right. The next speaker  
14 is Chris Wills.

15 MR. WILLS: Thank you And thank you,  
16 Commissioners.

17 COURT REPORTER: Turn the microphone on,  
18 sir.

19 MR. WILLS: Microphone on. There we go.  
20 Thank you.

21 Thank you, Commissioners. I'm here to  
22 report on many of the same things, too, just  
23 cover it from a slightly different perspective.  
24 I'm Chair of the Independent Peer Review Panel  
25 established by the Public Utilities Commission to

1 review the seismic studies done under AB 1632. I  
2 have -- the next slide is a very brief background  
3 of the Independent Peer Review Panel established  
4 by the PUC in response to the AB 1632 studies.  
5 And there's a couple of words in this -- in this  
6 long text of this slide saying that AB 1632 was  
7 designed to use -- the AB 1632 report recommended  
8 the 3D geophysical reflection mapping and other  
9 advanced techniques to study the fault zones at  
10 Diablo Canyon, and also to help resolve  
11 uncertainties surrounding the seismic hazard at  
12 Diablo Canyon. And those -- so those that we've  
13 taken those two key points as -- as the charge of  
14 the IPRP and looked over the PG&E studies with  
15 those in mind.

16           The bottom of this slide just mentions  
17 that this is a parallel process in many ways to  
18 what PG&E is doing with the NRC through --  
19 through a SHAC Level 3 (phonetic) evaluation of  
20 all their seismic source characterizations and  
21 ground motion calculations. And IPRP has  
22 benefitted from a number of those workshops that  
23 we've been in on and been able to -- to ask PG&E  
24 about how their -- how their studies are being  
25 folded into those evaluations as well.

1           Next slide.

2           Just the -- to show you, we've been  
3 working on this for a while. In 2011 we issued  
4 our first reports. Just to point out, there's --  
5 we did a few reports trying to just respond to  
6 PG&E's planned studies as they were getting going  
7 and we were getting going. That's the first  
8 three reports. A couple of studies where we are  
9 trying to get ahead of PG&E and look at the most  
10 important parameters in seismic hazard  
11 evaluation, slip rate on the Hosgri Fault, and a  
12 site (inaudible) and site amplification of  
13 seismic waves. And then the last three reports  
14 done in the last year, basically responding to  
15 the Central California Coast Seismic Imaging  
16 Process. And you can barely read at the bottom  
17 of this slide, and it's on your handout, the PUC  
18 web page where all of these reports are posted.

19           Next slide please.

20           Just to go through, this is the same  
21 tornado diagram that Stu showed a slightly  
22 fancier version of, but this is -- I think it's  
23 all the same numbers. This is the version that  
24 we asked about in one of our very first meetings  
25 in July of 2011 we asked PG&E, well, what are you

1 planning to investigate and how important is  
2 that? They came back with this list of seismic  
3 hazard parameters and the tornado diagram. And  
4 tornado diagrams basically show you the -- at the  
5 top they show you the change and hazard from the  
6 full range of uncertainty in a parameter, one  
7 meaning -- means you really can't change the  
8 hazard hardly at all using that parameter, so  
9 it's not really worth investigating. If you -- a  
10 factor of two is next, getting important. And so  
11 those things that I have circles around are  
12 things that have been addressed by the Central  
13 California Coastal Seismic Imaging Project.

14           And then the site condition and site  
15 amplification is something we've added to this  
16 tornado diagram. It turns out to be more  
17 important than any of the other seismic source  
18 characterization or targets that PG&E was  
19 originally thinking was part of the AB 1632  
20 studies. But this is something that is very much  
21 amendable to the kind of advanced seismic imaging  
22 that is required by AB 1632.

23           So next slide please.

24           Just to go through some of these  
25 parameters, the slip rate on the Hosgri Fault has

1 been investigated at three different locations.  
2 One is the Cross Hosgri Slope investigated by Sam  
3 Johnson and colleagues at USGS. The second --  
4 next slide -- is the Estero Bay study that --  
5 that Stu alluded to where they have channels on  
6 either side of the fault. And then third -- next  
7 slide -- is a series of channels, and this is a  
8 cross section of those channels in one of the --  
9 in the seismic imaging that PG&E has done. And  
10 in each of these cases they have found a feature  
11 on either side of the fault, measured it's  
12 offset, tried to get an age of that feature. And  
13 so it gives you the overall slip rate on the  
14 fault. And slip rate tends -- ends up being the  
15 key parameter. The one thing you want to know  
16 about any fault that's going into a seismic  
17 hazard analysis that basically gives you the  
18 amount of energy available that that fault can  
19 release in earthquakes. And so as Stu mentioned,  
20 their numbers have gone from about two-and-a-  
21 quarter millimeters a year down to somewhat below  
22 two millimeters a year for the Hosgri Fault.

23           Just to go to the next slide, there's  
24 been a number of studies. Back in the long-term  
25 seismic program there were a number of studies on

1 land in the San Simeon Fault which defined a  
2 number of things where the fault had to be  
3 slipping at less than six millimeters a year, but  
4 preferred value was in the -- in the one to four  
5 millimeters a year range. The Cross Hosgri Slope  
6 defines a slip rate of about -- of between two  
7 and three millimeters a year, but a range of down  
8 to one-and-a-half up to about four. All of the  
9 geodetic models that we -- we can infer from the  
10 movement of monuments throughout California and  
11 the amount of slip on all of the faults, it ends  
12 up being a range of one to four millimeters a  
13 year. And then the two studies that Stu  
14 mentioned at Estero Bay and at Point Sal are  
15 consistent with those values.

16           Factoring all of these things in, the  
17 Independent Peer Review Panel still prefers a  
18 slip rate somewhere in the -- somewhat above two  
19 millimeters a year, but that's not as big a deal  
20 as the old range of values that went all the way  
21 up to six millimeters a year.

22           Next slide please.

23           So on that tornado diagram the  
24 elimination of this -- this high point out here  
25 on the end of the tornado is largely because the

1 six millimeters a year range is no longer  
2 considered viable. The slip rate on the Hosgri,  
3 it's more like -- the upper end is about four.  
4 So we might not completely agree with the range  
5 that PG&E has put in, but we do agree that  
6 they've reduced the uncertainty of seismic hazard  
7 due to that parameter.

8           Next slide please.

9           Similar, on the -- on the Shoreline slip  
10 rate, and Stu went through this a little bit,  
11 there's -- there's a feature that's a few tens of  
12 thousands of years old that's offset by about  
13 ten -- ten meters, well below the sea floor.  
14 This is very nicely imaged. The dating is a  
15 little uncertain. But overall it does nicely  
16 define the slip rate on the Shoreline Fault to  
17 the lower range of what was possible before. So  
18 rather than being a quarter millimeter here it's  
19 probably under a tenth of a millimeter a year.  
20 And so that is a significant reduction in the  
21 uncertainty and the seismic hazard due to that  
22 one parameter.

23           Next slide please.

24           This turned out to be not a very -- a  
25 high impact parameter. But just to show, there's

1 a really detailed three-dimensional study of the  
2 north end of the Shoreline Fault, the Shoreline  
3 Fault's map off -- of Diablo Canyon, right about  
4 in here. And then there's -- there's a little  
5 gap, it's a few hundred meters, and then what's  
6 called the -- it's kind of evolved in  
7 nomenclature. But the northern extension of the  
8 Shoreline Fault extends all the way up along this  
9 line to a little subsiding basin right in here  
10 which is right next to it. Similar subsiding  
11 basin on the Hosgri Fault, so that's a gap of 100  
12 meters or so at the -- at the ground surface. It  
13 essentially means those faults are connected. So  
14 the idea that these are discontinuous faults is  
15 no longer a viable model. And that's basically  
16 shown a direct connection between the Shoreline  
17 and the Hosgri Faults.

18           Next slide please.

19           Stu mentioned all of the on-land  
20 geophysical studies. And this to show one of  
21 the -- one our IPRP members refers to this as a  
22 road test. You can -- to many of our eyes you  
23 can see a fault wherever you want to in this.

24           And next slide.

25           We were not convinced that this

1 is the only -- this is the preferred model. This  
2 is not the only viable model that you can derive  
3 from the geophysical survey profiles through the  
4 Irish Hills. And we do not agree that the -- the  
5 relatively low-angle dip on the Los Osos Fault is  
6 precluded by the current models, which is what  
7 they show on their tornado diagram. This is the  
8 PG&E's model where they're saying that the low  
9 dip angle on the Los Osos Fault which leads to  
10 the relatively high hazard here is no longer  
11 allowable in the current data. We think that  
12 these -- the tectonic models that consultants for  
13 PG&E have come up with are, for the most part,  
14 reasonable models. But they don't preclude these  
15 low-angle dips on the Los Osos Fault.

16           Next slide please.

17           I'm going to go into a little bit of the  
18 other results of the -- of the 3D seismic surveys  
19 under the Irish Hills. And this is in terms of  
20 not the layering but the velocity of the  
21 material. And they've been able to resolve both  
22 the low velocity weathering zone up here at the  
23 ground surface, but then some very high velocity  
24 related to the intrusive diabase. This is almost  
25 a salt-like rock that has intruded into the

1 (inaudible) to the new surface millions of years  
2 ago. But it forms these very high -- high  
3 velocity bodies underneath -- underneath the  
4 plant and it leads to some unusual profiles in  
5 velocity underneath the plant.

6           If we go to the next slide we can see  
7 what the seismic imaging project. Actually, each  
8 one of these red dots is a source of seismic  
9 waves. Each of the blue is a receiver. So  
10 they're trying to get a complete velocity model  
11 underneath the plant site so they can fully  
12 understand the -- all of the seismic waves that  
13 are being recorded -- there are two seismographs  
14 at either end of the plant -- and then -- and  
15 then use that estimate of the seismic waves here  
16 and the full velocity at any point underneath the  
17 plant footprint to modify how the seismic waves  
18 are coming in from any earthquake in the -- in  
19 the surrounding region.

20           We think there's still some -- some  
21 uncertainty in the 3D velocity model that they're  
22 using for -- for this. Just to -- just to show  
23 that, this is how the velocity is being portrayed  
24 through this model from this point to this point  
25 across the plant site. And these are a whole

1 bunch of different profiles at points along that  
2 line.

3           If you go to the next slide, this is --  
4 this is a simpler version of it where we  
5 simplified out just one -- one profile at this  
6 point. And then an old profile is measured with  
7 a different technique, way back in the '70s. And  
8 just to show that this set of blue crosses here  
9 doesn't really coincide with this old data in  
10 the -- in the solid line. And so we don't know  
11 why their 3D model doesn't really coincide with  
12 the only form of (inaudible) we have available,  
13 but they don't. And it may be that this old data  
14 isn't very -- it isn't very well constrained and  
15 doesn't really represent what's really there.  
16 But this -- this is something that we need to  
17 have PG&E explain to us why the -- the new model  
18 and the old data don't -- don't seem to coincide.

19           Next slide.

20           Also related to how the seismic waves get  
21 to the plant is the whole issue of the overall  
22 site conditions. And a lot of that is based on  
23 the throughway (phonetic) velocity in the area  
24 surrounding the plant. This is a graph from Norm  
25 Abrahamson who's next to me. And the key thing

1 is that for these two earthquakes, for San Simeon  
2 and for Parkfield earthquakes, the recordings at  
3 the plant site in the -- in the frequency of  
4 interest for the -- for the facilities there,  
5 these are much lower than what you'd expect from  
6 the standard worldwide ground-motion prediction  
7 equations which would give you the zero line.

8           And so the residual should show that for  
9 these two earthquakes the ground motion has been  
10 significantly de-amplified at that plant. And so  
11 if this is a factor that is a site factor that is  
12 due to some properties of the rocks at the site,  
13 it would de-amplify every ground shaking from  
14 every earthquake at the plant. And that's what  
15 the current model from PG&E says.

16           Next slide please.

17           And just to show, this is -- we think is  
18 a fairly significant factor. If you use the  
19 ergodic assumption which is kind of the standard,  
20 no amplification or de-amplification with the  
21 full range of uncertainty in the -- in the ground  
22 motion, this is what you get for a number of  
23 scenario earthquakes. If you apply that site  
24 amplification factor you get much lower ground  
25 shaking for each of those earthquakes. So

1 it's -- so it's a significant factor. We need to  
2 understand whether this is a site term or there's  
3 something else going on.

4           Next slide please.

5           Just to point out, these are the two  
6 earthquakes at San Simeon in 2003, Parkfield in  
7 2004. The question to us is: Is there something  
8 that's right here that's special about the  
9 velocity structure or the -- or the details of  
10 the geology beneath the plant that de-amplifies  
11 shaking from these two places and would also de-  
12 amplify shaking from the Hosgri Fault or the  
13 Shoreline Fault, or if there's something about  
14 the path the shaking has taken across all of  
15 these different faults and different layers of  
16 serpentine and crushed rock and various waves in  
17 the Franciscan that has modified these two,  
18 essentially in the same way. And so that's still  
19 a possibility, at least to us. And so we think  
20 that PG&E needs to completely convince us that  
21 this is a site factor, not a site plus a path  
22 factor, as we say.

23           Next slide please.

24           We went through many of these issues in  
25 our IPRP Report Number Six. And in the report we

1 talked about PG&E could do to help convince us  
2 that this was a site factor. One of the things  
3 that we talked about was a new model of the  
4 throughway velocity the site, which is what we  
5 showed earlier. And we still have some questions  
6 about the uncertainties in that 3D model. And  
7 there's also an analysis of other data which  
8 would help to rule out path effects in this -- in  
9 this -- in the side effect.

10           So we're still waiting for a complete  
11 evaluation of this and some further details from  
12 PG&E. And I think we are hoping to have some  
13 additional meetings. This was not something  
14 addressed in the Central Coastal California  
15 Seismic Imaging Program. It's been partly  
16 through the SHAC Ground-Motion Characterization  
17 Project. And so we are still waiting to -- to be  
18 able to go through what they did in that, and  
19 then some further evaluations.

20           So with that, wrap this all up. Next  
21 slide please.

22           This is a revised tornado diagram that  
23 Norm presented at our meeting in January. And so  
24 a number of things I've gone through where  
25 they've significantly reduced the uncertainty of

1 seismic hazard due to the studies in the Coastal  
2 Seismic Imaging Project. The Los Osos dip,  
3 notably, we don't agree that they have reduced  
4 the uncertainty to that factor. These two -- two  
5 site amplification factors we think are still  
6 very important. And then there's another -- a  
7 number of other things on this which could be --  
8 could be the subject of further studies.

9           So I'll drop -- I'll end there. Thank  
10 you.

11           CHAIR WEISENMILLER: Thanks. I think --  
12 I think I'd like to understand a couple things.  
13 One of them was initially there was going to be,  
14 I was going to say high-energy studies as part of  
15 this. What did we lose by not having those? I'd  
16 like to have both of you address that question.

17           MR. NISHENKO: Originally I think the  
18 intent as written was to conduct 3D seismic  
19 surveys, and there was no differentiation between  
20 high-energy or low-energy in the original  
21 recommendations. We went and decided to go down  
22 both paths to see what the feasibility was, and  
23 because each provides a different, if you will,  
24 level of imaging. The low-energy will give you a  
25 very high resolution in the shallow part of the

1 crust. The high-energy would give you perhaps  
2 lower resolution but deeper penetration that  
3 could answer questions about fault geometry, what  
4 is the dip of the Hosgri Fault, what do faults  
5 look like when they interact with seismogenic  
6 depths.

7           What I think we all discovered as a  
8 result of doing this work is that the questions  
9 of key importance to understanding seismic hazard  
10 really had to do with a better understanding of  
11 the recent history of fault activity, how much  
12 faults have slipped recently, what their current  
13 day rates of fault motion are. And those are  
14 questions that were more appropriately answered  
15 with the low-energy surveys than the high-energy  
16 surveys.

17           MR. WILLS: So just to I think almost  
18 reiterate what Stu has said, the two factors that  
19 you need to know about faults for seismic hazard  
20 analysis is how much energy is available to them  
21 to release as earthquakes, that's slip rate.  
22 That's something you get from the very near  
23 surface. And so the low-energy seismic is the  
24 right tool for that job. The other thing is how  
25 close the fault is to your -- to your facility.

1 And the distance to that fault is something you  
2 can get a little bit better refinement from  
3 knowing it's location through the whole  
4 seismogenic depth. And so you lost a little bit  
5 of precision in the location of the Hosgri Fault  
6 by not being able to do the high-energy.

7 I don't think that's a significant loss,  
8 actually, because you could -- you have a very  
9 high-resolution definition of the Hosgri Fault in  
10 the very near surface. And then you -- and  
11 projecting from that through the earthquake  
12 (inaudible) to define the rest of the fault  
13 plain. So defining that with high-energy seismic  
14 might have been a little bit more precise. But I  
15 think what we have probably is sufficient for --

16 CHAIR WEISENMILLER: Next question is  
17 certainly the intent at the time was to use  
18 state-of-the-art tools, you know, of -- and I  
19 guess I'd like to get some affirmation that  
20 indeed this is -- these are state-of-the-art  
21 studies from both of you.

22 MR. NISHENKO: In fact, they are.  
23 Earlier you may have remembered one of the slides  
24 I showed, I showed the -- the picture of the  
25 survey vessel with the P-Cable System. That is

1 brand new technology which has just become  
2 available within the last couple of years to do  
3 high-resolution 3D imaging. And the value of  
4 this is by having 14 streamers you can basically  
5 survey a larger area of the sea floor in less  
6 time. So it's a very cost productive way in  
7 order to do these kind of studies.

8           The on-land work that we did using what  
9 we call ZLand nodes or self-contained seismometer  
10 units that you could plant individually  
11 throughout the survey area is an advancement over  
12 old technologies where we used to use cables.  
13 You can imagine miles of cable being strewn  
14 across the Irish Hills and running around  
15 connecting and tracing down faults, it slows down  
16 those kind of surveys.

17           But these individual node units, as we  
18 call them, were very helpful in providing a wide  
19 geographic coverage in a very challenging  
20 terrain, as well as an incredible amount of  
21 improvement in just geophysical data processing,  
22 the software that people have developed over the  
23 years to process this 3D data, to bring out a lot  
24 of the factors and features that we -- we need to  
25 know in order to do our hazard assessment.

1           So we have been working very closely with  
2 groups in Houston, Texas, as well as elsewhere  
3 around the country to bring this expertise to  
4 bear on this problem.

5           CHAIR WEISENMILLER: Chris, what was  
6 your --

7           MR. WILLS: Well, I think again the --  
8 particularly the 3D seismic and the low-energy 3D  
9 seismic is something that has not been used in  
10 defining the geometry of faults at the near  
11 surface and slip rates of faults at the near  
12 surface. And I think what -- what they've been  
13 doing is out on the cutting edge, and  
14 particularly the slip rate on the Shoreline Fault  
15 which I think they managed to find features that  
16 very -- very definitively pin down a level of  
17 slip rate on that fault using the full -- the 3D  
18 volume there is something that is very -- it's  
19 very -- is very impressive, new cutting-edge  
20 technology to getting all that -- all that put  
21 together, yeah.

22           Now in terms of -- you know, obviously,  
23 as scientists who always want more data. So I  
24 guess I try to -- or more experiments and more  
25 data. So I guess my question would be: What

1 would be the highest value additional steps to  
2 take in this area?

3 MR. WILLS: I have -- I have been asking  
4 PG&E to help me understand the -- the velocity  
5 model underneath the plant site and help me  
6 understand how that is amplifying or not  
7 amplifying the ground shaking there. I think  
8 there's some ground truthing that could be done  
9 at that site with -- with more modern technology.  
10 And every time I ask them about this I bring out  
11 these very old -- that's very old data from the  
12 '70s which I'm not very satisfied with and say,  
13 "Well, doesn't -- your new data doesn't look very  
14 much like the old data. Why not?" But you could  
15 go get new data with other techniques and compare  
16 it to the 3D model that they've -- that they've  
17 built. And it would be more convincing if the 3D  
18 model is what is really there.

19 So that's -- that's where I would like  
20 to -- understanding that the 3D model I think is  
21 important. And then understanding how that 3D  
22 model actually amplifies or de-amplifies the  
23 seismic waves is very important, which is --  
24 that's data and then analysis.

25 MR. ABRAHAMSON: Could I --

1                   CHAIR WEISENMILLER:    Sure.   Any reaction  
2 from PG&E?

3                   MR. ABRAHAMSON:    So this is Norm  
4 Abrahamson with PG&E.

5                   What Chris mentioned is we develop our  
6 ground motion models.   What we typically do is  
7 collect data from all around the world from  
8 earthquakes, large earthquakes at short  
9 distances, and build a model because -- because  
10 we don't have enough data in any one place to do  
11 that.   As a result this term ergodic model means  
12 that we're assuming typical sites are the same as  
13 an average site around the world.   And really  
14 what we're finding is that's not the case.   Each  
15 site is different.   And as the waves propagate or  
16 travel through the crust, that's different as  
17 well.

18                  So the uncertainties that Chris showed  
19 you there at the end, right now from our  
20 uncertainties in seismic hazard and the most  
21 important frequency bands, about ten percent of  
22 that is from our models of the faults.   About 25  
23 percent of that uncertainty is from the site  
24 response conditions that Chris talked about.   And  
25 65 percent of it is from taking these models from

1 around the world and assuming they apply for how  
2 waves propagate from our faults.

3           So really if you want to take on this  
4 biggest piece we need to be getting additional  
5 data collections of how waves propagate in  
6 Central California crust. And we are beginning  
7 that process right now working with the Southern  
8 California Earthquake Center to -- to bring their  
9 techniques they're using down in Los Angeles up  
10 to the Central Coast and build a model for how  
11 waves propagate through the area in San Luis  
12 Obispo, as opposed to using these worldwide  
13 average models. And that's really the biggest  
14 bang for your buck in terms of trying to move  
15 forward.

16           CHAIR WEISENMILLER: And what's the  
17 process going forward in terms of PG&E studies  
18 and the role of the Committee in terms of do you  
19 see subsequent steps here? I mean, you know --

20           MR. WILLS: So as far as the role of the  
21 IPRP, we have reviews -- we have reviews online  
22 of the Central Coast Seismic Imaging Project. We  
23 last received PG&E's response to our reviews.  
24 We've also received copies of the -- the SHAC  
25 reports to NRC from PG&E.

1           One of the things we need to kind of go  
2 back into those SHAC reports and see if our  
3 comments and recommendations were considered and  
4 how they were considered in the -- in the  
5 determinations of seismic hazards, the  
6 calculations of seismic hazards that PG&E did and  
7 submitted to NRC. That process, reviewing the  
8 input of the -- the SHAC report, is something we  
9 expect to be doing over the next several months  
10 with another -- another public meeting or two.  
11 And so that's trying to find out how the AB 1632  
12 studies effected the evaluation of seismic hazard  
13 at -- at the plant as -- as submitted to NRC is  
14 kind of what we see as our -- our remaining role  
15 at IPRP.

16           CHAIR WEISENMILLER: And when you're  
17 finished could you submit that to the record in  
18 this proceeding?

19           MR. WILLS: When we finish our  
20 evaluations of those reports?

21           CHAIR WEISENMILLER: Yes.

22           MR. WILLS: Certainly. That will be --  
23 expect that to be an IPRP final report that we --  
24 that we can submit to -- through PUC, and submit  
25 to the Energy Commission, certainly.

1           CHAIR WEISENMILLER:   Okay.   Thank you.  
2   Let's go on to the next panel.

3           MS. RAITT:   Okay.   Our next speaker is  
4   Jonathan Bishop from the State Water Resources  
5   Control Board.   Let me get your presentation.

6           MR. BISHOP:   Good afternoon.   It's my  
7   pleasure to be here and give you an update on  
8   where things stand in relationship to the once-  
9   through cooling policy adopted by the State Board  
10   and Diablo Canyon.

11           Why don't you go ahead and change to the  
12   next slide.

13           Just as a little background, the State  
14   Water Resources Control Board adopted its once-  
15   through cooling policy on May 4th, 2010.   There  
16   have been a couple of minor amendments to that  
17   since then.   It was -- the policy was established  
18   to implement the Federal Clean Water Act 316(b),  
19   and it applies to all of the coastal water power  
20   plants that use cooling water for intake.   The  
21   policy itself is not self-implementing.   It's  
22   implemented through our permitting structure, the  
23   National Pollutant Discharge Elimination System  
24   permits of the NPDES permits.

25           Next slide.

1           The intent of the policy was to protect  
2 the beneficial uses of the state's coastal  
3 administering waters, and at the same tie do that  
4 in a way that didn't jeopardize the power needs  
5 of the state and the grid reliability. As I  
6 said, it applied to 19 facilities at the time  
7 including two nuclear power plants. A number of  
8 these facilities have either retired or  
9 retrofitted and repowered since then to move away  
10 from once-through cooling.

11           Next slide.

12           The basis of the policy required either  
13 that the operators come in to compliance through  
14 either Track 1 or Track 2. Track 1 compliance  
15 assumed a 93 percent reduction in intake flow  
16 rate which was commensurate with a closed-cycle  
17 wet cooling system that used the ocean water for  
18 makeup water. Track 2 requires that the operator  
19 reduce impingement and entrainment mortality to  
20 comparable with Track 1 through whatever means  
21 they propose to do that, and it relied on studies  
22 of the impingement and entrainment to identify  
23 the pre- and post-implementation levels.

