### DOCKETED

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<tr>
<td>Project Title:</td>
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<td>TN #:</td>
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<td>Document Title:</td>
<td>Staff Analysis of Proposed Upgrade of Combustion Systems of Unit A and Unit B to Latest Revision DLN1+TE</td>
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<td>Description:</td>
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<td>Filer:</td>
<td>Mary Dyas</td>
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<td>Organization:</td>
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<td>Commission Staff</td>
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DATE: April 2, 2014

TO: Interested Parties

FROM: Mary Dyas, Compliance Project Manager

SUBJECT: Midway-Sunset Cogeneration Company (85-AFC-3C)  
Staff Analysis of Proposed Upgrade of Combustion Systems of Unit A and Unit B to Latest Revision DLN1+TE

On November 21, 2013, the Midway Sunset Cogeneration Company (MSCC) filed a petition with the California Energy Commission (Energy Commission) requesting to modify the Midway Sunset Cogeneration project. Staff prepared an analysis of this proposed change, and a copy is enclosed for your information and review.

The MSCC project is a 225-MW cogeneration power plant that uses cogeneration steam to aid in the enhanced oil recovery process. The project is located in Fellows, Kern County, California. The project was certified by the Energy Commission on May 14, 1987, and began commercial operation on May 1, 1989.

The proposed modifications will accommodate the declining steam demands of MSCC’s steam host while maintaining the availability of electric power to the grid with Unit A and Unit B operating as peaking units when cogeneration steam is not required. In addition, staff is proposing administrative changes to Air Quality conditions of certification that would delete or modify outdated language that no longer applies to the current facility, update reporting requirements, and bring the facility into compliance with current operating requirements.

Energy Commission staff reviewed the petition and assessed the impacts of this proposal on environmental quality, public health and safety, and proposes language changes to existing Air Quality Conditions of Certification. It is staff’s opinion that, with the implementation of language changes, the project will remain in compliance with applicable laws, ordinances, regulations, and standards and that the proposed modifications will not result in a significant adverse direct or cumulative impact to the environment (Title 20, California Code of Regulations, Section 1769).

The amendment petition and staff’s analysis have been posted on the Energy Commission’s project docket log webpage at https://efiling.energy.ca.gov/Lists/DocketLog.aspx?docketnumber=85-AFC-03C. The Energy Commission’s Order (if approved) will also be posted on this webpage. Energy Commission staff intends to recommend approval of the petition at the May 14, 2014, Business Meeting of the Energy Commission.
Agencies and members of the public who wish to provide comments on the amendment petition or staff analysis are asked to submit their comments by 5:00 p.m. May 2, 2014, using the Energy Commission’s e-commenting feature by going to the Energy Commission’s e-filing webpage http://www.energy.ca.gov/e-filing/index.html, and clicking on the “Submit e-Comment” link. A full name, e-mail address, comment title, and either a comment or an attached document (in the .doc, .docx, or .pdf format) are mandatory. After entering a challenge-response test used by the system to ensure that responses are generated by a human user and not a computer, click on the “Agree & Submit Your comment” button to submit the comment to the Energy Commission Dockets Unit. Written comments may also be mailed or hand delivered to:

California Energy Commission  
Dockets Unit, MS-4  
Docket No. 85-AFC-3C  
1516 Ninth Street  
Sacramento, CA 95814-5512

All comments and materials filed with the Dockets Unit will become part of the public record of the proceeding.

If you have any questions, please contact Mary Dyas, Compliance Project Manager, at (916) 651-8891, or by fax to (916) 654-3882, or via e-mail at: mary.dyas@energy.ca.gov.

If you desire information on participating in the Energy Commission’s amendment process, please contact the Energy Commission’s Public Adviser’s Office, at (916) 654-4489 or toll free in California, at (800) 822-6228. The Public Adviser’s Office can also be contacted via email at publicadviser@energy.ca.gov.

News media inquiries should be directed to the Energy Commission Media Office at (916) 654-4989, or by e-mail at mediaoffice@energy.state.ca.us.

Enclosure

Mail to list #764
INTRODUCTION

On November 21, 2013, the Midway Sunset Cogeneration Company (MSCC) filed a petition with the California Energy Commission (Energy Commission) requesting to modify the Midway Sunset Cogeneration project. The 225-megawatt project was certified by the Energy Commission on May 14, 1987, and began commercial operation on May 1, 1989. The facility is located in Fellows, Kern County, California and uses cogeneration steam to aid in the enhanced oil recovery process. Staff has completed its review of all materials received.

The purpose of the Energy Commission’s review process is to assess any impacts the proposed modifications would have on environmental quality and public health and safety. The process includes an evaluation of the consistency of the proposed changes with the Energy Commission's Final Decision (Decision), and if the project, as modified, will remain in compliance with applicable laws, ordinances, regulations, and standards (Title 20, Calif. Code of Regulations, section 1769).

This Staff Analysis contains the Energy Commission staff’s evaluation of the affected technical area of Air Quality.

DESCRIPTION OF PROPOSED MODIFICATIONS

The modification proposed in the petition would upgrade the existing DLN9 (Dry low-NOx) combustion systems of Unit A and Unit B to have the latest revision DLN1+TE combustion systems. The upgraded systems will allow MSCC to meet the permitted 5ppm oxides of nitrogen (NOx) emission limit when operated in non-cogeneration bypass mode as peaking units, without the use of the selective catalytic reduction (SCR) and allow more flexibility to operate at reduced loads. The proposed changes include leaving the SCR grid and ammonia injection system intact for use if needed when either unit is required as a cogeneration unit. The proposed project change includes additional language to existing Conditions of Certification in the technical area of Air Quality.

In addition, staff is proposing administrative changes to Air Quality conditions of certification that would delete or modify outdated language that no longer applies to the current facility, update reporting requirements, and bring the facility into compliance with current operating requirements.
NECESSITY FOR THE PROPOSED MODIFICATIONS

MSCC is licensed as a cogeneration facility comprised of three GE Frame 7E combustion turbine generators (CTGs). Waste heat for each CTG is routed through its head recovery steam generator to produce steam used in the adjoining oil field for thermally enhanced oil recovery. In order to accommodate the declining steam demands of the steam host, MSCC is proposing to operate Units A & B in the future as either cogeneration units or peaking units.