24           The time that the policy was adopted  
25 there was considerable uncertainty on the cost

1 and feasibility associated with converting these  
2 two nuclear power plants to closed-cycle wet  
3 cooling. So the policy developed a special  
4 study, as we like to call it, that would be  
5 overseen by a Nuclear Review Committee to look at  
6 the ability to -- to meet the 93 percent intake  
7 reduction, and that that special study would be  
8 implemented by an independent third party that  
9 had experience in nuclear power plant  
10 construction.

11           The special studies went forward with --  
12 we impaneled the Nuclear Review Committee, and we  
13 eventually chose Bechtel Power Corporation to  
14 develop the report. That report was completed.  
15 It was actually a year late, but we got November  
16 18th, 2014. And I'll go in for just a short bit  
17 about the general results of the study.

18           The study actually was broken into two  
19 phases. The first phase was a feasibility  
20 evaluation looking at all potential methods of  
21 compliance. And those -- those were screened.  
22 And out of that there were three that were  
23 determined to be feasible and worth going forward  
24 with a Phase 2 analysis which would look at more  
25 detailed cost analysis, construction permitting

1 and scheduling.

2           The three promising technologies were an  
3 onshore mechanical intake fine mesh screen  
4 system, an offshore modular wedge-wire screen  
5 system while closed-cycle cooling system. Those  
6 were all very expensive. They range from just  
7 about a half a billion to \$14 billion and range  
8 from about 8 years to 14 years in length. During  
9 that development another set of options were  
10 identified for cooling towers in the parking lot  
11 area south of the plant using saltwater cooling.  
12 Those were also scheduled out and costed out.  
13 They range from about \$6 billion to \$8 billion  
14 and would take approximately 14 years.

15           I should mention that the -- the lowest  
16 cost option, the half a billion dollars, was --  
17 was evaluated. But it would have a very small  
18 reduction in -- in impingement mortality. It was  
19 deemed to probably not be very feasible since it  
20 reduced it by less than ten percent interim.

21           So the Water Board received that report  
22 from Bechtel in -- in November. The -- the  
23 policy allows for the Water Board to use that  
24 report and other information to determine if it's  
25 appropriate to require the nuclear plants to meet

1 full compliance based on their ability to achieve  
2 requirement, the environmental impacts, the cost  
3 of compliance. And so it also allows the Board  
4 to establish alternative requirements,  
5 essentially less stringent requirements for the  
6 nuclear plants if cost is wholly out of  
7 proportion to the cost previously identified in  
8 the staff report in the environmental assessment  
9 document.

10           And so the staff is actually looking at  
11 those -- that report now. We expect to -- to  
12 come back to our Board in the late summer, early  
13 fall with a recommendation on how to proceed.  
14 And then from the point the Board will either  
15 direct us to proceed with changes to the policy  
16 or to keep the policy the same.

17           I should note -- next slide please.

18           I should note that this is a discussion  
19 of the alternative requirements. The Board could  
20 just as easily determine that it is appropriate  
21 and feasible for the plant to come into full  
22 compliance and the policy would not need to be  
23 changed. Right now it has a compliance date of  
24 December 31st, 2024 for the plant to come into  
25 compliance. The -- if the Board decided to go

1 forward with an alternate compliance  
2 determination then the policy does require that  
3 PG&E fully mitigate any impacts that that would  
4 result in between the -- the approved compliance  
5 and the -- and the 93 percent reduction that's in  
6 the plant. And as I said, we expect to have  
7 something back for discussion later on this  
8 summer or early fall at this point.

9 I'm happy to answer any questions at this  
10 point.

11 CHAIR WEISENMILLER: Great. Thanks for  
12 being here. Given the drought, you have a pretty  
13 busy schedule.

14 A couple questions. One of those is a  
15 power plant consumptive use of once-through  
16 cooling, what percentage of that is PG&E  
17 (inaudible) facility?

18 MR. BISHOP: So I think what you're --  
19 let me -- let me make sure I understand what  
20 you're asking.

21 CHAIR WEISENMILLER: Sure.

22 MR. BISHOP: The -- if you're asking at  
23 this point in time today with the different  
24 closures that have happened --

25 CHAIR WEISENMILLER: Right.

1 MR. BISHOP: -- my recollection is  
2 that -- that the amount of intake water at Diablo  
3 Canyon is about 80 percent of the impact around  
4 the state at this point. But that's based on,  
5 you know --

6 CHAIR WEISENMILLER: Sure.

7 MR. BISHOP: -- on SONGS being closed --

8 CHAIR WEISENMILLER: I understand.

9 MR. BISHOP: -- and a number of other  
10 facilities being closed. And so I think that's  
11 kind of a skewed look at it. It was -- my  
12 recollection was it was somewhere in the range of  
13 40 percent --

14 CHAIR WEISENMILLER: Okay.

15 MR. BISHOP: -- at the time of adoption,  
16 but I don't have those numbers in front of me. I  
17 could be off by ten percent either way on that.  
18 That's my recollection.

19 CHAIR WEISENMILLER: No, that's good. I  
20 just wanted to get that for -- it helps us in  
21 perspective.

22 Other questions. In terms of the cost,  
23 how much of that, do you know, how much of that  
24 cost is replacement power cost?

25 MR. BISHOP: I'm sorry, I don't know off

1 the top of my head what that is. It's a fairly  
2 high part of it. But the biggest cost is the  
3 grading associated with getting it in at the  
4 right head for the cooling towers.

5 CHAIR WEISENMILLER: Yeah. So I guess  
6 PG&E can certainly submit for the record that  
7 number?

8 MR. BISHOP: Yes. And our -- our -- the  
9 analysis is available and if you'd like -- from  
10 Bechtel. It's a part of our public record. It's  
11 available with all the costs associated with  
12 their estimates.

13 CHAIR WEISENMILLER: Yeah. We'll take  
14 notice of that.

15 I was going to cheat and ask Peter Lam a  
16 question. So Peter, what -- what are the  
17 safety -- Peter is my representative to the  
18 Diablo Canyon Independent Safety Committee. And  
19 one of the things that Committee has looked at is  
20 the safety implications of different cooling  
21 technologies. So, Peter, could you summarize  
22 that in a couple minutes?

23 MR. LAM: Yes.

24 CHAIR WEISENMILLER: I know it's a tough  
25 question.

1           MR. LAM: Yes. Chairman Weisenmiller,  
2 the Independent Safety Committee had conducted  
3 several informal inquiries into this matter.  
4 There has been several potential issues, one of  
5 which is salt deposition. There may be a great  
6 deal of salt deposition on the adjacent facility  
7 which may or may not be safety related.

8           Now I was just onsite about a week ago  
9 and it turned out the salt deposition, they were  
10 chasing a different issue. It turned out it's  
11 exceptionally dependent on micro climates and how  
12 the buildings are configured. So potentially  
13 this is one issue.

14           Another issue we were concerned about, as  
15 you earlier indicated, replacement power would be  
16 an economic penalty on any facility. Therefore,  
17 it may compel the facility to continue some  
18 operation while the cooling tower is being  
19 designed and constructed. And during that  
20 process we had concern. You know, it's primarily  
21 a known configuration of men and equipment and  
22 operating procedure. If -- if for any unforeseen  
23 reason there may be a marriage, a perfect storm,  
24 that would be very difficult to predict. And  
25 then the third issue we were concerned about is

1 this tremendous financial cost in (inaudible)  
2 labor, a financial penalty imposed on the  
3 licensee. In our earlier meeting, Chairman  
4 Weisenmiller, you informed me this is federal law  
5 requirement. So being what it is, their  
6 financial penalty may distract the licensee from  
7 what they are obligated to do in terms of safety.

8 CHAIR WEISENMILLER: That's helpful,  
9 Peter. We should probably submit a new record  
10 here, also the studies the Independent Safety  
11 Committee has done on cooling tower issues. That  
12 would be good.

13 MR. LAM: Thank you. Thank you.

14 CHAIR WEISENMILLER: Thank you.

15 MS. WINN: Chair Weisenmiller, if I could  
16 offer for the record on the amount of water that  
17 Diablo Canyon is currently using, I believe Mr.  
18 Bishop noted it's about 80 percent of the state's  
19 total today for once-through cooling. But at the  
20 time the once-through cooling policy was adopted  
21 Diablo Canyon adopted -- accounted for about 22  
22 percent of the state's once-through cooling  
23 flows, and only 8 percent of the entrainment and  
24 1 percent of the impingement.

25 CHAIR WEISENMILLER: Thank you. Let's go

1 on to the next -- next panel.

2 MS. RAITT: Our next panel is on  
3 contingency planning for Diablo Canyon. And our  
4 first speaker is Jeff Billinton from the  
5 California Independent System Operator.

6 MR. BILLINTON: Yes. As indicated, Jeff  
7 Billinton. I manage the regional transmission  
8 for the north part of the system. I'm going to  
9 go over the -- the assessments that we've done  
10 with respect to -- to the absence of the nuclear  
11 with respect to the transmission system and the  
12 studies that we've done.

13 Next slide please.

14 In -- in the 2012-2013 transmission  
15 planning process the ISO undertook studies as a  
16 part of the annual transmission planning process  
17 which is -- which is a transparent process that  
18 we have taking place every year. The study in  
19 the timing of it had a significant -- or a  
20 significant part of it was with regards to the  
21 San Onofre generation. But the study did also  
22 look at the -- the absence of Diablo Canyon, as  
23 well, at that time as a part of that study. And  
24 the study focused basically on the transmission  
25 reliability concerns and any potential mitigation

1 options that there were.

2           As we've been looking at this the results  
3 of that assessment are still valid for the -- for  
4 the Diablo Canyon Power Plant with regards to the  
5 transmission impacts.

6           Next slide please.

7           The study itself, like I said, was -- was  
8 primarily on the transmission. It didn't -- it  
9 didn't get into a number of other factors of  
10 potentially things such as the acid evaluation or  
11 environmental impacts such as impacts on Co2 or  
12 on terms of RA-type things with regards to  
13 flexible generation or reserve margins, or in  
14 terms of cost impacts to the rates or market --  
15 market prices. It was focused, as I said, on  
16 the -- being able to look at the impacts of -- on  
17 the transmission system in the SONGS of the local  
18 area, in particular, that are being -- being well  
19 documented as we went through the analysis, as  
20 well as to the transmission system and the  
21 bulk -- bulk transmission system.

22           Next slide please.

23           And this just -- just kind of highlights  
24 the -- the locations of where the generation is  
25 or was interconnected to the -- to the

1 transmission system. The Diablo Canyon is  
2 connected effectively to the bulk transmission  
3 via 3 500-kV transmission lines in the area tying  
4 into the -- essentially the backbone of the bulk  
5 transmission system within -- within California.  
6 There is 230-kV interconnection, but it is  
7 primarily for the load serving or backup serving  
8 of the station service in the area. They're not  
9 interconnected between the 500 and 230 in the  
10 area providing local requirements in the area.  
11 The generation itself is supply into the 500-kV  
12 transmission system.

13           Next slide please.

14           As I indicated the -- the assessment that  
15 we had done in 2012-13 transmission planning  
16 process focused on the immediate needs, 2012-2013  
17 primarily, like I say, of the SONGS area. It did  
18 also look at a midterm in the 2018, as well as in  
19 the 2022 timeframe with the absence in terms of a  
20 SONGS and Diablo. The study results were or are  
21 documented within the -- the ISO's 2012-2013  
22 Transmission Plan. This is within section 3 of  
23 the Transmission Plan, the details of the  
24 analysis are -- are reported.

25           Next slide.

1           In particular with -- with the PG&E bulk  
2 system studies for Diablo, we went through in  
3 terms of our normal transmission analysis with  
4 and without Diablo as part of the assessment,  
5 looking in terms of all their technical analysis  
6 of -- of basically (inaudible) transient  
7 analysis, looking at it in peak and off-peak  
8 conditions, and then looking at it under the --  
9 this other contingency, single contingencies,  
10 double contingencies on the bulk 500-kV  
11 transmission system, as well as some extreme  
12 events on the system. The study itself looked at  
13 or included in -- at that time the commercial  
14 interest of the RPS portfolios that were all  
15 included in the 2012-2013 Transmission Plan. And  
16 at the -- at the time the replacement was  
17 dispatching of thermal beakers or hydrogeneration  
18 in the northwest area of the province -- or of  
19 the state.

20           Next slide.

21           The analysis itself concluded in the --  
22 in the midterm and long term for Diablo that  
23 there were no material impacts to the  
24 transmission system. There was some small  
25 findings in terms of with regards to minor

1 variances of -- of overloads that we mitigated  
2 under normal conditions with or without, as well  
3 as some additional -- under extreme events of  
4 some additional load that would need to be  
5 dropped in, like I say, extreme event-type  
6 contingencies. And then there may be some  
7 additional reactive requirements within the  
8 system depending upon flows, primarily in terms  
9 of under peak conditions or heavy load  
10 conditions, the Diablo plant absorbs. Under  
11 lighter load conditions -- or I mean under heavy  
12 load conditions it provides (inaudible) to the  
13 system. Under light load conditions it absorbs.  
14 As there's less flows on the lines the voltages  
15 increase.

16           Next slide.

17           And so in terms of kind of summarizing  
18 with regards to that, we'll continue to monitor  
19 the assumptions that were part of the 2012-2013  
20 Transmission Planning process with -- with  
21 respect to the -- any potential impacts to the  
22 transmission system. But as we look right now  
23 the -- the results of that study are still valid  
24 with regards to the findings and the impacts to  
25 the transmission system. And like I said, the

1 main one is just continuing to monitor potential  
2 reactive needs, dynamic reactive needs on the  
3 system.

4           CHAIR WEISENMILLER: Thank you. I  
5 certainly want to thank the ISO. I think in our  
6 first IEPR we asked the -- the ISO to study the  
7 contingency of what if either plant was out.  
8 When you look around nationally there's a lot of  
9 plants that have been out for a year or so. We  
10 obviously did not anticipate at the time or  
11 forecast San Onofre was going to be gone. But  
12 certainly that led to the basis for trying to put  
13 in place a contingency plan there.

14           In terms of reactive power of inertia  
15 issues are we talking about basically potentially  
16 synchronous condensers?

17           MR. BISHOP: That -- that may be one  
18 option as we look at it --

19           CHAIR WEISENMILLER: Right.

20           MR. BISHOP: -- most definitely. But  
21 it's probably something of a dynamic. If there's  
22 an inertia you need something with synchronous  
23 condensers. If not just things like a static VAR  
24 or an SVC of that nature for that purpose.

25           LEAD COMMISSIONER MCALLISTER:

1 How much does location matter in terms of does  
2 that reactive power need to be spent right there  
3 or is there some flexibility there in your view  
4 for the transmission system?

5 MR. BISHOP: It would -- likely, in terms  
6 of what we're looking at on the bulk transmission  
7 system, either in that location or somewhere, one  
8 of the locations relatively close to the Diablo  
9 with the interconnection of the 500-kV system  
10 there.

11 CHAIR WEISENMILLER: I think this the  
12 study was that was done was a forecast,  
13 obviously, one of the things that's changed over  
14 time is we've got a lot more renewables. I think  
15 the wind and solar numbers are up like two-and-a-  
16 half times of what they were in 2012 going to the  
17 current numbers systemwide. And so I assume one  
18 of the implications, too, is at this point is  
19 we're looking at some of the over-gen issues.  
20 That certainly connects to these issues.

21 MR. BISHOP: It is a part of it and part  
22 of the -- the LTPP process. There was some  
23 sensitivities that were done looking at some of  
24 those impacts. When you look at -- it's -- it's  
25 with regards to a base. It's a reduction in the

1 baseload generation. So it would have some  
2 potential impacts to -- to the -- to the over-  
3 generation from -- from being able to reduce  
4 baseload generation. However, there's issues  
5 with regards to the inertia, as well, as you  
6 reduce that -- that further, and having to look  
7 at it from -- from a frequency response  
8 requirement and obligation.

9           CHAIR WEISENMILLER: Okay. Let me ask.  
10 And it's probably a question for PG&E. My  
11 impression was that PG&E is at least doing some  
12 studies or ramping it down at night. I don't  
13 know if that in the record or not or if he put  
14 those results of those studies into the record.  
15 You want to talk about them?

16           MR. STRICKLAND: Sure. There is Jearl  
17 Strickland with PG&E.

18           We're going through a process of  
19 evaluating what type of options we may have to be  
20 able to provide additional flexibility for the  
21 plant. There is some flexibility today that the  
22 ISO does have before them to be able to have some  
23 minimal changes in power.

24           CHAIR WEISENMILLER: Well, I remember  
25 when it was being licensed Nolan Danes (phonetic)

1 told me that there was -- it was designed to be  
2 able to, you know, be able to flexible in  
3 operations. Obviously it's been run pretty much  
4 flat out. But are we talking a reduction from  
5 100 percent to 80 percent or what sort of level  
6 would we be talking about?

7 MR. STRICKLAND: If you look at plants in  
8 Germany and France --

9 CHAIR WEISENMILLER: Right.

10 MR. STRICKLAND: -- that there are many,  
11 the -- pressurized water reactors that are  
12 designed to be able to fluctuate in power on a  
13 daily basis up to 50 percent load. And that with  
14 the additional changes to Diablo and additional  
15 analysis and studies that there could be a  
16 potential to be able to make additional power  
17 changes on a daily basis. But we're not a point  
18 at this point in time to be able to complete  
19 studies associated with flexible operations.  
20 It's something we'll look at as time progresses.

21 CHAIR WEISENMILLER: Okay. And, Peter,  
22 from your perspective, would there be any safety  
23 issues associated with ramping? I don't know if  
24 the Committee has looked at that or not.

25 MR. LAM: There are two thoughts on this

1 process, Chairman Weisenmiller.

2           One is just in the -- the plant would  
3 prefer not to disturb its ramping up or down the  
4 power. But there is an opposing view. In my  
5 humble opinion 30-some years ago each licensee of  
6 a nuclear power plant had experienced maybe ten  
7 trips per year, by which it means the reactor  
8 shuts down unexpectedly. That was a good 30, 35  
9 years ago.

10           In my humble opinion that may not be too  
11 bad a thing. Because nowadays a reactor operator  
12 may not see a plant trip in three to five years.  
13 Now a plant trip, it's basically a drill to test  
14 the reactor to handle some unexpected operating  
15 procedure.

16           But there are really two opposing views  
17 to this matter.

18           CHAIR WEISENMILLER: At this point we  
19 tend to be taking the plant down to sort of clean  
20 the insulators --

21           MR. LAM: Oh --

22           CHAIR WEISENMILLER: -- you know, these  
23 (inaudible)?

24           MR. LAM: Right. But that -- that's one  
25 of the ways. But the operator has tremendous

1 discretion as to how he would manage ramping it  
2 up or ramping it down.

3           Now anytime the operator is asked to  
4 change a power level it involves some -- some  
5 processes. And right now, as you are well aware,  
6 the Nuclear Regulatory Commission had a safety  
7 indicator which is a lack of planned trip. They  
8 consider the less, the better.

9           As I indicated earlier, I would not mind  
10 to see an operator seeing a plant trip once in  
11 while so that he knows and he gets some real  
12 training other than being trained in a simulator.

13           MR. STRICKLAND: Can I add something to  
14 that? That -- when you look at periods of time  
15 we're -- we're cleaning condensers or cleaning  
16 our intakes tunnels, that we do bring the plant  
17 down to 50 percent power for extended periods.  
18 And so we do have the ability to be able to  
19 reduce power for specific actions such as  
20 cleaning tunnels and cleaning the insulators, as  
21 you noted.

22           In order to be able to do that on a  
23 routine basis, then it would require a change in  
24 fuel design and other modifications to the plant,  
25 and that we haven't performed a set of studies

1 yet to be able to completely identify what that  
2 would be.

3 LEAD COMMISSIONER MCALLISTER: What's  
4 your sort of current ability to ramp, sort of how  
5 many megawatts were hour or whatever?

6 MR. STRICKLAND: Right now the -- to be  
7 able to come down in power with -- off the top of  
8 my head I don't remember the specifics, but it's  
9 a small percentage. It's more in the range of no  
10 more than 10 to 18 percent to be able to come  
11 down at any point in time for -- for routine --  
12 routinely bringing a plant down, for just, you  
13 know, a day-to-day type basis. There's an  
14 agreement that's set forth with the ISO right now  
15 that provides some flexibility for how often we  
16 would bring the plant down to be able to meet  
17 their needs. It hasn't been exercised to date as  
18 far as I'm -- I know.

19 LEAD COMMISSIONER MCALLISTER: It sounds  
20 like you would be planning that days in advance,  
21 bringing it down and keeping it there for a few  
22 days before bringing it back up.

23 MR. STRICKLAND: At least 72 hours in  
24 advance typically is what's required.

25 LEAD COMMISSIONER MCALLISTER: Okay.

1 Thanks.

2 CHAIR WEISENMILLER: Yeah. How fast do  
3 you ramp up?

4 MR. STRICKLAND: I don't know the  
5 specifics.

6 CHAIR WEISENMILLER: Okay.

7 MR. STRICKLAND: But I'm the -- the civil  
8 structural engineer --

9 CHAIR WEISENMILLER: Okay.

10 MR. STRICKLAND: -- not the nuclear  
11 engineer.

12 CHAIR WEISENMILLER: Thanks. Actually,  
13 if you guys can submit that for the record, that  
14 would be good. Okay.

15 LEAD COMMISSIONER MCALLISTER: I'm going  
16 to -- well, I guess part of the question, I would  
17 assume, if you're the civil would be looking at  
18 the -- sort of the cycle, if there's any, you  
19 know, negative impacts of cycling the plant more  
20 often versus, you know, keeping a steady stay.

21 MR. STRICKLAND: And that's a good point.  
22 That's an important part of the Aging Management  
23 programs in that you'd need to be able to  
24 quantify essentially what measures were in place  
25 to be able to continue to effectively monitor

1 material condition of the systems, structures and  
2 components that are important to safety.

3 LEAD COMMISSIONER MCALLISTER: Is that  
4 part of the studies that you're doing right now?

5 MR. STRICKLAND: We haven't initiated  
6 studies --

7 LEAD COMMISSIONER MCALLISTER: Oh, okay.

8 MR. STRICKLAND: -- for flexible  
9 operation at this point. But we have -- we do  
10 have the ability to be able to perform those type  
11 of studies, you know, in the future.

12 LEAD COMMISSIONER MCALLISTER: Okay.  
13 Thanks.

14 CHAIR WEISENMILLER: Next.

15 MS. RAITT: Okay. Our next speaker is  
16 Valerie Winn from PG&E.

17 MS. WINN: Good afternoon. Valerie Winn  
18 with PG&E. And today I'm going to be talking  
19 about contingency planning in the Diablo Canyon  
20 Power Plant. And I guess one thing that I want  
21 to make clear before I get started on my  
22 presentation is that I'm not doing my own career  
23 contingency planning by violating a CPUC ban.

24 I did want to -- I had some folks look at  
25 a ruling that Administrative Law Judge Gamson

1 issued on April the 20th in the Long-Term  
2 Procurement Plan proceeding at the CPUC. And  
3 that proceeding is subject to ex parte  
4 restrictions. But ALJ Gamson noticed in his  
5 ruling that the CPUC workshop is a public  
6 workshop, and therefore the ex parte  
7 communications don't apply because it is public,  
8 it is not an off-the-record communication. And  
9 he also indicated in his ruling that PG&E is not  
10 subject to the ex parte restrictions and  
11 requirements of the long-term plan -- or the ex  
12 parte ban decision for the CEC's workshop with  
13 regard to issues in the Long-Term Procurement  
14 Plan proceeding.

15           So that -- my understanding is then no ex  
16 parte needs to be provided because I cannot have  
17 ex parte communications at all. So I'll still  
18 have my job at PG&E, which make me happy. And  
19 I'll now talk about contingency planning for  
20 Diablo Canyon.

21           CHAIR WEISENMILLER: Yeah. I was going  
22 to say, for those of you in the audience I should  
23 note that for the Energy Commission we don't have  
24 a pending adjudicatory proceeding involving this.  
25 This is the Independent Energy Policy Report.

1 It's really a legislative type of proceeding. We  
2 encourage any and every one to participate. And  
3 certainly, this is a public meeting. And again,  
4 so certainly we're here to listen. But there is  
5 no issues of ex parte in terms of talking to us  
6 in this -- this afternoon.

7 MS. WINN: Thank you. So today I'm going  
8 to speak to you about contingency planning for  
9 Diablo Canyon, and in particular my focus today  
10 is on how we currently do contingency planning  
11 and how PG&E meets its customer energy needs on a  
12 short-term, midterm and a long-term basis if  
13 Diablo Canyon is not available to provide the  
14 safe, clean and reliable power that it does  
15 today. And I'll also touch on a number of  
16 outstanding regulatory issues. And also share  
17 some recent feedback from the CPUC on contingency  
18 planning and their outlook on that for Diablo  
19 Canyon.

20 So first -- well, if we could go to the  
21 next slide please.

22 So first, to set the framework for the  
23 discussions I wanted to share some of the key  
24 features of Diablo Canyon. And it is safe,  
25 reliable, clean, and a vital energy source for

1 California. And it's a significant economic  
2 engine in the Central Coast communities.

3           The two units at Diablo Canyon produce  
4 18,000 gigawatt hours of carbon-free electricity  
5 annually, and that's nearly 10 percent of  
6 California's existing energy portfolio, and about  
7 20 to 22 percent of PG&E's energy portfolio,  
8 which with eligible renewables and large hydro I  
9 understand we're probably at about 60 percent or  
10 more carbon free, one of the cleanest utilities  
11 in the country.

12           So for 30 years Diablo Canyon has  
13 continued to safely produce clean and reliable  
14 energy without GHG emissions. And we avoid about  
15 6 to 7 million tons of GHG emissions that would  
16 have otherwise been emitted by conventional  
17 generation resources. And these facilities are  
18 currently licensed by the Nuclear Regulatory  
19 Commission to operate through 2024 and 2025.

20           So looking forward we expect Diablo  
21 Canyon will continue to play a key role in  
22 supporting our local communities and in helping  
23 California achieve its ambitious goals to reduce  
24 greenhouse gas emissions and to combat climate  
25 change.

1           So generally, how does PG&E plan to meet  
2 its customer's needs? So we procure power for  
3 our customers pursuant to a CPUC Authorized  
4 Procurement Plan. Some of you might know that as  
5 the AB 57, Approved Procurement Plan, the Bundled  
6 Procurement Plan, it's known by a number of  
7 names. But the Authorized Procurement specifies  
8 the type of procurement procedures PG&E can use.  
9 For example, the Authorized Procurement Plan  
10 allows PG&E to procure electric energy and  
11 capacity through a variety of mechanisms on a  
12 short-term, midterm and long-term basis.

13           The short-term purchases are made through  
14 the CAISOs day-ahead or real-time markets or  
15 other -- or other authorized brokers. And these  
16 mechanisms are used to meet customer needs  
17 whether load is greater than forecasted, if it's  
18 unexpectedly hot that day, or if a supply source  
19 is unable to generate as forecasted, like if it's  
20 less sunny than anticipated, less windy, or if  
21 there's a mechanical failure at a facility.

22           We are also authorized to procure power  
23 through bilateral contracts.

24           And then for longer term procurement  
25 needs, whether because of load growth or because

1 there's a plant retirement, through the CPUC's  
2 long-term procurement planning process PG&E is  
3 authorized to hold a competitive solicitation to  
4 secure a specified amount of energy or capacity.

5           So now I'll talk a little bit more about  
6 the long-term procurement planning process. And  
7 if we could go to the next slide.

8           So for those of you who aren't familiar  
9 with the LTPP, as we commonly know it because we  
10 have lots of acronyms in the energy industry, the  
11 LTPP is held every two years by the California  
12 Public Utilities Commission, and it looks out  
13 over the next 10-year period, sometimes a 20-year  
14 time horizon and says, how do we think load is  
15 growing, what resources are available, and then  
16 you kind of match up those supply and demand  
17 parameters and figure out how much you need.

18           The Commission, through the public  
19 stakeholder process, actually develops a number  
20 of different scenarios where we evaluate those  
21 energy and capacity needs. And they look through  
22 that process to actually balance a number of  
23 public policy issues, including the cost  
24 effectiveness, the greenhouse gas impacts,  
25 renewable integration needs, reliability needs, a

1 whole factor of things that are looked at for  
2 each of those scenarios that are developed.

3           Just recently we were working in the 2014  
4 Long-Term Procurement Plan on the flexibility of  
5 the procurement portfolio. And particularly, you  
6 know, as we add more intermittent renewables to  
7 the system, you know, what sorts of flexibility  
8 do you need? And so Phase 1A of that proceeding  
9 was recently closed out with no finding that  
10 additional flexibility was needed to maintain  
11 system reliability. The ruling also said that  
12 there was not sufficient evidence at this time to  
13 authorize additional flexible or system capacity  
14 procurement through 2024. And the ruling states  
15 that,

16           "Continued work in the 2014 Long-Term  
17 Plan will set the stage for expanded future  
18 analyses which will examine the cost  
19 effectiveness and GHG impacts of measures to  
20 ensure system reliability."

21           So while the CPUC has not yet developed  
22 the scenarios for the 2016 Long-Term Procurement  
23 Plan, PG&E does expect that there will be  
24 multiple scenarios examined. And in the past the  
25 PUC has included scenarios with and without

1 Diablo Canyon, and these scenarios are intended  
2 to provide meaningful information to regulators  
3 about a variety of procurement choices and the  
4 GHG impacts, costs and reliability of those -- of  
5 those different portfolios.

6           So as we talk about kind of contingency  
7 planning and looking forward to perhaps the next  
8 Long-Term Procurement Plan, I did want to share  
9 some thoughts that the CPUC recently shared in a  
10 decision where they rejected an application by  
11 the Friends of the Earth to examine Diablo  
12 Canyon's economics and continued operations.

13           As indicated in that decision the CPUC  
14 indicated they already have a number of tools and  
15 proceedings to look at Diablo's operations, and  
16 that with the number of benefits and concerns  
17 that people have about Diablo, that it may  
18 warrant further consideration as the right time.  
19 But the decision notes that the time is not ripe  
20 right now to move forward, noting that there are  
21 some meaningful results that are still needed to  
22 inform the contingency planning process.

23           And so I guess the question would then,  
24 so what are some of those meaningful --  
25 meaningful results that will influence that

1 discussion on contingency planning and the  
2 continued operations of Diablo Canyon beyond its  
3 current license life?

4           If we could go to the next slide.

5           So just PG&E has not made a decision yet  
6 to operate Diablo Canyon for an additional 20  
7 years beyond its current license life. I think  
8 it was noted earlier that in 2009 PG&E applied to  
9 the NRC to renew Diablo Canyon's licenses. And  
10 we asked the NRC in 2011 to delay issuing a  
11 renewed license, if they were going to approve  
12 them, until our AB 1632 seismic studies were  
13 completed. And the NRC indicated that they would  
14 go ahead and complete their safety evaluation  
15 report and suspend work on our environmental  
16 impact report until our studies were completed.  
17 And since that time in 2011 we've continued to  
18 provide monthly updates to the Atomic Safety  
19 Licensing Board, as the NRC requested, as well as  
20 periodic and annual updates to the License  
21 Renewal Application as part of the federal  
22 process.

23           So we've been following the NRC's  
24 directions there, but we have not moved forward  
25 on the California portion of the license

1 renewable -- renewal process because there are a  
2 number of issues we want to consider. And those  
3 issues include feedback on the seismic studies,  
4 as well as getting clarity on the once-through  
5 cooling compliance requirements, and then also  
6 the steps that are needed to get a consistency  
7 determination from the Coastal Commission.

8           So as we get more information from the  
9 regulatory agencies on these issues we look  
10 forward to actively participating in any  
11 proceeding the CPUC might open to examine  
12 contingency planning for Diablo, whether it's as  
13 a separate proceeding or through the 2016 Long-  
14 Term Procurement Plan. And by working with the  
15 CPUC and stakeholders we expect to develop the  
16 meaningful results that will help inform the  
17 discussion on how California can best meet its  
18 greenhouse gas emission goals in a way that  
19 provides safe, clean, reliable and affordable  
20 power for our customers.

21           Thank you. I'm happy to answer any  
22 questions.

23           CHAIR WEISENMILLER: Thanks. I think --  
24 I think the two things we need on the record at  
25 this stage, one is the -- that CAISO is doing

1 summer assessments, and my recollection is  
2 Northern California has a pretty healthy reserve  
3 margin at this stage. So as long as we can get  
4 that summer assessment put in the docket, that  
5 will be good.

6 I guess the other issue I think we  
7 probably should at least take note of is when  
8 President Picker voted out -- after the  
9 Commission had voted out the San Bruno decision  
10 President Picker then read a statement into the  
11 record expressing concern about PG&E's safety  
12 culture and whether it was perhaps too big. And  
13 I think we should at least have that put in the  
14 record too.

15 MS. WINN: Okay. Thank you.

16 CHAIR WEISENMILLER: Thanks. Let's move  
17 on.

18 MS. RAITT: Okay. Our next speaker is  
19 Rochelle Becker at Alliance for Nuclear  
20 Responsibility.

21 MS. BECKER: Thank you very much for  
22 inviting the Alliance to be a part of the panel  
23 today. We really appreciate it.

24 I'd like to remind the Commission that  
25 the Alliance for Nuclear Responsibility is based

1 on San Luis Obispo. And we have often heard PG&E  
2 brag about how Diablo Canyon provides an economic  
3 benefit to our community and to the state, close  
4 to \$1 billion. Yet if we fail to learn from  
5 Chernobyl, the 29th anniversary was yesterday,  
6 Fukushima or SONGS, we can put a minus sign in  
7 front of that billion-dollar benefit, 20 percent  
8 of our school budget, 90 percent of our OES  
9 budget, 1,400-plus jobs and community benefits  
10 will disappear where we are.

11 Slide one please.

12 My first slide quotes the Energy  
13 Commission which is my favorite Commission. And  
14 it basically says that we need to consider  
15 contingencies as of 2008.

16 Second slide.

17 This is just a repeat of the ISO -- the  
18 Transmission Plan. But grid reliability  
19 assessment was evaluated in the absence of Diablo  
20 Canyon and determined that there's no material  
21 mid- or long-term transmission system impacts  
22 associated with the absence of Diablo.

23 Slide three.

24 From slide three you can see that the PUC  
25 has finally recognized the immediate need for

1 contingency planning, admitting that, quote,  
2 "When San Onofre went out we were caught pretty  
3 unaware." The same similar kind of thing could  
4 happen at Diablo Canyon at any point. And I  
5 think we need both the short-term and a long-term  
6 plan for dealing with the absence of Diablo  
7 Canyon.

8 Slide four.

9 This is the ISO -- this is from CAISO,  
10 and it basically says that curtailments in the  
11 expanded preferred resources in 40 percent of the  
12 RPS in 2024 were significant.

13 Slide five.

14 And as shown on Table 18, the trajectory  
15 without Diablo Canyon has -- has less  
16 curtailment, the least curtailment, 83 percent  
17 less. So if we are pushing a renewable  
18 portfolio, Diablo Canyon is in the way.

19 Slide six.

20 California's Energy -- California's  
21 Energy Assurance Plan states,

22 "Energy infrastructure disruption may  
23 take the form of terrorist attacks targeting  
24 power plants, and in particular the state's  
25 nuclear plant."

1           Slide seven.

2           The NRC struggles to balance the concerns  
3 of plant operators that additional security  
4 requirements are excessive and too costly, with  
5 the critics' concerns that the same requirements  
6 are inadequate.

7           Slide eight.

8           The NRC's process for determining which  
9 concerns need to be addressed and how they should  
10 be addressed has not always been transparent,  
11 even to governmental and quasi-governmental  
12 organizations.

13          Slide nine.

14          The NRC has not explained why the agency  
15 is confident that the current fleet of U.S.  
16 reactors could stand up to aircraft attacks with  
17 very low probability of radiation release, while  
18 some professionals appear to have come to very  
19 different conclusions.

20          Slide nine or slide whatever it is, ten.

21          Is Diablo cost effective? Roughly half  
22 of the U.S. 99 reactors operate in deregulated  
23 markets. As many as three dozen are at risk for  
24 economic closure. How long will regulated states  
25 passively absorb an increasingly obvious cost

1 subsidy?

2           Next slide.

3           Can PG&E safely and economically continue  
4 to operate Diablo Canyon? PG&E has been  
5 downgrade by INPO. The Water Board must soon  
6 decide if ratepayers should spend up to \$14  
7 billion for cooling alternatives, or as the  
8 Coastal Commission testified, allow California's,  
9 quote, "largest marine predator," unquote, to  
10 continue to devastate marine life?

11           The Energy Commission and the PUC advised  
12 the Water Board not to waive water requirements.  
13 Yet PG&E retracted its commitments to abide by  
14 California's OTC policy, seeking exemption  
15 instead.

16           PG&E rushed AB 1632 studies to the NRC  
17 before receiving required review by the  
18 Independent Peer Review Panel.

19           PG&E ignored a shutdown order from the  
20 NRC resident inspector for seismic design  
21 violation, and issue that is still being  
22 investigated by the Office of Inspector General  
23 at the NRC.

24           And PG&E is the only NRC utility licensee  
25 in U.S. history to have faced federal criminal

1 prosecution.

2           The Alliance for Nuclear Responsibility  
3 has spoken with our county government and  
4 business leaders. But it is very, very difficult  
5 to question the operation of our largest private  
6 employer and billion-dollar funder in our  
7 community. However, it is San Luis Obispo that  
8 will lose jobs and resources and be left with the  
9 radioactive waste on our seismically active  
10 coast.

11           Therefore, the Alliance for Nuclear  
12 Responsibility requests that as contingency plans  
13 are discussed the possibilities to soften the  
14 economic hit to our community be considered.

15           Thank you very much for your time.

16           CHAIR WEISENMILLER: Thank you. I guess  
17 actually I just wanted to follow up on the INPO  
18 issue.

19           MS. BECKER: Uh-huh.

20           CHAIR WEISENMILLER: This is obviously  
21 more for PG&E.

22           In the past when we've looked at INPO,  
23 obviously those reports are confidential. And I  
24 think in some of the prior IEPRs you gave us sort  
25 of a general score where PG&E had been very high.

1 It was downgraded significantly and then it came  
2 back pretty well.

3           So I don't -- so do the extent we can get  
4 that sort of general score, you know, we may --  
5 you know, again, we understand the  
6 confidentiality requirements on -- on INPO. So  
7 we're not asking you to, you know, disclose those  
8 reports in any way, but just the sort of summary  
9 statistic.

10           MS. WINN: I'll check into that and see  
11 what we might be able to provide. If I could  
12 provide a little bit more info on that INPO  
13 rating, as I understand it this had to do with  
14 the emergency planning in the area and our  
15 ability or our requirement to warn folks within  
16 that ten-mile radius --

17           CHAIR WEISENMILLER: Right.

18           MS. WINN: -- of the plant at sea. And  
19 so that -- that issue has been addressed, and  
20 it's not indicative of current station  
21 performance. So I don't want folks to, you know,  
22 leave thinking that this finding, which was a  
23 White Finding, which was a less severe finding by  
24 the NRC, is something that indicates our plant  
25 operations are not safe today.

1           CHAIR WEISENMILLER:  You know, actually  
2  that's what I was trying to understand.  Because  
3  I was -- I was aware of that NRC finding but I  
4  wasn't aware of any INPO downgrade, which would  
5  be separate.

6           Peter, do -- again --

7           MR. LAM:  Yes.  Yes.  Chairman  
8  Weisenmiller, the Independent Safety Committee  
9  routinely receives proprietary information from  
10 INPO.  The Committee, as a matter of fact, had  
11 totally agreed as a result and consequence of our  
12 being provided information we will not publicly  
13 discuss the INPO's finding.

14           Now that said, may I give you a  
15 background, brief, on what my understanding of  
16 what INPO operations are which is not specific to  
17 the Diablo Canyon?

18           INPO as an industry trade group had  
19 numerous resources dedicated to improvement of  
20 nuclear power plant safe operations.  
21 Generically, every so often they come down to a  
22 nuclear licensee and conduct their performance  
23 reviews.  They bring a lot of resources to any  
24 licensee.  Each licensee that I had been aware of  
25 in the past 40 years has been very receptive to

1 the INPO examination. And the examination is  
2 very consequential in the sense that it had -- it  
3 is basically a self-policing group. You might  
4 want to label it that way. So there are -- in my  
5 exposure to their operation there may be  
6 financial consequences to a licensee because of  
7 their bond ratings. So the bond rating agency  
8 also closely fall into INPOs examinations.

9           This facility, which I refer to Diablo  
10 Canyon, in the past 30 years had been receiving  
11 high ratings. Now it's not exactly a scoring  
12 system. It's not a comparative analysis relative  
13 to some other facility. So they do have unique  
14 systems of examining safety practices. They are  
15 entirely separate from the United States Nuclear  
16 Regulatory Commission. They have different  
17 methodology. They had different people and they  
18 had different process.

19           So when we, the safety -- Independent  
20 Safety Committee go on site we are exceptionally  
21 -- at least I for one am exceptionally sensitive  
22 to their input evaluation. As a standard  
23 practice, every time I am on site my exit meeting  
24 involved with the most senior manager of the  
25 facility, either the Chief Nuclear Officer or the

1 Site Vice President. As a matter of fact, a week  
2 ago I met with Mr. Barry Allen, the Site Vice  
3 President responsible for half of the plant's  
4 operation.

5           So our inquiry also had to deal with what  
6 happened, and can you share with us. As I  
7 indicated, is strictly propriety information.  
8 But the Committee's inquiries is can you share  
9 with us what had happened? And more importantly,  
10 what are the therapeutic actions that the plant  
11 intend to take? And had that type of corrective  
12 actions been successful? And what is the  
13 schedule? What are the resources?

14           CHAIR WEISENMILLER: No, I've reviewed  
15 prior INPO reports, but certainly not anything --  
16 any of them recently. And again, I certainly  
17 respect the proprietary nature. But again, at  
18 least in prior cases -- or actually,  
19 coincidentally, PG&E had pulled its rating up and  
20 Edison hadn't. PG&E was able to sort of at least  
21 give some sort of summary score.

22           But anyway, so I think just trying to  
23 understand, again, whether this is NRC and INPO?  
24 And if this is INPO, again, what sort of level of  
25 downgrade, if any, occurred?

1           MR. LAM: Right. And your office,  
2 Chairman Weisenmiller, I think it's routinely  
3 accessed to the INPO proprietary reports. I hope  
4 that would continue.

5           CHAIR WEISENMILLER: Okay.

6           MS. WINN: Thank you. We'll follow up on  
7 that.

8           CHAIR WEISENMILLER: Okay. Thanks.  
9 Let's go on to the next topic.

10          MS. RAITT: Okay. So switching gears  
11 we'll talk about decommissioning San Onofre. And  
12 our speaker is Bruce Watson from the Nuclear  
13 Regulatory Commission.

14          MR. WATSON: Good afternoon. I am Bruce  
15 Watson. I'm with the Nuclear Regulatory  
16 Commission. I'm Chief of the Reactor  
17 Decommissioning Branch. I want to thank you,  
18 Chairman Weisenmiller and Commissioner McAllister  
19 for having me here to speak today.

20                 With six power reactors currently in  
21 decommissioning status in California, I've added  
22 in the two plants at GE Vallecitos which were  
23 never part of the energy system here but are  
24 under current license by the NRC and are  
25 decommissioning, and the three research reactors

1 that are currently decommissioning in this state,  
2 I'm a frequent visitor to California.

3           Can I have the first slide? Okay.

4           We have the appropriate statutory  
5 authority to regulate the safe radiological  
6 decommissioning under the Atomic Energy Act. We  
7 have risk-informed performance-based  
8 comprehensive regulations for decommissioning  
9 that include the radiological cleanup criteria,  
10 public involvement, and of course the financial  
11 assurance requirements for that radiological  
12 decommissioning.

13           We have effective decommissioning  
14 guidance which has been developed over the past  
15 20-plus years and has been revised to keep it  
16 current. We also provide appropriate oversight  
17 through the decommissioning of the plant through  
18 our Inspection Program.

19           If we can have the next slide?

20           Under a radiological release criteria we  
21 basically have criteria for unrestricted release  
22 and restricted release. Probably the most  
23 important one to most people is the unrestricted  
24 release which San Onofre has committed to. In  
25 the past we've had ten power reactors completely

1 decommission and met that criteria for  
2 unrestricted release. Seven of those were  
3 specifically under this criteria which went into  
4 place in 1997. We've also had over 30 research  
5 reactors decommissioned and the license  
6 terminated, and over 80 complete material sites  
7 decommissioned during this time period.

8           The next slide is basically a simplified  
9 diagram of the reactor decommissioning process.  
10 On the left is the licensing requirement -- the  
11 licensee's requirements for the actions to take  
12 place during the decommissioning process, the  
13 NRC's role, and of course the opportunity for  
14 public involvement. This regulation that covers  
15 this process went into effect in 1997. So we've  
16 got almost 20 years' experience with it.

17           Can we have the next slide please?

18           The licensee is required to submit to us  
19 two certifications. First is that they  
20 permanently will cease operations, and then when  
21 they permanently remove the fuel from the  
22 reactor. Once they do this they are not  
23 authorized to restart -- place the fuel back in  
24 the reactor or restart it.

25           The second item here is the Post-Shutdown

1 Decommissioning Activities Report. And we will  
2 hold a public meeting associated with that. The  
3 PSDAR, as we like to call it, is -- has to be  
4 provided prior to or within two years after the -  
5 - after the plant permanently ceases operations.  
6 So it's a fairly quick document that's provided  
7 to us.

8 I want to point out that our inspection  
9 oversight continues throughout the process, and  
10 actually continues to the license termination.  
11 So we don't go away once the plant permanently  
12 shuts down.

13 The program oversight responsibilities,  
14 mainly the licensing activities shift from the  
15 Office of Nuclear Reactor Regulation to the  
16 office that I'm in which is the Nuclear Materials  
17 Safety and Safeguards.

18 And the other point I really want to  
19 point out to you is that there are no -- the  
20 current license, when the plant shuts down  
21 remains in effect until the license basis is  
22 changed, and that is approved by the NRC. So  
23 just because a plant shuts down, really the  
24 licensing requirements continue.

25 Next slide please.

1                   The PSDAR, or Post-Shutdown  
2 Decommissioning Activities Report as we call it  
3 is basically a letter, and it outlines three  
4 things to the NRC and to the public. It is not a  
5 licensing action, therefore we do not approve it.  
6 It is merely information from which we, the NRC,  
7 can plan our resources and get comments from the  
8 public on. Basically, it's a description and  
9 schedule for the planned decommissioning  
10 activities. And for San Onofre, I think they  
11 planned 20-year decommissioning effort, which is  
12 well within the 60-year requirement that the NRC  
13 requires.

14                   It also -- the other part of this is that  
15 the site -- the licensee has to provide us site-  
16 specific decommissioning cost estimate, including  
17 the cost of managing the nuclear fuel. In our  
18 review, San Onofre has adequate funds to perform  
19 the radiological decommissioning.

20                   The third part of this PSDAR is a  
21 discussion that provides the means for concluding  
22 that the environmental impacts associated with  
23 the decommissioning activities will be abounded  
24 by the appropriate issued environmental impact  
25 statement. And for San Onofre, they will still

1 remain within the current environmental impact  
2 statement. So there's no real issues with that  
3 and -- as far as San Onofre goes.

4           But the point that I want to make again  
5 is merely a letter to the NRC which we evaluate.  
6 We have content requirements in Reg Guide 1.185  
7 as specified what's supposed to be in the level  
8 of detail and in this document. So it does get  
9 reviewed by us but it is not approved.

10           Can I have the next slide please?

11           The next major document is the License  
12 Termination Plan. And it's a fairly large  
13 detailed technical document that describes the  
14 site characteristics, the remaining work that  
15 needs to be done. The critical thing to us is it  
16 -- it provides the plans for the final radiation  
17 survey for the release of the site. It's a  
18 detailed -- it provides a detailed method for  
19 demonstrating compliance with a radiological  
20 criteria for the license termination --  
21 termination. Basically, it outlines how they're  
22 going to do all the measurements to ensure  
23 they're going to meet the dose criteria.

24           So it is a very large radiological  
25 program that -- that they're going to follow to

1 establish how they're going to meet the criteria,  
2 from which we will also perform verification and  
3 confirmatory surveys to verify that the licensee  
4 has conducted the activities appropriately.

5           And of course at the end they have to  
6 provide an updated cost estimate to make sure  
7 they have the remaining financial assurance for  
8 the remaining radiological work and, of course,  
9 do the environmental review again.

10           One of the things I want to point out is  
11 that the License Termination Plan is not required  
12 until within two years of when they plan to  
13 request license termination. So at this point  
14 for San Onofre it won't be required until about  
15 18 years, near the end of their 20-year plan.

16           We are currently doing the  
17 technical -- detailed technical review of the  
18 License Termination Plan for Humboldt Bay. We've  
19 been looking at that for about -- about a year-  
20 and-a-half now. We expect that we'll be  
21 completing that very soon and we'll be issuing  
22 that approval soon.

23           If we can go on to the next slide?

24           This is fundamentals for dry -- dry cask  
25 storage, excuse me, for spent nuclear fuel. Easy

1 for me to say. And it doesn't really matter  
2 whether it's a pressurized water reactor or not,  
3 or a boiling water reactor. But the principle is  
4 the fuel is placed in a stainless steel  
5 container, inerted, and then placed in a  
6 permanent shield, a concrete shield.

7           If we can go to the next slide.

8           This is the current status of the SSC  
9 (phonetic) at San Onofre. They have the new  
10 homes, horizontal casks, for -- in facility for  
11 spent nuclear fuel. As you can see, that was the  
12 construction, and then how it looks like today.

13           And if we can go to the next slide?

14           We understand they are looking at the  
15 Holtec International UMAX system which is an  
16 underground system. And I think we've issued the  
17 certificate of compliance -- or conformance for  
18 that particular system. It's very similar to the  
19 Holtec system that is used at Humboldt Bay, and  
20 their fuel has been in storage for a number of  
21 years now.