STAFF’S ASSESSMENT OF THE PROPOSED PROJECT CHANGES

The technical areas contained in this Staff Analysis indicate recommended staff changes to the existing Final Decision and conditions of certification. Staff believes that by requiring the proposed changes to the existing conditions, the potential impacts of the proposed changes would be reduced to less than significant levels. Staff’s conclusions reached in each technical area are summarized in Executive Summary Table 1. The details of the proposed condition changes can be found in the attached Air Quality Staff Analysis.

In an email dated March 18, 2014, MSCC confirmed that the project will continue to meet the verification requirements for EFF-1 and that the currently submitted Amendment fulfills the verification requirement for EFF-2. Staff concurred with this conclusion and has determined that the project would continue to comply with conditions of certification EFF-1 and EFF-2 and that no revisions or new conditions of certification are needed to ensure the project remains in compliance with regards to the technical area of Efficiency.

Energy Commission technical staff reviewed the petition to amend for potential environmental effects and consistency with applicable laws, ordinances, regulations and standards (LORS). Staff has determined that the technical or environmental areas of Biological Resources, Cultural Resources, Facility Design, Efficiency, Geological and Paleontological Resources, Hazardous Materials Management, Noise and Vibration, Public Health and Safety, Reliability, Traffic and Transportation, Transmission Line Safety and Nuisance, Transmission System Engineering, Visual Resources, Waste Management, and Worker Safety and Fire Protection are not affected by the proposed changes, and no revisions or new conditions of certification are needed to ensure the project remains in compliance with all applicable LORS.

Staff determined that the technical area of Air Quality would be affected by the proposed project change and has proposed revised conditions of certification in order to assure compliance with LORS and/or to reduce potential environmental impacts to a less than significant level. There would be no change in permitted emissions limits at MSCC.
<table>
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<td>Worker Safety and Fire Protection</td>
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*There is no possibility that the modifications may have a significant effect on the environment and the modification will not result in a change or deletion of a condition adopted by the commission in the final decision or make changes that would cause the project not to comply with any applicable laws, ordinances, regulations, or standards (LORS) (20 Cal. Code Regs., § 1769 (a)(2)).
STAFF RECOMMENDATIONS AND CONCLUSIONS

Staff concludes that the following required findings mandated by Title 20, section 1769(a)(3) of the California Code of Regulations can be made and will recommend approval of the petition to the Energy Commission:

A. There will be no new or additional unmitigated significant environmental impacts associated with the proposed changes;

B. The facility will remain in compliance with all applicable laws, ordinances, regulations and standards;

C. The changes will be beneficial to the project owner because it will accommodate the declining steam demands of MSCC’s steam host while maintaining the availability of electric power to the grid with Unit A and Unit B as peaking units.

D. There has been a substantial change in circumstances since the Energy Commission certification justifying the changes.
INTRODUCTION

Midway Sunset Cogeneration Company (MSCC) was licensed May 14, 1987, and came online May 1, 1989. MSCC is a cogeneration facility comprised of three GE Frame 7E combustion turbine generators (CTGs), three heat recovery steam generators (HRSGs), and three bypass valves and stacks. The CTGs produce electricity for sale through the California Independent System Operator (CAISO) and across the fence to one of MSCC’s partners. The steam generated in the HRSGs is used in the adjoining oil field for thermally enhanced oil recovery.

MSCC has undergone several amendments to ensure project reliability and to maintain compliance with their Decision and San Joaquin Valley Air Pollution Control District (SJVAPCD) rules and regulations. On April 6, 2011, the California Energy Commission (Energy Commission) approved MSCC’s amendment request dated November 8, 2010, to revise Unit B’s dry low NOX (DLN) technology from a DLN9 Combustion System to a DLN1+ Combustion System. However, the upgrade of Unit B’s combustion system was never implemented. The current amendment request docketed November 25, 2013, would allow MSCC to replace the combustion systems for Units A and B with the latest DLN1+ Turndown Enhance (DLN1+TE) combustion systems. There is no requested modification for Unit C and this unit would continue to comply with all conditions of certification.

In addition to MSCC’s proposed changes to conditions of certification pertaining to the installation and operation of the DLN1+TE combustion systems (AQ-49, AQ-52, and AQ-53), staff is proposing changes to several other conditions of certification applicable to the current project. The changes are administrative in general, and would: (1) delete or modify outdated language that no longer applies to the current facility (AQ-5, AQ-8, AQ-9, AQ-19, AQ-26, and AQ-35), (2) update reporting requirements (AQ-18 and AQ-22), and (3) bring the facility into compliance with current operating requirements (AQ-6 and AQ-7).

LAWS, ORDINANCES, REGULATION, AND STANDARDS (LORS) - COMPLIANCE

All previously analyzed laws, ordinances, regulations, and standards (LORS) continue to apply to the project and the proposed change does not trigger any additional air quality LORS.

The SJVAPCD issued an Authority to Construct (ATC) permit on December 20, 2013, demonstrating that the proposed changes comply with all applicable LORS. This ATC
permit would become applicable only if the Energy Commission approves this amendment request.

**SETTING**

The setting and surrounding environment would not be affected by the project change as there would be no change to project permitted emissions and the MSCC would continue to operate in compliance with the Energy Commission Final Decision (Decision).

**BACKGROUND**

**Installation and Operation of DLN1+TE Combustion System**

MSCC is a cogeneration facility comprised of three CTGs, three HRSGs, and three bypass stacks. The CTGs produce electricity for sale through the CAISO and across the fence to one of MSCC’s partners, and the steam generated in the HRSGs is used in the adjoining oil field for thermally enhanced oil recovery. The bypass stacks were part of the original design and were intended to be utilized during contingencies (e.g. damaged steam line, lack of water to convert to steam, HRSG malfunction, etc.) (CEC 2014a). However, in order to accommodate a recent decline in steam demand from the steam host, MSCC is proposing to utilize the bypass stacks to operate in simple cycle mode during times when steam is not being produced by the HRSGs and there is a high demand for production of electricity. Simple cycle operation is expected to be infrequent, and the facility would continue to operate in a manner consistent with the cogeneration facility definition pursuant to Public Resources Code Section 25134 as required by AQ-15 and would comply with oxides of nitrogen emissions limits as described further below.