22           Okay, next slide.

23           I thought in closing I'd go over some of  
24 the public issues we've been hearing over the  
25 last few years concerning decommissioning,

1 specifically the issues are typically local-  
2 specific. Many sites or areas do not like losing  
3 jobs. They're concerned about a number of  
4 different issues but we listened to them all.

5           We do not require community involvement.  
6 We strongly recommend it, that the licensee  
7 perform -- provide or form advisory panels or  
8 groups to involve the public in the  
9 decommissioning process.

10           There are significant emergency planning  
11 reductions and security reductions associated  
12 with the reduced risk of the plant no longer  
13 operating and having the fuel in wet storage, as  
14 opposed to being in an operating reactor.

15           We do receive many comments on the Post-  
16 Shutdown Decommissioning Activities Report. And  
17 one of those is that we review the PSDAR and do  
18 not approve it. But like I said, it's not a  
19 licensing action.

20           There's many comments about the fact that  
21 the regulations allow 60 years for the  
22 decommissioning to be complete, but there are  
23 certain safety issues with that such as reduced  
24 radiation exposure to workers, reduced  
25 radioactive waste volumes created. And of course

1 if you're at a multi-unit facility the operator  
2 can focus on the operating units and not the  
3 decommissioning plant.

4           One of the big issues is the economic  
5 losses to the local community. We always have  
6 questions about the Decommissioning Trust Fund,  
7 specifically because under the current -- current  
8 law or act we are only authorized to regulate the  
9 radiological decommissioning. And so actually  
10 your site restoration is up to the state.

11           There's also the big concern, and this is  
12 pretty uniform around the country, people want a  
13 resolution of the long term high-level waste  
14 storage issue. Most people -- I mean, all people  
15 want to see a permanent solution to the -- for  
16 permanent repository for high-level waste. And  
17 there are concerns about the future available  
18 uses of the site. And some of the sites that  
19 have been decommissioned, some have built --  
20 licensees have built -- which own the land,  
21 provide new generating capacity. Some turn them  
22 into parks. So it's -- it's up to the licensee  
23 to do that.

24           Specific to San Onofre, though, they have  
25 an agreement with the Navy. And so that is

1 really up to the Navy for the future reuse of  
2 that property.

3           And with that I'll entertain any  
4 questions or comments.

5           CHAIR WEISENMILLER: Yeah. So I was  
6 trying to figure out, for this site for the  
7 decommissioning there's going to be an  
8 intersection of the NRC requirements which are  
9 more on the radiological material, there's the  
10 PUC requirements on decommissioning which will  
11 presumably deal more with the site restoration  
12 issues, and then the Navy. And obviously the  
13 lease term basically calls for the site to be  
14 brought back to some fashion, to its condition  
15 prior to San Onofre being there.

16           So I'm just trying to figure out how that  
17 intersection is going to work from your  
18 perspective? Who's -- who's on point on which  
19 sets of issues?

20           MR. WATSON: Well, in order to restore  
21 the site the first thing you have to do is  
22 complete the decommissioning, the radiological  
23 decommissioning. Once that is complete we will  
24 terminate our activities or responsibility to the  
25 site once it meets the license criteria. And so

1 we will no longer be a party to the site.

2           The Navy agreement with Southern  
3 California Edison is an agreement between those  
4 two parties and we're not party to it. So it  
5 will be up to the utility to negotiate with them  
6 the final status of the -- of the site. So --

7           CHAIR WEISENMILLER: One of the -- when  
8 we were doing the ARRA siting projects, many of  
9 which were on Department of Interior or BLM land,  
10 we went through a process where we were trying to  
11 coordinate between CEQA and NEPA. And it turns  
12 out it wasn't easy to do that. We had a divorce  
13 midway, and then at the end made it through the  
14 process.

15           But at this point is there any  
16 coordination between the NRC's NEPA process here  
17 and the PUC's CEQA process?

18           MR. WATSON: I can tell you that I've  
19 attended one San Onofre Citizens Advisory Panel,  
20 or Engagement Panel is what they all it, an  
21 discussed our part of the process with the NEPA  
22 requirements.

23           We are presently going to be trying to  
24 schedule a meeting with the Navy to discuss our  
25 role in the NEPA process.

1 CHAIR WEISENMILLER: Right.

2 MR. WATSON: However, we're not directly  
3 involved with the PUC over the state's process.

4 CHAIR WEISENMILLER: Yeah. Somehow we --  
5 I was going to encourage both sides to talk.  
6 Otherwise I suspect this is going to be longer  
7 and more convoluted. Then the only thing that --  
8 it sort of squares the complexity when you  
9 combine CEQA and NEPA, you know, which -- and  
10 certainly for this -- this scale of project, it's  
11 going to be fairly -- the CEQA or NEPA processes  
12 are going to be fairly complicated anyway. And  
13 if there's ways to coordinate presumably it's  
14 going to save costs and money.

15 One of the other things I wanted to  
16 understand is does the NRC have any requirements  
17 in this place at this point for interim storage  
18 facilities in terms of permitting conditions or  
19 licensing conditions?

20 MR. WATSON: Are you talking about the  
21 spent fuel?

22 CHAIR WEISENMILLER: Spent fuel, yeah.  
23 Does --

24 MR. WATSON: Yeah. The spent fuel  
25 facilities can either remain under the Part 50

1 license --

2 CHAIR WEISENMILLER: All right.

3 MR. WATSON: -- or they can -- the  
4 licensee can apply for a specific license for the  
5 spent fuel.

6 CHAIR WEISENMILLER: Okay. I mean,  
7 there's -- there are various entities talking  
8 about setting up interim storage, you know,  
9 facilities somewhere in the U.S. And I'm just  
10 trying to understand how mature the permitting  
11 process is for those.

12 MR. WATSON: Well, the NRC will regulate  
13 all of the --

14 CHAIR WEISENMILLER: Sure.

15 MR. WATSON: -- Part 50 requirements, and  
16 of course the special nuclear material. That's -  
17 -

18 CHAIR WEISENMILLER: Right.

19 MR. WATSON: -- what we're authorized to  
20 do by the --

21 CHAIR WEISENMILLER: Right.

22 MR. WATSON: -- congress. So if there  
23 were any new facilities I would imagine that we  
24 would be the licensing authority for those such -  
25 - those facilities, along with whatever the state

1 requirements may be too.

2 CHAIR WEISENMILLER: Right. Has the NRC  
3 ever licensed an interim storage facility?

4 MS. WINN: Actually, I believe we have  
5 one at our Humboldt Facility --

6 CHAIR WEISENMILLER: Okay.

7 MS. WINN: -- where we have a separate  
8 license for the -- the plant --

9 CHAIR WEISENMILLER: It's the --

10 MS. WINN: -- that we're in the process  
11 of decommissioning. But there's a separate  
12 license that covers the independent spent fuel  
13 storage installation.

14 MR. WATSON: I think he's talking about a  
15 separate thing.

16 CHAIR WEISENMILLER: Yeah.

17 MR. WATSON: Each of the utilities can  
18 either get a Part 50 license -- keep -- maintain  
19 their Part 50 license under a general license for  
20 their -- for their dry storage facility, or get a  
21 Part 72 license for the (inaudible).

22 CHAIR WEISENMILLER: Right.

23 MR. WATSON: I think the question you  
24 were asking is -- is -- has the NRC licensed any  
25 interim storage areas in the country? And I

1 believe the answer is, yes. There's a facility  
2 called GE Morris up in --

3 CHAIR WEISENMILLER: Yeah, Dresden.  
4 Yeah.

5 MR. WATSON: Yeah.

6 CHAIR WEISENMILLER: Yeah.

7 MR. WATSON: And they have a tremendous  
8 amount of spent fuel and storage at that  
9 facility.

10 CHAIR WEISENMILLER: I think Edison has  
11 some. I mean, that was --

12 MR. WATSON: I think --

13 CHAIR WEISENMILLER: -- an unsuccessful  
14 reprocessing plant.

15 MR. WATSON: Yeah.

16 CHAIR WEISENMILLER: Yeah.

17 MR. WATSON: So that's the only one I can  
18 think of off the top of my head.

19 CHAIR WEISENMILLER: Sure. Go ahead.

20 MR. CAMARGO: Manuel Camargo with  
21 Southern California Edison.

22 Yeah, there's a second facility, also,  
23 that's been licensed in Utah but has never -- we  
24 were unable to get approval for the rail routes  
25 in order to get the fuel to the facility. So

1 it's never -- it's never been constructed. And  
2 that license still exists.

3 CHAIR WEISENMILLER: Is that low  
4 level or high level in Utah?

5 MR. CAMARGO: High level waste.

6 CHAIR WEISENMILLER: High level waste,  
7 okay. Yeah.

8 MR. WATSON: Yeah. It was based on the  
9 Holtec storage system. Private --

10 CHAIR WEISENMILLER: Okay.

11 MR. WATSON: It's called Private Fuel  
12 Storage.

13 CHAIR WEISENMILLER: Right. Right. I  
14 guess they're doing the decommissioning at one of  
15 the Exxon plants in Illinois; right?

16 (Inaudible.)

17 So how much -- how much experience and  
18 longevity do we have with this type of cask? You  
19 mentioned Humboldt. I mean, decades? Twenty?

20 MR. WATSON: You know, this is not my  
21 true expertise.

22 CHAIR WEISENMILLER: Right.

23 MR. WATSON: However, I can tell you that  
24 I was involved in the licensing of the new home  
25 facility at Calvert Cliffs probably 20 years ago.

1                   CHAIR WEISENMILLER:   Okay.   Well, I guess  
2 San Diego has probably the longest (inaudible) on  
3 a dry gas system.

4                   MR. WATSON:   I don't -- yeah.

5                   CHAIR WEISENMILLER:   Okay.   So we can  
6 look at that.   Anyway, it would be good to get  
7 something in the record on how long the dry gas  
8 systems have been in operation, if Edison or PG&E  
9 can provide that.

10                  MR. LAM:   And Chairman Weisenmiller, may  
11 I --

12                  CHAIR WEISENMILLER:   Sure.

13                  MR. LAM:   -- chime in?   The gentleman's  
14 referral to the use of facility, it's called the  
15 Skull Valley Storage Facility.   And I happen to  
16 sit on that Licensing Board as a federal  
17 administrative judge for eight long years, so for  
18 adjudication.   The facility was licensed with a  
19 (inaudible).   And I happened to cast the  
20 descending opinion of the -- of the decision.  
21 But the facility was not built because senior  
22 senator I believe is Senator Johnson from Nevada  
23 insert a rider into one of the country's  
24 appropriation bill for Iraqi War.   And  
25 furthermore, the riders indicated that the

1 surrounding area is (inaudible) was a national  
2 wilderness. So not transportation around would  
3 be permitted to go through that facility.

4           Now that said, really my comment is to go  
5 to what you are saying. The longevity of these  
6 casks, yucca -- not yucca - Skull Valley's is  
7 where the initial licensing request was for like  
8 10,000 holding casks. And the longevity of it,  
9 if I remember correctly, the NRC had certified  
10 that these casks will last about 20 years. But  
11 the data indicated their useful life may be  
12 substantially longer than that.

13           CHAIR WEISENMILLER: Okay. Thank you.  
14 Go on to the next speaker?

15           MS. RAITT: Next we'll have a panel on  
16 Spent Fuel Management at San Onofre and Diablo  
17 Canyon. And our first speaker is L. Jearl  
18 Strickland from Pacific Gas and Electric.

19           MR. STRICKLAND: Good afternoon. As she  
20 noted. I'm Jearl Strickland. I'm the Director  
21 of Technical Services for PG&E. And I'd like to  
22 thank you for inviting me to participate on this  
23 panel today.

24           Next slide please.

25           So I always like to start my

1 presentations, as Dr. Lam knows from the  
2 Independent Safety Committee, with a picture of  
3 Diablo Canyon to be able to show the proximities  
4 of the plant and the topography around it.

5           As you can see from the photo we've got  
6 Unit 1 and Unit 2 containment structures with the  
7 spent fuel handling facilities directly inland or  
8 east of the containment structures. It's located  
9 approximately at elevation 115 feet above sea  
10 level for the fuel handling building area.

11           If you go uphill about a half mile from  
12 the coast itself is where the -- the dry cask  
13 storage facility is. And it's located about 300  
14 feet above sea level.

15           Next slide please.

16           So approximately every 18 to 20 months  
17 the Diablo Canyon Power Plant has one unit that  
18 goes into a refueling outage. And during a  
19 refueling outage we remove and replace about a  
20 third of the fuel in the reactor core. The fuel  
21 that we utilize is capable of being able to  
22 support generation for approximately three fuel  
23 cycles, which is about a five-year period of time  
24 before it is considered no longer capable of  
25 being able to provide appropriate levels of power

1 within our reactors. So at that point in time  
2 it's discharged into our spent fuel pools. So  
3 that equates to about 65 fuel assemblies that go  
4 into the pool every 18 to 20 months.

5           The photo here is of one of those spent  
6 fuel pools. And in turn, it's a pool that's  
7 heavily reinforced concrete. The walls are four  
8 to six feet thick. And it's lined with a  
9 stainless steel liner.

10           The fuel racks have been re-racked at one  
11 point in time to be able to provide additional  
12 storage capacity in the pools. And this was in  
13 response to the fact that -- that originally when  
14 the plants were designed it was under the premise  
15 that the federal government would routinely  
16 collect spent nuclear fuel and take it for  
17 reprocessing. So as such you need a minimal  
18 storage within the spent fuel pools.

19           When the reprocessing programs were  
20 stopped in the late '80s, actually in the late  
21 '70s under the Carter Administration, then at  
22 that point in time Diablo Canyon, before it ever  
23 went into commercial operation, re-racked the  
24 pools with the higher capacity racks.

25           Next please.

1           This is a photo of our dry cask storage  
2 facility. That shows the Holtec storage casks  
3 that are utilized. It's -- what you see is the  
4 outer overpack. And the overpack itself is  
5 comprised of two steel vessels that are inch  
6 thick with approximately 20 inches of concrete in  
7 between for a shielding mechanism. The fuel  
8 itself is stored in multipurpose canisters that  
9 are constructed out of stainless steel, and in  
10 turn backfilled with an inert gas and welded  
11 shut. So it provides a very robust storage  
12 container for the fuel itself, and then a storage  
13 overpack.

14           One of the big differences for the Diablo  
15 system is that due to the higher seismic range in  
16 the region that we're in we've elected to anchor  
17 our storage overpacks. And to date we're the  
18 only facility in the United States that provides  
19 an anchored system for our cask.

20           With that, that causes a few different  
21 changes. Instead of having a relatively thin  
22 foundation like most other Holtec facilities  
23 have, we had to put a large imbedded structure  
24 under each one of the storage casks to be able to  
25 then transfer the high seismic loads into the

1 foundation. To prevent uplifting of that slab  
2 with the extensive weights under the seismic  
3 conditions we ended up with a foundation that's  
4 heavily reinforced and approximately eight feet  
5 thick. So quite a foundation system.

6           Next please.

7           This is a picture of the -- of the dry  
8 cask storage facility when I was originally  
9 constructed. We were licensed, designed, and  
10 permitted to be able to accommodate up to 138  
11 storage casks on 7 foundations, 20 casks each,  
12 with a couple of extra locations. At the time  
13 that we constructed it we elected to construct  
14 two out of the seven foundations, simply under  
15 the premise that Yucca Mountain still had a  
16 chance of being licensed and put into operation  
17 in a reasonable period of time. And as such,  
18 that it wasn't appropriate to spend the capital  
19 expenditures to be able to develop the full  
20 facility.

21           Since that point in time we entered a  
22 program in 2014 to be able to complete Pads 3  
23 through 7 so that we would then have enough  
24 capacity to store all the fuel that would be  
25 discharged from the two reactors during the 40-

1 year license life.

2           Next please.

3           So this is a picture of the completed  
4 facility that it -- like I noted, it was  
5 completed earlier this year and in turn is ready  
6 for us to be able to proceed with additional  
7 loading campaigns to be able to move more fuel  
8 from wet storage to dry storage.

9           Next please.

10           This shows you a curve of our Unit 1  
11 spent fuel pool demand forecast. And what it  
12 does is it takes you through a process and shows  
13 from the first refueling outage at Diablo, all  
14 the way up to the current refueling outages, and  
15 then those projected going forward. And there's  
16 a horizontal line in there that shows the minimum  
17 cold assemblies that are required to be in the  
18 pool at any point in time. So what we're showing  
19 with this is that for the -- for the loading  
20 campaign that we'll have this summer, that we'll  
21 process nine casks, five from Unit 1, four from  
22 Unit 2, and then in turn follow up with the  
23 second loading campaign next year about the same  
24 timeframe where we'll load six casks from Unit 1  
25 and six casks from Unit 2. And at that point

1 that will get us down to the minimum levels in  
2 the pool to be able to be consistent with federal  
3 regulations for -- for what's called B5 Bravo  
4 (phonetic). It's a rule to be able to make sure  
5 that you've got an adequate number of older  
6 assemblies in the pool to be able to provide  
7 additional shielding for new assemblies that have  
8 been discharged from a reactor.

9           Next slide please. So with that, that's  
10 what I wanted to cover today. And if you have  
11 questions, I'd be happy to answer them.

12           LEAD COMMISSIONER MCALLISTER: Let's go  
13 through the rest of the panel here.

14           So go ahead.

15           MS. RAITT: Our next speaker is Manuel  
16 Camargo from Southern California Edison.

17           MR. CAMARGO: Yes. And I'll extend  
18 apologies for Jim Madigan. He had a medical  
19 emergency and, therefore, is unable to join us  
20 here today. So I'm here to represent SCE.

21           I'll start, if I can, by addressing an  
22 open question from Danielle Mills earlier this  
23 afternoon at the beginning of the workshop with  
24 respect to the seismic studies.

25           So there was a question about the status

1 of the SCE studies for SONGS. And we have  
2 completed the fieldwork for that. We're working  
3 with Scripps and have yet to do the -- complete  
4 the analysis. And we expect to be able to file  
5 that by the end of 2015.

6 So, for my purposes here, thank you,  
7 Chairman, for having us here today. I'll talk  
8 about spent fuel management at SONGS.

9 So, in moving to the next slide.

10 Yeah, so this gives you some bearing in  
11 terms of physical location of the San Onofre  
12 site. Over to the left, if you will, near that  
13 white tent is where Unit 1 previously resided.  
14 And just above that, just inland from that, is  
15 the current independent spent fuel storage  
16 installation. I have some slides a little bit  
17 later. I'll give you some detail on that. And  
18 then sort of, you know, from left to right, the  
19 domes there are Unit 2 on the left, Unit 3 to the  
20 right. And just behind those, just inland from  
21 those domes, are the spent fuel pool handling  
22 buildings. It's a little challenging to see from  
23 here, but that gives you some perspective. This  
24 is in that Orange County -- you know, between  
25 Orange County and San Diego off the 5 Freeway.

1           So next.

2           So together with our co-owners, you know  
3 that we -- Southern California Edison has been  
4 the majority owner of San Onofre, but other  
5 participants include San Diego Gas and Electric  
6 and then the City of Anaheim and the City of  
7 Riverside. So, together, we are decommissioning  
8 this plant.

9           And as we -- as we embarked upon this  
10 effort, we decided that we should establish some  
11 core principles that will help us drive our  
12 activities over time throughout the  
13 decommissioning process. And those are the  
14 principles that you see here of Safety,  
15 Stewardship, and Engagement.

16           And, there, safety has always been our  
17 top property. And, certainly, as we embark on  
18 the decommissioning activities, remains a top  
19 priority for us. In fact, you know, now that  
20 we're no longer an operating plant, it's really  
21 that safety maintenance of the spent fuel that  
22 has to be our top priority. There's a little bit  
23 about safety.

24           Stewardship. So, there, we are working  
25 to try to leave the community in a better place

1 versus, you know, when we started there many  
2 decades ago. And stewardship also really relates  
3 to -- gives us a core principle around wisely  
4 using the funds that have been accumulated over  
5 time. We are fully funded; that is, we have  
6 adequate funds that allow us to cease  
7 contributions from ratepayers and we're in a  
8 position now to be able to fully decommission the  
9 plant. And that's a little bit about  
10 stewardship.

11           Engagement is trying to go through this  
12 process in a way that is inclusive and  
13 forward-thinking. And that's where one of the  
14 things you've heard about is perhaps our  
15 Community Engagement Panel. We do have the  
16 Chairman of the Community Engagement Panel for  
17 SONGS on the agenda here today. And then also in  
18 the audience today is Dan Stetson who is a -- one  
19 of the officers on the Community Engagement  
20 Panel. There are other elements to our  
21 engagement. We do -- over the last year, we've  
22 started public tours. So folks can sign up on  
23 our website. Anybody can sign up. You have to  
24 go through -- you have to register. But anybody  
25 can sign up for a tour. We do education fairs in

1 the community, and we have a website,  
2 SONGScommunity.com, that serves as a single  
3 repository for information related to  
4 decommissioning.

5           Next.

6           So, here, a few milestones. This really  
7 kind of speaks to, as you see there, down  
8 June 7th was the decision to retire Units 2 and  
9 3. So as Bruce Watson talked about earlier, you  
10 know, in most cases, if you planned to  
11 decommission, you would start working on some of  
12 your documentation and filings prior to that  
13 time. This was an unexpected situation for us,  
14 dealing with the Unit 3 steam generator tube leak  
15 that occurred in January of 2012 and, therefore,  
16 is really kind of after that decision to retire  
17 the plant that we move forward with our key  
18 activities in order to prepare ourselves for  
19 decommissioning.

20           August, you can see there, transmission  
21 to decommissioning staffing. We went from 1,500  
22 to about half. And, as of today, we're down to  
23 about 375 employees. Just reflecting the  
24 difference in an operating plant versus a  
25 decommissioning plant.

1           Next.

2           So 2014 is what you see on this slide  
3 here. And that was a big planning year for us.  
4 So we started by developing our 20 Year  
5 Decommissioning Plan. I'll show you a slide on  
6 that. And we developed our decommissioning  
7 principles. But at a high level, 2014 was also  
8 the year in which we submitted our primary  
9 regulatory filings with the Nuclear Regulatory  
10 Commission, so those were a pair of license  
11 amendments, as well as was mentioned earlier, the  
12 Post-Shut Decommissioning Activities Report, the  
13 Decommissioning Cost, Estimate, and the  
14 Irradiated Fuel Management Plan, and all those  
15 were submitted in 2014

16           So the next slide gives you a high-level  
17 image of -- it's a very detailed slide -- but  
18 this gives you on one page an image of our 20  
19 Year Decommissioning Plan. So you can see a bold  
20 line about -- from top to bottom, a vertical line  
21 there about a third of the way through the chart.  
22 What that line indicates is everything to the  
23 left of that line is pre-decommissioning  
24 activities and everything to the right of the  
25 line, for the most part, is our primary

1 decontamination and dismantlement work.

2           Over on the left, you'll see a number of  
3 things related to really preparing for  
4 decommissioning, so our cold and dark program,  
5 which is, you know, draining systems and making  
6 the site a safe industrial site, if you will,  
7 that allows it to facilitate safe work by the  
8 folks who go in to do that D and D work.

9           Highlighted in blue are some of the  
10 activities related to spent fuel management,  
11 including the filing of our IFMP, the Irradiated  
12 Fuel Management Program, and then also there  
13 you'll see an ISFSI for our Independent Spent  
14 Fuel Storage Installation, a permit that we need  
15 to amend with the California Coastal Commission  
16 in order to facilitate that work.

17           So what that always means is that by the  
18 time you get to that 2016 time frame, we should  
19 be able to commence the major decommission --  
20 decontamination and dismantlement work, and  
21 there'll be about a ten-year period during which  
22 we will -- we intend to do that -- major D and D  
23 activities.

24           The nearer part of that, in 2017, '18,  
25 '19, is our offload campaign. So that's where we

1 will be looking to get the fuel out of the pools  
2 and into dry cask storage by 2019.

3 Next slide.

4 So, again, safety is a priority.

5 Next slide.

6 Here, you'll see that, again, a little  
7 bit of iChart, but this goes over some detail in  
8 terms of the fuel assemblies that we have on  
9 site. Between Units 2 and 3, we have just over  
10 2,600 fuel assemblies; and for Unit 1, just under  
11 1,200 assemblies. And at the end of the day, we  
12 will look to transfer 3,855 fuel assemblies to  
13 the Department of Energy when the Department of  
14 Energy is prepared to receive them.

15 Next slide.

16 This is an image of our spent fuel pool.  
17 So, again, it's a concrete structure with a  
18 steel-lined pool seismically designed for the  
19 location.

20 Next slide.

21 This image gives you a pair of images,  
22 shows that on the right is the current AREVA  
23 system that we have with -- with horizontal  
24 installation and structures, about 50 casks on  
25 site now.

1           And then if you go to the next slide,  
2 this shows you what the future looks like so that  
3 the AREVA system is to the top of the page, and  
4 in red down toward the bottom is the Holtec  
5 system that we'll look to include. And, there,  
6 we need about 75 more canisters in order to  
7 accommodate the rest of the fuel.

8           Next is a little bit of background on  
9 Holtec. So as we went through the selection  
10 process, we looked at three companies primarily,  
11 AREVA, Holtec, NAC. We decided to start by  
12 considering those companies that were licensed  
13 for storage and transportation in the  
14 United States. AREVA and Holtec have the largest  
15 share of the market, about 90 percent, and,  
16 ultimately, we decided to go with Holtec system,  
17 which you'll see on the next slide.

18           This is an illustration of that Holtec  
19 system. You have a concrete base mat; a  
20 reinforced concrete top pad; and, in between,  
21 it's filled with concrete. So you'd be familiar  
22 with this vertical system, very similar to this  
23 system, that's installed at Humboldt Bay.

24           Next: Questions.

25           CHAIR WEISENMILLER: Yeah, I had a

1 couple. I mean. Edison had -- has extensive  
2 experience decommissioning San Onofre 1, which  
3 was obviously a smaller unit. And I was just  
4 trying to under lessons learned from that and how  
5 that shaped your current plans.

6 MR. CAMARGO: Lessons learned from Unit  
7 1. You know, we're not finished with  
8 decommissioning Unit 1. So, there, it's really  
9 sort of planning ahead and also to use public  
10 engagement. So some elements of our public  
11 engagement as part of our core principles are  
12 new. One that's a longstanding element is the  
13 SONGScommunity.com website, which actually  
14 precedes our decision to retire the plant. And  
15 that was our primary means of communication with  
16 the local community.

17 CHAIR WEISENMILLER: And in terms of just  
18 trying to make sure that we have some sense -- so  
19 as you've shifted from an operating plant to a  
20 decommissioned plant, what are some of the  
21 changes in your licensing requirements at that  
22 point? What requirements have dropped off?

23 MR. CAMARGO: Well, we're still in the  
24 process of waiting for the final license  
25 amendment -- amendments to go through. So, at

1 this stage, we're -- some of the hazards that  
2 existed during a -- as we were an operating plant  
3 have dropped off, but we're still waiting for  
4 those license amendments to come through in order  
5 to -- in order to transition to the Defueled  
6 Technical Specifications and another piece.

7 CHAIR WEISENMILLER: Okay. I guess I'm  
8 going to ask the same question back to PG&E.  
9 What were your lessons learned from  
10 decommissioning Humboldt, if you know?

11 MS. WINN: Well, if you have any to  
12 offer, Jearl, please go ahead; otherwise, I could  
13 offer to provide that sort of feedback in our  
14 written comments.

15 CHAIR WEISENMILLER: That would be fine.  
16 And if you have any, fine, otherwise we'll wait.

17 Yeah, I was just going to note on Yucca  
18 in 2005 and '07 IPREDS we had DOE in talking  
19 about the status. And, obviously, in that  
20 two-year gap, the timing on Yucca I think slipped  
21 four or five years. So it seemed to be a  
22 never-ending target at that point. And,  
23 obviously, it's slipped a lot since then.

24 But let's go on to the next speaker  
25 David.

1           MR. LOCHBAUM: Good -- excuse me. Good  
2 afternoon. On behalf of our members and  
3 supporters in California, I appreciate this  
4 opportunity to share our views on the interim  
5 spent fuel management.

6           Next slide, please.

7           Interim storage is a step in a nuclear  
8 fuel cycle. Uranium mined from the ground is  
9 made into fuel for use in nuclear power reactors.

10          The United States does not reprocess  
11 spent fuel from nuclear power reactors, so it  
12 goes into interim storage, pending final  
13 disposition.

14          Slide 3, please.

15          In a reactor, the nuclear fuel is so  
16 hazardous that federal liability protection is  
17 required for the owner and the vendor. And  
18 reactor cores are backed by multiple emergency  
19 cooling systems and housed inside robust  
20 containments to manage the hazard.

21          In the repository, the spent fuel is so  
22 hazardous that it must be isolated for [sic] the  
23 environment for at least 10,000 years.

24          Spent fuel in interim storage between  
25 those very hazardous endpoints is also hazardous.

1 Yet spent fuel is currently being stored without  
2 reasonable safety and security measures being  
3 taken.

4           Next slide.

5           The interim storage step has become the  
6 de facto final step in a nuclear fuel cycle in  
7 the United States. Under federal law passed more  
8 than 30 years ago, the Department of Energy was  
9 charged with opening a geological repository for  
10 spent fuel. Since then, the federal government  
11 has taken billions of dollars from plant owners  
12 but has not taken a single ounce of their spent  
13 fuel.

14           Next slide, please.

15           Under federal law and legal contracts it  
16 signed with plant owners, the DOE was obligated  
17 to begin accepting spent fuel in January of 1998.  
18 Had DOE met its obligations, the amount of spent  
19 fuel in interim storage would have peaked at  
20 nearly 38,000 metric tons and then declined as  
21 spent fuel was shipped to the federal site.  
22 Because DOE has failed, the amount of spent fuel  
23 in interim storage continues to rise.

24           The arrow on the right-hand side of the  
25 chart shows the widening gap resulting from the

1 federal government's sheer failure.

2 Next slide, please.

3 We seek the accelerated transfer of spent  
4 fuel from spent fuel pools into dry storage as  
5 well as better protection against sabotage of  
6 fuel that's in dry storage.

7 Next slide.

8 As was previously said, about every 18 to  
9 24 months nuclear power reactors shut down for  
10 refueling. Some of the reactor core is  
11 discharged to the spent fuel pool and replaced  
12 with fresh fuel. The spent fuel pool water is  
13 continuously cooled and cleaned. The water also  
14 serves as a radiation shield so that workers can  
15 enter the area without excessive exposure to  
16 radiation.

17 Next slide please.

18 After a handful of years, spent fuel is  
19 cooled sufficiently to allow it to be transferred  
20 into dry storage. Dry storage is somewhat like  
21 Russian dolls, with spent fuel placed inside a  
22 canister that is in turn placed inside a concrete  
23 cask or bunker. The spent fuel continues to emit  
24 decay heat. That heat passes through the  
25 canister's metal wall and gets carried away by

1 air flowing through the space between the  
2 canister and the cask, through the chimney  
3 effect. It's passive low-tech safety.

4           Next slide, please.

5           This shows a side view of the spent fuel  
6 assemblies in a storage rack in a spent fuel  
7 pool. Decay heat from the fuel warms water, the  
8 warmed water rises out of the top of the racks.  
9 This upward movement draws in cooler water from  
10 the gap between the bottom of the racks and the  
11 spent fuel pool floor.

12           Next slide, please.

13           If all the water were to be removed from  
14 a pool, air flow through the fuel would be enough  
15 to prevent overheating damage, except for the  
16 fuel most recently discharged from the reactor  
17 core within the last few months. But air is not  
18 nearly as good a radiation shield as water, so  
19 workers would be unable to enter the area as  
20 needed to add water back into the pool.

21           Next slide, please.

22           The primary hazard from spent fuel pools  
23 involves it being partially drained. Partial  
24 drainage interrupts the water-cooling effect and,  
25 at the same time, blocks the air-cooling process.

1 If so, spent fuel pools can overheat and become  
2 damaged. Because spent fuel pools are not housed  
3 inside robust containments, radioactivity  
4 released from damaged spent fuel is more likely  
5 to escape into the environment.

6 Next slide.

7 The primary safety hazard from dry  
8 storage involves dropping a canister during its  
9 movement over the spent fuel pool. A few years  
10 ago, workers at the Hatch Nuclear Plant in  
11 Georgia dropped a 350-pound bolt into the spent  
12 fuel pool and it poked a hole in the floor. A  
13 hundred-ton canister dropped over a spent fuel  
14 pool wall or floor could cause even more  
15 extensive damage.

16 Next slide, please.

17 That was the primary safety hazard. The  
18 primary security hazard is sabotage for dry cask  
19 storage. There are weapons that can breach the  
20 integrity of the casks sitting out back.

21 Next slide, please.

22 Accelerating the transfer of spent fuel  
23 into dry storage lowers the risk by reducing the  
24 inventory of irradiated fuel in the spent fuel  
25 pools. Every fuel assembly that is transferred

1 out of the pool reduces the decay heat remaining  
2 in the pool and also allows that space to be  
3 filled with water. If something were to happen,  
4 these combine to give workers more time to  
5 intervene, increasing their chances of success.  
6 And if, should they fail, having less fuel in the  
7 pool means that the radioactive cloud emitted is  
8 smaller. Protecting spent fuel and dry storage  
9 against sabotage makes more sense than our taking  
10 shoes off at airports.

11           Next slide, please.

12           This chart comes from the Nuclear  
13 Regulatory Commission Spent Fuel Study issued in  
14 October of 2013. In Stage 1 on the left, the  
15 risk rises as spent fuel pools get filled to  
16 capacity.

17           Beginning in Stage 2, fuel is transferred  
18 into dry storage, matching the rate that it's  
19 coming out of the reactor and refueling. The  
20 risk initially jumps up to reflect the added risk  
21 from dropping a cask over a pool. That risk bump  
22 remains throughout Stages 2, 3, and 4, as fuel  
23 gets transferred from the pool into dry storage.

24           The spent fuel risk declines in Stage 5.  
25 The reactor has been permanently shut down by

1 this time and fuel empties -- and the pool  
2 empties as fuel gets transferred into dry  
3 storage.

4           With expedited transfers, the spent fuel  
5 pool risk is reduced dramatically by Stage 4, as  
6 shown by the huge green downward arrow.

7           Because the same number -- excuse me.  
8 The risk bump at the beginning of Stage 3  
9 reflects the cask-drop risk from the accelerated  
10 transfers. Because the same number of casks are  
11 loaded and moved overall, the risk increase at  
12 the beginning of Stage 3 is matched by a risk  
13 reduction in Stage 5.

14           Next slide, please.

15           The NRC ruled last fall that the spent  
16 fuel can safely and securely remain in dry  
17 storage for an infinite period into the future,  
18 perhaps even longer. If the dry storage risk in  
19 Stage 5 for infinity is acceptable to the NRC,  
20 then even lower risk levels for a few years in  
21 Stages 3 and 4 should also be acceptable.

22           Next slide, please.

23           This table, which is admittedly busy,  
24 comes from the NRC Spent Fuel Study and puts some  
25 numbers on the curves that I just reviewed.

1 High density in the middle column is  
2 Nukespeak for the current practice.

3 Low density is a spent fuel pool with  
4 reduced inventory from expedited transfers.

5 The third row about mitigation credit  
6 merely means whether workers are successful in  
7 intervening to prevent spent fuel pool accidents  
8 or not.

9 The NRC concluded that a field spent fuel  
10 pool could overheat and that process could  
11 generate sufficient quantities of hydrogen gas to  
12 cause detonation, something the world saw too  
13 many times at Fukushima.

14 The NRC concluded that a field spent fuel  
15 pool could release nearly 20 times the  
16 radioactive cesium released at Fukushima. The  
17 NRC concluded that a field spent fuel pool could  
18 cause the long-term displacement of 4.1 million  
19 persons.

20 Next slide, please.

21 The DOE has not yet figured out how to  
22 put spent fuel underground for an infinite  
23 period, or for at least 10,000 years.

24 The NRC has concluded that spent fuel can  
25 safely and securely be stored in dry casks on

1 open concrete pads for an infinite period. In  
2 the meantime, dirt or gravel berms placed --  
3 should be installed around the casks to make it a  
4 little bit harder for the bad guys to prove the  
5 NRC wrong.

6           Next slide, please.

7           The NRC's Spent Fuel Study accepted the  
8 very bad outcomes that I previously discussed  
9 based on science fiction, not science. The NRC  
10 assumed that the spent fuel pools would always  
11 fully drain and that workers -- nay, Superman --  
12 would be able to defy intense radiation fields to  
13 always provide cooling spray at exactly the right  
14 rate, not too much to flood the bottom and block  
15 air cooling, and not too little to prevent  
16 overheating.

17           The NRC's assumption is quite simply  
18 wrong and fanciful.

19           Next slide, please.

20           In conclusion, spent fuel pools are  
21 overcrowded today because the DOE fail to meet  
22 its legal and contractual obligations to open a  
23 repository. Spent fuel pools are overcrowded  
24 today because the NRC has failed to properly  
25 evaluate the hazard. The people of California

1 deserve better from their federal government, as  
2 do the people in the other states as well for  
3 that matter. You should demand that the NRC take  
4 two steps to better manage the risks from interim  
5 fuel storage: Better protection against sabotage  
6 for dry storage and reducing the inventory in  
7 spent fuel pools.

8 Thank you.

9 CHAIR WEISENMILLER: Thank you. So a  
10 couple of questions. One of them, I don't know  
11 if you have dug into the question of how long  
12 we've had spent fuel repositories and sort of  
13 the -- so, one, is just how long -- you know, do  
14 we have any track record? And, Number 2, the  
15 differences of the different types of cask.

16 MR. LOCHBAUM: The first cask was loaded  
17 in the United States for commercial spent fuel in  
18 1986 at the Surry Plant in Virginia.

19 CHAIR WEISENMILLER: Yeah.

20 MR. LOCHBAUM: We have a handful of cask  
21 technologies that have been used. The studies  
22 I've reviewed for both U.S. experience and  
23 Canadian experience and worldwide experience is  
24 that the corrosion rates are relatively low for  
25 the canisters, the cask themselves. The limiting

1 part of -- the Achilles' heel seems to be the  
2 gaskets that allow the lid to be fastened to the  
3 canister. Some of those gaskets have  
4 deteriorated faster than anticipated.

5           One of the things that was done to guard  
6 against that, or to at least warn about that, is  
7 the casks themselves are pressurized, so that if  
8 there is a canister problem or a gasket problem,  
9 the drop in pressure gives some awareness and  
10 some ability to intervene. But I -- the sound  
11 bite that I often say is that the worse cask is  
12 better than the best pool. So that's what we'd  
13 like to see happen.

14           CHAIR WEISENMILLER: Yes. So the Surry  
15 Plant in '86, so -- my impression was NRC  
16 licensed for 20 years, so they must have gone  
17 through re-licensing on that?

18           MR. LOCHBAUM: That's a great point. We  
19 debated internally whether it with be better to  
20 design and license a cask for a hundred years or  
21 20 years, as it's currently done. We actually  
22 think that the NRC's process is the right way to  
23 go because that allows it to be formally  
24 revisited to determine if it's okay to run for  
25 another 20 years, or to use for another 20 years,

1 rather than hope -- not look at it until year  
2 '98. So Surry has gone through that  
3 recertification process. They have been -- my  
4 understanding is they've been recertified for  
5 another 20.

6 CHAIR WEISENMILLER: Okay. And, in terms  
7 of Fukushima, what was the experience there on  
8 the spent fuel pools? I mean, how much is that a  
9 counterpoint to the NRC's assumption?

10 MR. LOCHBAUM: Well, the hydrogen  
11 explosions created pathways for helicopters and  
12 fire trucks to add water into the spent fuel  
13 pools. That's not why --

14 CHAIR WEISENMILLER: Right.

15 MR. LOCHBAUM: -- the buildings were  
16 exploded. But, absent that, the situation at  
17 Fukushima might have been much, much worse, had  
18 the spent fuel pools overheated, boiled off, and  
19 partially drained rather than fully drained.  
20 But, fortunately, the timing was such that they  
21 were able to get makeup water into the pools to  
22 give them more time to restore closed-loop  
23 cooling of the spent fuel pools. So from was no  
24 appreciable damage to the fuel in the pools,  
25 other than what was caused by debris falling back

1 in after the explosions.

2 CHAIR WEISENMILLER: Okay. Let's go on  
3 to the next one, next presentation.

4 MS. RAITT: Okay. Our next speaker is  
5 David Victor, and he's joining us via WebEx.

6 MR. VICTOR: Excellent. Thank you very  
7 much. I just want to make sure you can hear me.

8 CHAIR WEISENMILLER: Yes, we can.

9 MR. VICTOR: Great. Thank you very much.  
10 Thank you to the Energy Commission for holding  
11 this meeting. This is a very important and  
12 timely meeting.

13 I want to acknowledge, in addition to  
14 Manuel Camargo, who spoke earlier, Dan Stetson,  
15 who I think is physically with you today. Dan is  
16 Secretary of the Community Engagement Panel. I'm  
17 Chairman of the Community Engagement Panel. And  
18 I just regret that I could not be there  
19 physically today because I teach and we do not  
20 yet have transport technology, outside of Star  
21 Trek, that would allow me to commute back and  
22 forth to -- between Sacramento and the ten-minute  
23 slots in between the teaching obligations today.

24 I want to talk today about what we've  
25 been working on -- next slide, please -- at the

1 SONGS Community Engagement Panel. And the panel  
2 is a -- reflects -- is designed to reflect best  
3 practice in the industry now about the  
4 decommissioning process. This panel is a group  
5 of 18 members, representatives from a wide range  
6 of the broader communities -- elected officials,  
7 NGOs from many different perspectives, experts.

8           By design, it is not a decision-making  
9 authority. And I think, on balance, that's been  
10 actually very good because it allows for more  
11 open and frank conversations inside the panel,  
12 and it is a two-way conduit for information  
13 between the co-owners, led by Edison, which is in  
14 the process of doing all the regulatory filings  
15 and preparations for decommissioning that you  
16 heard about from Manuel Camargo just a little bit  
17 ago, and the communities, many different kinds of  
18 communities, people with different interests.

19           It's a two-way conduit in the sense that  
20 we learn a lot through the panel about what's  
21 actually going on with decommissioning at San  
22 Onofre and the various regulatory filings, and  
23 Edison and its co-owners learn a lot from us  
24 about what the communities care about. And we've  
25 been working on a whole series of topics related

1 to decommissioning to try and improve that  
2 two-way flow of information.

3           The next slide, please.

4           We have spent a lot of time over the last  
5 year, year and a half, looking at various kinds  
6 of nuclear waste storage issues. And, in  
7 particular, the issue that David Lochbaum was  
8 just speaking about concerning casks and  
9 different kinds of onsite canisters for storing  
10 spent nuclear fuel. There's a lot of information  
11 about this on our -- on the website,  
12 SONGScommunity.com, including a large white paper  
13 that we helped put together to look at many of  
14 the issues that David Lochbaum spoke about  
15 concerning the safety of these casks, the  
16 re-licensing process, what to do after the first  
17 20 years of license, the aging management  
18 programs that are emerging inside the industry,  
19 and so on. So we've been spending a lot of time  
20 on this issue -- not exclusively on this issue.  
21 We're looking at other issues like the employment  
22 impacts of decommissioning. A very large number  
23 of important environmental issues. In fact,  
24 those will be the focus of our next meeting later  
25 this year.

1           But what we've been working on most  
2 recently and continue to work on is the challenge  
3 that many of the speakers has referred to today,  
4 which might be called the "Yucca problem," which  
5 is that the permanent storage routes inside the  
6 United States all, in one way or another, lead to  
7 Yucca Mountain, and Yucca Mountain is not ready  
8 to accept this. I don't know, and I don't think  
9 anybody knows, whether Yucca is an option that's  
10 dead or it's taking longer than people had  
11 originally thought. Everyone, whenever there is  
12 a change in Washington, thinks that something has  
13 changed with Yucca and then surprise -- not so  
14 surprisingly not a lot changes. But we have to  
15 face the reality that the prospects of putting  
16 this in Yucca are dim, and certainly dim on the  
17 near term. And that has led to broad support for  
18 consolidated interim storage.

19           And Dave Lochbaum spoke at the beginning  
20 of his presentation about what consolidated  
21 interim storage is, but it's basically a place to  
22 move spent fuel off the site, especially  
23 decommissioned sites like San Onofre where you  
24 don't have an operational reactor where, after a  
25 few years, you don't really have the prospect of

1 a fuel pool, moving away from those sites to a  
2 place where multiple sites -- waste can be looked  
3 after by professionals in a safe and secure way  
4 and where it can be moved out of local  
5 communities.

6           This is not the thing that you just do  
7 lightly, and there are a lot of standards that  
8 have to be met. The Bipartisan Policy Commission  
9 and the Blue Ribbon Commission that the President  
10 convened a few years ago spent a lot of time  
11 focused on this, including with recommendations  
12 around consent-based sitings and making sure that  
13 if local communities are going to take  
14 consolidated interim storage sites, that they are  
15 consented, that there is consent in the process,  
16 and consent as well for storage -- for transport  
17 along the way, and a focus on safety at every  
18 step.

19           And so there's, I think, a growing  
20 interest, not only at San Onofre, but at many  
21 sites, including the sites here in California, to  
22 push for consolidated interim storage and to push  
23 for that because we see the problems at Yucca as  
24 very severe and difficult to manage.

25           Next slide, please.

1           We have spent a lot of time talking about  
2 this with various experts, experts from the  
3 community and experts from around the country,  
4 and have begun to develop what we think is an  
5 outline of a strategy for how -- not just  
6 (indiscernible) in San Onofre but, frankly,  
7 California could help jump-start the process of  
8 consolidated interim storage.

9           The views of the three leaders of the  
10 Community Engagement Panel, so Dan Stetson,  
11 myself, and Tim Brown as Vice Chairman, are  
12 reflected in a memo that we shared with the  
13 Community Engagement Panel on the 14th of April,  
14 which is now part of the public record and I've  
15 submitted as part of my testimony to you today.

16           And it reflects a sense -- it's not a  
17 decision by the communities; it's our sense of  
18 having talked with lots of different people in  
19 the communities about the views on a consolidated  
20 interim storage and some ways of moving forward.  
21 It is not intended to speak for the communities,  
22 but to help focus a conversation about how do we  
23 actually do this. Because I think a lot of  
24 people are getting frustrated with the  
25 difficulties at Yucca and they don't quite know

1 what to do. And one of the central arguments we  
2 make in that is we think the (indiscernible)  
3 California, more generally, but I think the CEC  
4 is the agent of the state, if you'd like. The  
5 CEC has potentially a critical role for  
6 articulating a state plan.

7           And this is very much a work in progress,  
8 this thinking. We are using this memo as a way  
9 to talk to a lot of different people and then  
10 report back to the Community Engagement Panel  
11 about what we're learning and then report back to  
12 you and others as to our sense of some ways  
13 forward.

14           Next slide, please. And this is my last  
15 slide.

16           So, as I see it, there are two broad  
17 elements of how we proceed next. First, at San  
18 Onofre -- and this a statement that applies to  
19 all decommissioning sites -- but at San Onofre,  
20 to articulate clearly what a defense-in-depth  
21 strategy means for the onsite storage systems.

22           So Dave Lochbaum showed you some  
23 diagrams, as did Manuel Camargo, of the different  
24 kinds of storage systems and the security and  
25 safety aspects of those storage systems.

1           One of the things we learned, the  
2 Community Engagement Panel, is that quite often  
3 it's easy for experts to become comfortable with  
4 these kinds of ideas because they understand all  
5 the technical things and they have some  
6 confidence in how the technology is going to  
7 work; that's not true for many members of the  
8 community, and understandably so. And so this  
9 needs to be articulated in plain English.

10           And one of the things that came out of  
11 the white paper that we issued -- that I issued  
12 last year reflecting a large and ongoing  
13 discussion inside the Community Engagement Panel  
14 is a request -- and Edison has said that they  
15 will honor this and I have checked with Holtec  
16 and they said they will honor this is well --  
17 that over the course of the next year we  
18 articulate in plain English what this  
19 defense-in-depth system looks like so that we can  
20 confident that onsite storage, until it's  
21 possible to move the fuel offsite, an onsite  
22 storage is feasible.

23           The second major element is to prepare  
24 for consolidated interim storage. Here, as I  
25 said, we think the CEC is potentially a very

1 helpful role in focusing a California strategy.  
2 There are a lot of moving parts here and a lot  
3 details, and those are outlined more in the memo  
4 that I put into the public record.

5           We are not arguing that physical storage,  
6 that the physical consolidated interim storage  
7 facility, needs to be in California, although  
8 there is a range of views about this. Some  
9 people would like this to be a public facility.  
10 Some people think the private sector can supply  
11 that more efficiently. Some people think it  
12 needs to be in California. Other people are  
13 interested in what's been happening in Utah or  
14 now in west Texas, where you have private  
15 companies that have emerged to try and fill this  
16 space.

17           I guess I would summarize my personal  
18 view on this, which is, part of the reason we're  
19 in trouble at Yucca is because we created a  
20 monopoly on the business of permanent -- for a  
21 permanent repository. And when you create a  
22 monopoly like this, then you become hostage to  
23 whether the monopoly is going to function. And  
24 so we need to create as many options as possible.

25           Consolidated interim storage is not going

1 to happen automatically. It's an -- I think a  
2 very good idea for the logic that David Lochbaum  
3 outlined about the benefits of moving in an  
4 expedited way from the pools into dry cask  
5 storage and then into consolidated interim  
6 storage. And so that's a very, very important  
7 logic. But there are a lot of things that have  
8 to happen along the way that won't happen  
9 automatically.

10           If it's a private-sector solution or if  
11 the private sector is going to be viable, you  
12 need to create a credible incentives for  
13 investors to go off and build some of these  
14 facilities. There are a lot of important  
15 regulatory issues, transport issues, and on and  
16 on and on. Some of them might even include some  
17 legislative reforms, although at the federal  
18 level, that's very hard to do. And some of that  
19 relates, of course, to how you would move money  
20 out of a trust fund and use it for these kinds of  
21 activities, like consolidated interim storage.  
22 And we have some more discussion about that in  
23 the memo that I circulated.