MSCC relies on Selective Catalytic Reduction (SCR) systems which are installed in the HRSG of each unit to control the NOx emissions to 5 parts per million (ppm), which is the current permitted emission limit. The HRSGs require flowing water when operating the CTGs, otherwise the heat from the CTGs exhaust would damage the HRSG tubes. Therefore, the CTGs cannot operate and remain in compliance with the 5 ppm NOx emission limit unless the facility is producing steam (or water is flowing through the HRSGs). In order to accommodate the declining steam demand of the steam host, MSCC is proposing an amendment to upgrade Unit A and Unit B’s existing DLN9 combustion system with the recently developed DLN1+TE combustion system, which would meet the permitted NOx emission limit of 5 ppm and all other emission limits, including the carbon monoxide (CO) emission limit of 25 ppm. These new combustors would allow the CTG exhausts to “bypass” the HRSGs (and associated SCRs) and utilize the bypass stacks for simple cycle modes of operation and electricity generation, while still meeting NOx emissions limits.

If the DLN1+TE combustion systems perform as designed, MSCC would have no reason to utilize the SCRs, which includes ammonia injection, in Units A and B, and a financial incentive to not inject ammonia even when operating in cogeneration mode.
Therefore, ammonia injection would be avoided to the extent feasible. However, the proposed amendment includes leaving the SCR grids and ammonia injection systems intact as a backup mitigation option for Units A and B when operating in cogeneration mode. If the SCR systems were to be used, MSCC would meet all the current conditions of certification pertaining to the SCR, including the calculation and recording of ammonia slip, as they were approved in the 2003 Order Approving a Petition to Add Selective Catalytic Reduction System (CEC 2003).

MSCC would require installation of sampling and test ports in the bypass stacks in accordance with 40 C.F.R 60.8(e) to remain in compliance with all applicable LORS. The proper placement of the ports would be coordinated with MSCC’s testing consultants and approved by the District as required by Condition of Certification AQ-5 and SJVAPCD ATC condition number 83. Reporting requirements to ensure performance compliance would apply to the bypass stacks as required by Condition of Certification AQ-18. There would be no effect on any permitted CTG emissions, or greenhouse gas emissions, except for the benefit of eliminating ammonia emissions when operating with the DLN1+TE combustion systems. When operating in simple cycle mode, Units A and B would operate fewer hours than base loaded cogeneration units and subsequent total emissions, including greenhouse gas emissions, would be correspondingly less (CEC 2014).

Amended language to AQ-49, AQ-52, and AQ-53 is being proposed as part of the request to install and operate the DLN1+TE combustion systems to clarify that these conditions would only apply when the SCR system is being operated.

Administrative Changes

After consultation with MSCC (CEC 2014b) and review of the most current ATC permit, staff is proposing changes to several other conditions of certification which are applicable to the current project, in addition to MSCC’s proposed changes to conditions of certification pertaining to the installation and operation of the DLN1+TE combustion systems. These changes are administrative in general, and would: (1) delete or modify outdated language that no longer applies to the current facility, (2) update reporting requirements, and (3) bring the facility into compliance with current operating requirements. These changes are consistent with local district requirements.

AQ-5 and AQ-7 would be revised and AQ-8 would be deleted to remove language pertaining to CTG operation using fuel oil as a combustion fuel source. When the project was originally licensed, the facility had the option to fire the CTGs on either natural gas or fuel oil. The facility is currently required to fire the CTGs using natural gas consistent with SJVAPCD Rule 4801. It appears language pertaining to the use of oil in the CTGs was inadvertently left in the conditions of certification in prior amendments.

AQ-5 and AQ-9 would be revised and deleted, respectively, to remove language pertaining to CTG water injection as a means for NOx reduction. The facility has undergone several amendments to install and update dry low NOx combustion systems to maintain compliance with increasingly stringent NOx emission limits. The facility no
longer utilizes water injection as a means for NOx reduction and it appears this language was inadvertently left in the conditions of certification in prior amendments.

**AQ-6** and **AQ-7** would be revised to represent current fuel sulfur content requirements. **AQ-6** currently only limits the natural gas sulfur content to 0.75 grains/100 standard cubic foot. The SJVAPCD has since reduced the allowable limit to 0.31 grains/100 standard cubic foot and the facility currently complies with this lower limit. **AQ-7** states the fuel oil sulfur content shall not exceed 0.05% by weight. Since the facility is no longer allowed to operate using oil in the CTGs, staff is proposing to modify **AQ-7** to be consistent with the SJVAPCD fuel natural gas sulfur content limit of 0.017% by weight.

**AQ-18** and **AQ-22** would be revised to update the timeframe in which performance test plans and audit reports are required to be submitted to be consistent with current SJVAPCD requirements, which are 30 and 60 days respectively.

**AQ-19** would be revised to remove an outdated reference to Kern County Air Pollution Control District (KCAPCD) Rule 108.1. The KCAPCD has since been replaced by the SJVAPCD and this rule is no longer applicable.

**AQ-26** would be revised to reflect the fact that two of the previous six steam generators and heaters have been removed from operation.

**AQ-35** would be revised to reflect the new permit numbers issued by the SJVAPCD for the three CTGs.

In addition to the proposed administrative changes listed above, staff is proposing to correct the referencing from CEC to Energy Commission which is consistent with Energy Facilities Siting Division Style Manual and make other minor administrative changes as necessary.

**ANALYSIS**

The requested modification to install and operate the DNL1+TE combustion system would not change any permitted emission limits and MSCC would continue to operate in compliance with the Energy Commission Decision. This change would reduce ammonia emissions and no additional impact analysis is required.

**CONCLUSIONS AND RECOMMENDATIONS**

Staff recommends approval of the requested modification for installation of the DNL1+TE combustors in Unit A and Unit B to allow MSCC to operate in either simple cycle or cogeneration modes. There would be no change in permitted emissions limits at MSCC and with the proposed minor modifications to the conditions of certification the project would continue to comply with all applicable LORS.
CONDITIONS OF CERTIFICATION AND PROPOSED MODIFICATIONS

Due to the history of the MSCC and the volume of previous amendment approvals, many air quality conditions have been revised several times and the most current conditions appear in several separate Energy Commission orders. In an effort to simplify future compliance work and alleviate confusion between applicable and non-applicable conditions, staff has included all currently applicable conditions of certification from all Energy Commission decisions pertaining to MSCC in this staff assessment.

The following is a list of all conditions of certification, including conditions that are currently being proposed for modification. Strikethrough is used to indicate proposed deleted language and **underline** is used for proposed new language. Double Strikethrough is used to show conditions that have been deleted in previous Energy Commission orders.