24           I want to say one last thing about this,  
25 which is, there's also a large number of really

1 important technical questions that need some  
2 spadework. And where I think the CEC could at  
3 least help set up an agenda and a strategy for  
4 these technical questions to get addressed in the  
5 California context and then maybe in alliance  
6 with other states in the western states or  
7 southwestern states and so on.

8           Among those are the transport standards  
9 for rail and non-rail options; shipment  
10 sequencing, so how should -- we think which  
11 shipment should go first? Should we give  
12 priority to sites that are like San Onofre, now  
13 fully decommissioned? How should we think about  
14 moving the spent fuel? What is the timing for  
15 getting transport canisters and all the other  
16 technology that will be essential for making this  
17 work?

18           I want to just say one last thing in  
19 closing here, which is, one of the things that  
20 I've learned over the last year and a half in the  
21 Community Engagement Panel is that people are  
22 very worried about the continued onsite presence  
23 of the fuel. And a lot of people, frankly, are  
24 surprised that even though the plants, in our  
25 case San Onofre, the plant is being

1 decommissioned, that the fuel is staying there  
2 for the indefinite future because of all these  
3 problems at the federal level. And it is more  
4 than lamentable that the federal government has  
5 not been able to deliver, but it's also a reality  
6 that they haven't been able to deliver.

7           And I think I've been very encouraged to  
8 see the kind of broad coalition developing around  
9 the San Onofre communities, and I know around  
10 many other sites, around finding a solution to  
11 that problem. And this may be second-best, but,  
12 well done, a consolidated interim storage  
13 approach would be good for the local communities,  
14 would help with this larger policy of expediting  
15 the fuel out of the storage pools and into casks,  
16 and then out of the casks -- out of the local  
17 communities and into places where it might sit.

18           And it might end up sitting in these  
19 consolidated interim facilities for a long time  
20 until we get our act together at the federal  
21 level. But we have enough proof now that we're  
22 not able to get our act together at the federal  
23 level efficiently that I think we can no longer  
24 ignore the need to do the kind of careful  
25 spadework needed to take the good idea of

1 consolidated interim storage and make it into a  
2 reality. So, with that, let me stop and see if  
3 you have any questions and --

4 CHAIR WEISENMILLER: Yeah, I had a  
5 couple. And then I'll have some observations.  
6 First one is, in terms of -- so you have an  
7 eighteen-member committee that has a diversity of  
8 perspectives. What's the decision-making there?  
9 Is it consensual? I mean, how -- you know,  
10 you've indicated some of this you were talking  
11 for the three leaders, but I'm trying to  
12 understand is there any requirement to get more  
13 of a consensual agreement among all eighteen  
14 members, if that's possible.

15 MR. VICTOR: Now, that's a very important  
16 question. So we were not designed to make  
17 operational decisions. There are many layers of  
18 regulatory oversight on decommissioning where  
19 actual decisions get made about the use of trust  
20 funds, and the standards to be met and things  
21 like that. This panel was set up as a conduit to  
22 help promote the flow of information both ways.  
23 And so rather than encumbering that process with  
24 decision -- with formal decisions, we operate, in  
25 essence, through consensus.

1           As with anything of this magnitude, there  
2 are going to be some people who agree and some  
3 people who disagree. What we've committed to is  
4 to have a fair representation of the range of  
5 views and have that reflected in our documents  
6 and then use that as a way to help inform the  
7 public and inform the utility about what people  
8 care about.

9           CHAIR WEISENMILLER: Yeah, I was going to  
10 make the observation: Obviously, when the Energy  
11 Commission made its findings on nuclear waste  
12 storage in 1978, it was a historic moment. And,  
13 at that point, as we were dealing with, everyone  
14 was popping up saying, Well, the Germans or the  
15 Finns or, you know, someone is under control and  
16 they were going to have the geologic repository  
17 underground shortly. And, of course, we  
18 revisited these issues in 2005 and realized that  
19 no one really had made that much progress and  
20 that part of the Yucca problem was that it was  
21 not consensual.

22           I mean, you could talk about some of the  
23 technical or geologic issues on whether that was  
24 a particularly good or bad site, but when we were  
25 going through the process, the NRC had designated

1 a number of potential sites, and at some point it  
2 was just politically expedient to say, No, we're  
3 not going to look at New Hampshire, we're not  
4 going to look at Texas, that we can go all over  
5 -- over to Nevada. And, obviously, since then  
6 it's been a situation. I think certainly the  
7 (indiscernible) national academy or national  
8 groups are really -- and this comes back to the  
9 study that Holdren and Ramirez did at Harvard  
10 around 2000 and the update in 2005, that we  
11 really needed more of a consensual approach, that  
12 somehow finding a way to get a community to step  
13 forward and say, This is a good site, was  
14 critical. You know, otherwise, if we were to  
15 continue, say, to the Yucca path or whatever, you  
16 know -- and, as I said, just looking at -- in  
17 that 2005 -- you know, the 2010 period, it was  
18 pretty clear every -- every two years the thing  
19 slid, you know, another four years in the  
20 process. So I think the basic message of  
21 consensual is really critical.

22 I'm pretty skeptical about the ability to  
23 get any interim storage site in California. I  
24 look back at the Ward Valley experience where  
25 California could not permit a low-level waste

1 facility, which is, I'm going to say, infinitely  
2 easier -- I mean, it's an exaggeration -- than a  
3 high-level waste storage facility.

4           But, again, given the complexities, it's  
5 pretty hard to image a California site, so  
6 they're either left with the other sites in other  
7 states -- so even if it were a California site.  
8 The one thing we looked at in 2005, and I know  
9 David or someone talked about it, was that the  
10 experience in Germany when people were trying to  
11 move high-level waste around was something where  
12 you had massive civil disobedience, people saying  
13 that you just could not move it on that route.  
14 And the reality is, you know, these sites were  
15 not chosen for this. In fact, obviously, the  
16 Marines were really allowed to have their base  
17 back without any nuclear waste stored there and  
18 get back to their training mission, but at that  
19 this point it's there.

20           If we can come up with a storage bid,  
21 final or interim, then I think there will  
22 certainly be issues on transport. The Energy  
23 Commission has done a lot in the transport area.  
24 Obviously, there were high-level waste shipments  
25 from, let's say, military facilities to New

1 Mexico, some of that went through California,  
2 went to the West. And we were certainly involved  
3 in that part of monitoring that, you know,  
4 arranging CHP, you know, basically the testing.  
5 At this point, we've certainly given messages on  
6 routes we think people should not transport waste  
7 on, and also do some degree of coordination with  
8 the CHP and other state government groups to,  
9 again, deal with the safe transport.

10 But, again, there is -- there has been  
11 (indiscernible) waste transported through  
12 California. There may well be more, but none of  
13 it has been from the power plants themselves,  
14 aside from the railway transport from San Onofre  
15 and Humboldt to Illinois. But there's a whole  
16 different set of issues once you get to  
17 transport, I guess is what I'm saying.

18 I don't know, Lochbaum, if you want to  
19 comment on the transport.

20 I mean, we move a lot of dangerous stuff  
21 on highways, so it's not unique, but this  
22 certainly gets people's attention when you start  
23 transporting nuclear waste.

24 MR. LOCHBAUM: Certainly. And as Bruce  
25 mentioned earlier, that GE Morris facility has a

1 lot of spent fuel that came from commercial  
2 nuclear power reactors predominantly on the  
3 Midwest and Eastern Coast, but it was shipped to  
4 GE Morris.

5 More recently the Shearon Harris Nuclear  
6 Plant in North Carolina was licensed by the NRC  
7 to accept fuel from other nuclear facilities that  
8 were operated by that company in South Carolina  
9 and North Carolina, so it was shipped from those  
10 locations to Shearon Harris for a bunch of  
11 reasons.

12 So it is a thorny issue, but it is one  
13 we've faced before and we've dealt with. So it  
14 won't require any new lifting, just some paths  
15 that we've already used in the past that are  
16 somewhat bumpy.

17 CHAIR WEISENMILLER: Okay.

18 MR. WATSON: Can I comment briefly on  
19 that?

20 CHAIR WEISENMILLER: Sure.

21 MR. WATSON: I think the thrust of your  
22 two comments is exactly right. I, too, am  
23 skeptical of the California siting options, but I  
24 just want to report that some people are  
25 interested in the California options in part

1 because they think that that will give California  
2 greater regulatory authority and control, and  
3 some people are interested in leaving this on  
4 military bases.

5           And I guess what I've learned from this  
6 process is that these different views need to be  
7 heard and then we need some process, which is  
8 where I think the Energy Commission could be  
9 enormously helpful, especially given all the  
10 earlier work the Commission has done in this  
11 area, to pull this together in a set of views  
12 about how we could proceed.

13           And that relates to the second point that  
14 you made about transport. I think transport is  
15 going to be a hard problem. I think now that  
16 private firms see the prospect of making money in  
17 consolidated interim storage, we see lots of --  
18 some ideas moving forward, and that's  
19 encouraging, but how you get from those ideas  
20 where you've got a consent-based local community  
21 willing to accept the waste to a whole string of  
22 communities allowing the waste to be moved  
23 through their communities, despite the fact that  
24 we already move a lot of hazardous stuff around,  
25 that's the part of the strategy that I think is

1 going to be the most difficult one and where, if  
2 we don't articulate this carefully -- again,  
3 where I think the Commission can play a helpful  
4 role -- if we don't do this carefully in the  
5 beginning, we could find that the whole idea of  
6 consolidated interim storage, that the idea comes  
7 undone.

8           CHAIR WEISENMILLER: Yeah. We had a  
9 hearing last year, I guess we had one again this  
10 year, on the sort of crude-by rail issues. You  
11 know, that certainly there's been a lot of  
12 public -- well, at this point, given the reality  
13 of where oil production is occurring, where pipe  
14 plants aren't where the loads are, there's a lot  
15 of oil being moved in trains. And a lot of  
16 trains aren't really designed to carry that  
17 crude. And there's certainly been a lot of work  
18 by California communities saying, Okay, let's  
19 look at the rail lines and look at what's right  
20 near the rail lines and start looking at how many  
21 schools or hospitals or people live in these  
22 (indiscernible) corridors, and then look at some  
23 of the consequences of accidents.

24           And, you know, certainly there's been  
25 some fairly lengthy permitting process. And you

1 can do comparisons of what's worse in terms of  
2 movement. But I'd say that the issue will not be  
3 trivial in trying to move stuff around.

4 I think the military base idea, I would  
5 say, certainly, we've done a lot of work with the  
6 military in California. They've been a key part  
7 of the California economy, the bases, you know,  
8 since 2008. And, certainly, they have a really  
9 valuable role in terms of the training mission  
10 where the kids going to desert warfare are being  
11 trained in California.

12 And at the same time the Presidential  
13 pivot is more to the Pacific from the Atlantic,  
14 and so there's a lot more shift of Marine --  
15 bottom line is this is where the Marines are  
16 trained before they go to Afghanistan or  
17 wherever. So it's really critical to have very  
18 smooth training facilities for our troops going  
19 over there, and, at the same time, there's more  
20 build up on the bases for ships.

21 So it's -- again, as I said, if anything,  
22 when you talk to the military, their question to  
23 me is always, When can you get this stuff off  
24 of -- out of the way at Pendleton, as opposed to,  
25 Can we take any more in one of our remote bases.

1 So, again, it's not an easy situation.

2           But, yeah, I don't know the best forum,  
3 and, you know, it is one where, you know, San  
4 Onofre 1 was, I would have to say, in some  
5 respects remarkably quite. San Onofre 2 and 3 is  
6 much more -- you know, I assume Diablo would have  
7 a similar set of issues there. Humboldt,  
8 obviously, was an issue. That was the one where  
9 it was reported to have lost some of the fuel.  
10 And, certainly, there's a much higher tsunami  
11 risk at Humboldt than there would be at either  
12 San Onofre or Diablo, and, certainly, much higher  
13 than at Rancho Seco, but anyway.

14           Yeah. I don't know.

15           Peter, do you want to chime in at this  
16 point and give your perspective? We've laid  
17 out -- I think we've laid out a lot of the issues  
18 on spent fuel.

19           MR. LAM: Yes, indeed. May I begin my  
20 remarks or --

21           CHAIR WEISENMILLER: Sure. Please.

22           MR. LAM: Chairman Weisenmiller, I am  
23 honored to serve as the appointee of the Energy  
24 Commission to the Independent Safety Committee.  
25 Your trust and confidence is very much

1 appreciated. It has been a humbling experience  
2 for me to serve as the Energy Commission's  
3 appointee for the third term.

4 My remark --

5 Next slide, please.

6 My remark would be focusing on -- really,  
7 on the second -- on the third and the fourth  
8 items. The first two items are the  
9 five-thousand-pound elephant in the room on any  
10 policy discussions. It has been very well  
11 examined by everybody in this room and elsewhere.  
12 So my remark will really talk about safety of the  
13 spent fuel pool and the dry cask storage. And,  
14 if I may, I would strive to give you the most  
15 fundamental considerations in considering safety.

16 Next slide, please.

17 The NRC Confidence Rule has been around  
18 for 30 years. It's been (indiscernible) by two  
19 United States Circuit Court rulings; one,  
20 35 years ago and then another one recently. It  
21 has been re-branded as the "Environmental Impact  
22 of Continuing Spent Fuel Storage."

23 The proponent of this technology would  
24 insist that the NRC Waste Confidence Rule is full  
25 of wisdoms and is well supported by expert

1 analysis and numerous research and studies.

2           The opponents would tell you that it is  
3 perhaps the triumph of hope over experience. Now  
4 the rule basically said, Trust a federal agency,  
5 like the United States Nuclear Regulatory  
6 Commission, that both short-term storage of spent  
7 fuel in the spent fuel pool and in dry cask  
8 storage is safe.

9           So the next slide, please.

10           Now the most fundamental consideration on  
11 spent fuel pool safety is as follows: There is  
12 not a containment structure to protect the spent  
13 fuel pool. There are fairly large radioactive  
14 inventory in the pool. The pools require  
15 constant and continuous and active cooling.

16           And in the past couple of decades, since  
17 we are running out of space to store them, the  
18 open-racking arrangement has been modified into  
19 high-density racking configurations. And to  
20 compound the issue of large inventory, you now  
21 had this specter being raised by some opponents  
22 that the zirconium cladding fire may happen.

23           The compounding comes from large  
24 radioactive inventory offered by some that may  
25 not be a great problem for you. But if you do

1 have zirconium fire -- *if* -- now the science and  
2 research is very ambiguous -- then there is the  
3 means of spreading them.

4           Now, to be fair, the NRC recently, as  
5 well as in the past, had examined this issue of  
6 spent fuel pool safety and has declared that  
7 storing nuclear spent fuel in the spent fuel pool  
8 is safe.

9           Also, the proponent has an important  
10 argument here, that there are fairly large water  
11 inventories there. In our business it's called  
12 "an inherent safety feature." It takes time for  
13 the water level to drop to about 10 feet above  
14 the spent fuel, it takes about 30 hours. In this  
15 business, 30 hours is infinity.

16           The next slide, please. The next slide,  
17 please.

18           Now, upon a disclosure, I, Chairman  
19 Weisenmiller, happened to sit on the licensing  
20 board 13 years ago to adjudicate the Diablo  
21 Canyon Independent Storage Facility. And I also  
22 happened to write the technical consensus opinion  
23 approving this facility's safety, these dry fuel  
24 storage.

25           The rationale of my approval is, the

1 cask, in the separate and different adjudicated  
2 proceeding, which is the Scott Valley Spent Fuel  
3 Storage proceeding the last eight years, the  
4 Holtec generic cask has been demonstrated it  
5 would not fall during an earthquake.

6 Furthermore, if it were to fall, it would not  
7 break. And, furthermore, if it were to break,  
8 the amount of radioactive inventory in that cask  
9 is de minimis. And the mode of force for  
10 spreading that material is also again de minimis.

11           And one additional requirement at that  
12 time that I imposed on the applicant in Utah is  
13 that I wanted demonstration, if the cask is  
14 buried, it would not precipitate a major activity  
15 release. And that was provided to me and  
16 adequately persuasive.

17           So the inherent safety feature of the dry  
18 cask storage is, one, you don't have that much  
19 inventory. You have about 30 fuel bundle there  
20 relative to more than a thousand fuel bundle in  
21 the spent fuel pool. So you, basically, almost 2  
22 (indiscernible) or less. And you do have the  
23 relatively robust structure of the spent fuel --  
24 the dry casks. They typically weigh about  
25 200 tons. And then, of course, you know, it only

1 require passive cooling.

2           Now, the last item is the diplomatic way  
3 of framing the issue of malice. Now, as  
4 everybody know, the NRC has a rule in practice:  
5 Do not entertain that issue in the public. And  
6 in some cases, justifiably so. For malice, we  
7 certainly do not want our adversary know about  
8 the plants' vulnerability.

9           And before 911, the NCR also has a rule  
10 of, some of this malicious action is considered  
11 not foreseeable. And with that phrase,  
12 "unforeseeable," the NRC, before 911, has  
13 systematically disallowed any litigation  
14 involving malice and they label it as  
15 "impermissible attack on agency rules." Now that  
16 may have changed a little bit after 911. But the  
17 point still is, the casks -- you put it in the  
18 open environment, of course, it is -- it has  
19 other vulnerability.

20           But, with that said, the inherent  
21 advantages do not get diminished by the last  
22 consideration, which I repeat, you have a  
23 relatively small inventory and then you have  
24 relatively robust structures and then you have --  
25 only require passive cooling. So during any

1 potential, I will say, any potential intrusion  
2 into that system, the damages are relatively  
3 smaller than the spent fuel pool.

4           The next slide, please.

5           Now the Energy Commission has made  
6 numerous recommendations on the spent fuel pool.  
7 As recent as 2008 in the Integrated Energy Policy  
8 Report, the Energy Commission had recommended  
9 PG&E would return the spent fuel pool from a  
10 high-density racking arrangement into an  
11 open-racking arrangement.

12           And then as recently as 2011, the Energy  
13 Commission had also recommended to expedite the  
14 transfer of spent fuel from the spent fuel pool  
15 into dry cask storage.

16           Next slide, please.

17           The Diablo Canyon Independent --

18           The next slide, please.

19           The Diablo Canyon Independent Safety  
20 Committee had made numerous inquiry on the spent  
21 fuel pool safety issue. And (indiscernible)  
22 numerous fact finding team involving one member  
23 of the committee and a technical consultant who  
24 had a two-day meeting on site and also they  
25 (indiscernible) numerous presentation on the

1 requests of the Committee to the licensee, which  
2 is Pacific Gas and Electric Company, to present  
3 to the committee in a public meeting about spent  
4 fuel pool safety as well as how to expedite the  
5 transfer.

6           And then, again, in two separate annual  
7 reports, the Independent Safety Committee make  
8 recommendation consistent with what the Energy  
9 Commission's recommendations are.

10           May I go to the last slide, please?

11           Now there are policy and technical  
12 constraints on expediting the spent fuel  
13 transfer. The first one is post-911, the federal  
14 government, with the NRC, imposed spent fuel  
15 configuration requirements. More specifically,  
16 if you place a brand-new fuel in the spent fuel  
17 pool, it require neighbors to make sure it does  
18 not pose a criticality issue. If you put highly  
19 irradiated spent fuel into the pool, it also  
20 requires adjacent members to put a shielding for  
21 its radioactivity. And it's a company known has  
22 B5B. Now I have not been able to decipher that  
23 acronym, other than I know I came in through an  
24 NRC order. It publicly referred to a Section B,  
25 Subpart 5, and another Subsection B. So I was on

1 site at PG&E. I did not get an answer on that.  
2 I'm sure that plenty of experts here would tell  
3 me what it is so that I could learn my lesson  
4 there.

5           And then the waiting time is limited to  
6 about five years in the -- in the spent fuel  
7 pool. And to my surprise, I also learned  
8 recently the Holtec dry cask cannot accommodate  
9 all 32 bundles if all of them are exactly  
10 five years' old. So that would indicate to me  
11 that expediting it indeed had technical and  
12 policy barriers.

13           And then the other barriers could be  
14 easily accommodated by throwing money at it. I  
15 mean, they can hire more staff. They can build  
16 the pad more expeditiously. They can acquire the  
17 Holtec casks. I could see if they can make an  
18 offer to Holtec they cannot refuse.

19           So, in summary, I think the Energy  
20 Commission's recommendation on spent fuel pool  
21 safety makes a lot of sense. And I, for one, on  
22 the Independent Safety Committee would continue  
23 to follow their implementation and progress.

24           And thank you for your time.

25           CHAIR WEISENMILLER: Thank you. I mean,

1 I really appreciate your willingness and public  
2 service to take on this responsibility for  
3 another term. And I appreciate you representing  
4 me to the Diablo Canyon Independent Safety  
5 Committee.

6 I am going to provide a couple of things  
7 on perspective, just following up, Peter. One of  
8 them was, the Energy Commission Recommendation  
9 came out of -- there was a National Academy of  
10 Science study that I think was done in 2005 that  
11 dealt with potential fires, zirconium cladding  
12 fires. And at that point, we asked von Hippel to  
13 come out. He was obviously one of the grand old  
14 men of the nuclear issues. And he suggested  
15 Gordon Thompson instead. And they were both on  
16 that committee. And the thing that I found  
17 appalling, it was a national kind of sciences  
18 group of scientists, that basically the NRC, you  
19 know, figured that they were enough of a security  
20 risk, they never provided the science behind the  
21 NRC's determination and whether or not there was  
22 potential cladding fires.

23 And so they looked at it from the basic  
24 physics, convinced there was some danger there.  
25 And coming out of that, we concluded that, again,

1 you know, spend fuel, as you say, you have a lot  
2 of radiation, it's outside the containment  
3 vessel, all the reasons you talked about, but  
4 basically trying to expedite moving it into the  
5 dry cask was sort of our basic push.

6           And we would also note, I forgot to  
7 mention earlier, that on some of the nuclear  
8 waste issues -- I think it was in 2007 we had --  
9 the then -- the eventual -- Allison Macfarlane,  
10 the eventual NRC Chair, came out and talked about  
11 waste disposal. But she has a very good book on  
12 the waste disposal issues and certainly has been  
13 on a number of the national panels that have  
14 looked at waste disposal issues that -- again,  
15 this is just generally for people to look at for  
16 more background in this area.

17           But, certainly, the transcripts and the  
18 presentations from the 205 hearings, I think  
19 David Lochbaum was here before that, or certainly  
20 somewhere online for the Energy Commission, and  
21 you can go back if anyone wants some more  
22 information on at least the basis for our  
23 recommendations, you can go back to that.

24           I think at this point we've gone through  
25 the panels, we're sort of transitioning to public

1 comment. And I'm going to suggest that we take  
2 a -- well, let's try for five minutes but maybe a  
3 ten-minute break. Go ahead.

4 MS. KHOSROWJAH: (Indiscernible).

5 CHAIR WEISENMILLER: Go ahead. No,  
6 that's good.

7 MS. KHOSROWJAH: Actually, I clarified  
8 with Valerie, that anybody who talked about LTPP,  
9 as I said in the beginning of the meeting, they  
10 don't have to file ex parte because there was a  
11 notice, a ruling. But anybody from any -- any  
12 other party who talked about any other open  
13 proceedings, like Edison, if you talked about the  
14 decommissioning proceedings, then you need to  
15 file an ex parte notice. That's what I said in  
16 the beginning. Just for clarifying, I want to  
17 make sure everybody understands that.

18 Thank you. Sorry.

19 CHAIR WEISENMILLER: Sure. So, anyway,  
20 let's take a short break and then we'll come back  
21 to Public Comment. And, again, I want to  
22 encourage people -- we're shooting for  
23 three-minute public comment.

24 (Off the record at 4:36 p.m.)

25 (On the record at 4:48 p.m.)

1           CHAIR WEISENMILLER:  So we're going to  
2 switch over to Public Comment.  And, again, we  
3 encourage everyone to shoot for three minutes.  
4 And I was going to say Donna has an enormous  
5 number of slides, so I was going to --

6           MS. GILMORE:  I never planned on going  
7 through all of them, so don't get scared.

8           CHAIR WEISENMILLER:  Anyway, I was going  
9 to have everyone pledge to read them all without  
10 making you go through them here.  Go ahead.

11          MS. GILMORE:  Okay, yeah.  No, I made  
12 extra slides just for that reason, so people  
13 would, you know, be able to go and -- it's  
14 designed that you could just read them and not  
15 have to listen to me talk.

16          So, okay, go to the next slide.  I'm  
17 going to be going faster.

18          Look at that canister up in the right.  
19 That's the underground canister that Holtec is  
20 planning for San Onofre.  The green part is  
21 five-eighths-inch-thick stainless steel.  And you  
22 see that air flow coming there to cool the  
23 canister?  That little -- that thin canister is  
24 all that's keeping the radiation from getting  
25 out, in particular, if the spent fuel cladding is

1 damaged. So people see this big, thick thing and  
2 think we have all this extra protection, but  
3 there's actually air vents in there.

4 I'm going to skip this and go to the next  
5 one, just to speed this through.

6 Okay. This is new information that I  
7 don't think Peter had back those 13 years ago.  
8 In January 2014, EPRI, went to Diablo Canyon.  
9 There's a picture of the bottom. They went and  
10 they went through one of those vent holes, took  
11 the temperature of the canister in different  
12 spots, scraped the surface to look for sea salt,  
13 which is highly corrosive to the stainless steel  
14 canister. They found a temperature low enough --  
15 they found sea salt and a temperature low enough  
16 to dissolve the salt. They call it deliquesce.  
17 And this is the precursor to corrosion and  
18 cracking of those canisters. And that's a  
19 two-year-old canister already has the conditions  
20 for cracking. Okay?

21 And according to Holtec CEO, Dr. Singh,  
22 who makes the canisters at Diablo, he does not  
23 recommend even attempting to repair the canisters  
24 and that millions of curies of radiation would be  
25 released from even a microscopic crack. Okay.

1 And there's no plan in place to repair the  
2 canisters.

3 Let's go forward. Next one.

4 Okay. There is no technology that exists  
5 today to inspect canisters for cracks that are  
6 filled with spent nuclear fuel. Now most of the  
7 canisters of this technology have been in use for  
8 less than 20 years. So it's a pretty immature  
9 technology.

10 And when they tell you that they inspect,  
11 it's a misleading statement. But the only way  
12 you can really inspect for cracks, the best way  
13 is you put a fluid inside, a dye, and see where  
14 the crack goes. You can't do that with these.  
15 Okay?

16 They don't have a monitoring,  
17 early-warning monitoring system, so we do not  
18 know when these canisters have a through-wall  
19 crack until after the radiation leaks into the  
20 environment. Okay?

21 Now, because we have so little experience  
22 with this particular technology, the NRC and  
23 their technical experts, they took other similar  
24 components at nuclear plants and they found, you  
25 know, they -- so we have experience on other

1 similar components made out of similar things.

2 Let's go to the next slide.

3 The Koeberg steel tank had a crack that's  
4 larger than the thickness of these canisters.  
5 And in 17 years, it failed. They have similar  
6 conditions to our coastal plants. They have  
7 ocean inland -- inland winds, incoming winds,  
8 high moisture, fog, and salt. And that's what  
9 you need to create the conditions for stress  
10 corrosion cracking.

11 Now Edison and Holtec will use EPRI's --  
12 this report they did last year, but that report  
13 excluded onshore winds and surf from their  
14 analysis. So it wasn't a good study. And they  
15 eliminated mentioning this Koeberg plant. They  
16 eliminated mentioning their inspection of Diablo  
17 Canyon. So to base anything on that EPRI plant  
18 is not a good idea. Okay?

19 Now this plant that San Onofre wants to  
20 use, this is an experimental plant. It's never  
21 been used anywhere else in the world. And it's  
22 not like Humboldt. Humboldt, the pool cooled  
23 35 years, so they didn't need to have vents to  
24 cool it. And they took that fuel in the thin  
25 canister and put it in a thick cask before they

1 put it in the underground hole. So it's a  
2 totally different system. Night-and-day  
3 difference. And that's been installed since  
4 2008. So it's immature either [sic]. Okay?

5 Go to the --

6 And the Koeberg crack, the only way they  
7 found that was by using a dye test. That's the  
8 only way they found the cracks in that one. They  
9 said no other method worked.

10 Go to the next slide.

11 Okay. This is -- this is, you know  
12 things tend to get done if there's a deadline?  
13 Okay. Well, here is our deadline. All right.  
14 It's -- I'll go to San Onofre because that  
15 gets -- well, Rancho Seco gets ocean air, too,  
16 but we'll go to San Onofre.

17 So, San Onofre, the first cask was loaded  
18 in 2003. So if we -- if we're luckier than the  
19 Koeberg one, say give us 20 years, we've got  
20 about 8 -- we've got until about 2023 to do  
21 something about this or we have a risk of a  
22 through-wall crack with nothing that we can do  
23 about it.

24 MS. RAITT: We're going to need to wrap  
25 this up.

1 MS. GILMORE: Okay. So can I just go --  
2 can we just skip a few so I can pick just one or  
3 not? No?

4 CHAIR WEISENMILLER: Yeah, actually, hit  
5 one and then we'll -- again, people are --

6 MS. GILMORE: Okay. All right.

7 CHAIR WEISENMILLER: This --

8 MS. GILMORE: Okay. So -- all right.  
9 I'll use this one.

10 The U.S. and all of the California ones  
11 use what I call the "thin" canisters. They --  
12 the ones used in the rest of the world, pretty  
13 much, the international community, they either  
14 use an AREVA thick steel cask about 10 inches and  
15 then the ductile casks, (indiscernible) German  
16 casks, it's up to 20 inches thick.

17 And you can see the comparison. They're  
18 designed for longer-term storage. And in terms  
19 of a seal or a gasket, you can replace a seal or  
20 a gasket; you can't replace a crack in a  
21 canister.

22 And the thick ones have American  
23 certification. The U.S. ones we do, they don't  
24 even meet American manufacturing standards. They  
25 get exemptions for that.

1           So I think the only way we're going to  
2 survive having waste in California is we take --  
3 is if we have in the CEC's policy to set user  
4 requirements, user standards, of what these  
5 canisters have to meet. They need to be  
6 inspectable, maintainable, repairable. And they  
7 need to keep the pools so if one of them fails we  
8 can put it back in the pool. Because that's the  
9 only way to do that now.

10           And I had one chart showing the --

11           CHAIR WEISENMILLER: Wait. Just point  
12 people to that page.

13           MS. GILMORE: Okay.

14           CHAIR WEISENMILLER: We'll go on.

15           MS. GILMORE: Okay.

16           CHAIR WEISENMILLER: I guess the one  
17 thing I would certainly encourage Peter to look  
18 at your slide -- I encourage everyone, but Peter  
19 in particular. And at some point, obviously, the  
20 NRC, again, we need to just get a sense of where  
21 we'll preempt it, you know, in this area. But,  
22 again, not --

23           MS. GILMORE: Well, we have the cost.

24           CHAIR WEISENMILLER: Yeah.

25           MS. GILMORE: Yeah. Yeah.

1 CHAIR WEISENMILLER: So Bruce Gibson.

2 MS. GILMORE: I have to mention one word.

3 There is no license yet for Edison to use the

4 Holtec. That was approved for low-seismic areas.

5 They have to submit a license amendment for that.

6 UNIDENTIFIED MALE SPEAKER:

7 (Indiscernible).

8 MS. GILMORE: Yeah. Okay.

9 CHAIR WEISENMILLER: Okay.

10 MR. GIBSON: Thank you, Mr. Chairman. I  
11 am Bruce Gibson. I'm the Second District County  
12 Supervisor for the County of San Luis Obispo, and  
13 I'm pleased to be here to offer you a little  
14 local perspective on the question of spent fuel  
15 transfer.

16 We are on record as supporting speedier  
17 transfer of spent fuel from pools to --

18 CHAIR WEISENMILLER: Uh-huh.

19 MR. GIBSON: -- dry casks. And I've  
20 looked into Rule B5B a bit. And it  
21 notwithstanding, I'm not convinced that there  
22 wouldn't be a way to move more quickly to the  
23 more secured dry cask storage.

24 That costs money, and Dr. Lam's  
25 suggestion of throwing money at the problem, I

1 think the increased safety is worth the  
2 discussion of the benefit that it might produce.

3 I also serve as our County's  
4 Representative to the Independent Peer Review --

5 CHAIR WEISENMILLER: Uh-huh.

6 MR. GIBSON: -- Panel by virtue of the  
7 fact that I have a doctorate in seismology. And  
8 I wanted to speak, offer you a couple of comments  
9 to questions you asked of the first panel. And  
10 the question, first of all, what did we lose by  
11 not being able to conduct the high-energy  
12 offshore surveys.

13 CHAIR WEISENMILLER: Uh-huh.

14 MR. GIBSON: I think the answer is, we're  
15 not sure. Because we're not sure exactly what  
16 those surveys would have produced. But in the  
17 interim, other issues, specifically, the site  
18 conditions around the plant, have cropped up that  
19 are, in fact, more affected on overall seismic  
20 hazard than some of the questions that we were  
21 looking at offshore. That speaks to the wider  
22 uncertainties at the top of the revised tornado  
23 diagram that you saw.

24 CHAIR WEISENMILLER: Uh-huh.

25 MR. GIBSON: You know, as to whether PG&E

1 is using the state of the art, they are in most  
2 instances here. The offshore images are striking  
3 in terms of finding out the -- the Hosgri Fault.  
4 Those are remarkable images. But the state of  
5 the art applied on shore, the land surveys, did  
6 not produce useful seismic images. And we have  
7 to remember that technology can only go so far.  
8 Its application in difficult logistical  
9 situations like the topography of the Irish Hills  
10 or in complex geology such as the Irish Hills  
11 had, don't guarantee a useful seismic image or  
12 greater understanding of geology. And Mr. Wills  
13 spoke to the conclusions of the IPRP on those  
14 matters.

15           You know, AB 1632 was optimistic --

16           CHAIR WEISENMILLER: Right.

17           MR. GIBSON: -- that application of  
18 technology might be a very good solution here.  
19 But sometimes it works and sometimes it doesn't.

20           The same is true with the detailed  
21 investigations of the velocity structure  
22 immediately around the plant, which is really now  
23 the controlling issue: What are the site  
24 conditions there?

25           And, as Mr. Wills indicated to you, the

1 issues that are at play now in further trying to  
2 reduce the uncertainty in seismic hazard are  
3 going to take some years to resolve. The  
4 question of a site term, how this site responds  
5 to earthquakes at various azimuths from it, very  
6 important. The detailed structure of the geology  
7 directly underneath the plant, again, is not  
8 resolved at this point.

9           And I appreciate your interest in  
10 bringing these issues to the front.

11           Thank you, sir.

12           CHAIR WEISENMILLER: Thank you. Thanks  
13 for being here.

14           Larry Chaset.

15           MR. CHASET: Good afternoon, Chair  
16 Weisenmiller, and participants.

17           I'm Larry Chaset with the firm of Keyes,  
18 Fox and Wiedman, and I'm here today representing  
19 Friends of the Earth.

20           I'd like to make a comment on couple of  
21 points from the first half of the afternoon.

22           Number one has to do with the State Water  
23 Resources Control Board's look and see at whether  
24 or not Diablo Canyon should be exempted from the  
25 once-through cooling requirements.

1           Mr. Bishop's presentation talked about a  
2 report that was done by Bechtel, but what his  
3 presentation left out was the fact that at the  
4 hearing -- that the Water Board held a public  
5 hearing late last year. Friends of the Earth  
6 presented to the Water Board a very detailed,  
7 sophisticated, expert study that concluded that  
8 cooling towers could be installed at the Diablo  
9 site for less than \$2 billion, and, you know,  
10 really in the matter of months and certainly a  
11 few years.

12           So that study and the supporting  
13 materials are part of the record before the Water  
14 Board. And I would encourage you to obtain those  
15 reports, that study, for your record in this  
16 proceeding. It's really important to understand  
17 our perspective as the Water Board should in no  
18 way ever grant PG&E an exemption from the  
19 once-through cooling requirements.

20           If they were to do so, it would be the --  
21 basically running a giant hole through the needs  
22 of the state to protect the marine environment.  
23 It would be the exception that swallowed the  
24 rule.

25           The second point I want to make follows

1 on a couple of things. One, I would like to  
2 thank Rochelle Becker for putting Commissioner  
3 Florio's quote up on the screen for you.

4           When the Commission acted on our petition  
5 to try to get PG&E to start looking seriously  
6 alternatives to Diablo, Commissioner Florio --  
7 despite the fact they rejected petition  
8 Commissioner Florio stated very clearly on the  
9 record of the proceeding that we a need long --  
10 short-term and long-term plan for dealing with  
11 the nonexistence of Diablo Canyon.

12           So even though our petition wasn't  
13 immediately adopted by the CPUC, Commissioner  
14 Florio indicated the need for the exact questions  
15 that we asked the Commission to look at to be  
16 explored.

17           And so our ask of you today is to  
18 recommend to the CPUC that it open an  
19 investigation at the earliest possible time in  
20 which evidence can be presented to prove that a  
21 prompt replacement of Diablo Canyon with  
22 preferred resources best serves the interests of  
23 California customers by providing reliable  
24 renewable electricity at the lowest possible  
25 price.

1           It's really curious you know, the PG&E,  
2 they say, "safe, clean, reliable," the resources  
3 that can replace Diablo are safer, cleaner, and  
4 more reliable.

5           Thank you very much.

6           CHAIR WEISENMILLER: Thank you.

7           I would note in prior IPRPs when we've  
8 had this workshop, Commissioner Florio has been  
9 on the dais with me. Actually, one of them  
10 Commissioner Sandoval was also up here. But that  
11 with the PUC ex parte rules evolving -- you know,  
12 obviously, Mike felt he couldn't be here today.

13          MR. GIBSON: Yes. And I used to work at  
14 CPUC, as you know, and the ex parte rules have  
15 gotten pretty interesting.

16          CHAIR WEISENMILLER: Yeah. Okay.

17          But, anyway, I would note that.

18          Let's go to Mr. Nelson of Californians  
19 for Green Nuclear Power.

20          MR. NELSON: Good afternoon, Chairman  
21 Weisenmiller. My name is Dr. Gene Nelson, and I  
22 serve on the faculty of Cuesta College, Physical  
23 Science. I have a PhD in radiation biophysics.

24          I'm going to modify our most recent  
25 filing. I basically put together a cover letter.

1 I talked about an article about our group. And I  
2 want to compare and contrast our group,  
3 Californians for Green Nuclear Power, with some  
4 of the other groups you've been hearing from at  
5 this meeting and other meetings like it.

6 CHAIR WEISENMILLER: Okay. Now I would  
7 note for everyone, if you have written comments,  
8 you don't have to read those at this point.

9 MR. NELSON: I understand that.

10 CHAIR WEISENMILLER: Okay. Thank you.

11 MR. NELSON: So I'm using them simply as  
12 a guidance. So I appreciate the interruption.

13 We are not dependent on intervener  
14 dollars, as many of the groups in here are. We  
15 do not receive intervener dollars, whereas, other  
16 groups, we've found, receive hundreds of dollars  
17 an hour to have their attorneys come and talk to  
18 you about the benefits of shutting down a nuclear  
19 power plant.

20 So, for example, we have -- the biggest  
21 intervener group for SONGS was a group called  
22 TURN, The Utility Reform Network. And they're  
23 estimated to receive over \$7 million via the  
24 intervener system, and the ratepayers are going  
25 to be stuck with over \$3.3 billion in additional

1 costs to make up for the power that SONGS was  
2 providing. And, of course, there's also already  
3 the escrowed costs for the decommissioning at  
4 \$4 billion. A huge, huge cost. They're going to  
5 have to put in additional electric transmission  
6 capacity.

7           The same kind of thing, I think, is in  
8 the works if we, for example, fail to take the  
9 commonsense approach of utilizing the Appendix A  
10 recommendation from the State Water Resources  
11 Control Board for alternative compliance so that  
12 we can keep that powerful, reliable, power  
13 flowing into the grid from Diablo Canyon.

14 California desperately needs that power. It's  
15 used, among other things, to recharge that huge  
16 battery called Helms Pumped Storage at night.

17           So we, essentially, have the equivalent  
18 now of three reactors during the day to help keep  
19 our grid matching supply with demand. That, in  
20 common term parlance, is exactly what grid  
21 stability is about.

22           So, again, abundant emissions-free power  
23 so we don't get into -- right now, we're a  
24 situation that's being exacerbated by global  
25 warming. We have a massive, persistent

1 high-pressure area that's preventing -- it's  
2 basically called "Omega Blocking" -- and it's  
3 preventing the Pineapple Expresses from hitting  
4 California and giving that lifesaving water to  
5 us; instead, it's going somewhere else. And  
6 that's because of global warming, because our  
7 PPMs for carbon dioxide now are well above 400  
8 parts per million. That's trouble. And that  
9 trouble is being exacerbated. For example, we  
10 look at what's happening with the SONGS closure,  
11 well, we have to run the Four Corners a lot more.  
12 Bad news.

13 CHAIR WEISENMILLER: We run as plants; we  
14 don't run Four Corners for it.

15 I would note, we do not provide  
16 intervener compensation for any of you here --

17 MR. NELSON: I understand.

18 CHAIR WEISENMILLER: -- so don't think  
19 about it.

20 MR. NELSON: I understand.

21 CHAIR WEISENMILLER: Okay. Let's go on  
22 to the next member of your group, Bill Gloege.

23 MR. GLOEGE: Hi, my name is William  
24 Gloege. I'm from Santa Maria, California. Thank  
25 you very much, Chairman, for this hearing.

1           We are unpaid, volunteer citizens. We're  
2 educated. We've got four PhDs on our group.  
3 I've got a degree from Northridge and a Master's  
4 from Georgetown University. So, you know, we're  
5 concerned professionals, I guess you could call  
6 it, unpaid. We have not applied for intervenor  
7 funds or any other kind of funds. I've got two  
8 grandchildren. I've got two children. That's  
9 why I'm here. I think this the most important  
10 Commission in the State of California by far  
11 because it impacts energy, and the kind of energy  
12 we use nowadays is mainly fossil fuel energy, as  
13 you well know.

14           Even the State of California, God bless  
15 us, a lot of CO2 is going up into the atmosphere.  
16 Fifteen million tons of carbon have gone into the  
17 atmosphere with the closing of San Onofre, sadly,  
18 sadly enough.

19           Diablo Canyon has prevented 210 million  
20 tons of carbon going into the atmosphere. This  
21 is our most important fight now. This is  
22 humanity on planet Earth. Says who? James  
23 Hansen, the top environmental scientist on NASA,  
24 now retired. Says who?  
25 James Lovelock, a member of the Royal Society in

1 England who discovered the ozone hole solution,  
2 the reason and the solution. So a lot of top  
3 scientists say we better watch this one.

4           And you, Mr. Chairman, and your group is  
5 at the nexus of this for California. I would  
6 love to see California be a leader to lead us  
7 into a new form of power that is emission free.  
8 And we got it. We got it right here. I've  
9 toured Diablo Canyon four times looking for  
10 failures, problems, weaknesses. It's a  
11 wonderfully run plant, with really top  
12 professionals. I've got no stock in PG&E. I've  
13 got no ties whatsoever, except I live on this  
14 planet. I think it's a nice planet. I really  
15 like it. I'm attached to it, and my  
16 grandchildren are, too. So that's what's at  
17 stake here.

18           And looking and parsing these little, you  
19 know: Will it leak? Will the cask crack or not  
20 and when? You know, it just breaks my heart to  
21 hear this stuff. Once-through cooling, I went to  
22 the Butch Powers, who is the President of the  
23 Port San Luis Fishermen's Association, I said,  
24 "Mr. Powers, have you been decimated by what  
25 Diablo Canyon's done? And he said, "What are you

1 talking about?" I said, "They're saying that the  
2 fishing industry is decimated, and they put that  
3 out all the time." He said, "No. We're doing  
4 great. We're booming." I said, "Yeah, about  
5 what about Diablo Canyon?" He said, "No problem  
6 whatsoever." He said, you know -- he's doing  
7 great, and he wants to keep doing great.

8           So there's all these charges, one after  
9 the other, and fossil fuel has got some big  
10 friends and some big stakes in the game.

11           When San Onofre closed, fossil fuel  
12 started putting a lot of money, millions, into  
13 their pockets. So we got to look at -- follow  
14 the money, I really believe in it.

15           Thank you very much for your hearing and  
16 thank you for your work --

17           CHAIR WEISENMILLER: Okay. Thank you.

18           MR. GLOEGE: -- on behalf of the State of  
19 California.

20           CHAIR WEISENMILLER: Let's go to the last  
21 member of Californians for Green Nuclear Power --  
22 the last one here, excuse me.

23           MR. IVORA: Thank you.

24           My name is Joseph Ivora. I'm a retired  
25 PG&E employee. I worked out at Diablo for

1 15 years. And I'm just here making sure that the  
2 nuclears sees -- the people see how great it is.  
3 I mean, it's the safest in the U.S. Nobody has  
4 died in the U.S. Look how many people have died  
5 from other forms, especially, fossil fuels. Look  
6 at how reliable it is. You know, between 90 and  
7 100 percent. I mean, unbelievable. Thirty of  
8 this, almost. Thirty years. How many other  
9 forms of energy producers can say that?

10           And as far as low cost, no emissions  
11 either, there's no pollution of water or the air.  
12 So I'll make it short. Thank you.

13           CHAIR WEISENMILLER: Okay. Thank you.  
14 Ben Davis, please.

15           UNIDENTIFIED SPEAKER: Can we go back up?

16           CHAIR WEISENMILLER: No. Once for each.  
17 Your three minutes are shot.

18           Ben.

19           MR. DAVIS, JR.: Thank you.

20           I'm Ben Davis, Jr., from California  
21 Nuclear Initiative, and thank you for the  
22 opportunity to address you today.

23           I was here hoping to address some  
24 questions to PG&E's seismic experts because I am  
25 primarily interested today in lessons learned

1 from Fukushima. And the seismic experiments and  
2 updates that they did are basically a result of  
3 trying to learn lessons from Fukushima, and yet  
4 their report is worded in such a way that it's  
5 very difficult to tell what those lessons are  
6 because those lessons are not framed in terms of  
7 Fukushima. So I'm going to try to give some of  
8 the benefit of what I've learned about that up  
9 until this point and how I would like to see  
10 PG&E's report framed.

11           Largely, Fukushima was misunderstood  
12 because people concentrated on the fact that  
13 there was a 9.0 earthquake and that Fukushima's  
14 plants were only designed for 7.9. That's  
15 completely misleading because it gives you the  
16 impression that Japan did not know that they were  
17 vulnerable to this earthquake. The truth is --  
18 and I learned this from the Japanese Nuclear  
19 Regulatory Authority, who is -- I was referred to  
20 by our NRC.

21           They had done studies that had determined  
22 that the plant could be subjected to .6 g's of  
23 ground-shaking, and those studies were completed  
24 over a year before Fukushima's earthquake  
25 happened. Fukushima was only hit by .4 to .5

1 g's, so less than they knew it would be hit by,  
2 by a 7.9 earthquake, and only about half of what  
3 PG&E's report says Diablo Canyon can withstand.  
4 I think that's an important fact to remember now,  
5 that Fukushima, as this Commission reported in  
6 its 2011 IAPR, was leaking radioactivity before  
7 the tsunami ever hit. Basically it failed  
8 because of the earthquake. And our Nuclear  
9 Regulatory Commission doesn't know why and isn't  
10 looking into why.

11           The question I think that we need to  
12 focus on more than earthquakes -- we already know  
13 they're somewhat unpredictable and I think it was  
14 shown today that PG&E standards for this were  
15 all -- everything was used to minimize our  
16 earthquake hazard. What we really need to look  
17 at is the science of predicting what our nuclear  
18 reactors can withstand. And the biggest lesson  
19 we could learn from that is what happened at  
20 Fukushima, and yet our NRC does not have access  
21 to that information and is not looking into it.  
22 That is where the science should be put: Not  
23 looking at earthquake predictions, but looking at  
24 whether or not Diablo Canyon can really withstand  
25 2 to 3 g's -- or 2 to 3 times the amount of

1 ground-shaking that Fukushima was exposed to.

2 Thank you very much.

3 CHAIR WEISENMILLER: Okay. Thank you.

4 Nancy Nolan.

5 MS. NOLAN: Hi. I would like to make a  
6 comment that the myth that is used when I hear a  
7 statement such as "nuclear is clean" is if when  
8 you close a coal fire plant down, then it ends,  
9 the CO2 doesn't go in the air. But the storage  
10 for irradiated fuel, also known as "spent fuel,"  
11 lasts for hundreds of thousands of years. How  
12 could anyone possibly consider that as being  
13 clean?

14 And radiation is not compatible with  
15 life. It destroys the DNA, as far as I'm  
16 concerned, from what I've read. And maybe other  
17 people on the panel here have more experience and  
18 can testify to that.

19 But I just looked at Donna's, her example  
20 of the thin casks that is proposed for San Onofre  
21 and the casks that are used in Germany, 20 --  
22 20 inches versus -- this is how thin San Onofre's  
23 is? Aren't we as good as Germany? Can't we get  
24 that? I mean, I think we should pay for that  
25 and, you know, at least it would help for a

1 period of time, not 200,000 years.

2 But that's my comment.

3 CHAIR WEISENMILLER: Okay. Well, thank  
4 you. Thanks for being here.

5 Sandra Bauer.

6 MS. BAUER: I want to thank the  
7 Commission for letting me speak today. I'm  
8 representing Citizens' Oversight, a group, and  
9 they are located in El Cajon, California. My  
10 remarks will be addressed primarily to the  
11 San Onofre Nuclear Power Plant.

12 I've listened to the remarks today, and  
13 there's a wealth of scientific information that  
14 has been produced. I'd like to summarize, by  
15 making the observation that, no matter how much  
16 we know about earthquakes or don't know, we know  
17 that, in California, we have earthquakes and we  
18 know that our coast is also susceptible to  
19 tsunamis.

20 And so I think that we should try to  
21 narrow our decision-making in what to do with  
22 spent fuel by recognizing that it really should  
23 move off the California coast.

24 My group suggests that there should be a  
25 permanent offsite facility in California, managed

1 by either the DOD or a state agency. That is  
2 what they're -- that's their basic proposal.

3 I, myself, live in Sacramento, and I have  
4 had experience with Rancho Seco in the past.  
5 Just wanted to say, they were opened in 1975,  
6 they were closed in 1989. It's taken 20 years to  
7 just close the plant.