**AQ-1**  Before implementing any major change in the Air Emissions Control Systems (AECS), Emissions Monitoring System (EMS), the Computer Control System (CCS), or the emission offsets of Requirement 4AQ-26, the project owner shall submit the proposed change for approval. Examples of major changes are the use of an alternative AECS, EMS, or CCS, or a major change to the emissions offset package.

**Verification**: Sixty days before implementing any major change identified above, the project owner shall submit to the San Joaquin Valley Unified Air Pollution Control District (SJVUAPCD) and the California Energy Commission (CEC) the design details of the proposed change and a discussion of the potential change in air emissions from the project or the changes to the proposed offsets for the project. The project owner shall receive written approval from the SJVUAPCD and the CEC **Energy Commission** prior to implementing any major change.

**AQ-2**  The project owner shall obtain from the U.S. Environmental Protection Agency (EPA) a Prevention of Significant Deterioration (PSD) permit or exemption.

**Verification**: Within 30 days of receipt of the PSD permit or PSD exemption notification from the EPA, the project owner shall submit a copy of the PSD permit or exemption notification to the CEC **Energy Commission** and the SJVUAPCD.

**AQ-3**  All areas disturbed by construction in the immediate vicinity, and under the project owner responsibility during the construction phase, shall be properly and routinely treated for dust control by water application or paving (for access roads and construction sites), with the intent of meeting the requirements of SJVUAPCD nuisance rule.
**Verification:** The project owner shall make the construction site available to the SJVUAPCD and the CEC Energy Commission for inspection and monitoring. If any dust suppressant other than water is proposed, the project owner shall obtain approval from the SJVUAPCD.

**AQ-4** The SJVUAPCD shall monitor compliance of the site preparation, construction, and operation of the Midway-Sunset Project cogeneration plant with the Conditions for Certification contained in the CEC Energy Commission Decision on the Midway-Sunset Cogeneration Project, as they relate to air quality laws. The SJVUAPCD shall perform all duties and functions normally conducted by the SJVUAPCD and shall have the authority to issue a Permit to Operate. The conditions of the Permit to Operate shall be consistent with the CEC Energy Commission Certification Conditions.

**Verification:** The SJVUAPCD and the CEC Energy Commission staff will, at the request of either party, meet to review the status of project Compliance. The CEC Energy Commission staff shall be allowed to review the SJVUAPCD's enforcement and project files except for "trade secrets" which will be managed as set forth in SJVUAPCD rules.

**AQ-5** The project owner shall design the Midway-Sunset project using the following design Conditions:

a. Combustion turbine generator (CTG) water injection systems for NOx control shall be capable of supplying at least 1,420 pounds of water per minute to each CTG combustor. [Deleted in Order No. 99-0317-1]

b. CTG's shall be equipped with multiple nozzle "quiet combustor" dual fuel combustion systems.

c. Each CTG shall have the following instrumentation: 1) fuel consumption monitor/recorder accurate to +/- 3 percent, 2) water injection monitor/recorder, and 3) water to fuel ratio monitor/recorder accurate to +/- 5 percent.

d. Continuous emission monitoring systems for SOx (as SO2), NOx (as NO2) and CO shall serve each CTG flue gas stream and shall conform to SJVUAPCD Rules.

e. Each heat recovery steam generator (HRSG) exhaust stack shall be equipped with permanent stack sampling provisions adequate to facilitate testing consistent with Environmental Protection Agency (EPA) Reference Methods.

f. Flue gas ducting from CTG's through the HRSG's stacks to the atmosphere shall have no provisions for introduction of dilution air.

g. Lube oil cooler/accumulator vent(s) shall be equipped with control device(s) approved by the Air Pollution Control Officer (APCO) sufficient to prevent emissions.
h. Truck and rail car fuel oil unloading and transfer systems shall be equipped
   with dry break connections. [Deleted in Order No. 99-1117-03]

i. Fuel oil tank floating roofs and seals shall meet all applicable SJVUAPCD
   Rules. [Deleted in Order No. 99-1117-03]

**Verification:** The project owner shall maintain and make available for inspection the
"Approved for Construction Drawings" to the SJVUAPCD, the California Air Resources
Board (CARB), and the CEC **Energy Commission** upon reasonable notice (1 hour for
weekdays, 8 hours for weekends and holidays). The project owner shall make the site
available for inspection by the SJVUAPCD, CARB, and the CEC **Energy Commission**
during both construction and operation upon reasonable notice (1 hour for weekdays, 8
hours for weekends and holidays).

**AQ-6** Natural gas sulfur content shall not exceed 0.750.31 grains/100 standard cubic
foot.

**Verification:** The project owner shall maintain an operational log on site for inspection
by the SJVUAPCD, CARB and the CEC **Energy Commission**. The log shall contain
records of the fuel purchased, lower heating value (LHV), sulfur content, and daily fuel
consumed.

**AQ-7** Fuel oil natural gas sulfur content shall not exceed 0.050.017% by weight.

**Verification:** The project owner shall maintain a fuel purchase and consumption log on-
site for inspection by SJVUAPCD, CARB and CEC **Energy Commission**. The log shall contain
records of the fuel purchased, lower heating value (LHV), sulfur content, API
gravity specification, and daily fuel consumed.

**AQ-8** Entire facility fuel oil consumption rate shall not exceed 5,568 bbl/day of 0.08
percent sulfur fuel at 30ø API gravity, or equivalent.

**Verification:** As per Verification for Requirement 4-7.

**AQ-9** CTG water injection systems shall be used as required to control NOx
emissions.

**Verification:** The project owner shall maintain records on the operation of the water
injection systems for the turbines as a part of the operational log. The project owner
shall provide the SJVUAPCD and the CEC with copies of the log upon request.

**AQ-10** All tank welds, seams, gauge hatches, sampling ports, pressure relief valves,
etc. shall be gas-tight and shall have no detectable emissions.

**Verification:** The project owner shall provide access to the SJVUAPCD to inspect tank
welds seams, gauge hatches, sampling ports, and pressure relief valves.
Tankage water draw offs, if any, shall consist of closed piping to the existing water treatment plant.