8 I applaud the work that this  
9 Commission -- Committee is doing right now,  
10 because I think California can be a leader in a  
11 very large problem which we have facing us, which  
12 is the resolution of where to put the nuclear  
13 waste that we are generating.

14 It's going to be breakthrough thinking.  
15 And it's probably the largest public health issue  
16 we have in the world. I can't think, when I  
17 think of my family, what greater peril we could  
18 face than a catastrophe such as occurred at  
19 Chernobyl and in Japan.

20 And I think that we have to come to some  
21 kind of consensus fairly quickly about it. And I  
22 think it's going to come out of commissions, such  
23 as this one, in California. And I look forward  
24 to the work that you're going to do because I  
25 think it is so critical to our future safety.

1 CHAIR WEISENMILLER: Thank you.

2 Let's see. I'll confess, the day is long  
3 or the writing is bad, but the gentleman from the  
4 Thorium Group. Alexander Cannaro [sic], right?

5 MR. CANNARA: Cannara, yeah.

6 CHAIR WEISENMILLER: Okay.

7 MR. CANNARA: Thank you.

8 I'm Dr. Cannara from Menlo Park.

9 There are a few problems that I've  
10 noticed in the discussion going on here today.  
11 Some of them actually have to do with some errors  
12 in assessment of what the science is. For  
13 example, nuclear waste is not what comes out of a  
14 power plant after the fuel is termed to be spent.  
15 Ninety-five percent of what comes out of a power  
16 plant like that is not waste at all, but plain-  
17 old uranium, pretty much in the same condition as  
18 it was when it was taken out of the ground.  
19 Four percent of it is fission products, which are  
20 very radioactive and dangerous, and that's waste.  
21 About one percent of it is plutonium, a mixture  
22 of isotopes, which cannot be used for weapons.  
23 So I think that it's important for people  
24 to understand, and that this Commission should  
25 make clear, that when we're talking about moving

1 spent fuel to storage, we're actually wasting a  
2 great resource that's going to be used in the  
3 future for advanced power reactors, as China and  
4 other countries are working on.

5           So the uranium that comes out, that's  
6 95 percent of what went into the nuclear power  
7 plant's fuel. It should be saved and should not  
8 be thrown away or buried forever, because there's  
9 no need to do that.

10           The other thing I would mention is that,  
11 our problem in California is that we apparently  
12 think we know what we're doing. Here's a diagram  
13 that explains how a waste decay goes. You can  
14 take it and pass it around. You can keep it as  
15 part of the record. It shows why the spent fuel  
16 taken out of a reactor is very safe to use in the  
17 dry cask storage, if you want to do that, if you  
18 don't want to recover the (indiscernible).

19           The other thing that I want to bring up  
20 is that we are endangering California's  
21 reputation in the world by doing things like  
22 increasing our emissions for Earth Day last year,  
23 because we allowed the San Onofre plant to be  
24 closed for no particular good reason. So the  
25 rest of the world looks at us and they say,

1 "Well, wait a minute, California is supposed to  
2 be very green, but now they've increased their  
3 emissions because they didn't bother to fix a  
4 nuclear plant that needed the same thing that an  
5 Ohio nuclear plant needed last year." It was  
6 fixed for \$600 million. The same problem with  
7 the steam generators. And it eliminated a few  
8 coal plants in operation; whereas, California is  
9 causing gas to be burned, for sure, maybe a  
10 little coal because we simply didn't really think  
11 of the value that San Onofre provides.

12           And the last thing I want to say is  
13 simply that we're building a Carlsbad  
14 desalinator. That's going to take 400 -- it's  
15 going to take hundreds of megawatts of power.  
16 And it's only going to serve seven percent of  
17 San Diego County's water needs. How are we going  
18 to meet San Diego County's water needs, right?

19           So here is how we've made the  
20 international --

21           MS. RAITT: Okay. Wrap it up.

22           MR. GLOEGE: -- an international  
23 magazine's front cover showing California lacking  
24 water. Eleven trillion gallons of water we're  
25 short in precipitation, and the Water Board says

1 we have about a year left of water if it  
2 continues that way.

3           So I think we need to actually get a  
4 little more scientific and environmental view of  
5 what the importance of nuclear power is to  
6 California. It's exceedingly important. Thank  
7 you.

8           CHAIR WEISENMILLER: Okay. Thank you.  
9           David Weisman, please.

10           MR. WEISMAN: David Weisman, Alliance for  
11 Nuclear Responsibility.

12           Two quick things. I just came from the  
13 Assembly, would like to ask this Commission's  
14 support of AB 361. Assemblyman Achadjian just  
15 passed out of a Utilities and Commerce -- puts in  
16 place a stop gap -- there was going to be a  
17 sunset of the emergency planning and offsite  
18 responders in San Luis [sic] County 2019, but the  
19 plant is licensed until 2025. This bill would  
20 keep the funding mechanism in place to keep  
21 emergency responders in San Luis Obispo County  
22 through the licensed life of the plan. So I'd  
23 like to ask this Commission to support SB 361  
24 [sic]. There's another bill -- that's AB 361.  
25           SB 647, Senator Monning would make

1 permanent the Independent Peer Review Panel of  
2 Chris Wills and Dr. Bruce Gibson, which is itself  
3 set to sunset by contract at the end of 2015. I  
4 think that bill becomes an important one because  
5 that independence of independent peer review is  
6 something to be valued as opposed to PG&E's idea  
7 of independence and what independent review  
8 means.

9           And I will take no more time. I have a  
10 two-and-a-half-minute prepared video, which I  
11 will let them click on, and we will let PG&E  
12 answer in their own words as to what they think  
13 independence of peer review means as opposed to  
14 what we get from the state's appointed  
15 Commission. Thank you.

16           MS. RAITT: And I actually apologize. I  
17 won't be able to play the video. We don't have  
18 it set up to be able to do that. I'm so sorry.

19           MR. WEISMAN: Oh, I thought we tested  
20 that out earlier.

21           MS. RAITT: We didn't have time to test  
22 it out.

23           MR. WEISMAN: Very well, then.

24           CHAIR WEISENMILLER: Okay.

25           MR. WEISMAN: I will tell you where --

1           CHAIR WEISENMILLER: Wait. Can we post  
2 the video online?

3           MR. WEISMAN: Actually, it's on --  
4 Are you on the Internet there? Are you?

5           MS. RAITT: I can --

6           MR. WEISMAN: It's on YouTube. We could  
7 stream it right off of YouTube. We had the file  
8 delivered earlier today.

9           CHAIR WEISENMILLER: I'll tell you what,  
10 why don't we move on to the next speaker while  
11 they work on the technical issues.

12           Jean, please.

13           MS. MERRIGAN: Hi, there. I'm Jean  
14 Merrigan.

15           And, let's see. I'll say I feel somewhat  
16 overwhelmed by -- as much by all the disparate  
17 interests represented here today as by the  
18 complexity of the problem itself. But I'll make  
19 a little comment, a few comments, about things I  
20 heard that perked my ears up.

21           One was -- are you Mr. Watson? Bruce  
22 Watson? Oh, guess I heard you say that the  
23 storage canisters will be rigorously tested for  
24 leaks. And that sounded nice, but I'd like a  
25 whole lot more detail on what that rigorous

1 testing will be, because it doesn't -- I mean,  
2 when I think of rigorous testing -- well, I would  
3 like to have more details to know that it really  
4 lives up to those words.

5           And, also, you talked about the Holtec  
6 system at Humboldt Bay. You just said very  
7 quickly that it was similar to the Holtec system  
8 that is now being suggested for San Onofre, but,  
9 actually, those are totally different situations  
10 and the equipment itself is different. When you  
11 say "similar," that's a vast overstatement. So  
12 that perked my ears up, too, because it's so easy  
13 to come here and just make statements without  
14 much backup.

15           And then the other thing that I heard,  
16 and I was just curious, was during the Diablo  
17 Canyon seismic update, I heard Chris Wills say  
18 that somehow the modeling that they're now doing  
19 doesn't match PG&E's old modeling from the '70s.  
20 And I hope there will be some follow-up to that  
21 because, given a lot of the other falsifications  
22 that have gone over the years having to do with  
23 Diablo Canyon -- I just heard what I heard. Oh,  
24 that's interesting. I wonder what PG&E submitted  
25 in the 1970s.

1           Thanks.

2           CHAIR WEISENMILLER: Thank you.

3           Is the video ready or --

4           We have one more in-the-room speaker.

5           MS. RAITT: If you can just give us a  
6 moment, we'll try to get the video --

7           CHAIR WEISENMILLER: Okay. Well, why  
8 don't we get to Mary Beth.

9           And if you can be patient, if he actually  
10 gets it going. But why don't you start talking.  
11 Why don't you talk. Please go ahead.

12           MS. BRANGAN: Hi. I'm Mary Beth Brangan  
13 from the Ecological Options Network. And I just  
14 wanted to bring up a couple of points. First of  
15 all, to the point that so many people here are  
16 ardently expressing that nuclear reactors are  
17 greenhouse gas emission free. That is so  
18 erroneous from all of the -- from all of the  
19 required fossil fuel input to construct such a  
20 plant. And then if you add in the incredible  
21 amount of fossil fuel input in dealing with the  
22 waste, which is never -- it's always ignored,  
23 it's not greenhouse gas free.

24           And then, to boot, it's also allowed -  
25 Carbon-14 is one of the legally allowed emissions

1 for nuclear reactors, and that's not only a  
2 greenhouse gas, it's radioactive greenhouse gas.  
3 So just think about that.

4           Also, I wanted to bring out that the  
5 Holtec license that the NRC has allowed for the  
6 San Onofre site, it only requires them to be  
7 responsible for 20 years. And after 20 years,  
8 they're off the hook. They're not thinking in  
9 terms of anything longer than 20 years. And the  
10 NRC, when questioned about that said, "Well,  
11 after 20 years, it's out of scope."

12           So please do compute that with all the  
13 other things you have to think about.

14           CHAIR WEISENMILLER: Okay. Thank you.  
15           And the video?

16           (Pause.)

17           UNIDENTIFIED MALE SPEAKER: Oh, well.  
18 Technical malfunction with the video. Sorry  
19 about that.

20           CHAIR WEISENMILLER: Again, if you want  
21 to give us the link to YouTube, and we can put  
22 that on the Net for this hearing, at least in the  
23 docket.

24           Okay. Do we -- Heather, do we have  
25 anyone on the line for comments?

1           Well, actually, let's start -- my  
2 presumption is, everyone in the room who is going  
3 to have comments has spoken, and so now we will  
4 go to the telephone lines to see if we have  
5 anyone there.

6           MS. RAITT: Right. So we do have one  
7 comment on WebEx that the person asked me to --  
8 or asked us to read into the -- read for them.  
9 So I will do that. It's from Gary Headrick, and  
10 his comment is as follows:

11           "As a leader of the citizens' group San  
12 Clemente Green, consisting of about 4,800 local  
13 residents interested in sustainable living, I'd  
14 like to lend our support to policies being  
15 recommended by Ray Lutz, Donna Gilmore, and Ace  
16 Hoffman.

17           Simply put, we feel that the recent  
18 investigation into the CPUS and Edison calls for  
19 a special committee or summit to be formed to  
20 better represent the public's interests.

21           The reasons for the failure at San Onofre  
22 still need to be determined. Our preferred dry  
23 cask storage is a CASTOR type because of the  
24 advantages they offer for longer storage life,  
25 inspection features, and transportation

1 capability.

2           Finally, with what we now know about the  
3 industry's inability to anticipate or predict  
4 beyond design-bases events, there is no  
5 justification to continue operating Diablo  
6 Canyon.

7           Thank you for considering our comments --  
8 our concerns." Excuse me. "Gary Headrick."

9           And we have two more.

10          CHAIR WEISENMILLER: Okay.

11          MS. RAITT: So, Ray Lutz, we'll open up  
12 your line. Ray?

13          CHAIR WEISENMILLER: Please, go ahead.

14          (Pause.)

15          MS. RAITT: Okay. David Victor, are you  
16 available?

17          (No audible response.)

18          MS. BURCHMAN: No, my name is Patricia  
19 Burchman. Yeah, is it my turn?

20          MS. RAITT: Go ahead.

21          CHAIR WEISENMILLER: Go ahead.

22          MS. BURCHMAN: Thank you. Thank you.

23           I appreciate the California Energy  
24 Commission taking a leadership role. This is  
25 real important that you are here to represent

1 stakeholders in California. One of the things  
2 that I'm critical of as far as San Onofre is the  
3 (indiscernible) that SCE has forecasted for  
4 emergency-plan estimates. Their analysis relies  
5 on totally --

6 CHAIR WEISENMILLER: If you have a  
7 speakerphone, if you could turn off -- if you  
8 could just pick up the landline.

9 MS. BURCHMAN: Do you want me to --

10 CHAIR WEISENMILLER: You got an echo.  
11 You got an echo. Keep going, but there's an  
12 echo.

13 MS. BURCHMAN: Okay. Do you want me  
14 to --

15 CHAIR WEISENMILLER: Keep going.

16 MS. BURCHMAN: -- turn off the phone?

17 CHAIR WEISENMILLER: Heather, do you  
18 know?

19 MS. RAITT: I don't. I'm sorry.

20 CHAIR WEISENMILLER: Okay. Just keep  
21 going. We're --

22 MS. BURCHMAN: I'm sorry.

23 CHAIR WEISENMILLER: No. That's fine.  
24 Please.

25 MS. BURCHMAN: Anyway, the time estimates

1 that Edison has prepared for emergency conditions  
2 reflects an overly optimistic capability for a  
3 human, one of the Edison employees, to perform  
4 complex and difficult tasks, sequences of human  
5 operators under ideal conditions (indiscernible).  
6 Their time (indiscernible) that they're capable  
7 to respond -- have a human response with lots  
8 of -- have to have the pool emptied. If the  
9 pool -- cooling pool is drained, (indiscernible)  
10 there's a real critical time frame for  
11 restoration of cooling systems. And the plan  
12 that Edison has prepared is totally unrealistic.  
13 (Indiscernible) two different sequences that an  
14 SCE employee would be required to perform. And  
15 they're supposed to have pre-staged equipment and  
16 supplies on site, which are probably not even  
17 located near -- near the smallest  
18 (indiscernible).

19           So imagine if there were an earthquake or  
20 a large seismic event, they are going to have to  
21 deal with not only onsite damage, but let's look  
22 at infrastructure, like freeway bridges and the  
23 I-5. Okay. If they're bringing offsite supplies  
24 to bring water in water (indiscernible) tanks to  
25 refill the cooling pools, what if the freeway

1 overpass is damaged and, you know, the traffic is  
2 not able to be, you know, traveled to perform  
3 this. That's a definite risk not solved.

4 Thank you.

5 CHAIR WEISENMILLER: Okay. Thank you.

6 Who is next on the line?

7 MS. RAITT: Okay. We'll try -- Ray Lutz,  
8 are you there?

9 MR. LUTZ: Can you hear me?

10 MS. RAITT: Yes, thank you. Go ahead.

11 MR. LUTZ: Can you hear me?

12 MS. RAITT: Yes. Go ahead.

13 MR. LUTZ: Okay. Good. All right.

14 Great. Thank you.

15 Yes, this is Ray Lutz with Citizens'  
16 Oversight and I'm in San Diego. We view the lack  
17 of plans for dealing with nuclear waste as one of  
18 our most pressing problems. I did send in a  
19 thirteen-page detailed letter which we can  
20 also -- anyone from the public can download from  
21 [citizenoversight.org](http://citizenoversight.org).

22 San Onofre is particularly poor for a  
23 long-term storage. The public never agreed to  
24 having, basically, these permanent waste dumps  
25 where these reactors are. It's very corrosive

1 salt air. It's a tsunami inundation zone. We  
2 have high earthquake risk and terrorist access  
3 unlike any other plant.

4           The canisters that they're using were  
5 designed with short-term storage in mind. These  
6 canisters with not designed for long-term  
7 storage. So they should be -- all reconsidered.  
8 And we need to do this now, because decisions are  
9 going to be made on the decommissioning of this  
10 plant.

11           The underlying philosophy that we'd like  
12 to promote is that states should be responsible  
13 for their own waste. I think this is only fair.  
14 And we'll encourage states to recognize that when  
15 they put these nuclear plants in, they're going  
16 to have to deal with the waste. We differ  
17 somewhat from the Victor, Brown, and Stetson  
18 paper, which is not a CEP paper but individual  
19 positions, because CEP can't have a position, and  
20 that we believe that it should be in California.  
21 But, at this point, we're asking the CEC to  
22 spearhead a project to have a nuclear waste  
23 summit to actively and seriously consider all of  
24 the issues. And this short meeting with a few  
25 comments by the commissioners about what you

1 think about it, is just not enough.

2 I've heard a few comments about how Ward  
3 Valley was not good and so forth. I mean, Ward  
4 Valley was just a bury-it-and-forget-it plan.  
5 These ISISs (phonetic) are actually carefully  
6 built and in subcontainers. Very different.

7 We believe that probably an environmental  
8 damaged area, not a new, pristine area, would be  
9 the place to put it. And we also need a  
10 moratorium on building something new. This  
11 Holtec proposal is a -- you have to build it all  
12 at once. They should finish using the new home's  
13 bunkers and the foundations before they start  
14 building a huge thing because we'd like to see  
15 the waste moved quicker now rather than later.

16 And there needs to be a balance here  
17 between maybe it isn't the best move too quickly  
18 put them in canisters if we have an offsite  
19 solution awaiting for us in the wings. This  
20 hasn't been considered enough. And so I  
21 encourage you to take a look at our carefully  
22 written letter and take a look of our views. And  
23 I would be happy to discuss those with the  
24 Commission in the future.

25 Thank you.

1 CHAIR WEISENMILLER: Thanks.

2 Anyone else?

3 MS. RAITT: We have two more. Next is  
4 David Victor.

5 UNIDENTIFIED MALE SPEAKER: Pardon me,  
6 Dr. Victor (indiscernible).

7 MS. RAITT: I'm sorry. Oh, excuse me.

8 CHAIR WEISENMILLER: Okay. He already  
9 did. Right.

10 MS. RAITT: I'm sorry.

11 Okay. Richard Margo.

12 MR. MARGO: Hello? Can you hear me?

13 CHAIR WEISENMILLER: Yes. Go ahead.

14 MR. MARGO: My name is Richard Margo, and  
15 I'm from Ramona, California.

16 I'm quite concerned with the storage of  
17 the nuclear waste and dry cask systems in San  
18 Onofre, based on the fact that they'll be so  
19 close to the ocean and exposed to salt air, which  
20 is known to accelerate chloride-induced salt  
21 corrosion cracking.

22 I think that there's a great alternative  
23 in the thick casks that are also more moveable  
24 later on.

25 Part of the problem with the thin

1 canisters is that they need to have a concrete --  
2 a thick concrete over-pack, or encasement, for a  
3 radiation barrier, and that's a huge investment  
4 in infrastructure. That infrastructure then  
5 remains at site if there's any reason to move the  
6 material. If you look at how much that  
7 infrastructure is going to cost, it's pretty  
8 significant in the overall cost of the site.

9           Movement of the material is of paramount  
10 importance in decisions on deciding what way  
11 California goes in making a decision. There's a  
12 number of ways that the material could be moved  
13 that aren't necessarily planned.

14           Any terrorist activity that's successful  
15 anywhere in the United States would prompt an  
16 effort to try and move the material. And if it's  
17 in thin canisters, you have to install the  
18 infrastructure at the new site before you can  
19 move the canisters. Where if it's in thick  
20 canisters, you can move the -- or the thick  
21 casks, you can move those casks almost  
22 immediately to a site that doesn't require any  
23 infrastructure installation. Put them on sand  
24 for a while until you can figure out where you're  
25 really going to put them.

1           Additionally, there's a lot of talk about  
2 trying to get a consolidated interim storage site  
3 going. And so there may be some actions taken by  
4 the CPUC or the CEC to make that happen, and --  
5 which I have mixed feelings about.

6           But then I think there's also another  
7 possibility for movement of the fuel, that may  
8 accelerate the movement, that is completely  
9 unpredictable, and that would be a California  
10 initiative that could be on the ballot as soon as  
11 2016 that would require that the fuel be moved  
12 and that that would have to be something that the  
13 State of California would then have to address.

14           So there are many different reasons of  
15 why and how the fuel could be moved. And I think  
16 any decision that the state goes to decide to  
17 store this material needs to consider the  
18 plethora of reasons that the material might need  
19 to be moved and plan for that in the beginning  
20 rather than having to wait and wonder, "Well, I  
21 don't know, we'll probably never have to move it.  
22 Just leave it on the beach. Who cares?" That's  
23 not the right answer. We need to be planning on  
24 moving it and put it in good thick casks.

25           Thank you.

1 CHAIR WEISENMILLER: Thank you.

2 Anyone else?

3 MS. RAITT: I'm not certain if Ace  
4 Hoffman was (indiscernible) to make comments.

5 MR. HOFFMAN: Can you hear me?

6 MS. RAITT: Yes.

7 CHAIR WEISENMILLER: Yes.

8 MR. HOFFMAN: Oh, okay. Good. I want to  
9 thank you for having -- for holding this hearing,  
10 but I think that what you really need to take  
11 away from it is -- and I went over this in a  
12 letter that you hopefully got and can be  
13 included, yesterday or this morning. What we're  
14 really hearing is problem, problem, problem.  
15 Interim storage, okay, but it's got to be interim  
16 because of problems.

17 At the very beginning, it was at  
18 1:08 p.m., we heard the idea of permanent  
19 storage. The word "permanent" was mentioned. So  
20 are we really fooling anyone? Is it possible  
21 that this is all going to be permanent storage?  
22 And, if it is, we're going to need much stronger  
23 dry casks than the ones we're putting in. One of  
24 the --

25 UNIDENTIFIED MALE SPEAKER: Almost done.

1           MR. HOFFMAN:  -- people in charge of  
2 nuclear -- in favor of more nuclear power  
3 mentioned four percent fission products in the  
4 waste.  And that, of course, decreases with time.  
5 That's really what the problem is here.  That's  
6 what we're trying to protect the public against,  
7 or from, is those fission products.  And the  
8 easiest way to protect the public from those  
9 fission products is to shut Diablo Canyon down.  
10 We heard a lot of good reasons to do that.  And  
11 we didn't hear anything that proved that we need  
12 it.  What we did hear is that we need to have  
13 solar power instead of fossil fuels, but that's  
14 easily done.

15           So those are my comments.  I want to  
16 thank you again for this hearing.

17           CHAIR WEISENMILLER:  Anyone else?

18           MS. RAITT:  I think that's it.  Is  
19 that --

20           CHAIR WEISENMILLER:  Okay.

21           MS. RAITT:  Yeah, there will be no more.

22           CHAIR WEISENMILLER:  Okay.  So, first,  
23 let me remind everyone that written comments are  
24 due on --

25           MS. RAITT:  May 11th.

1           CHAIR WEISENMILLER:  -- May 11th.  Also,  
2  in terms of, we have a docket here, certainly I  
3  encourage everybody to file comments.  If you  
4  need help filing the comments, we have a public  
5  advisor who can assist you to make sure that they  
6  go into the docket.

7           I would note that, you know, one of the  
8  landmark California laws was one saying that  
9  basically, you know, we will not permit any more  
10 nuclear plants until there's a solution to  
11 nuclear waste.  That was from '78.  So in terms  
12 of future plants.  The existing plants were  
13 grandfathered.  Certainly, as we've examined the  
14 waste issues in our various proceedings, we've  
15 never found a solution at this stage.  So that at  
16 this point, one cannot build a nuclear power  
17 plant in California.

18           In terms of -- we realize everyone is  
19 concerned about finding a good site.  Again, I  
20 would recommend you read Allison Macfarlane's  
21 book on the topic.  I would note the federal  
22 government has spent \$15 billion on Yucca  
23 Mountain, which is a failure.

24           So in terms of -- it's not easy, I guess,  
25 is the bottom line, to do this, although I do

1 think that the current push is for consensual.  
2 Senator Feinstein has had some legislation to try  
3 to move on interim storage, and, certainly,  
4 that's one of the things we referred to in the  
5 last IPRA, her bill on that.

6           But, again, it's, you know, a Faustian  
7 bargain, going back to the initial part, that we  
8 got very low-carbon -- relatively expensive  
9 power, I would have to say, but at the same time  
10 it, you know, low greenhouse gas emissions. It's  
11 certainly the challenge of the time, although I  
12 will point out, California, we are one percent of  
13 the world's greenhouse gas emissions. We're  
14 going to get a lot greener. At this point, for  
15 the power system, we are below the 1990 levels,  
16 which is certainly our target in AB 32 for  
17 statewide in 2020.

18           So, at this stage, we're certainly making  
19 a lot of progress. I would point you to the --  
20 you know, as I said, solar and wind has gone up  
21 two and a half times in the last few years. So,  
22 again, we have a clean system moving fast, but,  
23 you know, there certainly are challenges. The  
24 climate is the challenge of our time.

25           So, with that, this meeting is adjourned.

1 (Whereupon, the meeting was adjourned at 5:49

2 p.m.)

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**REPORTER'S CERTIFICATE**

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

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IN WITNESS WHEREOF, I have hereunto set my hand this 29th day of April, 2015.

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