**Verification:** The project owner shall provide access to the SJVUAPCD to inspect the tankage water system.

Potential sources of fugitive emissions in all railcar and truck fuel oil unloading areas and all fuel oil transfer facilities shall be inspected and maintained on a regular schedule, approved by the APCO, to prevent hydrocarbon emissions. [Deleted in Order No. 99-1117-03]

**Verification:** The project owner shall maintain records of inspections of the fuel oil transfer system as a part of the operational logs. The project owner shall provide the SJVUAPCD and the CEC with copies of the log upon request.

All new or existing wells producing from zones newly steamed or new wells producing from a currently steamed zone shall be served by an APCO-approved well head casing vent vapor recovery system or alternatively, well casing vents may be shut in.

**Verification:** MSCC shall ensure the following: Six months prior to the anticipated startup date of the cogeneration facility, Sun E&P shall prepare a technical analysis of the well head casing vent vapor recovery and disposal systems that will be used to mitigate hydrocarbon emissions from the Midway-Sunset cogeneration project. This analysis shall be provided to SJVUAPCD and CEC Energy Commission for certification. Sun E&P shall maintain and make available for inspection the "Approved for Construction Drawings" of the well head casing vent vapor recovery system to the SJVUAPCD, CARB, and the CEC Energy Commission upon reasonable notice (1 hour for weekdays, 8 hours for weekends and holidays). Sun E&P shall make the site available for inspection by the SJVUAPCD, CARB, and the CEC Energy Commission during both construction and operation upon reasonable notice (1 hour for weekdays, 8 hours for weekends and holidays). MSCC shall provide SJVUAPCD and the CEC Energy Commission with well numbers and Verification that the vessels receiving produced fluids from the wells are pressure vessels. Otherwise, all vessels receiving produced fluids from these wells must be vented to a SJVUAPCD-approved vapor control system.

Steam produced by this project shall only be utilized by an APCO approved recipient unless prior APCO approval is granted.

**Verification:** Prior to selling steam to steam users other than the APCO approved steam recipient, MSCC shall make application to the SJVUAPCD for a revised permit naming the new steam users. MSCC shall provide the CEC Energy Commission with copies of such requests.
AQ-15 The Midway-Sunset project facility shall operate as a cogeneration facility pursuant to Public Resources Code Section 25134 for thermally enhanced oil recovery operations unless prior SJVUAPCD and CEC Energy Commission approval is granted to operate otherwise.

**Verification:** The project owner shall maintain records on steam production as a portion of the operational log required in Requirement 4AQ-6. The record shall include, but is not limited to, hours of operation of the turbines and HRSGs, pounds per hour of steam produced, and temperature and pressure of steam produced.

AQ-16 The project owner may increase emissions from approved emission limits upon approval of additional offsets in an amount sufficient to offset the increased levels, provided that in no case shall the facility be operated at any emission rate which would exceed any limits contained in SJVUAPCD regulations. Future revisions resulting in emission decreases will be approvable pursuant to the requirements of SJVUAPCD Rules.

**Verification:** Sixty days before implementing any changes to the emission sampling limits (Requirement 4AQ-18), the project owner shall submit to the SJVUAPCD and the CEC Energy Commission the design details of the proposed emission sampling limits changes and the rationale and justification for those changes. The project owner shall receive written approval from the SJVUAPCD and the CEC Energy Commission prior to operating the turbines at emission levels greater than those indicated in Requirement 4AQ-18.

AQ-17 Lube oil cooler/accumulator vent(s) shall not have detectable emissions.

**Verification:** As part of the performance test plan required by Requirement-Verification 4AQ-18a, the project owner shall provide provisions for source testing the lube oil cooler/accumulator vent(s). Source testing of the lube oil cooler/accumulator vent(s) shall take place according to the requirements of Requirement-Verification 4AQ-18b, c, and d.

AQ-18 Pollutant emissions from the Stack of each combustion turbine shall not exceed the following limits (in pounds mass per hour, lbm/hr) except during times of start-up or shutdown (as described in Condition of Certification AQ-44):

<table>
<thead>
<tr>
<th>Pollutant</th>
<th>Limit</th>
<th>Unit</th>
</tr>
</thead>
<tbody>
<tr>
<td>Particulate</td>
<td>9.98</td>
<td>lbm/hr</td>
</tr>
<tr>
<td>Sulfur Compounds</td>
<td>0.92</td>
<td>lbm/hr as SO2</td>
</tr>
<tr>
<td>Oxides of Nitrogen</td>
<td>17.66</td>
<td>lbm/hr as NO2</td>
</tr>
<tr>
<td>Hydrocarbons (nonmethane)</td>
<td>9.00</td>
<td>lbm/hr</td>
</tr>
<tr>
<td>Carbon Monoxide</td>
<td>54.91</td>
<td>lbm/hr</td>
</tr>
</tbody>
</table>
**Verification:** To demonstrate compliance with the emission limits provided, the owner/operator shall provide initial and on-going performance tests as follows:

a. At least 60 days before commercial operation date of the power cogeneration facility, or 60 days before the permit to operate anniversary date, the owners shall submit to the SJVUAPCD, CARB and the CEC Energy Commission a detailed performance test plan for the power plant’s AECS. The performance test will be funded by the owners and conducted by a third party approved by the SJVUAPCD and CARB. The SJVUAPCD will notify the owners and the CEC Energy Commission of its approval, disapproval, or proposed modifications to the plan within 30 days of receipt of the plan. The owners shall incorporate the SJVUAPCD and the Energy Commission’s comments or modifications to the plan.

b. The owners shall notify the SJVUAPCD and the CEC Energy Commission, within five days, before the facility begins commercial operation. The owners shall also notify the SJVUAPCD one week prior to the beginning of testing to allow the SJVUAPCD to observe and/or conduct concurrent sampling.

c. Compliance with emission limits shall be demonstrated by a SJVUAPCD witnessed sample collection performed by an independent testing laboratory within 60 days after startup of this equipment and annually within 60 days prior to permit anniversary date.

d. The owners shall submit the results of the compliance test within 60 days of completion of the tests. The owners shall submit to the SJVUAPCD, its application for a Permit to Operate via registered mail. The owners shall submit a copy of the application to the CEC Energy Commission within 10 days of its submittal to the SJVUAPCD. The SJVUAPCD shall approve or disapprove the application as prescribed in the SJVUAPCD rules.

e. The owners shall include all Excursions in the Quarterly Emissions Report as a separate section (such as “breakdowns” or “excess emissions”) as well as including them in all daily and annual emission calculations.

**AQ-19** Nonparallel flow in the exhaust stacks shall be verified immediately prior to compliance testing, or APCO-approved testing methods for nonparallel flow shall be utilized. (KCAPCD Rule 108.1)

**Verification:** As part of the performance test plan as required by Requirement-Verification 4AQ-18a, the project owner shall evaluate any non-parallel cyclonic) flow problem in the emission stacks and provide recommendations of EPA-approved testing methods for cyclonic flow circumstances that will be used at the Midway-Sunset project.

**AQ-20** All continuous emission monitoring systems shall be calibrated and operated according to EPA guidelines as specified in Title 40, CFR, Part 60, Appendix B.

**Verification:** The project owner shall submit to the SJVUAPCD and the CEC Energy Commission, 120 days before the startup of the facility, a continuous emission monitoring plan. The plan shall describe the monitoring equipment, monitoring
locations, calibration techniques as specified by Title 40, CFR, Part 60, Appendix B. and reporting format, procedures, and schedules. Within 60 days of receipt of the plan, the SJVUAPCD shall advise the project owner and the CEC Energy Commission of the acceptability of the plan.

AQ-21 Quarterly continuous monitoring reports shall be submitted to the APCO as required by EPA regulations as specified in Title 40, CFR, Part 60, Appendix B.

Verification: Reports shall be submitted to the SJVUAPCD and the CEC Energy Commission on a quarterly basis per the above requirement.

AQ-22 Audits of all monitors shall be conducted by an independent laboratory in accordance with EPA guidelines, witnessed by the SJVUAPCD, and reports shall be submitted to the SJVUAPCD within 60 days of such audit.

Verification: The audits for all continuous monitors shall be funded by the project owner and performed by an independent laboratory in accordance with EPA monitoring guidelines. The SJVUAPCD, CARB, and CEC Energy Commission staff shall be allowed to witness the audit testing. The audit reports shall be submitted to the SJVUAPCD within 30 days of each audit.

AQ-23 The project owner shall provide to the SJVUAPCD a fuel oil sulfur content analysis each day the turbines are oil fired and the SO2 continuous emission monitoring system is inoperative. [Deleted in Order No. 99-1117-03]

Verification: The project owner shall provide the fuel analysis, including but not limited to, sulfur content, quantity, and Btu content (LHV), within 30 days of purchase of each lot of fuel.

AQ-24 All notification, record keeping, performance tests, reporting requirements, and compliance test requirements of SJVUAPCD Rules shall be satisfied.

Verification: The annual compliance report to the CEC Energy Commission shall contain a statement on the status of applicable compliance with SJVUAPCD Rules.

AQ-25 Design details, as they relate to air contaminant generation or emission control potential, CTG combustion systems; NOx control systems; and lube oil vent controls shall be submitted to and approved by the APCO prior to installation.

Verification: The project owner shall provide the above information to the SJVUAPCD and the CEC Energy Commission 60 days before installation of the equipment identified in Requirement 4AQ-25.

AQ-26 a. Of the original 52 steam generators and heaters used for mitigation, six four steam generators and heaters (Permit Numbers: S-1135-115, '116, '119, '120, '122 and '123) shall be shutdown while all three turbines at Midway-

b. When one or more of the three turbines at the Midway-Sunset Cogeneration facility is shutdown, then any combination of the following 64 field steam generators may be operated to produce steam in its place (field steam generator permit numbers: S-1135-115, '116, '119, '120, '122 and '123).

**Verification:** The project owner shall maintain operational logs for the above steam generators and shall make these logs available for inspection by the SJVUAPCD, CARB, and the CEC Energy Commission. These logs shall be included in the quarterly compliance reports submitted to the CEC Energy Commission. The SJVUAPCD and CEC Energy Commission shall receive immediate written notification of planned operational status changes of the offset sources listed above.

**AQ-27** Operational records including fuel type, fuel characteristics, and consumption shall be maintained and shall be made immediately available to SJVUAPCD staff upon request.

**Verification:** The project owner shall maintain a fuel purchase and consumption log on site for inspection by the SJVUAPCD, CARB, and the CEC Energy Commission. The log shall contain records of the fuel purchased, lower heating value (LHV), sulfur content, and daily fuel consumed.

**AQ-28** Accurate records of SOx (as SO2), NOx (as NO2), and CO flue gas concentrations corrected to 15 percent O2 and CTG fuel sulfur content shall be maintained as described by applicable SJVUAPCD Rules and shall be reported upon request.

**Verification:** The project owner shall make the continuous emission monitors and recorded measurements as well as fuel consumption records available to the SJVUAPCD, CARB, and the CEC Energy Commission upon request.

**AQ-29** The project owner shall receive, prior to installation of this equipment, APCO approval of a comprehensive plan detailing how compliance with emission limits and offset requirements will be achieved and documented at all turbine operating conditions (including operation of one or two turbines).

**Verification:** As per Verifications for Requirements 4AQ-18 and 4AQ-26.
AQ-30 Before commencement of construction, the project owner shall receive APCO approval of a comprehensive plan detailing how compliance with the emission sampling limits will be achieved, continuously documented and continuously reported. At a minimum, the plan shall include the use of continuous emissions monitors serving the whole plant; fuel consumption data; and a micro-computer system to continuously determine emission rates, compare measured emission rates to emission sampling limits, provide instantaneous display and demonstration of compliance, and, record and report results. Compliance with individual turbine limits (as opposed to whole facility limits) would preclude the necessity of this plan.

Verification: Six months prior to the commencement of construction of the cogeneration facility (or a lesser period mutually agreeable to the SJVUAPCD and the CEC Energy Commission), the project owner shall provide the above mentioned emission limit compliance plan to the SJVUAPCD and the CEC Energy Commission for approval. The plan shall include, but not be limited to, equipment specifications, "Approved for Construction" drawings, manufacturers' literature, and any other supporting documentation necessary to verify the accuracy and reliability of the selected equipment.

AQ-31 The project owner shall not bank or use in calculating the net accumulated emissions change for the remainder of the stationary source, any reductions, on either specific limiting condition basis or actual emissions basis, from any steam generators and heaters which have been shutdown pursuant to Requirement 4AQ-26.

Verification:

a. The project owner shall submit to the SJVUAPCD and the CEC Energy Commission a certificate of dedication for the emission reductions realized from the shutdown of fifty-two steam generators and boilers specified in operating conditions gg of the final DOC dated January 13, 1987 (CEC Energy Commission Condition for Certification Requirement 4AQ-26) which exceed the actual emission reductions from the shutdown, as calculated pursuant to the methodology used by the CARB in its review of the project owner AFC amendment dated October 6, 1986. The project owner shall be responsible for submitting any and all data and information required by the SJVUAPCD to validate the dedication.

b. The certificate of dedication shall include written conditions of use which state that the excess emission reduction credits which reflect the difference between calculating the emission reductions achieved using permitted emissions and calculating the reductions using actual emissions are, for the life of the project, dedicated to the project and/or the fifty-two steam generator sand boilers specified in operating conditions gg (CEC Energy Commission Condition for Certification Requirement 4AQ-26) of the final DOC. Appropriate modifications shall be included on the permits of the fifty-two affected steam generators and boilers to ensure that the ERCs are surplus, permanent, quantifiable, and enforceable by the SJVUAPCD.
c. The project owner shall not take any action to invalidate or otherwise inactivate the certificate of dedication as conditioned so long as the project retains a valid permit to operate.

**AQ-32** If the project owner plans to operate two or three turbines during the emergency firing of distillate oil, prior to commencing such operations the owner shall demonstrate to the CEC and SJVUAPCD that a NOx emissions level for the facility of 243 lbm/hr, an SO4 emissions level for the facility of 7.96 lbm/hr, and an SO2 emissions level for the facility of 109 lbm/hr can be consistently maintained without adversely affecting emissions of CO, NMHC, and TSP or the reliability of the turbines. The project owner shall not operate any turbine firing distillate oil prior to obtaining CEC and SJVUAPCD approval. [Deleted in Order No. 99-1117-03]

**Verification:**

a) The project owner shall submit the following information to the SJVUAPCD and the CEC for approval, 60 days before the startup of the facility: Emissions data for NOx, SO2, CO, and NMHC from the turbine vendor to substantiate the NOx turbine emissions will not exceed 243 lbm/hr total for the facility, SO4 turbine emissions will not exceed 7.96 lbm/hr total for the facility and SO2 turbine emissions will not exceed 109 lbm/hr total for the facility for a minimum period of 24 hours. Information from the turbine vendor on the measures required to achieve the above NOx, SO2 and SO4 emissions levels and their effects on turbine reliability.

b) As part of the source test requirements of Requirement Verification 4-18c, the project owner shall demonstrate that, while firing distillate oil, the facility can meet a total NOx emission level of 243 lbm/hr, total SO2 emission level of 109 lbm/hr and a total SO4 emission of 7.96 lbm/hr for a minimum period of 24 consecutive hours. This compliance test shall also demonstrate compliance with the emission levels for particulates, hydrocarbons and carbon monoxide in Requirement 4-18.

**4AQ-33** Rock bed gravel shall completely cover steam exhaust manifold of the Steam Pit-Rock Muffler unit.

**Verification:** The project owner shall make the site available for inspection by the APCO, CARB, and the CEC Energy Commission during both construction and operation upon reasonable notice (1 hour for weekdays, 8 hours for weekends and holidays).

**AQ-34** The Steam Pit-Rock Muffler Permit unit shall be equipped with sampling provisions consistent with EPA and SJVUAPCD requirements.

**Verification:** MSCC shall submit to the SJVUAPCD and the CEC Energy Commission CPM, 20 days after commencement of operation of the Steam Pit-Rock Muffler unit, an emissions sampling plan. The plan shall describe the sampling equipment, sampling
locations, sampling techniques, and reporting format, procedures and schedules. Within 20 days of receipt of the plan, the SJVUAPCD shall advise MSCC and CEC Energy Commission CPM of the acceptability of the plan.

AQ-35 The Steam Pit-Rock Muffler unit shall receive steam only from MSCC cogeneration units SJVUAPCD permit numbers 4014800-801 and 802S-1135-224, -225, -226.

**Verification:** MSCC shall make the site available for inspection by the SJVUAPCD, CARB, and the CEC Energy Commission during both construction and operation upon reasonable notice (1 hour for weekdays, 8 hours for weekends and holidays).

AQ-36 The Steam Pit-Rock Muffler unit shall not be used on any day when any of the 52 steam generators and heater treaters, curtailed to provide cogeneration project offsets, are operated unless these units are operated in accordance with the project’s SJVUAPCD approved Emissions Offset Compliance Plan.

**Verification:** The project owner shall monitor per-approved steam recipient operation of the 52 steam generators and heater treaters (Condition 4AQ-26) to ensure that only the equipment listed in the Plan as allowable for a one turbine outage, two-turbine outage or three turbine outage is used during the type of outage.

AQ-37 The Steam Pit-Rock Muffler unit shall not be used for more than six hours in any one day.

**Verification:** See Condition No. AQ-38.

AQ-38 The project owner shall keep accurate daily records indicating hours of Steam Pit-Rock Muffler unit usage.

**Verification:** Records shall be available for District and CEC Energy Commission staff review on request. The records shall provide data for no less than one year from the date of request.

AQ-39 Emissions from this Steam Pit-Rock Muffler unit operation shall not constitute a nuisance.

**Verification:** In their quarterly compliance report, MSCC shall provide a copy of any reports of nuisance resulting from the operation of the rock muffler that have been filed by or with the SJVUAPCD.

AQ-40 H2S emissions from the Steam Pit-Rock Muffler unit shall not exceed 19 lbm/hr.
**Verification:** Compliance with sampling limits shall be demonstrated by SJVUAPCD witnessed sample collection by independent testing laboratory within 60 days after startup, and official test results and field data submitted within 30 days after collection.

AQ-41  Only treated water shall be used as steam generator feed water.

**Verification:** MSCC shall submit annual compliance reports detailing the quantities of reclaimed produced water used and the quantities of fresh water purchased from the West Kern Water District for the use at the Midway-Sunset Cogeneration facility (Same as the verification for Water Resources Condition 2).

AQ-42  Pollutant emissions from the Steam Pit-Rock Muffler shall not exceed the following limits (in pounds mass per hour, lbm/hr):

<table>
<thead>
<tr>
<th>Pollutant</th>
<th>Limit</th>
</tr>
</thead>
<tbody>
<tr>
<td>Particulate matter</td>
<td>8.40 lbm/hr</td>
</tr>
<tr>
<td>Sulfur Compounds</td>
<td>64.00 lbm/hr (as SO4)</td>
</tr>
<tr>
<td>Hydrocarbons</td>
<td>1.00 lbm/hr</td>
</tr>
</tbody>
</table>

**Verification:** Compliance with sampling limits shall be demonstrated by SJVUAPCD witnessed sample collection by independent testing laboratory within 60 days after startup, and official test results and field data submitted within 30 days after collection.

AQ-43  No more than one turbine at a time shall discharge into the Steam Pit-Rock Muffler. This discharge shall not exceed 30 minutes in any one hour.

**Verification:** Same as Air Quality Condition Verification #AQ-38.

AQ-44  Start-ups/Shutdowns at the Midway-Sunset Cogeneration Facility shall not exceed more than 2 hours in duration and are not subject to the operational hourly emission limits stated in Condition 4AQ-18.

**Verification:** See the Verification for Condition 4AQ-45

AQ-45  During periods of start-up or shutdown at the Midway-Sunset Cogeneration Facility, the following emission limits will apply averaged over the two hour permitted duration (see Condition 4AQ-44).

<table>
<thead>
<tr>
<th>Gas-fired case: per turbine train</th>
</tr>
</thead>
<tbody>
<tr>
<td>Oxides of Nitrogen</td>
</tr>
<tr>
<td>Carbon Monoxide</td>
</tr>
</tbody>
</table>
**Verification**: The owner/operator shall include in the annual and quarterly reports a balance of emissions for periods of start-up or shutdown from the CEM system demonstrating compliance.

**AQ-46** Periods of reduced load are defined as the time duration which the gas turbines at the Midway-Sunset Cogeneration Facility is operated at less than rated capacity in order to change the position of the exhaust gas diverter gate and is not to exceed one hour in duration.

**Verification**: See Verification for Condition 4AQ-47.

**AQ-47** During periods of reduced loads as defined by Condition 4AQ-46, only the following emission limits will apply.

<table>
<thead>
<tr>
<th>Gas-fired case: per turbine train</th>
</tr>
</thead>
<tbody>
<tr>
<td>Oxides of Nitrogen</td>
</tr>
<tr>
<td>Carbon Monoxide</td>
</tr>
</tbody>
</table>

**Verification**: The owner/operator shall include in the annual and quarterly reports a balance of emissions for periods of reduced load from the CEM system demonstrating compliance.

**AQ-48** The emission of unreacted ammonia slip from any exhaust stack shall not exceed the following limits:

| 10 ppm | @ 15% O2 | averaged over 24 hours |

**Verification**: The owner shall monitor and record the ammonia slip from each exhaust stack as required in Conditions of Certification AQ-49 through AQ-54. The owner shall report the ammonia slip as part of the quarterly emission report required by Condition of Certification AQ-21.

**AQ-49** Each CTG shall be equipped with a continuously recording emission monitor preceding the SCR module measuring NOx concentration for the purpose of calculating ammonia slip. The owner shall check, record and quantify the calibration drift (CD) at two concentration values at least once daily (approximately 24 hours) **when the SCR is operated**. The calibration shall be adjusted whenever the daily zero or high-level CD exceeds 5 percent. If either the zero or high-level CD exceeds 5 percent for five consecutive daily periods, the analyzer shall be deemed out-of-control. If either the zero or high-level CD exceeds 10 percent during any CD check, the analyzer shall be deemed out-of-control. If the analyzer is out-of-control, the owner shall take appropriate corrective action and then repeat the CD check.
**Verification:** The owner shall report the CD checks for each day as part of the quarterly emission report required by Condition of Certification AQ-21.

**AQ-50** Each ammonia injection grid shall be equipped with an operational ammonia flow-meter and injection pressure indicator.

**Verification:** The owner shall make the site available for inspection by the SJVUAPCD, CARB and the CEC [Energy Commission](#) during construction and operation with reasonable notice.

**AQ-51** Each heat recovery steam generator design shall provide for additional selective catalytic reduction and oxidation catalyst if required to meet NOx and CO emission limits.

**Verification:** The owner shall make the site available for inspection by the SJVUAPCD, CARB and the CEC [Energy Commission](#) during construction and operation with reasonable notice.

**AQ-52** When SCR is operated, the owner shall monitor and record the exhaust gas temperature at the selective catalytic reduction and oxidation catalyst inlets.

**Verification:** The owner shall report the inlet temperature as recorded as part of the quarterly emission report required by Condition of Certification AQ-21.

**AQ-53** When SCR is operated, ammonia shall be injected whenever the selective catalytic reduction system catalyst exceeds the minimum ammonia injection temperature recommended by the manufacturer.

**Verification:** The owner shall report the ammonia injection rate as part of the quarterly emission report required by Condition of Certification AQ-21.

**AQ-54** Compliance with the ammonia slip limits (Condition of Certification AQ-48) shall be demonstrated by using the following calculation procedure:

\[ A_s = \frac{(a-(bxc/1,000,000)) \times 1,000,000}{b} \times d \]

where: \( A_s = \) ammonia slip (ppmv @ 15 percent O2)
\( a = \) ammonia injection rate (lbs/hr)/17(lbs/lb. mol)
\( b = \) dry exhaust gas flow rate (lbs/hr)/(29(lbs/lb. mol)
\( c = \) change in measured NOx concentration across the catalyst (ppmv @ 15 percent O2), and
\( d = \) correction factor. The correction factor shall be derived annually during compliance testing by comparing the measured and calculated ammonia slip.

**Verification:** The owner shall report ammonia slip required in Condition of Certification AQ-48 via the indicated calculation procedure. The owner shall submit for approval the ammonia source testing protocols no later than 30 days prior to the annual ammonia slip source-testing date. The owner shall notify the CEC [Energy Commission](#) and the
SJVUAPCD no later than 10 days prior to the date of the annual ammonia source test. The owner shall submit for approval the results of the annual ammonia source test including any changes to the correction factor “d” above within 90 days of the completion of the annual ammonia source test.

REFERENCES


MSCC 2010 – Midway Sunset Cogeneration Company, Petition to Amend to Upgrade Unit B Combustion System and Modify AQ Condition of Certification. October 2010.


SJVAPCD 2013 – San Joaquin Valley Air Pollution Control District, Authority to Construct Application Review. October 9, 2013.